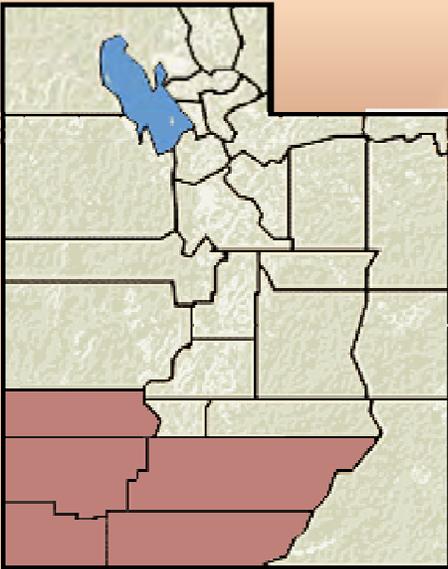


Five County Association of Governments



Annual Report

FY 2006

July 1, 2005 - June 30, 2006

PUBLISHED OCTOBER 2006

Five County Association of Governments Office Locations

Tonaquint Center Business Park Office



Mailing Address:

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St. George, Utah 84771-1550

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1070 West 1600 South, Building B
St. George, Utah 84770

Telephone Numbers:

Voice: (435) 673-3548
FAX: (435) 673-3540

World Wide Web Home Page:

[http:// www.fcaog.state.ut.us](http://www.fcaog.state.ut.us)

General E-mail:

fcaog@fcaog.state.ut.us

Fiddlers Canyon Office Building



Street Address:

88 E. Fiddlers Canyon Road
Cedar City, Utah 84720
Phone (435) 586-2975

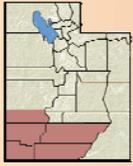


TABLE OF CONTENTS

Introduction	1
Organization	3
Steering Committee	4
Association Staff	4
Budget	7
Consolidated Budget Revenues	8
Consolidated Budget Expenditures	9
Advisory Boards and Councils	11
Advisory Boards and Councils	12
Revolving Loan Fund Loan Administration Board	12
Comprehensive Economic Development Strategy Committee	12
Five County Caregiver Advisory Council	13
Aging & Nutrition Services Advisory Council	13
Human Services Council	14
Five County Federal Emergency Management Agency Local Board	14
Natural Resources Committee	15
Child Care Resource & Referral, Western Region Advisory Board	15
Five County Senior Service Corps & Volunteer Centers Advisory Councils	16
Dixie Metropolitan Planning Organization Transportation Executive Council	17
Dixie Metropolitan Planning Organization Technical Advisory Committee	17
Program Summaries	19
Planning Assistance	20
Natural Resources	23
EDA Projects	23
Rural Development Assistance	24
Coordination with the Paiute Tribe	24
Color Country RC&D Coordination	24
Small Cities Community Development Block Grants (CDBG)	25
Revolving Loan Fund	26
Permanent Community Impact Fund Board	27
Community Wildfire Protection Planning	28
Iron County Circuit Rider Planner	29
Garfield County Circuit Rider Planner	30
Dixie Metropolitan Planning Organization Dixie Transportation Planning Office	30
Aging and Human Services	32
Human Services Activities 2005-2006	32
In-Home and Community Based Aging and Adult Services	42
Aging Program Case Management	43
Long-Term Ombudsman	44
Aging and Nutrition Services	45



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

Housing Programs	47
Critical Needs Housing Emergency Home Repair.	47
HOME Rehabilitation	49
Down Payment & Closing Cost Assistance	50
Volunteer Centers	51
Volunteer Center of Iron County	51
Volunteer Center of Washington County	52
Volunteer Center of Kane County	53
Retired and Senior Volunteer Program (RSVP)	54
Foster Grandparent Program (FGP)	54
Senior Companion Program (SCP)	54
Weatherization Program	55
Home Energy Assistance Target Program	56
Child Care Resource & Referral, Western Region	57
Five County AOG World Wide Web Home Page	58
Five County AOG Newsletter	59
Special Retirement Tribute to John S. Williams	59

Disclaimer

This Annual Report is published as a service for the use and benefit of the elected officials in the Five County Association of Governments (FCAOG) region; appointed boards and commissions; local, state and federal agencies; and the general public. This report indicates brief summaries of the principal achievements and activities which took place during the period of July 1, 2005 through June 30, 2006. The Five County Association of Governments produces other detailed program and fiscal reports relating to specific program activities. An annual audit is also undertaken and published separately. If you would like copies of these, or any other information relating to the FCAOG, please contact: Mr. Kenneth L. Sizemore, Executive Director, Five County Association of Governments, P.O. Box 1550, St. George, Utah 84770. Telephone (435) 673-3548.

The materials presented in this publication are distributed by the Five County Association of Governments as an information source only. The FCAOG makes no statements, representations, or warranties about the accuracy or completeness of, and you should not rely on, any information contained in this publication for purposes beyond their intended use. The FCAOG disclaims all responsibility and all liability (including without limitation, liability in negligence) for any expenses, losses, damages and costs you might incur as a result of the information being inaccurate or incomplete in any way, and for any reason.

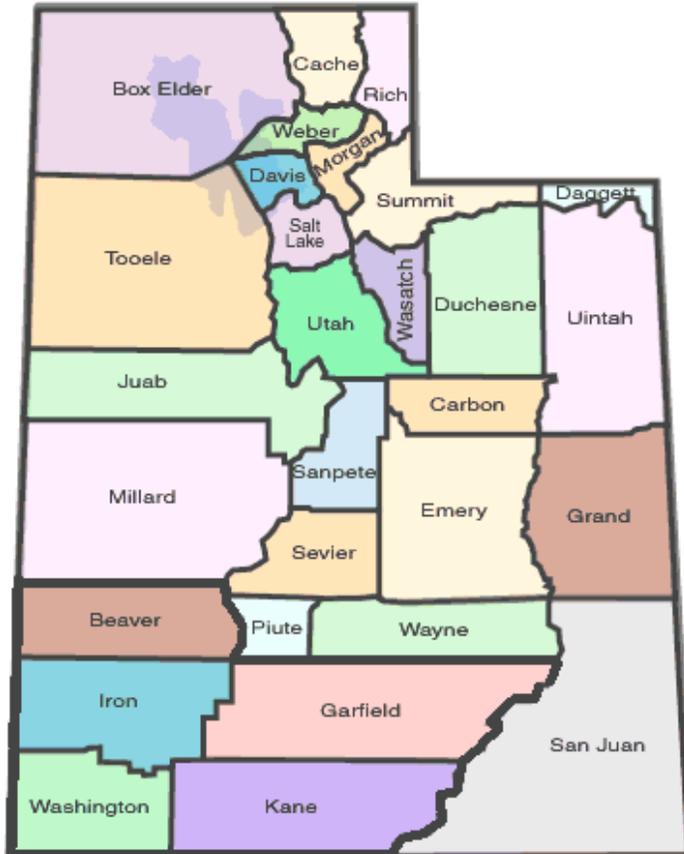


Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

The Five County Association of Governments is a voluntary association of local governments in southwestern Utah comprised of **Beaver, Garfield, Iron, Kane** and **Washington** counties. The Association, originally called the Five County Organization, was formally established in 1957 to provide the basis for addressing matters of common regional concern.



The Five County Association of Governments, as presently constituted, was established in 1972 pursuant to the provisions of the Interlocal Co-operation Act of 1965. The intent of the local governments in establishing the organization is given in the Articles of Association:

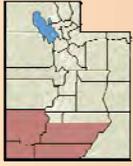
"Therefore, we the representatives of local government of Beaver, Garfield, Iron, Kane, and Washington Counties in the State of Utah, hereby join together in a voluntary organization for the purpose of meeting at regular intervals to discuss and study area-wide problems of common interest and concern, and to develop policy and action recommendations for ratification and implementation by member governments in the area served by the region."

The overall mission of the Five County Association of Governments is to serve as a multi-purpose organization providing a regional forum to identify, discuss, study, and resolve area-wide problems of common interest and concern. It is also a role of the Association to engage in and carry out physical, economic, and human resources planning in Beaver, Garfield, Iron, Kane, and Washington Counties. Most of the activities of the Association are conducted within the five member counties

comprising the Association. Nonetheless, in order to align with other state agency regional service areas, some program delivery activities of the Association are provided throughout an eleven county area which, in addition to the five member counties, includes Juab, Millard, Piute, Sanpete, Sevier and Wayne counties.

The purposes of the Association, as outlined in the Articles of Association and By-Laws, are as follows:

- *To provide a common forum to identify, discuss, study, and resolve area wide problems;*
- *To achieve advantages of cooperative action which cannot be achieved individually and to make the most effective use of local leadership and staff resources;*
- *To provide local input into state programs which are undergoing increasing decentralization to a regional basis;*
- *To serve as a multi-purpose "umbrella-type" organization to engage in and carry out planning and development programs with respect to existing and emerging problems of industry, commerce, transportation,*



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

population, housing, agriculture, public services, local governments and any other matters which are relevant to the Association's purposes;

- To maintain liaison with members, governmental units and groups or organizations, and to serve as the regional voice for local governments; and*
- To perform such other functions as may be deemed necessary.*

The five counties comprising the Five County Association of Governments encompass over 11 million acres of land in southwestern Utah. The Association serves 37 incorporated municipalities, five counties, and five school districts located in Beaver, Garfield, Iron, Kane, and Washington Counties. The governing body of the Association is the Steering Committee which includes a county commissioner, mayor, and school board member from each county and ex-officio representation from Southern Utah University, Dixie State College, and local state legislators.

The Five County Association of Governments provides professional staff expertise to local elected and appointed officials in many areas including, but not limited to, Community and Economic Development Planning, Transportation Planning, Small Business Financing, Aging Programs, Human Services Planning, Child Care Resource and Referral, and Senior Corps program administration.

The Association has ties to many state and federal agencies including the Economic Development Administration, U.S. Census Bureau, the Utah Governor's Office of Planning and Budget, the Governor's Office of Economic Development the Utah Department of Community and Culture, the Utah Department of Natural Resources, Utah Department of Human Services, Utah Department of Workforce Services, Utah Division of Aging and Adult Services, the Federal Highway and Transit Administrations, Utah Department of Transportation, the Utah Division of Forestry and Fire, the Corporation for National and Community Service as well as many others. In addition the Association partners with and supports many non-profit organizations in the region.

The Association operates on funding allocated from numerous federal and state contracts, matched with local government contributions.

In the years since its founding, the Five County Association of Governments has maintained a strong tradition of excellence in serving the needs of its constituent local governments, the region as a whole and the citizens of the area. This legacy sets the stage for the continuing and mutually beneficial cooperation among the local governments of southwestern Utah in the coming years.

This document reports on the many and varied program activities of the Five County Association of Governments during Fiscal Year 2006 (July 1, 2005 through June 30, 2006). It also includes information on Association boards, committees and councils as well as the Association staff. Budgetary information is provided in both tabular and graphical format.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

ORGANIZATION



STEERING COMMITTEE

The Five County Association of Governments Steering Committee has the responsibility for setting policy and directing the efforts of the Association. The Steering Committee consists of one commissioner from each of the five county commissions, a mayor representing the incorporated communities in each respective county, and a representative from each of the five school districts within the region. In addition, representatives from Southern Utah University and Dixie State College, as well as State Legislators serve as ex-officio members. The Steering Committee meets monthly with the exception of July and December. The meetings are held at various locations in each county on a rotating basis.

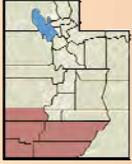
2006 Steering Committee Membership		
Commissioner Chad Johnson, <i>Chair</i>		Ms. Carolyn White, <i>Vice-Chair</i>
BEAVER COUNTY	GARFIELD COUNTY	IRON COUNTY
Commissioner Chad Johnson <i>Beaver County Commission Representative</i>	Commissioner Maloy Dodds <i>Garfield County Commission Representative</i>	Commissioner Dennis Stowell <i>Iron County Commission Representative</i>
Mayor Eugene Mayer, Milford City <i>Beaver County Mayor Representative</i>	Mayor Lowell Mecham, Tropic Town <i>Garfield County Mayor Representative</i>	Mayor Connie Robinson, Paragonah Town <i>Iron County Mayor Representative</i>
Ms. Carolyn White <i>Beaver County School District Representative</i>	Mr. Mack Oetting <i>Garfield County School District Representative</i>	Mr. Alan Adams <i>Iron County School District Representative</i>
KANE COUNTY	WASHINGTON COUNTY	OTHER BOARD MEMBERS*
Commissioner Mark Habbeshaw <i>Kane Co. Commission Representative</i>	Commissioner James J. Eardley <i>Washington County Commission Representative</i>	Ms. Jill Elliss <i>Dixie State College Representative</i>
Mayor Kim Lawson, Kanab City <i>Kane County Mayor Representative</i>	Mayor Dan McGuire, Rockville Town <i>Washington County Mayor Representative</i>	Mr. Wes Curtis <i>Southern Utah University Representative</i>
Ms. Colene Brinkerhoff <i>Kane County School District Representative</i>	Mr. Ed Rogers <i>Wash. County School District Representative</i>	*Ex-Officio Members

ASSOCIATION STAFF

The table on the following page shows the program organization structure as well as the current management, professional, technical and support staff at the Association.

MANAGEMENT TEAM							
		Kenneth L. Sizemore <i>Executive Director</i>					
		Beth A. Cottam <i>Deputy Director</i>	Robert A. Rasmussen <i>Chief Financial Officer</i>	Jo Seegmiller <i>Human Resources Coordinator</i>			
FISCAL MANAGEMENT		LEADERSHIP TEAM				HUMAN RESOURCES	
Robert A. Rasmussen						Jo Seegmiller	
AGING & HUMAN SERVICE	CHILDCARE RESOURCE & REFERRAL	COMMUNITY DEVELOPMENT	HOUSING REHABILITATION	IN-HOME AGING SERVICES	SENIOR CORPS PROGRAMS	TRANSPORTATION PLANNING	HEAT PROGRAM
Beth Cottam (FT) <i>Program Director</i>	Lis Barker (FT) <i>Program Director</i>	Ken Sizemore (FT) <i>Program Director</i>	Doug Carlson (FT) <i>Program Director</i>	Carrie Schonlaw (FT) <i>Program Director</i>	Linda Sappington (FT) <i>Program Director</i>	Lowell Elmer (C-FT) <i>Program Director</i>	Susan Long (FT) <i>Program Director</i>
PROGRAM STAFF							
Jerrie Cerrito (C/PT) <i>Ombudsman</i>	Kim Kitteridge (FT) <i>Training Specialist</i>	Thomas Barlow (FT) <i>Circuit Rider Planner</i>	Danna Alvey (FT) <i>Program Coordinator</i>	Janeil Esplin-Jackson (1/2) <i>Case Manager</i>	Julie Duckett (PT) <i>Program Coordinator</i>	Curt Hutchings (FT) <i>Transportation Planner</i>	Alene Anderson (S/FT) <i>Intake Worker</i>
Roseanne Tietjen (PT) <i>Referral Specialist</i>	Harmony Langford (PT) <i>Training Supervisor</i>	Reed Erickson (FT) <i>Circuit Rider Planner</i>	Steven Clay (FT) <i>Labor Assistance</i>	Peggy Garrison (FT) <i>Case Manager</i>	Tracy Garrett (FT) <i>Volunteer Coordinator</i>		LeAnn Barnhurst (S/PT) <i>Intake Worker/</i>
Sydney Wasden (FT) <i>Receptionist</i>	Sarah Ohms (FT) <i>Data Specialist</i>	Diane Lamoreaux (FT) <i>Program Specialist</i>	Todd Ille (FT) <i>Supervisor</i>	Barbara Hagen (FT) <i>Case Manager</i>	StayC Lister (PT) <i>Program Coordinator</i>		Gayla Brann (S/FT) <i>Intake Worker</i>
	Carrie Sigler (FT) <i>Referral Specialist</i>	Keith Parke (C/PT) <i>Fire Planner</i>	Kirby Lambert (FT) <i>Energy Auditor</i>	Tracy HeavyRunner (FT) <i>Case Manager</i>	Terra Sue Robinson (PT) <i>Volunteer Coordinator</i>		Ken LaValley (S/PT) <i>Intake Worker</i>
		Gary Zabriskie (FT) <i>Senior Planner</i>		Sharon Johnson (FT) <i>Case Manager</i>	Collene Taylor (FT) <i>Administrative Assistant</i>		Amber Nelson (S/FT) <i>Receptionist</i>
				Kristi Lasson (1/2) <i>Case Manager</i>			Connie Oshley (S/FT) <i>Intake Worker</i>
Staff by County:	Staff Status with Fringe Benefits:			Geraldine Lawrence(C/PT) <i>RN Case Manager</i>			Jill Phillips (S/PT) <i>Intake Worker</i>
Beaver 1	Full time (FT) 30 3/4 Time (3/4) 1 1/2 Time (1/2) 2			Carolyn Moss (FT) <i>Accounting Tech</i>			Brandi Schraft (S/PT) <i>Intake Worker</i>
Garfield 3				Jim Mowery (FT) <i>Case Manager</i>			Caroline Slobig (S/PT) <i>Data Entry Specialist</i>
Iron 18.5	Staff Status without Benefits:			Ruth Sluder (C/PT) <i>RN Case Manager</i>			Janice Tanner (S/FT) <i>Receptionist</i>
Kane 2	Part Time (PT) 5 Contract (C) 6 Seasonal (S) 11			Debbra Sullivan (3/4) <i>Case Manager</i>			Carol Thomas (S/PT) <i>Intake Worker</i>
Washington 30.5				Donna Sutherland (C/PT) <i>RN Case Manager</i>			

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Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

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Five County Association of Governments

Annual Report

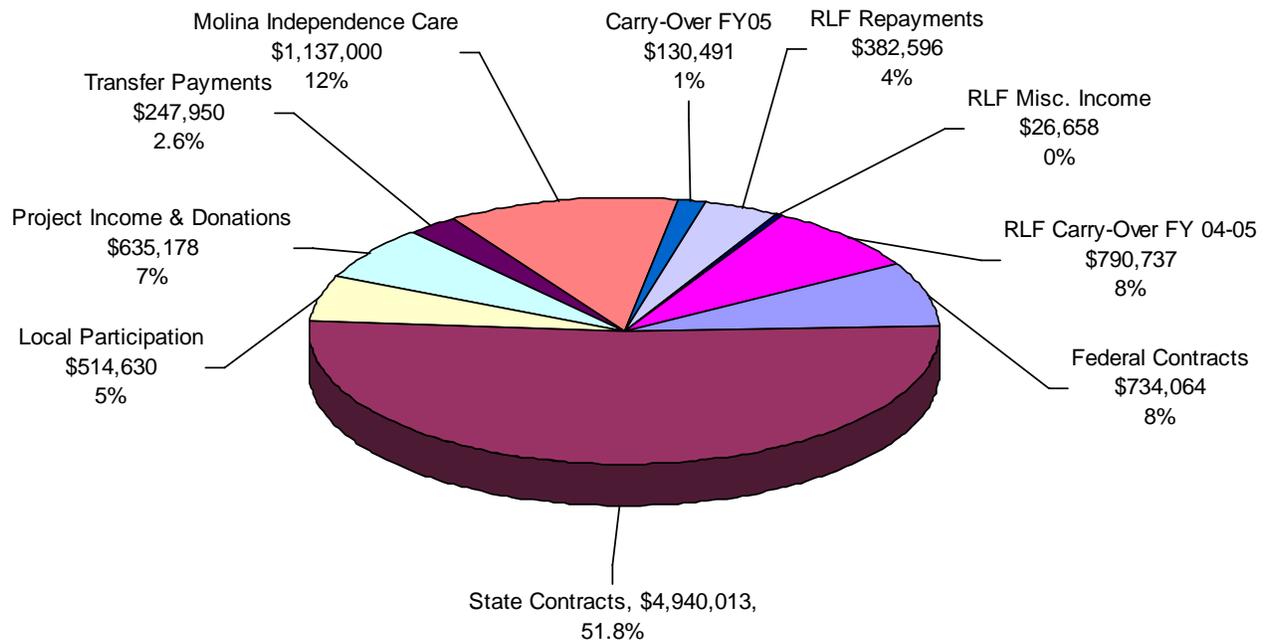
July 1, 2005 through June 30, 2006

BUDGET



CONSOLIDATED BUDGET July 1, 2005 through June 30, 2006

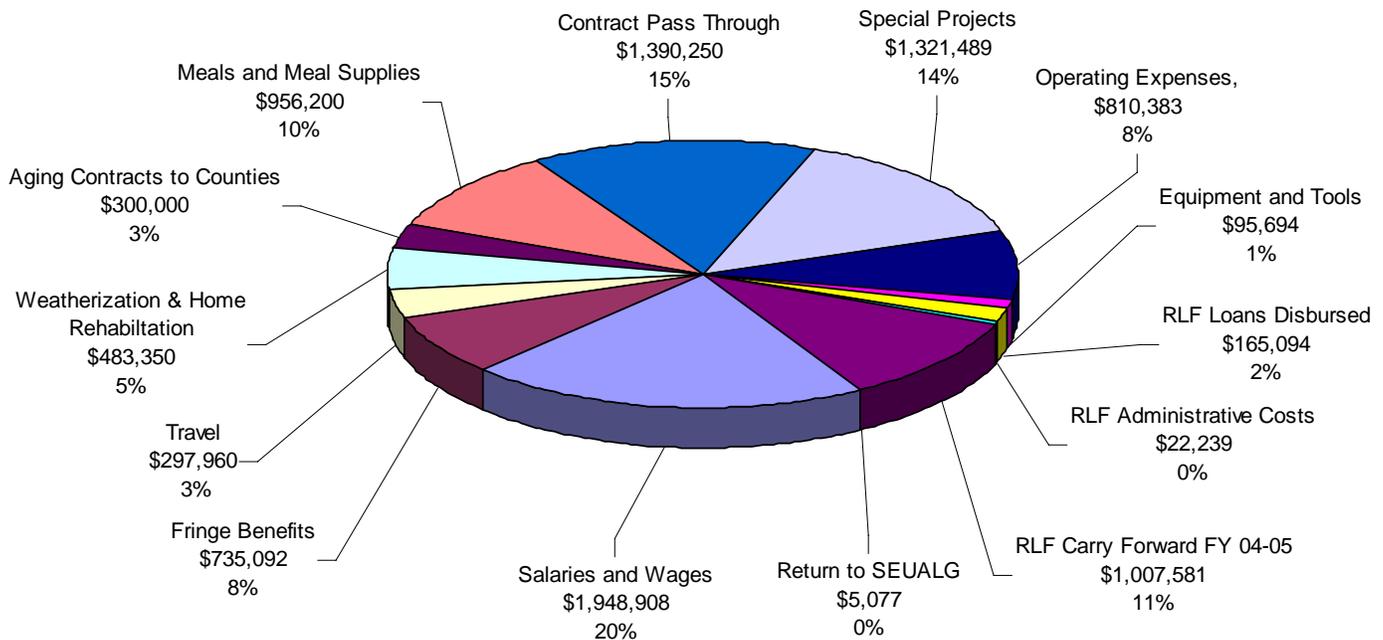
REVENUES	
Federal Contracts	\$981,917
State Contracts	\$3,969,394
Local Participation	\$448,915
Project Income and Donations	\$547,397
Transfer Payments	\$223,514
Molina Independence Care (MIC)	\$473,255
Carry-Over FY05	\$130,491
RLF Repayments	\$382,596
RLF Misc. Income	\$26,658
RLF Carry-Over FY 04-05	\$790,737
Total	\$9,539,317





CONSOLIDATED BUDGET July 1, 2005 through June 30, 2006

EXPENDITURES	
Salaries and Wages	\$1,948,908
Fringe Benefits	\$735,092
Travel	\$297,960
Weatherization & Home Rehabilitation	\$483,350
Aging Contracts to Counties	\$300,000
Meals and Meal Supplies	\$956,200
Contracts Pass Through	\$1,390,250
Special Projects & Contracted Services	\$1,321,489
Operating Expenses	\$810,383
Equipment and Tools	\$95,694
RLF Loans Disbursed	\$165,094
RLF Administrative Costs	\$22,239
RLF Carry Forward FY 06-07	\$1,007,581
Return to SEUALG	\$5,077
Total	\$9,539,317





Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

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Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

ADVISORY BOARDS AND COUNCILS



ADVISORY BOARDS AND COUNCILS

There are eleven advisory boards and councils which each have specific responsibilities for providing direction to programs under their charge. These groups also advise the Five County Association of Governments Steering Committee members concerning the operation of their respective programs. The members of these boards and councils serve voluntarily and devote their valuable time in order to help the programs run smoothly and help to improve the quality of life in Southwestern Utah. Members of these boards and councils are listed in the following tables.

REVOLVING LOAN FUND LOAN ADMINISTRATION BOARD

Dale Edwards, <i>Chair</i> <i>Wells Fargo Bank</i>	Joe C. Judd <i>Western Regional Council on Workforce Services</i>
Doug Bringhurst, <i>Vice-Chair</i> <i>Village Bank</i>	Van Mackelprang <i>Kanab City Attorney</i>
Nick Lang <i>Certified Public Accountant</i>	Commissioner Chad W. Johnson <i>Steering Committee</i>
Jeff Marchant <i>Cedar Builders Supply</i>	

COMPREHENSIVE ECONOMIC DEVELOPMENT STRATEGY COMMITTEE

Commissioner Chad W. Johnson, <i>Chair</i> <i>FCAOG Steering Committee</i>	Dale Edwards <i>Revolving Loan Fund</i> <i>Administration Board Chair</i>	Bryan Dangerfield <i>Iron County Economic Development</i>
Karen Alvey, <i>Co-chair</i> <i>Western Regional Workforce Services</i> <i>Council</i>	Rob Adams <i>Beaver County Economic</i> <i>Development</i>	Jim Matson <i>Vermillion Services, Inc.</i>
Tom Barlow <i>Garfield County Economic</i> <i>Development</i>	Scott Hirschi <i>Washington County Economic</i> <i>Development</i>	Travis Parashonts <i>Paiute Indian Tribe of Utah</i>
Nancy Dalton <i>Utah Small Cities, Inc.</i>	Ty Tippetts <i>Color Country Community</i> <i>Housing, Inc.</i>	Vicki Tyler <i>Color Country RC&D, Inc</i>
Jo Judd <i>Private Individuals</i>	Allen K. Henrie <i>Livestock Operators</i>	A. Jean Seiler <i>Ruby's Inn</i>



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

FIVE COUNTY CAREGIVER ADVISORY COUNCIL

Carrie Dennis
Five County AOG, Aging Services

Connie Lloyd
Iron County Council on Aging

Betty McCarty
Dorma Preston
Washington County Council on Aging

Tracy Garrett
Iron County Volunteer Center

Sonnie Yudell
Utah State Division of Adult and Aging Services

LuAnn Lundquist
Washington County Caregiver

Susan Orton
Adult Protective Services - Cedar City Office

Norma Perkins
Adult Protective Services - St. George Office

Carrie Hill
Alzheimer's Association

Carolyn Stuercke
Annie Weipert
Jennifer Nackowski
Applegate Home Health Alzheimer's Support Group

Shirley Haslam
Carol Citte
Zion's Way Hospice

Tom Adams
Linda Adams
Home Instead - Prime Senior Services

Mitzi Platts
Nannies for Grandpas & Grannies

Debbie Cox
Brenda Nichols
Southern Utah Home Care

LaTonya Heaton
Southwest Public Health Department

Kathy McKean
Kane County Council on Aging

AGING & NUTRITION SERVICES ADVISORY COUNCIL

BEAVER COUNTY

GARFIELD COUNTY

IRON COUNTY

KANE COUNTY

WASHINGTON COUNTY

Sharon Griffiths

Betty Cooper

Vern Kupfer, Chair

Lucille Perkins

Shirlea Gilsdorf

Norma Foster

Marlene Haws

Arlen Grimshaw

Ida Mae Swapp

Jack Kingsbury

Millie VonRitchie

Gloria Hayden

Hazel Jean Robinson

Mary Stevens

Wesley Hunt

Maurine Sly

Wynona Henderson

Doug Maxwell

Burdell Ruesch

Janice Blodgett



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

HUMAN SERVICES COUNCIL

BEAVER COUNTY	GARFIELD COUNTY	IRON COUNTY	KANE COUNTY	WASHINGTON COUNTY
Mark Whitney <i>Commissioner</i>	Maloy Dodds <i>Commissioner</i>	Gene Roundy <i>Commissioner</i>	Dan Hulet <i>Commissioner</i>	James J. Eardley <i>Commissioner</i>
Dennie Matthews	Jim Yardley	Cindy Shrum	Tim Christensen	Kent Heideman
Barbara Robinson	Arthur Cooper	Marsha Perkins	Heather Ruckman	Diane House

FIVE COUNTY FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) LOCAL BOARD

Commissioner James J. Eardley <i>Local Government</i>	Karen Stokes <i>American Red Cross</i>	The Reverend Leonard Evans <i>Protestant Organization</i>
Jennifer Weaver <i>United Way Iron County</i>	Don Miller <i>Salvation Army</i>	Deacon Joe Regan <i>Catholic Organization</i>
Debbie Justice <i>Jewish Organization</i>	Rene Pace <i>Other Board Member</i>	Anna Shingleton <i>Five County Community Action Agency</i>
Tracy Garrett <i>Volunteer Programs (Kane, Beaver, Garfield Counties)</i>	Bishop Gary Watts <i>Church of Jesus Christ of Latter Day Saints (Low Income Representative)</i>	Stephanie Hagberg <i>Homeless Representative</i>
Margary Marshall <i>Low Income Representative</i>	Pastor Douglas Hounshell <i>Other Board Member</i>	Delice Tom <i>Native American</i>
Pastor David Payne <i>Other Board Member</i>	Tami Sevier <i>United Way Washington County</i>	



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

NATURAL RESOURCES COMMITTEE

BEAVER COUNTY	GARFIELD COUNTY	IRON COUNTY	KANE COUNTY	WASHINGTON COUNTY
Billy Dalton <i>Commissioner</i>	Maloy Dodds <i>Commissioner</i>	Dennis Stowell <i>Commissioner</i>	Ray Spencer <i>Commissioner</i>	Alan Gardner <i>Commissioner</i>
Bryan Harris	Clare Ramsay <i>Commissioner</i>	Scott Truman, <i>Chair</i>	Mark Habbeshaw <i>Commissioner</i>	Jim Eardley <i>Commissioner</i>
Vacant Position	Brian Bremner	Alan Adams	Daniel Hulet <i>Commissioner</i>	John Willie

CHILD CARE RESOURCE AND REFERRAL, WESTERN REGION ADVISORY BOARD

Lynda Worthington
Office of Licensing/Child Care

Jan Downs
Iron County Schools

Roxanna Johnson
Southern Utah University - HeadStart

Ann Green
Title I Coordinator - Washington County Schools

Tim Eicher
Dixie State College - Family and Consumer Science

Valerie Compton
Early Intervention Specialist - The Learning Center

Shawn Christiansen/Rea Gubler
SUU Family and Consumer Science

Denise Dunn
DWS - Region Program Specialist

Rosemary Maxedon
Center Child Care Provider

Jennie Orison
Family Child Care Provider



FIVE COUNTY SENIOR SERVICE CORPS (RSVP, SCP) & VOLUNTEER CENTER ADVISORY COUNCILS

Iron County	Kane County Senior Corps / Volunteer Center	Washington County Volunteer Center	Washington County Senior Corps
Steve Ahlgreen, Chair <i>Utah Summer Games</i>	Sandy Kerr, Chair <i>Victims Advocate (City of Kanab)</i>	A. Frank Allen, Chair <i>Attorney</i>	Maggie Bozsoki, Chair <i>Senior Companion Volunteer</i>
Tyler Garfield, Chair-Elect <i>USU Extension</i>	Randy Soderquist <i>Southwest Center</i>	Ryan Cramer, Treasurer <i>Savage, Esplin, Radmall Accounting Firm</i>	Adele Burbridge <i>Kane County Representative</i>
Norma Baker <i>Senior Companion</i>	Shalae Brown <i>Gardner Foundation</i>	Sandy Anderson <i>St. George Postmaster</i>	Ben Libick <i>Hurricane Valley Representative</i>
Pam Branin <i>SUU Service & Learning Center</i>	Lamont Smith <i>Kane County Sheriff</i>	Paul Bott <i>Retired Businessman</i>	Bonnie Hilton <i>St. George Representative</i>
Joy Farrance <i>Foster Grandparent Senior Companion</i>	Tom Cram <i>Kanab City Police Chief</i>	Dr. Hal Hickman <i>Educator, Marketing Specialist</i>	Rae Sorensen <i>Bloomington Representative</i>
Linda Garrett <i>RSVP Volunteer</i>	Kay Burningham <i>Senior Volunteer</i>	Jerry Rasmussen <i>Government Representative</i>	Jean Harrison <i>Senior Volunteer</i>
LaRee Garfield <i>Community Member</i>	Joretta Stewart <i>Senior Volunteer</i>	Xochitl Cuara <i>Hispanic Advocate</i>	David Haskell <i>Foster Grandparent Volunteer</i>
Angela Hackwell <i>Community Member</i>		Robert Evans <i>Local Businessman</i>	
Boyd Redington <i>RSVP Volunteer</i>		Karen Heath <i>Interested Citizen</i>	
Mary C. Reese <i>RSVP Volunteer</i>		Richard Land <i>Retired Emergency Responder</i>	
		Kris Neal <i>Businesswoman</i>	
		Lona Scoles <i>Faith-based Community Representative</i>	



DIXIE METROPOLITAN PLANNING ORGANIZATION (DMPO) Dixie Transportation Executive Council (DTEC - MPO Policy Body)

City of Ivins	Mayor Daren Barney
City of St. George	Mayor Daniel McArthur
City of St. George	Councilmember Suzanne Allen, Chair
City of St. George	Councilmember Bob Whatcott
City of Santa Clara	Councilmember Rick Rosenberg, Vice-Chair
City of Washington	Councilmember Roger Bundy
Washington County	Commissioner James J. Eardley
State Transportation Commission	Commissioner Jerry Lewis

Non-voting Members:

Five County AOG	Lowell Elmer
UDOT	Elden Bingham, MPO Planning Coordinator
UDOT Region 4 Director	Dal Hawks

DIXIE METROPOLITAN PLANNING ORGANIZATION (DMPO) Dixie Transportation Advisory Committee (DTAC - MPO Technical Advisory Committee)

City of Ivins	Dave Glenn, <i>Public Works Director</i>
City of St. George	Larry Bulloch, <i>Public Works Director</i>
City of St. George	Dave Demas, <i>City Engineer, Vice-Chair</i>
City of St. George	Aron Baker, <i>City Traffic Engineer</i>
City of Santa Clara	Jack Taylor, <i>Public Services Director</i>
City of Washington	Mike Shaw, <i>Public Works Director, Chair</i>
Washington County	Ron Whitehead, <i>Public Works Director</i>
UDOT Cedar District	Scott Munson, <i>District Director</i>

Non-voting Members:

City of Hurricane	Mac Hall, <i>Public Works Director</i>
UDOT	Clayton Wilson, <i>Planning Engineer Region 4</i>
Five County AOG	Lowell Elmer



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

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Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

PROGRAM SUMMARIES



PLANNING ASSISTANCE



The Five County Association of Governments, through Community Development Block Grant (CDBG), Economic Development Administration (EDA), the Permanent Community Impact Board (PCIB) and local contributions, provides technical planning assistance to the counties and communities of the region upon request. Some of the services provided during the preceding year are listed below:



BEAVER COUNTY

- ! Beaver County Planning & Technical Assistance - 2005 Local Capital Improvements List Update / Public Meeting; Circle 4 Farms Socio-Economic Study



GARFIELD COUNTY

- ! Garfield County Planning and Technical Assistance - Circuit Rider Planner; Public Lands Research; General Plan and Zoning Ordinance Updates; Specific Issues Training; Business Development Center Project Assistance
- ! Grand Staircase-Escalante National Monument - Review and Comment on Various Project Proposals and Plan Implementation
- ! Scenic Byway 143 Corridor Management Plan Preparation
- ! Antimony Town Planning and Technical Assistance - General Plan Review/Update; Specific Issues Training; Citizen Planner Training
- ! Boulder Town Planning and Technical Assistance - General Plan Update; General Plan Survey Assistance; Specific Issues Training; Citizen Planner Training
- ! Cannonville Town Planning and Technical Assistance General Plan Preparation; Annexation Planning; Specific Issues Training; Citizen Planner Training
- ! Escalante City Planning and Technical Assistance - General Plan and Zoning Ordinance Updates; General Plan Survey Assistance; GIS Mapping; Specific Issue Training; Citizen Planner Training
- ! Hatch Town Planning and Technical Assistance - Current Planning Issues; Specific Issues Training; Citizen Planner Training
- ! Henrieville Town Planning and Technical Assistance - Annexation Planning; Specific Issues Training; Citizen Planner Training
- ! Panguitch City Planning and Technical Assistance - General Plan and Zoning Ordinance Review/Updates; GIS Mapping; Specific Issues Training; Economic Development Assistance/ Skateboard Park; Citizen Planner Training
- ! Tropic Town Planning and Technical Assistance - General Plan, Specific Training Issues; GIS Mapping; Citizen Planner Training



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006



IRON COUNTY

- ! Iron County Planning and Technical Assistance - Circuit Rider Planner; General Plan, Zoning and Subdivision Ordinance Updates; Iron County Resource Management Plan Assistance; Trails Development Assistance; Iron County Affordable Housing Plan Assistance; Iron County/Cedar City UDOT Corridor Plan; Specific Issues Training; Citizen Planner Training
- ! Iron County Coordinating Committee (Mayors) - Interlocal Planning Agreement Preparation and Transportation System Coordination
- ! Central Iron County Water Conservancy District Lake Powell Pipeline Study; Coal Creek Irrigation and Flooding Study; Iron County Design and Construction Standards Study; Sewer Service Area Study/Analysis; Iron County Land Use Committee Participation
- ! Iron County Agricultural Protection Zone Implementation
- ! Cedar City Planning and Technical Assistance - Annexation Plan Development; General Plan, Zoning and Subdivision Ordinance Updates; Specific Issues Training; and Citizen Planner Training
- ! Brian Head Town Planning and Technical Assistance - General Plan, Zoning and Subdivision Ordinance Updates; Annexation Plan Assistance; Specific Issues Training; Citizen Planner Training; Antenna/Tower Ordinance Development
- ! Enoch City Planning and Technical Assistance - General Plan and Zoning Ordinance Updates; Annexation Plan Assistance; Specific Issues Training and U of U Citizen Planner Training
- ! Kanarrville Town Planning and Technical Assistance - Zoning Ordinance Update
- ! Paragonah Town Planning and Technical Assistance - Zoning and Subdivision Ordinance Updates; Annexation Plan Assistance; Group Home Ordinance Development; Specific Issues Training; U of U Citizen Planner Training
- ! Parowan City Planning and Technical Assistance - General Plan, Zoning and Subdivision Ordinance Updates; Airport Overlay Zone



KANE COUNTY

- ! Kane County Planning and Technical Assistance - Current Planning Assistance
- ! Grand Staircase-Escalante National Monument - Comments and Comments on Various Project Proposals and Plan Implementation
- ! Kanab City Planning and Technical Assistance - Zoning Ordinance Update Assistance
- ! Orderville Town Planning and Technical Assistance - Subdivision Ordinance Review; Specific Issues Training; Citizen Planner Training



WASHINGTON COUNTY

- ! Dixie Transportation Advisory Committee Staff Assistance; Long-Range Plan Development; MPO Planning
- ! Dixie Area Workforce Housing Committee Participation
- ! St. George City - Transportation Plan and Transit Planning Issues and Coordination
- ! Southern Corridor Task Force Participation
- ! Vision Dixie Technical Advisory Committee and Executive Committee Participation



DISTRICT

- ! Southwestern Utah Planning Authorities Council (SUPAC) Participation
- ! Southwest Utah Population Estimates Coordination/Participation
- ! Resource Conservation & Development (RC&D) Council - Coordination Strategy Development and Participation
- ! Utah Geological Survey Participation
- ! Utah Chapter American Planning Association (APA) Conference Attendance and Participation
- ! Rural Down Payment Assistance Program Coordination and Revolving Loan Fund (First Time Home Buyers)
- ! Consolidated Plan Preparation
- ! HOME Program Coordination
- ! Utah Department of Transportation - State Transportation Plan and Strategic Planning Process Participation
- ! Geographic Information System (GIS) Data Base Development and Coordination with G5 Committee for GIS Users in Five County Region
- ! Utah Intergovernmental Roundtable (UIR) Participation
- ! Attendance at Several Conferences and Training Sessions regarding Housing - Housing Coalition Conference; NAHRO Conference Participation
- ! Five County AOG Web Page - Refinement and Data Development; Newsletter Development and Production
- ! Utah Population Estimates Committee (UPEC) Participation



NATURAL RESOURCES



The Five County Association of Governments frequently receives notice of various projects within or adjacent to the region which may have environmental or natural resource implications. The FCAOG reviews and evaluates many of the proposals for the benefit of the constituent counties and interested parties. A listing of reviews and evaluations made by the FCAOG is shown below:

- ! Washington County Water Conservancy District Virgin River Watershed Advisory Committee Participation
- ! Virgin River Land Preservation Participation
- ! Endangered Species Proposal Responses
- ! Natural Resource Advisory Council coordination in working with the U.S. Forest Service to update Dixie and Fishlake National Forest Plans and Office of Planning and Budget Socio-Economic Study
- ! Various USFS, BLM and NPS Project Comments and Presentations to Five County AOG Steering Committee
- ! Lower Virgin River Fuels and Fire Mitigation Plan Preparation

EDA PROJECTS



The Five County Association of Governments receives funding from the Economic Development Administration (EDA) to assist the region in its economic and community development efforts. Many of the funded efforts are noted under the "Planning Assistance" section of the annual report. Other efforts and accomplishments are noted below:

- ! Updated and added to the economic and demographic data base
- ! Provided assistance to community and economic development groups
- ! Participated as a State Business and Industry Data Affiliate
- ! Administered a regional Revolving Loan Fund comprised of EDA and CDBG funds
- ! Participated in the Canyon Region Economic Development Alliance, formerly known as the Arizona Strip Alliance
- ! Southwest Utah Comprehensive Economic Development Strategy Committee- Coordination for Economic Development in the Region
- ! Partnered in the Garfield County Rural Business Development Center project
- ! Completion of Smart Sites Short-term Planning Grant Project



RURAL DEVELOPMENT ASSISTANCE



The Five County Association of Governments provides technical assistance and information to the counties and communities of the district and to their respective economic development entities. The purpose of such assistance is to further the cause of economic development of the district in order to develop more basic industries, to create more employment opportunities, and to diversify the economic base. The following listing shows efforts made by FCAOG in this area:

- ! Revolving Loan Fund Marketing & Monitoring
- ! Utah Rural Development Council Participation
- ! Participated as Acting Color Country RC&D Coordinator
- ! Economic Development Corporation of Utah Participation
- ! Utah Small Cities, Inc. - Participation
- ! Paiute Tribe of Utah - Community and Economic Development Coordination
- ! Governor's Rural Partnership Board Participation
- ! Utah Rural Enterprise Team Participation

COORDINATION WITH THE PAIUTE TRIBE

The Association of Governments continues to strengthen its working relationship with the Paiute Tribe of Utah, which is headquartered in Cedar City. Association employees have assisted in various projects when requested and will continue to do so. The Association regularly maintains contact with and routinely invites the Tribe to participate in various regional planning activities.

COLOR COUNTRY RC&D COORDINATION



Color Country Resource, Conservation and Development, Inc. (RC&D) is a local, grassroots organization that has been active in southwestern Utah resource conservation and community development projects since the 1970s. The organization originated as a program administered by the Five County Natural Resources Committee. The RC&D subsequently received funds to employ a full time Coordinator through the USDA Natural Resource Conservation Service (NRCS). The former full time Coordinator retired in April

2005 and federal budget proposals left future funding for the position unsure. The Utah State NRCS Conservationist approached the Five County AOG with a proposal that the AOG provide staff support to Color Country RC&D until funding for a full time Coordinator becomes more secure. This arrangement remained in effect until February 2006.



UTAH SMALL CITIES COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM



CDBG

The 2006 program year was the 25th year that the Governor of the State of Utah elected to administer the Small Cities Community Development Block Grant (CDBG) Program, whose purpose is “to assist in developing viable urban communities by providing decent housing, suitable living environment and expanding economic opportunities, principally for persons of low and moderate income.” The Five County Association of Governments has been designated by the State of Utah to receive and evaluate applications for (CDBG) funds within the southwest region.

All CDBG projects are required by Congressional mandate to meet one of three identifiable “National Objectives” in order to qualify for funding. The three National Objectives are: 1) low and moderate income benefit; 2) aiding in the prevention or elimination of slums or blight; and 3) urgent, health welfare compliance. Projects are also reviewed for compliance with the regionally prepared Consolidated Plan.

Traditionally, the majority of CDBG funds have been allocated to “brick and mortar” projects such as fire stations, culinary water systems, wastewater systems, etc. More recently, a portion of the allocation has been used on projects intended to eliminate architectural barriers which limit access by disabled persons, payment of sewer connection fees, “buy-down” of interest rates for affordable housing projects, technical planning assistance, and low to moderate income housing projects.

Each summer notification is sent by the State of Utah CDBG office to the FCAOG indicating that the CDBG program will continue for another year. The FCAOG then formally notifies each jurisdiction in the region of the new program year along with an announcement of the upcoming dates of the CDBG Application Workshops.

The Five County Association of Governments, in conjunction with the State of Utah Division of Community Development, conducts two Application Workshops, more commonly referred to as the “How-to-Apply” workshops. Each jurisdiction which intends to apply for funding for its own project, or to sponsor an eligible sub-grantee, such as a not-for-profit organization, is required to have an elected official attend one of the two workshops.

All applications that are received by the application deadline are reviewed by FCAOG and state CDBG staff for completeness and threshold eligibility. Complete, threshold eligible, project applications are then subjected to a comprehensive regional rating and ranking procedure using criteria regional developed and approved by the FCAOG Steering Committee.

Of the CDBG applications received by the FCAOG for FY 2006, the highest ranking projects were funded within the allocation budget and are identified in the following table:



One of the region’s most recent CDBG funded projects, the new Milford Senior Citizens Center, shown under construction



CDBG Projects Funded FY 2006 (Listed Alphabetically)		
GRANTEE	PROJECT	CDBG \$
Alton Town	Fire Station Rehabilitation	\$ 75,760*
Beaver County on behalf of Beaver County Council on Aging	Milford Senior Citizen Center Replacement Phase I - Site Preparation/Architect \$150,000 Phase II - Construction \$150,000 (year 2 of multi-year)	\$ 150,000
Beaver County on behalf of Beaver County SSD #1	New Ambulance Garage Facility Construction	\$ 150,000
Five County Association of Governments	Community Planning, Administration and Technical Assistance (year 2 of multi-year)	\$ 150,000
Orderville Town	Culinary Water System Improvements	\$ 140,500
Washington County on behalf of Gunlock Special Service District	Culinary Water System Improvements	\$ 150,000
TOTAL FY 2006 CDBG FUNDS ALLOCATED		\$ 816,260
*Balance of funding available allocated to this project		

REVOLVING LOAN FUND



The Five County Association of Governments administers the Five County Association of Governments Revolving Loan Fund (RLF) under the direction of the RLF Administration Board. The purpose of the RLF is to create jobs for primarily low and moderate income persons by providing "gap financing" to qualified businesses within the region. The RLF has experienced great success since its inception in July 1987. The original fund was comprised of combined EDA and CDBG funds totaling \$841,753. The RLF was recapitalized in 1989 with an additional \$118,000 of CDBG funds. Additional capital has been provided by the Farmers Home Administration (\$140,000) and the Utah Technology Finance Corporation (\$80,000). An additional \$300,000 EDA award, matched with \$116,667 of CDBG funds was approved in March 1996. An additional \$57,500 of USDA funds from the Four Corners Sustainable Forests Partnership were added to the fund in 2002 for the specific use of assisting timber-related businesses. The status of the RLF as of June 30, 2006 is noted in the table shown below:

Amount of loans approved	\$ 5,919,295
Number of loans approved	94
New jobs created	731
Jobs retained	197



Five County Association of Governments

Annual Report

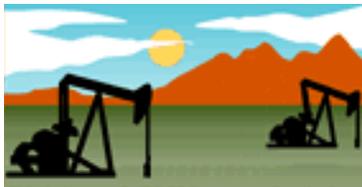
July 1, 2005 through June 30, 2006

Loans from the Five County Association of Governments RLF have been made to qualified businesses in Southwest Utah. The distribution of approved loans (as of June 2006) as compared to population distribution by county is shown in the table below:

DISTRIBUTION OF RLF LOANS BY COUNTY				
COUNTY	2005 UPEC ESTIMATE	POPULATION AS % OF REGION POPULATION	DOLLAR AMOUNT OF APPROVED FCAOG RLF LOANS	% OF TOTAL LOAN DOLLARS
Beaver	6,341	3.4	\$ 100,000	1.7
Garfield	4,703	2.5	\$ 1,598,514	27.0
Iron	41,397	22.3	\$ 848,855	14.3
Kane	6,211	3.3	\$ 187,500	3.2
Washington	127,127	68.4	\$ 3,184,425	53.8
TOTALS	185,779	100.0	\$ 5,919,295	100.0

PERMANENT COMMUNITY IMPACT FUND BOARD

The Utah Permanent Community Impact Fund Board provides loans and/or grants to state agencies and subdivisions of the state which have or may be socially or economically impacted by mineral resource development on federal lands. Under the Federal Mineral Lease Act of 1920, lease holders on public land make royalty payments to the federal government for the development and production of non-metalliferous minerals. In Utah, the primary source of these royalties is the commercial production of fossil fuels on federal land held by the U.S. Forest Service and the Bureau of Land Management. Since the enactment of the Mineral Lease Act of 1920, a portion of these royalty payments, called mineral lease payments, has been returned to the state in an effort to help mitigate the local impact of energy and mineral developments on federal lands. The state of Utah then allocates 32.5% of the royalties as Permanent Community Impact Funds. The PCIFB will only fund those applications which are submitted by an eligible applicant for an eligible project.



The Utah statute creating the Board specifically defines eligible applicants as any of the following: counties, special service districts, cities, special improvement districts, towns, water conservancy districts, school districts, water or sewer improvement districts, building authorities, and housing authorities. The Five County Association of Governments assists, when requested, in the preparation and presentation of Community Impact Board applications for eligible entities within the region. Additional information on this program is available on the PCIFB web site which is located at: <http://dced.utah.gov/pcfifb/>

The following table lists the projects funded by the PCIFB that were funded during the previous year affecting southwestern Utah:



COMMUNITY IMPACT BOARD FY 2005 FUNDING SUMMARY		
ENTITY/PROJECT	GRANT AMOUNT	LOAN AMOUNT
Beaver County Municipal Building Authority - Jail Addition		\$8,400,000
Garfield County Municipal Building Authority - Building	\$ 95,000	
Garfield County - Hospital Remodel	\$ 300,000	\$1,000,000
Iron County - Road		\$4,000,000
Brian Head Town - Fire Truck	\$ 65,000	
Kane County SID - Road		\$1,800,000
Kanab City - Swimming Pool		\$1,500,000
Washington County Municipal Building Authority - Senior Center		\$ 865,000
Southwest Public Health - Office Building		\$3,500,000
Five County AOG	\$ 55,000	
Totals	\$ 515,000	\$21,065,000

COMMUNITY WILDFIRE PROTECTION PLANNING



The United States Congress passed legislation creating the National Fire Plan in 2000. The Plan is intended to address catastrophic wildfires that continue to plague the West.

A primary element of the National Fire Plan is the development of locally-generated Community Fire Plans that establish local fire response actions in areas with a high risk of wildland fire.

The Association of Governments has embarked on the preparation of a Regional Community Wildfire Protection Plan. More than 30 local at-risk communities in southwestern Utah have completed local wildfire management plans that lay out plans for reducing fuel loads, improving access, and providing suggestions for improving the safety of individual structures. Dozens of additional at-risk areas must still prepare plans.

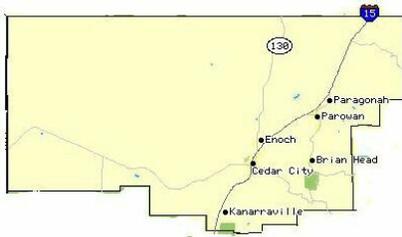
Declining revenues from Congress make it apparent that all communities may not have access to the same level of funding resources available during the past five years. State forestry and fire control officials have recognized this dilemma, and have contracted to prepare regional fire management plans that will cover virtually all of the state. These regional plans will assure that all at-risk communities are eligible for fire management project funds that may become available in future years.



Curt Hutchings, Gary Zabriskie and Keith Parke are the Association's planning team assigned to prepare the regional plan. Each has extensive experience in managing regional planning processes. All three were involved in the development of the regional Natural Hazard Mitigation Plan completed in 2003. Much of the assessment work needed in the fire plan will flow from the hazard mitigation plan.

A kickoff meeting of stakeholders took place on May 9, 2006. The planning team will be working with the Core Team and local officials throughout the summer and fall of 2006. A final regional Community Wildfire Protection Plan will result from this process.

IRON COUNTY CIRCUIT RIDER PLANNER



Reed Erickson continues to serve as the Iron County Circuit Rider Planner, since January 2000 when the position was created. Last August Cedar City hired a full-time planner and Iron County picked up the slack when Cedar City discontinued their participation. Iron County continues to play a leadership role with its commitment to planning and planning coordination of governmental services throughout Iron County and the Region. Reed continues to work out of the new Iron County Justice Center in Cedar City at 82 North 100 East in office space provided by Iron County).

With the tremendous rate of growth in Iron County continuing during the past year, review of annexation proposals, re-zoning, and subdivision and development plans continues to take a large percent of planning efforts. Iron County continues to implement new planning tools identified in a General Plan amendment during the past year and remains dedicated to use planning to establish the development patterns in the County. Working with planning commissions, developers and legislative bodies to insure the best quality development has occupied a large percent of planning time this past year.

Major project accomplishments during FY2006 include the implementation and revision of an Iron County General Plan amendment, which focuses growth into the municipalities and in other pre-determined growth areas of the County. Iron County received planning assistance funding from the State Governor's Office of Planning and Budget, as well as the State Legislature to develop a new spacial growth model, that can be used throughout the State, in helping Counties better prepare for their growth. In conjunction with the growth model, Iron County is excited about the release of their web-based interactive digital general plan (called Iron Destiny). It is sure to become the "go to" site for planning and land use issues in Iron County. Part of the Iron Destiny project includes the Resource Management Planning (RMP) processes underway and being coordinated with the Forest and BLM. Iron County entered into an inter-local agreement with the BLM, establishing them as a cooperating agency with the County in the County's RMP process. A great deal of efforts center on the issues to be addressed in a Congressional Land's Bill, expecting introduction sometime next year.

Training planning commissions and local legislative bodies in planning principles and leadership roles continues to provide opportunities for all to become current with the newly adopted LUDMA changes and take a more active role in determining innovative planning solutions for what each community wants for its future. Significant revisions have been proposed and implemented to land management codes (general plans, zoning ordinances, subdivision ordinances, design and construction standards, and development agreements) in Brian Head, Kanarraville, Paragonah, Parowan, Enoch, and Iron County.



GARFIELD COUNTY CIRCUIT RIDER PLANNER



A county-wide Circuit Rider Planner position was first implemented in April 1998 in Garfield County, and was unanimously supported by the cities and towns of the County.

The FCAOG is providing a full-time planner to assist these counties and those jurisdictions within it with General Plan

updating, Subdivision and Zoning Ordinance assistance, development review, and other staff planning duties as needed. Tom operates out of the Garfield County offices located at 55 South Main in Panguitch.

One of the biggest projects of late 2005 into 2006 has been the County Resource Management Plan. Tom formed a team in September 2005 and the draft CRMP has been prepared. Tom has been working with the towns of Henrieville and Cannonville on their zoning maps and to zone recently annexed areas. Development review and zoning administration has been one of the primary elements of Tom's role as Circuit Rider Planner. Tom recently set up an enterprise zone for Panguitch City, and has been increasing efforts in economic development county-wide. Boulder Town is almost done with General Plan updates under Tom's direction. Tom has been getting more calls for technical zoning questions and assistance from county residents as well as all of the cities/towns as well, which takes up a lot of his time.

DIXIE METROPOLITAN PLANNING ORGANIZATION DIXIE TRANSPORTATION PLANNING OFFICE



The Association continues to host the Metropolitan Planning Organization (MPO) which carries out the urban transportation planning process for the St. George Urbanized Area and long-range planning boundary. A partnership charter declares the mission of the MPO is to provide unified transportation planning for Utah's Dixie, with a vision to provide a safe, pleasant, and efficient transportation system through proactive leadership and planning excellence.

The public surprised the most optimistic planners when more than 800 people attended and many provided comments at the First Annual Southwestern Utah Transportation EXPO held at the Dixie Center in February 2006. Since the public meeting, a public participation feedback loop has been electronically created between regional planners and those who signed in at the EXPO. This core group will provide a strong public participation foundation into the future for transportation issues, planning, and decision making.

Several Studies were begun during the year. These include the Western Corridor Study to protect a 300 foot Corridor between Ivins/Santa Clara and I-15 to be completed in December 2006, and the Bluff Street Corridor Study to identify future capacity needs on this very important north/south artery from Mile Post 6 north towards The Ledges development on SR 18. The Bluff study expected completion date is August 2006. An intelligent transportation systems (ITS) architecture plan was also initiated to identify priorities for things like signal coordination, incident management, fiber optic installations, traffic control & emergency center expansion/coordination, to name a few, and most importantly, to provide the planning requirements necessary to continue deployment of ITS projects in the Dixie region. The plan is expected to be completed in September of 2006 with a next step to establish a communications plan to insure the implementation of this very comprehensive and complicated systems and operations process.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006



Several of the attendees at the 2006 EXPO discussing transportation plans

On the environmental side of things, long-awaited news on a Record of Decision for the Southern Parkway was announced by the Federal Highway Administration giving the sponsor, the City of St. George, the green light to advertise for the design and construction of the Atkinville Interchange (Mile Post 2) on I-15, and to conduct similar engineering work for an expressway to connect the new interchange with River Road.

Slow, but steady, progress was made with environmental action on the St. George replacement airport. Delays were experienced with the Southern Corridor and SunTran Bus garage environmental process. Some of these delays inevitably will raise the cost to the

general public on construction by millions of dollars. The Red Hills Parkway environmental document and SR-9 environmental assessment in Hurricane were also initiated in 2006 with completion expected by January 2007, if not sooner.

Fiscal year 2006 project development was highlighted by the obligation and completion of the first project on the Dixie Transportation Improvement Program which began in 2003. Middleton Drive, a two lane rehabilitation project in Washington City, is now complete. Santa Clara City made monumental progress on their Santa Clara Drive streetscape design and pavement project, with construction expected to start in the fall of 2006.

Besides providing MPO staff support to the above planning and project development studies, the planning office and other partners are supporting many regional and statewide committees. Among these are the Statewide 2030 Long Range Planning, Safety and Security, Corridor Preservation, ITS, Enhancement, GIS, Modeling, Pedestrian/bicycle and Transit Planning. A key staffing increase was approved in FY2006 to add a 70% FTE to the Dixie Transportation Planning Office. The position, Transportation Planner, beginning July 1, 2006 will be filled by Curt Hutchings, previously Senior Planner with the Community and Economic Development Division of the Five County Association of Governments.



Long-range transportation planning for the rapidly growing Dixie metropolitan area is underway

Significant progress has been made in improving the management of the Dixie Transportation Improvement Program and necessary coordination with the State & Region 4 TIP coordinators of UDOT. Diane Lamoreaux, program specialist, also with CED, is taking on this assignment along with her ongoing staff support provided to the Dixie Transportation Advisory Committee since 2005.

The MPO web site is located within FCAOG's web site: <http://www.fcaog.state.ut.us/dep/mpo/index.php>



AGING AND HUMAN SERVICES



The primary purpose of the Aging and Human Services programs is to maximize the effectiveness of resources being expended in the Five County area through direct services, comprehensive planning, proper resource management, resource development and program evaluation. We address needs by providing direct services and collaborating with a network of human service agencies and partners to assist individuals, families, and community groups to become self sufficient. We are the local Community Action Agency serving Southwest Utah. We work toward mitigating the causes and conditions of poverty in the region through a variety of means including employment, education, housing, transportation, accessing affordable health care and some emergency assistance.

The Five County Human Services Council has the responsibility for making policy recommendations to the Steering Committee of the Five County Association of Governments on all matters pertaining to Human Services in Southwest Utah. This council is a tripartite board, made up of one third elected public officials, one third low income representatives, and the remainder from the private sector. The Director of Human Services and agency receptionist provide staff support to the tripartite Council.

HUMAN SERVICES ACTIVITIES FY 2005 - 2006

Human Services staff wrote and prepared State applications, compliance documents, and budgets. Staff administered programming, prepared and submitted required reports for the Community Service Block Grant Program (CSBG).

- ! 15,020 persons from 6,269 low income families in the five county area received and participated in Community Service Block Grant programming during FY 06. This is a 3% decrease in persons served from the previous year.
- ! Local Community Service Block Grant subcontractors provided 49,148 meals and 18,891 nights of emergency shelter to 1,188 persons from 841 families, leveraging the CSBG funding. This represents a 3% increase in meals and a 13% increase in shelter nights provided.
- ! Our Five County Emergency Food Network provided 21,713 emergency food boxes, which is a slight 1% decrease from the AOG's last fiscal year.
- ! We provided approximately 2,424 bus pass rides to members of 59 low income households served by Suntran and Cedar Area Transportation Service (CATS) passengers in support of meeting transit needs to places of employment, support services, health care access, and activities of daily living.
- ! CSBG subcontracted literacy programs served 728 low income persons lacking skills in reading, math or who needed Adult Basic Education course work to pass GED testing.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

- ! We provided English as a Second Language programming for 440 persons from 263 low income families leveraging Community Service Block Grant funds. 91% of those served, listed their ethnicity as Hispanic.
Subcontracted literacy programs were located in Iron and Washington Counties, but served persons from all five counties.
- ! Generated data for use in updating the Three Year Human Services Plan addressing prioritized national goals for Community Action, as well as the ten service categories of: Employment, Education, Income Management, Housing, Emergency Assistance, Nutrition, Linkages, Self Sufficiency, and Health.
- ! Provided support for Young Parent Program at Mill Creek High School assisting 23 teen parents enabling them to attend and advance in high school while 18 infants were provided nearly 3,000 hours of care in an on-site nursery. Young Parents also completed parenting classes.
- ! Maintained data collection and formal ROMA (Results Oriented Management and Accountability) compliance procedures with direct programming and awareness of ROMA compliance issues with Human Service Council and sub-contractors, and direct AOG programming. Complied with all Community Service Block Grant work plans addressing at least one of the following required National Goals:
 - # 1 Low-income people become more self-sufficient.
 - # 2 The conditions in which low-income people live are improved.
 - # 3 Low-income people own a stake in their community.
 - # 4 Partnerships among supporters and providers of service to low-income people are achieved.
 - # 5 Agencies increase their capacity to achieve results.
 - # 6 Low-income people, especially vulnerable populations, achieve their potential by strengthening family and their supportive systems.
- ! Adapted and added codes to regional Tracker data base system in order to assist in generating measurable outcomes and preparing agencies for electronic transmission of report data to State Community Service Office.
- ! Provided bi-monthly newsletters (8,200 copies) to area pantries for distribution to individuals receiving regional emergency food boxes detailing consumer tips for wise use of limited resources, health and nutrition information, and recipe suggestions for use of food box items.
- ! Provided staff support to the Five County Human Services Council and the allocation process of both 1) Community Service Block Grant funding and 2) Social Service Block Grant funding in our region.
- ! Staff provided technical assistance and program monitoring to 10 Community Service Block Grant sub-contractors and six Social Service Block Grant providers in our regional area.

Completed our last year of grants management for federal 5311 Transit funding for the Cedar Area Transportation Service(CATS). They have proven themselves to be a strong stable independent transit provider.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

- ! We partnered with CATS to procure two new buses for the Cedar transit services from grants we had previously written and submitted to the Utah Department of Transportation.
- ! Provided field support and local coordination to FTA Section 5310 funding providers. Worked with state UDOT (Utah Department of Transportation) staff and URSTA (Utah Urban and Rural Specialized Transportation Association) addressing rural transportation needs.

Human Services staff administered the local discretionary Social Service Block Grant (SSBG) program for this region. Staff provided oversight for the local application process. Provided technical assistance to applicants as needed. Monitored programming and processed payments to sub-contractors.

- ! 371 individuals from the five counties received over 14,000 transportation rides provided from local discretionary Social Service Block Grant funding. 78 of the recipients were persons with disabilities. 92% were senior citizens.

The New Frontiers for Families program focused on promoting important character values by providing activities that build honest, integrity, work ethic, education values, self sufficiency and promote a solution focused direction.

- ! 60 youth participated in a four session summer program
- ! AOG staff conducted two Mini Democracy Schools teaching 29 youth and 11 adult community members about the legislative process and how they can impact issues that directly effect them.
- ! New Frontiers for families has worked on homelessness issues especially with young people that have been exiled from the FLDS community. 18 youth have completed training to be a mentor or be mentored. They have been able to find and coordinate housing/funding for several members of this group.
- ! New Frontiers provided 2 sessions of "Common Sense Parenting". These are six week community trainings giving parents an opportunity to improve their skills and build supportive relationships.
- ! Started a pilot project: 3 youth were paired with senior's to provide computer training and technology support (computer basics, use of e-mail, programing cell phones, etc.)

Worked with individual County Care and Shares and/or Food Network providers to prioritize local needs. Incorporated prioritized needs in State Emergency Food Network (EFN) application prepared for region.

- ! Advocated for local pantry needs in budget requests and scope of work.
- ! Administered regional (EFN) funding, providing appropriate documentation of expenditures to State.
- ! Assisted regional pantries in obtaining 1) Direct food purchases. Foods purchased were high in protein, such as meats, beans, and cheese. 2) Additional walk in freezers to increase storage capacity. 3) Operations support covering items such as rent costs and some utility charges. 4) Additional supports helping to improve and update facilities, 5) Install additional storage units and increase capacity to provide services. 6) Supplied distribution sites with new and/or used computers and computer supplies to improve management information systems.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

- ! Planned, sponsored and provided training for three regional Emergency Food & Shelter meetings with pantry providers.

Worked with both State and with local counties (Beaver, Garfield, and Kane) to secure available state set aside funds as directed by local organization recipient Federal Emergency Management Agency (FEMA) Board.

- ! Provided staff support to local FEMA Board administering allocation process for all jurisdictions designated in our region.
- ! Prepared individual FY 06 FEMA applications for each of the five jurisdictions in our region.
- ! Worked with FEMA providers helping 49 families with emergency rent/mortgage payment supplements so families could either avoid eviction or obtain housing leveraging Federal Emergency Management Agency resources.
- ! Staff worked with each of the 11 individual FEMA providers to assure program compliance issues were met.
- ! AOG provided support as fiscal conduit for all purchases throughout region.
- ! Staff successfully packaged and sent all required documents for all four FY05 jurisdictions to FEMA National Board which were reviewed and cleared in a timely manner.

Assisted in the procurement of 1,332,044 pounds of food for pantry use in Emergency Food Boxes. 251,557 pounds were from the United States Department of Agriculture, and 559,403 pounds of food were from the Utah Food Bank.

- ! Regional food pantries were assisted by local food drives from Boy Scouts (174,222 pounds), Letter Carriers (19,347), education groups, corporate sponsors, churches, and community members in bringing in 210,151 pounds of food.
- ! 117,364 pounds of food were purchased locally for use in emergency food boxes.
- ! AOG staff collected statistical data from each regional food pantry provider, prepared required reports, and submitted them to State as required.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

The Human Services Unit provided Emergency Food and Shelter Umbrella Supporting to twelve pantry sites within the five county area:

COUNTY	CITY	ADDRESS
Beaver County Food Network	1) Beaver 2) Milford	1) P.O. Box 1763 2) 438 So. Main
Garfield County Care and Share	1) Panguitch 2) Escalante 3) Ticaboo	1) 55 South Main 2) 90 N. 100 W. 3) P. O. Box 2184
Iron County Care and Share	1) Cedar City 2) Beryl	1) 140 E. 400 S. 2) Beryl Highway Community Center
Kane County Care and Share	1) Kanab 2) Orderville 3) Big Water	1) 56 W. 450 N. 2) 417 E. State N. Hwy 89 3) 163 Arronburr
Dixie Care and Share	1) St. George 2) Hurricane	1) 131 N. 300 W. 2) 450 E. 800 N. # 11

Provided support to regional counties and cities, the State, and the network of Human Services partners.

- ! Participated in and provided support for a variety of local and regional community councils, including: Human Services Coordinating Council of Washington Co.; Homeless Continuum of Care Coalition; and Chaired the Regional Interagency Council.
- ! Provided staff support and member support to local Coalition to End Homelessness. Hosted coalition meetings, facilitated planning meetings some member agencies, increased and responded to requests from State.
- ! Hosted and helped coordinate the Volunteer Income Tax Assistance program outreaching to low income consumers and linking them with VITA sites to increase number and amounts of tax returns & Earned Income Tax Credit's returned.
- ! Promoted the Utah Saves program as a way to increase consumer fiscal awareness and promote self sufficiency.
- ! Co-Sponsored a conference on Individual Development Accounts for local service providers, businesses, and bankers to show them how to assist clientele in saving for homes, education, and to improve fiscal life style.
- ! Served as member of Utah Community Action Partnership Association;
- ! Provided support as a member of the Southwest Utah Community Health Center Board. Assisted with technical assistance and support for addressing health care needs of low income persons in the five county area.
- ! Facilitated regional discussions with Legislators from Southern Utah and attendees at Citizen's Day at the Legislature.
- ! Supervised training site and placement for unpaid Department of Workforce Services internship and Experience Works consumers.
- ! Provided Board Trainings and evaluations for two of our region's non profit Boards.



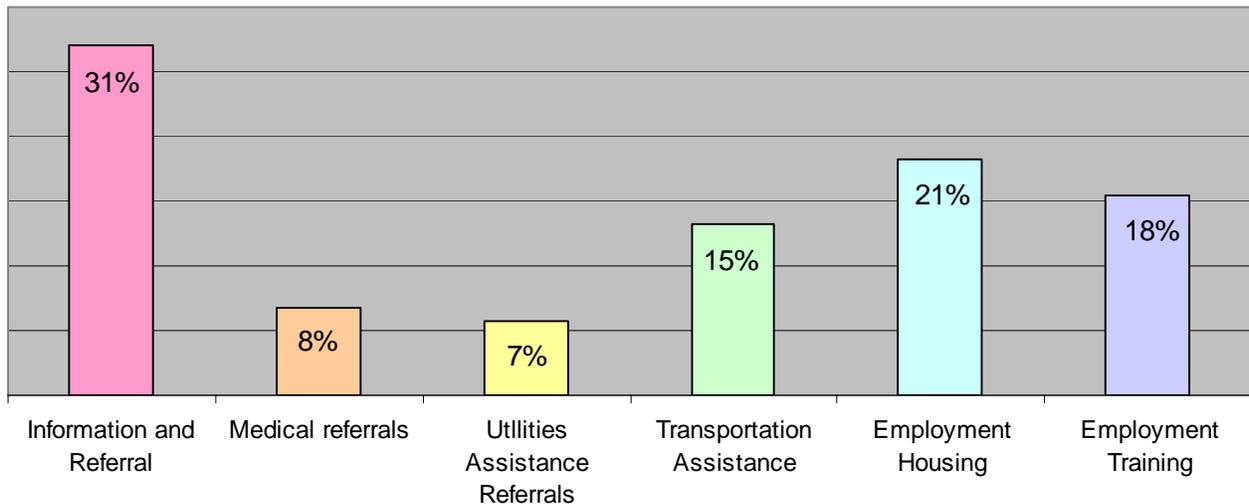
Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

- ! Staff served as a Commissioner for the Utah State Commission on Volunteers as Vice Chair and on executive committee.
- ! Staff served as Chair and provided support to the state's AmeriCorps Committee.
- ! Provided technical and administrative support for Support Services Case Management programming.
- ! Staff Participated in Community Action Academy training.

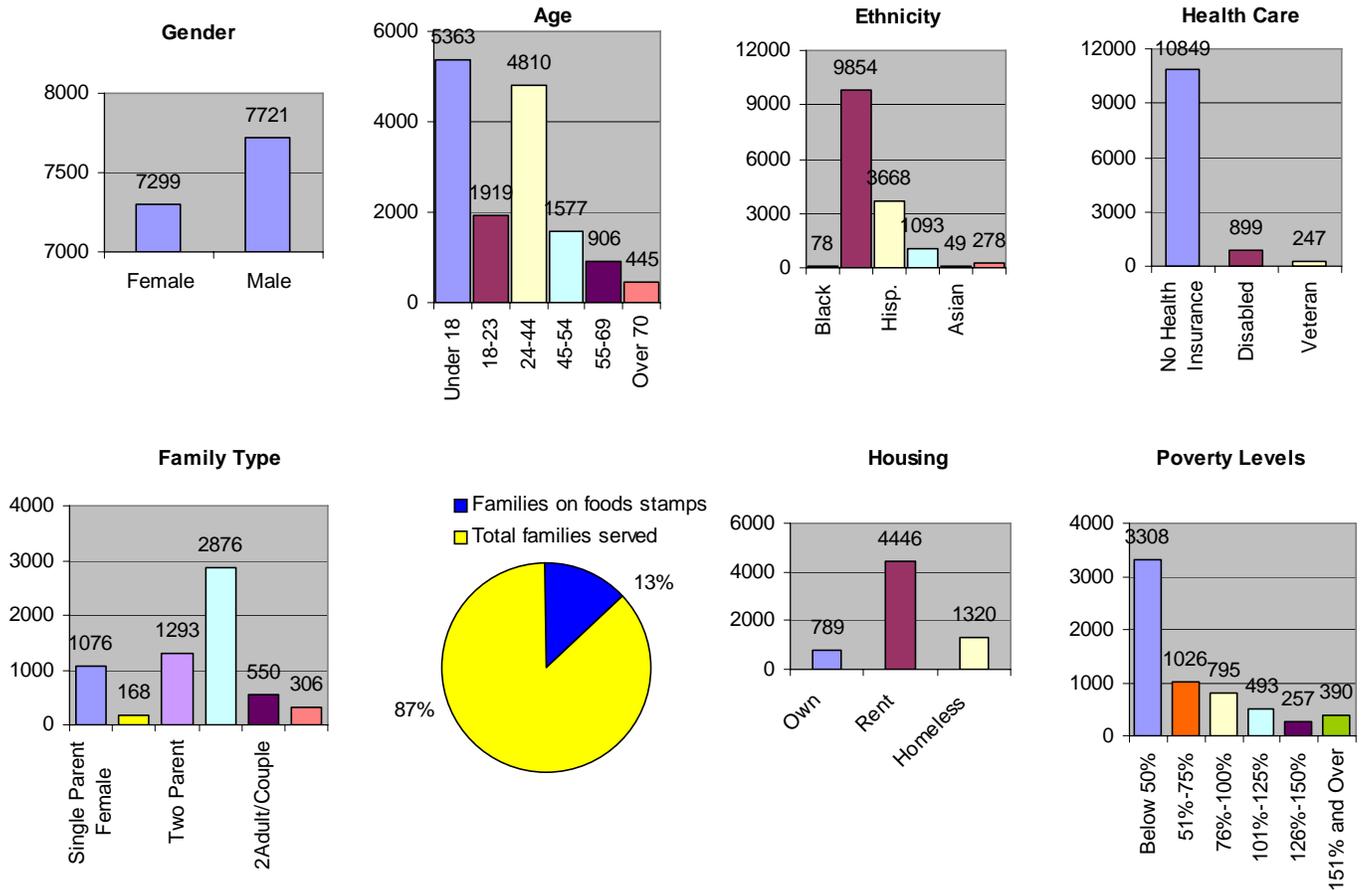
At least 224 individuals/families received supportive services assisting them to manage during crisis situations. Services included assistance to gain housing, transportation, jobs, clothing, health care, education/training support and food. In addition to the Support Services Case Management provided by AOG staff, other partnerships and linkages are utilized to stabilize additional unmet needs of our consumers. The following chart indicates the most common linkages made to stabilize employment:





The following charts provides a profile of CSBG consumers in the Five County area:

2006 Profiles of CSBG Consumers in the Five County Area





Five County Association of Governments

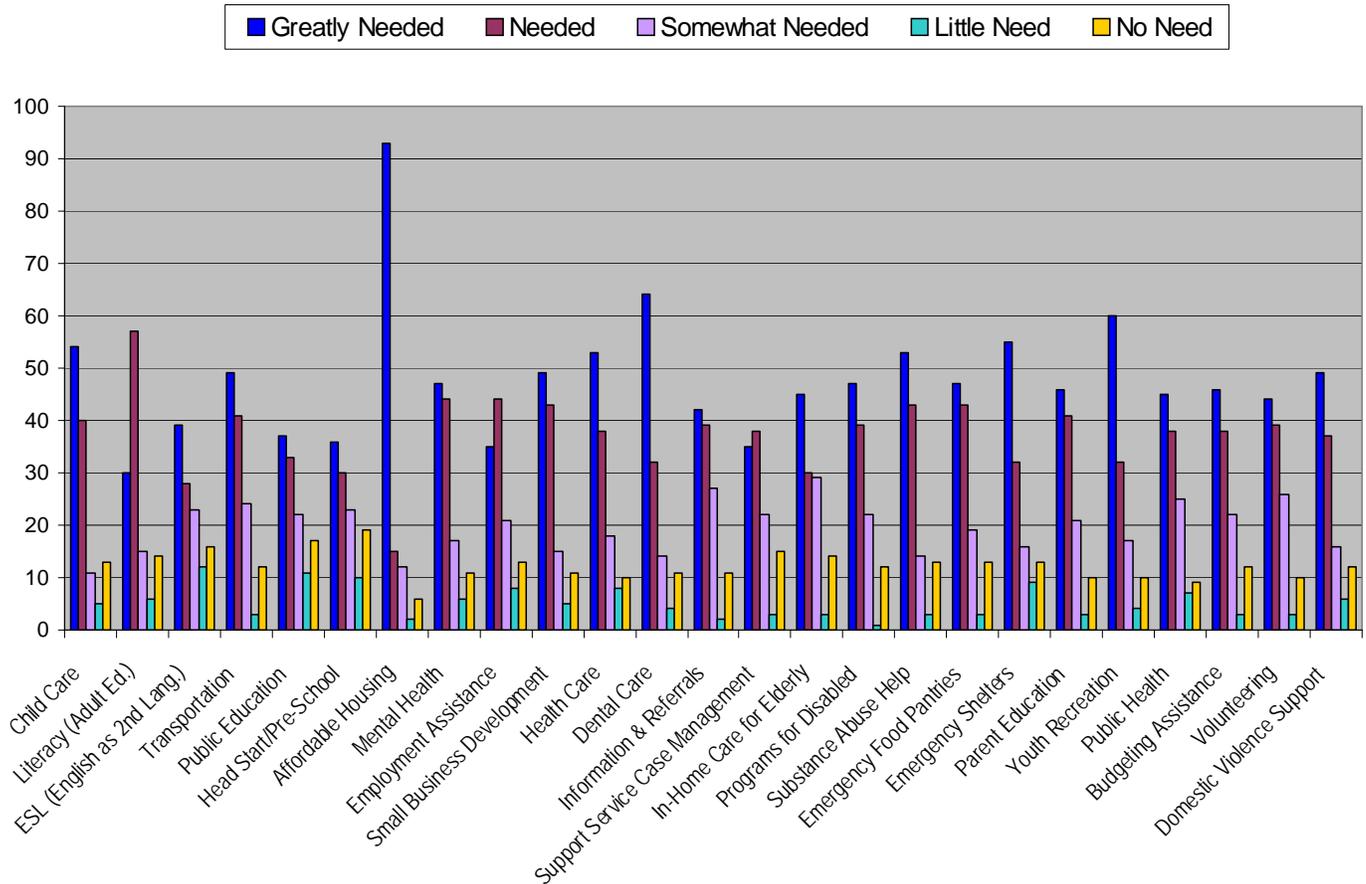
Annual Report

July 1, 2005 through June 30, 2006

Human Services conducted five Human Services Public Forums, one in each of the Five Counties. Prioritized at least one or two areas of need for development of action plans for each individual county in coordination with local resource groups and forum participants.

Completed a Human Services Needs Assessments in association with Public Forums held. The following chart identifies the results of the surveys conducted at the forums:

2006 Public Forum Combined Survey Results: Beaver, Garfield, Kane, Iron and Washington Resources in the Community





Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

COMMUNITY SERVICE BLOCK GRANT (CSBG) ALLOCATIONS FY 2005 - 2006	
Provider	Allocation
Southern Utah Learning Center & Literacy	\$13,814
Cedar Read	\$4,057
Mill Creek High School	\$18,750
Beaver County Food Network	\$16,781
Garfield Co. Care & Share	\$14,807
Iron County Care & Share	\$22,704
Kane County Hungry Pantry	\$14,807
Dixie Care & Share	\$40,473
New Frontiers for Families	\$ 2,980
District Transportation	\$5,427
Wordwise - District Resource Directory	\$5,478
Resource	\$ 1,460
Support Services Case Management & Referral	\$39,802
District Direct Program	\$33,987
Administration	\$ 7,458
Indirect Costs	\$12,234
Total Allocations	\$255,019

SOCIAL SERVICE BLOCK GRANT (SSBG) ALLOCATIONS FY 2005 - 2006	
Provider	Allocation
Beaver County Council On Aging	\$7,500.00
Garfield County Council On Aging	\$7,500.00
Iron County Council On Aging	\$7,500.00
Kane County Council On Aging	\$7,500.00
Turn Community	\$4,000.00
Washington County Council on Aging	\$8,000.00
FCAOG - Administration	\$6,509.00
FCAOG - Direct Programming	\$16,585.00
Total Allocations	\$65,094



**FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA)
JANUARY 2005 TO DECEMBER 2005 EXPENDITURES**

Iron County		Total Allocation
Canyon Creek Women's Center		\$3,046
Family Support Center - Cedar City		\$4,000
Iron County Care & Share		\$10,247
	Total	\$17,293

Washington County		Total Allocation
Division of Child and Family Services		\$14,000
Dove Center		\$3,500
Dixie Care and Share		\$22,525
Discovery Club House		\$3,500
	Total	\$43,535

Beaver County		Total Allocation
Beaver County Food Network		\$7,597
	Total	\$7,597

Kane County		Total Allocation
Kane County Care and Share		\$7,597
	Total	\$7,597

Garfield County		Total Allocation
Garfield County Care and Share		\$7,599
	Total	\$7,599



IN-HOME AND COMMUNITY BASED AGING AND ADULT SERVICES



The Five County Area Agency on Aging (AAA) administers state and federal programs designed to offer relief to frail elderly or disabled adults with limited resources. These programs help to maintain the frail elderly or disabled adults in their own home or other community placement as an alternative to being institutionalized in nursing homes.

The programs administered by the Five County AAA for In-Home and Community Based Aging Services are:

- Medicaid Aging Waiver
- State Alternatives Program
- National Caregiver Support Program
- Medicaid Molina Independence Care (MIC)

A referral is made to the Five County AAA by the individual, a family member, health care provider, etc. An intake worker will contact the individual referred, and/or family member, to obtain eligibility information. To qualify for services, an individual must meet the program eligibility requirements regarding age, social, economic need, and degree of frailty. Eligibility varies among programs.

Depending on individual needs and program eligibility, a variety of services can be accessed:

Case Management	Homemaker Services	Chore Services
Adult Day Care	Environmental Accessibility Adaptations	Respite Care Services
Adult Companion Services	Supportive Maintenance/Aide	Personal Emergency Response & Reminder Systems
Personal Care Attendant Services	Non-medical Transportation	Specialized Medical Equipment and Assistive Technology
Home Delivered Supplemental Meals	National Caregiver Support Program may also provide: <ul style="list-style-type: none"> • Information • Assistance • Counseling • Support Groups • Training • Respite • Supplemental Services 	MIC (Molina Independence Program) may also provide services: <ul style="list-style-type: none"> • In an Assisted Living or other community living options • Pharmacy services & medication set-up



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

In 2006, additional projects and activities were made available through the Home and Community Based Programs:

- **Caregiver Newsletter:** A monthly Caregiver Newsletter with useful information and resources to assist caregiver's in providing care to a family member or loved one.
- **Making the Link:** A program to connect caregivers with services through physicians. The program sponsored by the National Association of Area Agencies on Aging and funded by the U.S. Administration on Aging, makes it easy for physicians and their staff to identify caregivers and provide them with resources and referrals.
- **UCARE:** Site coordinator and trainer for the Caregiver Guide classes which help families and individuals caring for loved ones. The classes provide hands-on training for anyone caring for a family member or friend who is aging, chronically ill, has a disability, or serious mental illness.
- **Annual Senior's Conference:** Co-sponsor and participate in the planning of an annual Five County Senior Conference held in Cedar City in May. The conference provides useful information and resources for seniors and caregivers, including a key note speaker, several breakout sessions and resource booths.
- **Resource Library:** Maintain a resource library in both the St. George and Cedar City offices. The library includes books, videos/DVDs, brochures and pamphlets on a variety of topics and information related to senior issues and caregiving. In addition, wall mounted brochure holders were placed in Senior Centers throughout the Five County area where resource information could be displayed.

AGING PROGRAM CASE MANAGEMENT



As part of the In-Home & Community Based Adult & Aging Services administered by the Five County Area Agency on Aging, a staff of trained professionals oversee the day-to-day operations of the programs & provide direct service to consumers. Eight licensed Social Service Workers provide case management services which include a comprehensive assessments of client's status & needs and the development of a individualized care plan in order to locate, coordinate & monitor necessary & appropriate services. Registered Nurses assist case management staff in the assessment & eligibility process and work with case management to ensure client's needs are met. An accounting technician/secretary assists with the referral and intake process,

data entry, quarterly reports, fiscal reports, billing & other accounting procedures. The Aging Program Case Management staff coordinates services available through In-Home and Community based programs, in addition to assessments, service monitoring and coordination, and care plan set up and development.

Case managers work directly with 5 home health agencies, 6 assisted living facilities, 14 other care providers, 3 state agencies, 5 County Coordinators, 1 tribal organization and numerous other outreach programs.



Services for seniors were provided through the following primary subcontractors:

Beaver County Council on Aging	Applegate HomeCare & Hospice	Canyonlands Medical Equipment & Supply	Rocky Mountain Home Care
Garfield County Council on Aging	Beaver Valley Home Health	Iron County Home Health	Nannies for Grandpas & Grannies
Iron County Council on Aging	Beehive Homes - Cedar City	Kolob Care and Rehab. of St. George	Southern Utah Home Care
Kane County Council on Aging	Beehive Homes of Kanab	Kolob Regional Care & Rehab. - Cedar City	Southern Utah Home Oxygen & Medical Equip.
Washington County Council on Aging	Beehive Homes of Washington County	Home Care Living	Southwest Utah Public Health Dept.
Utah Legal Services	Gentiva/Horizon Health Services	Home Helpers	TURN Community Services
Garfield Memorial Hospital	Emerald Pointe Assisted Living	Mytrex, Inc.	Home Care Living
Garfield County School District	Cliff View Senior Living	Pioneer Medical Services	Heritage Homes Assisted Living
Acumen Fiscal Intermediary			

LONG-TERM CARE OMBUDSMAN

The Five County Area Agency on Aging has a part-time Ombudsman whose purpose is to promote, advocate, and ensure quality of care for residents of long term care facilities, including nursing homes, residential care homes, assisted living facilities, adult foster care homes, etc. The Ombudsman is an advocate of elderly residents and has authority under federal and state laws to receive and resolve complaints relating to elderly residents. An Ombudsman protects residents' rights, provides consultation to long term care facility staff, and helps with problems relating to nursing care, food, finances, personal privacy, activities and other concerns of residents.



AGING & NUTRITION SERVICES



Meals on Wheels- Serving Our Senior Citizens

Aging services are provided under the Older Americans Act, a Federal law enacted in 1965, which provides, through Area Agencies on Aging, community planning, training, and services to assist older persons.

These programs are designed to assist older people to remain independent and live in their own homes as long as possible, with special emphasis on serving the socially and economically disadvantaged.

There are a variety of services administered by the Area Agency on Aging which are available through County Councils on Aging and other subcontractors. These services include:

- Transportation
- Telephone Reassurance
- Friendly Visiting
- Congregate & Home Delivered Meals
- Chore Services
- Recreation and Socialization
- Outreach
- Legal Services
- Information and Referral

Aging and Nutrition Services are available to all persons 60 years and older. The 2000 U.S. Census indicated that there were 26,297 persons age 60 or older living within the five county area. That segment of the population comprised 18.7% of the overall population of the region in 2000. The overall population of the five county region has increased from 140,919 in 2000 (U.S. Census Bureau) to 174,072 persons in 2005, based upon the July 2005 Census Bureau sub-county population estimates).

Making a very broad assumption that the percentage of persons age 60 and older remained constant in each of the five counties since the 2000 Census, there would be an estimated 32,551 persons as of July 2005 in the five county area who were age 60 or older.



Newly expanded Iron County Senior Citizens Center in Cedar City

As of June 30, 2006 there were 13 operating Senior Citizen Centers in Southwestern Utah, as shown in the following table:

Senior Citizens Centers in the Five County Region				
Beaver County	Garfield County	Iron County	Kane County	Washington County
Beaver	Escalante	Cedar City	Kanab	Enterprise
Milford	Henrieville	Parowan	Orderville	Hurricane
Minersville	Panguitch			St. George



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

Human Services Resources Provided by Program and Total Units of Service	
Program	Units of Service
Transportation	23,318 rides
Congregate Meals	36,372 meals
Home Delivered Meals	63,381 meals
Outreach	3,519 client hours
Information & Assistance	32,442 client requests
Friendly Visiting & Socialization	34,392 client hours
Telephone/Reassurance	29,395 client hours
Chore Maintenance	20,072 client hours
Recreation & Exercise	17,061 client hours
Legal Services	44 client hours
Health Screening	1,695 units
Nutritional Counseling & Education	419 hours
Education Classes	1,407 hours
Long Term Care Ombudsman	164 cases; 276 complaints
The Alternatives Program	60 clients served 620 Case Management Units 5,308 Homemaking Units 2,638 Personal Aide Units 1,368 Companion Units Other services provided: Equipment, Transportation, Companion, In-Home and Facility Respite, Chore Services, Supplemental Meals, Emergency Response Systems



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

<p>Medicaid Aging Waiver Program</p>	<p style="text-align: right;">106 clients served</p> <p style="text-align: right;">20,813 Case Management Units</p> <p style="text-align: right;">8,551 Homemaking Units</p> <p style="text-align: right;">470 Personal Aide Units</p> <p style="text-align: right;">1,893 Companion Units</p> <p style="text-align: center;">Other services provided: Equipment, Transportation, Companion, In-Home and Facility Respite, Chore Services, Supplemental Meals, Emergency Response Systems, Medication Reminders</p>																					
<p>Caregiver Support Services</p>	<table style="width: 100%; border-collapse: collapse;"> <tr> <td colspan="3" style="text-align: right;">56 clients served*</td> </tr> <tr> <td style="width: 30%;">Information</td> <td style="width: 20%;">6,937 units</td> <td style="width: 50%; text-align: right;">6,930 clients served*</td> </tr> <tr> <td>Assistance</td> <td>699 units</td> <td style="text-align: right;">259 clients served*</td> </tr> <tr> <td>Training</td> <td>73 units</td> <td style="text-align: right;">341 clients served*</td> </tr> <tr> <td>Respite</td> <td>2,171 units</td> <td style="text-align: right;">194 clients served*</td> </tr> <tr> <td>Supplemental Services</td> <td>34 units</td> <td style="text-align: right;">33 clients served*</td> </tr> <tr> <td colspan="3" style="text-align: right;">*clients served include duplicate count</td> </tr> </table>	56 clients served*			Information	6,937 units	6,930 clients served*	Assistance	699 units	259 clients served*	Training	73 units	341 clients served*	Respite	2,171 units	194 clients served*	Supplemental Services	34 units	33 clients served*	*clients served include duplicate count		
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Respite	2,171 units	194 clients served*																				
Supplemental Services	34 units	33 clients served*																				
*clients served include duplicate count																						
<p>Molina Independence Care Program (MIC)</p>	<p style="text-align: right;">70 clients served</p> <p style="text-align: right;">in 12 assisted living facilities</p> <p style="text-align: center;">Other services provided: Equipment, Supplies, Transportation, Companion Services, Supplemental Meals, Emergency Response Systems</p>																					

HOUSING PROGRAMS

The Five County Association of Governments, through the Housing Program, continues to help ensure that qualified individuals and families with low to moderate incomes have safe, decent, and affordable housing.

CRITICAL NEEDS HOUSING EMERGENCY HOME REPAIR

The Critical Needs Housing Emergency Home Repair Program provides grant assistance up to \$2,500 within a five-year period to eligible homeowners for emergency-type home repairs that pose a potential health and safety threat to the occupants or threatens the long term integrity of the dwelling. Typical repairs include, but are not limited to: roof repairs, deteriorated bathroom floors, correction of faulty electrical and plumbing systems, septic/sewer system repairs, replacement of inoperable heating and cooling systems and water heaters. This funding is to be used when other sources of assistance are not available.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

Funding for the Critical Needs Housing Emergency Home Repair program is an appropriation from the State Legislature for special housing purposes. It is administered through the Department of Housing and Community Development, State Community Services Office. The Five County Association of Governments received \$20,000 for fiscal year 2006 to assist homeowners with emergency home repairs. Income guidelines require that a qualifying applicant's household income must be at or below 125% of the Federal Poverty Guidelines.

2006 HHS Poverty Guidelines		
Size of Family Unit	125% of Poverty Level (Annual)	125% of Poverty Level (Monthly)
1	\$12,252	\$1,021
2	\$16,500	\$1,375
4	\$25,008	\$2,084
6	\$33,492	\$2,791

Activity Summary			
Inquiries	72	Applications mailed out	51
Applications returned	24	Applications approved	20
Applications denied	7		

Demographics include that assistance was provided to 20 households totaling 38 individuals. Seven individuals had disabilities, 12 were elderly of which one was a grandparent raising her grandchildren. There were four single head of household mothers raising children.

Three more projects were completed this fiscal year than last. Homeowners were at risk of not getting the needed repairs made when funding became limited at the end of the fiscal year. Their willingness to contribute toward the total cost, made it possible for repairs to be made. Otherwise they could not have been made alone by either the homeowner or Emergency Home Repair Program. The healthy construction economy has made it difficult for homeowners to find contractors interested in doing repair projects.



Number by Type of Project		Projects Per County		Amount Spent Per County
Roof repairs	8	Beaver	1	\$ 253
Water heaters	1	Garfield	2	\$ 929
Exterior work	2	Iron	9	\$12,149
Plumbing	6	Kane	0	\$ 0
AC/heating	2	Washington	8	\$ 6,669
Electrical	1	Regional Total	20	\$20,000

HOME REHABILITATION



Many low-income homeowners need to make repairs to their property, but do not have the income necessary or the ability to obtain private loans to do so. A new multi-agency partnership was established this year to improve the quality of many rural Utah Homes. The State of Utah, Division of Housing and Community Development (DHCD) and the Rural Development Office of the U.S. Department of Agriculture jointly funded a new program serving Utah's rural communities. Funds were distributed to Five Associations of Governments (AOG) representing 21 rural counties. The Five County Association of Governments was awarded a \$400,000 contract to administer the Rural Utah Single Family Rehabilitation and Reconstruction Program (RSFRRP) in the five county area over a two-year period. The RSFRRP allows for project review and approval at the local level. The

review board consists of the Five County Association of Governments' Executive Director, Weatherization Program Coordinator, Community Development Program Specialist and Fiscal Manager.

The Rural Utah Single Family Rehabilitation and Reconstruction Program will provide much needed funding to address inadequate housing for low to moderate-low income homeowners with income at 80% or below the area median income (AMI). Terms of the loan are structured according to the homeowner's repayment ability, and within 30% of a household's annual adjusted gross income.

Rehabilitation and reconstruction loans help to: 1) provide safe, decent, sanitary, and affordable housing; 2) preserve the quality of neighborhoods as well as the value of public capital invested in local schools, streets, utilities and other public facilities; and 3) preserve the value of the homeowners' investment. For low-income homeowners, their home represents the majority of their life savings.

Rehabilitation may include alteration, improvement or modification of an existing structure. It may include, but is not limited to, electrical, plumbing or structural defects, health and safety problems, alterations for handicap accessibility, heating/cooling systems, energy efficiency measures, etc. Improvements such as a



new roof can help stabilize a deteriorating home, and a new efficient furnace can keep residents healthy and reduce energy costs. Reconstruction (replacement) may be an eligible option if the existing home is not economically feasible to rehabilitate due to the current value in relation to the work and the needs of the occupants.

Five pending projects were carried forward from fiscal year 2005. Three were denied and two are nearing the approval stage. One reconstruction project was completed in Enoch, Iron County; an existing dilapidated trailer home was replaced with manufactured housing. A major rehabilitation project involving asbestos removal and lead-based paint is in process in Cedar City, Iron County. This has been a challenge due to the lack of local certified contractors and cost factors involving the removal of both components. One partnering project with Rural Development was completed in New Harmony, Washington County for a family needing an addition. We are partnering with Rural Development on reconstruction project in Virgin, Washington County. Upon completion, this will be the third reconstruction project completed in Virgin that will provide safe, decent, affordable housing in the Virgin Township. Four other joint rehabilitation projects with Rural Development are pending with the allocation of their funding. Other pending projects in the application/development process include 1) a major interior rehabilitation, 2) handicap accessibility, 3) re-roofing, 4) bathroom rehab, and 5) an addition due to over-crowding.

Inquiries	59	Applications denied by FCAOG	6
Applications mailed out	36	Pending FCAOG/RD Projects	4
Applications returned	12	FCAOG completed projects	1
Applications withdrawn	1	Joint FCAOG/RD completed projects	1
Joint FCAOG/RD applications	5	Applications carried forward	6

DOWN PAYMENT & CLOSING COST ASSISTANCE

The Down Payment /Closing Cost Assistance Program create greater opportunity for homeownership among lower income and minority households. Assistance is available to eligible first time home buyers in the five county area with incomes below 80% of the median income for their area. The term "first time homebuyer" means an individual and his or her spouse who have not owned a home during the three-year period prior to the purchase of a home with Down Payment/Closing Cost assistance. The term "first-time homebuyer" also includes an individual who is a "displaced homemaker" or "single parent". Assistance in the form of a non-interest bearing loan is available for up to \$2,000 based on the settlement statement. Applicants must contribute a minimum of \$500 in personal funds toward closing costs or down payment, and participate in a homebuyer's education course. Funding is provided through the State of Utah, Division of Housing and Community Development, Olene Walker Housing Loan Fund.

The revolving loan account established by the Five County Association of Governments will allow a perpetual fund as loans are repaid. During fiscal year 2006, 48 inquiries were received from potential borrowers and lenders. Requests for assistance reduced almost 50 percent this fiscal year. This reduction is directly linked to the housing market price increase and income. Potential borrowers do not have sufficient income to qualify for mortgage loans and properties exceed the maximum mortgage limits. Fourteen loans totaling \$25, 772.86 were processed during fiscal year 2006, which are two less than last



fiscal year. Payoff statements were received for sixteen loans. Nine loans in the amount of \$15,744.96 were paid off. Funds will replenish the revolving loan account to continue the program's success and assist first time homebuyers in realizing the American dream of owning a home.

Activity Summary of Projects by County		
County	Number of Loans	Funds Expended
Beaver	2	\$ 2,631.36
Garfield	0	0
Iron	6	\$11,349.65
Kane	1	\$ 2,000.00
Washington	5	\$ 9,791.85
TOTALS	14	\$25,772.86

VOLUNTEER CENTERS

The four Volunteer Centers in southwestern Utah's Washington, Iron, Garfield and Kane Counties are umbrella organizations which exist to:

- Connect people with the opportunity to serve
- Build the capacity for effective local volunteering
- Promote volunteering
- Participate in strategic initiatives that mobilize volunteers.

VOLUNTEER CENTER OF IRON COUNTY

The Volunteer Center of Iron County is home to the three programs of National Senior Service Corps Program in Iron, Beaver and Garfield Counties: The Retired and Senior Volunteer Program (RSVP) creates a variety of meaningful service opportunities for more than 200 very active senior men and women of retirement age (55 or better). In FY2005-06, members of RSVP in Iron, Beaver and Garfield Counties served at 40+ locations contributing a total of 33,829 hours of service with an economic return of \$610,275 (based on a national value-per-hour of volunteer service).

The Senior Companion Program (SCP) recruits age and income qualified volunteers to provide weekly assistance and friendship to seniors and disabled adults who have difficulty with daily living tasks. In exchange for their service, 13 Senior Companions receive a modest, tax-free stipend to help defray their costs of service while supplementing their retirement. Free accident and liability insurance is provided as well as monthly training to help strengthen and increase the skills and abilities of Senior Companions as they meet the needs of more than 80 clients in Iron, Beaver and Garfield Counties.



The Foster Grandparent Program (FGP) provides much needed attention and one-on-one assistance to struggling students performing below grade level while helping them develop skills, confidence and strength to succeed in life. Like Senior Companions, Foster Grandparents must be at least 60 years of age and meet national income guidelines to earn a modest non-taxable, non-reportable stipend, mileage reimbursement and free accident and liability insurance. In Iron County, 10 Foster Grandparents serve 15-20 hours weekly at local elementary schools and head start centers.

The Volunteer Center of Iron County continues to support the Utah Summer Games (USG) by providing an effective structure for recruiting and organizing volunteers. The Youth City Council (YCC) involves youth in all aspects of the community by providing them with a voice in government and opportunities to be part of the solution to community needs and problems through service projects and other activities. A few of the Council's activities this past year included: collecting 532 pounds of food during the Canyon View-Cedar High Football Homecoming Game; distributing voter registration information to high school seniors; a toy drive which resulted in 1000 stuffed animals collected and donated to emergency services as gifts to children they serve; assembling and donating activity bags to Valley View Medical Center for young patients; and creating and delivering hundreds of valentines by elementary students for members of the Utah National Guard in Iraq. The Volunteer Center also promotes and participates in Make-A-Difference Day, National Family Volunteer Day, Holiday Assistance, National Volunteer Week and the President's Student Service Awards in the area.

VOLUNTEER CENTER OF WASHINGTON COUNTY

This year, the Volunteer Center of Washington County was selected to become the 15th Experience Corps program in the United States. As such, the VC will host 24-quarter time (450 hours annually) AmeriCorps members to tutor underachieving children in Washington County Schools. This exciting new partnership is the result of a grant written two years ago. Experience Corps has now become the seventh program for volunteers of all ages and interests under the umbrella of the Volunteer Center of Washington County, including:

- Five County Retired and Senior Volunteer Program (RSVP)
- Five County Senior Companion Program (SCP)
- Five County Foster Grandparent Program (FGP)
- Experience Corps of SW Utah

Health Insurance Information Program (HIIP) provides information to residents of the five county region about Medicare, Medicaid, medigap insurance and the Medicare Part D Prescription Drug Program. From November 2005 to May 15, 2006, a dozen RSVP volunteers assisted more than 2000 Medicare beneficiaries through the process of signing up for any of 43 prescription drug plans offered in SW Utah - and for their efforts received the Silver Bowl Award (Utah's highest volunteer honor) for Washington County.

Twelve AmeriCorps members coordinated service and service-learning opportunities through the Youth Volunteer Corps of Washington County. Such activities include a successful Youth Court (first time offenders under age 18 and referred by the 5th District Juvenile Justice Court must agree to plead guilty), Reading Rocks, Tobacco Prevention and national service days, for youth volunteers (age 11-18). This year, YVC of Washington County also added TeenSERT (Student Emergency Readiness Training) which



has attracted a large following of youth interested in helping their family, school and community be safer and more prepared to care for needs during an emergency or disaster situation.

Court-ordered Community Service assists offenders of any age referred by area courts to complete a designated number of hours in lieu of incarceration.

In addition, the Volunteer Center hosts two important community councils:

Five County Re-entry Council involves a broad base of citizens working to reduce the unacceptable 75% rate of recidivism at area correctional facilities

SW Utah Regional Citizen Corps Council harnesses the individual and collective power of citizen volunteers through education, training, and volunteer service to make communities safer, stronger, and better prepared to respond to the threats of terrorism, crime, public health issues, and disasters of all kinds.

The Volunteer Center of Washington County - one of more than 500 such organizations across the United States and 22 in the State of Utah - is a vital, healthy, growing organization at the center of community activity with more than 2000 volunteers of record, ages 8 - 108.

VOLUNTEER CENTER OF KANE COUNTY

The Volunteer Center of Kane County has made remarkable strides creating cohesiveness through collaboration and partnerships with city and county officials, agencies, churches, schools and PTA working together to meet the needs of our community. Success in FY2005-06 is reflected in the following accomplishments:

- Recruited 4 AmeriCorps and AmeriCorps*VISTA members to work developing new programs.
- Recruited 20 new RSVP volunteers and 91 other community volunteers under the age of 55, including 30 youth, bringing the total to 254 Kane County citizens who have served more than 7,500 hours at 62 volunteer stations, including many community events.
- Chaired and coordinated the Local Interagency Council. L.I.C. includes representatives from among City & County officials, agencies, churches, schools and PTA meeting monthly to address community needs. Family referral meetings follow where individual cases are discussed.
- Community volunteer Howard Roberts was named and honored as Kane County's Silver Bowl recipient.
- Received use of the old fire station from the City of Kanab as a meeting and training facility for the Citizen Corps Council and CERT program.
- Submitted another successful grant application in support of preparedness activities in Kane County.
- Produced a new residents directory for those moving into our community which is distributed at the City office to new hook ups. The directory will help them know what is available, become involved and feel a part of the community.

New Projects being developed include:

- Youth Court and Community Events
- Citizen Corps Council, including CERT, Neighborhood Watch, VIPS
- TeenSERT program (Student Emergency Readiness Training)
- Youth Volunteer Corps of Kane County (YVC)



FIVE COUNTY RETIRED AND SENIOR VOLUNTEER PROGRAM



The Five County Retired and Senior Volunteer Program (RSVP) has been tapping the rich resource of senior volunteers for meaningful service to communities in Washington, Iron, Beaver, Garfield and Kane Counties for more than 24 years. FY2004-05 year end statistics show an enrollment of 1350 senior volunteers (55 or better), who served a combined total of 121,500 hours in schools, libraries, hospitals, museums, food banks, and in support of community events - all based on their individual interests and available time, a value of more than \$2,009,610 to southwestern Utah's economy (based on the national value-per-hour of \$16.54). RSVP focuses time and attention on meeting the long time and ongoing needs of SW Utah communities as well as continuing in efforts to:

reduce the unacceptable 75% rate of recidivism at Purgatory Correctional Facility by strengthening programming to strengthen literacy, language and vocational skills for inmates. With the help of senior volunteers serving as tutors, 24 inmates graduated with high school diplomas and another 17 completed GEDs.

involve citizens in disaster preparedness and response through participation in the SW Utah Regional Citizen Corps. This year, an active Citizen Corps Council is developing a Medical Reserve Corps (to involve active and retired medical professionals in emergency and disaster response). The CCC is also working to organize a VOAD (Volunteer Organizations Active in Disaster) which exists to mobilize community and faith-based organizations in times of emergencies and disasters.

FIVE COUNTY FOSTER GRANDPARENT PROGRAM



The Five County Foster Grandparent Program (FGP), the third program of the National Senior Service Corps, has struggled this year finding age and income qualified senior volunteers to provide underachieving children and youth in SW Utah with the academic and social support needed to succeed in the classroom and in life. Through the efforts of 30-35 caring adults - a valuable resource for learning in overcrowded classrooms - hundreds of children are strengthening or building literacy and language skills, overcoming barriers to learning and gaining confidence in their own abilities. More than that, Foster Grandparents serve as mentors to troubled teens at the Youth Crisis Center, help provide for the needs of children with disabilities, and assist in Head Start programs.

SENIOR COMPANION PROGRAM (SCP)



The Five County Senior Companion Program (SCP) has been successful in securing financial support from several agencies and organizations during this fiscal year, including the Utah Kidney Foundation, Utah Council for the Blind and the Southern Utah Alzheimer's Association - finishing the year with sufficient funding to recruit additional volunteers beyond the grant limitations. As a result, a growing number of frail elderly and disabled will receive in-home support in the form of transportation, socialization and friendly visits to enable them to remain independent and in their own homes. In addition, dozens of full-time care givers of frail elderly and disabled love ones in the five county region have had much needed and at least weekly



respite from their duties. In FY2005-06, 38 senior volunteers lent support to more than 200 frail elderly and disabled - often homebound - adults, reaching the limit of the federally funded grant which provides a stipend for age and income qualified seniors. In exchange for their service to 2-6 frail elderly neighbors and friends, Senior Companions earn \$2.65 an hour in non-taxable and non-reportable income (plus meals and mileage reimbursement).

WEATHERIZATION PROGRAM



The Five County Association of Governments administers the regional Weatherization program. The purpose of the program is to provide energy cost reduction assistance to low-income households. The program is funded by the U.S. Department of Energy. The U.S. Department of Energy's Weatherization Assistance Program is the nation's core program for delivering energy efficiency services to low-income households.

Professionally trained weatherization crews perform on-site home energy audits using state of the art equipment to identify outside drafts and inspect heating and cooling systems for efficiency. Weatherization crews install insulation, seal off air leaks, make modifications to (or replace) existing heating systems and make minor repairs to ensure safety. Once installed, these energy saving measures will help to reduce heating and cooling costs for years to come.

Weatherization services provided include heating safety and efficiency inspection; installation of attic, wall or floor insulation.; weatherstripping and caulking; installation of water saving showerheads; installation of energy efficient light bulbs; replacement of broken window glass; installation of water heater jackets; and on-site home inspection to determine energy losses.

Weatherization services provided during the fiscal year to households throughout the five county region are shown in the following two tables:

WEATHERIZATION PROGRAM 2005-2006	
FUNDING SOURCE	AMOUNT EXPENDED
LIHEAP	\$270,096
Department of Energy	\$192,443
Questar	\$13,412
Utah Power & Light (<i>now Rocky Mountain Power</i>)	\$7,193
TOTALS	\$483,144

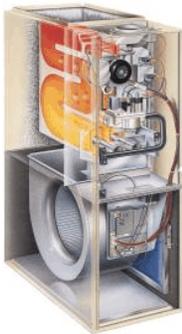


WEATHERIZATION PROGRAM 2005-2006	
COUNTY	# OF HOMES COMPLETED
Beaver	8
Garfield	6
Iron	24
Kane	4
Washington	20
TOTALS	62

Economic Impact of Weatherization Program:

Participating households average nearly 33 percent in savings, or approximately \$285 per year after the completion of weatherization improvements. Each dollar of Department of Energy investment in weatherization returns \$3.71 in energy and non-energy related benefits. Weatherization decreases U.S. energy use by the equivalent of 15 million barrels of oil per year.

HOME ENERGY ASSISTANCE TARGET PROGRAM



The Home Energy Assistance Target Program, also known as the “HEAT Program” is designed to assist eligible households meet the rising costs of home heating. HEAT is not a welfare program.

This federally funded Energy Assistance Program is administered by the State of Utah through the Department of Community and Culture and locally administered by the Five County AOG.

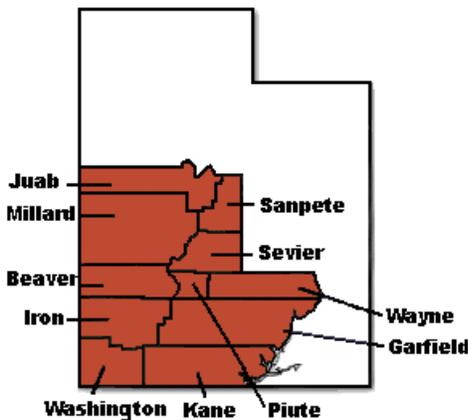
The program runs from November 1st to April 30th of each winter season, or until the funds are exhausted. Each household can only receive HEAT assistance only once during this time period.

The following table shows the numbers of households that were served by the HEAT Program during fiscal year 2006:



H.E.A.T. PROGRAM FY 2006		
COUNTY	# OF HOUSEHOLDS SERVED	DOLLAR AMOUNT
Beaver	162	\$43,646
Garfield	218	\$67,833
Iron	901	\$272,937
Kane	153	\$46,679
Washington	1,350	\$397,851
TOTAL	2,784	\$828,946

CHILD CARE RESOURCE & REFERRAL, WESTERN REGION



Child Care Resource and Referral, Western Region is part of a statewide system of Child Care Resource and Referral Agencies. The Western Region consists of Beaver, Garfield, Iron, Juab, Kane, Millard, Piute, Sanpete, Sevier, Washington and Wayne counties. Funding for this program comes to the Five County Association of Governments through a federal Child Development Block Grant from the Department of Workforce Services and the Utah Office of Work and Family Life.

The mission of Child Care Resource and Referral, Western Region is to improve the quality of life for the children in Southern Utah who are enrolled in child care programs, to provide support for their families and child care providers, and to serve as a resource to communities on child care issues.

Child Care Resource and Referral, Western Region provided the following services between July 1, 2005 and June 30, 2006:

- 1,378 families received help finding child care and parents were mailed support information about what to look for in quality care and other parenting issues.
- 1,819 calls were taken from child care providers requesting technical assistance for training help or other child development issues.
- 935 hours of child care training was held.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006

- Provided support services to 260 child care programs, enabling providers to apply for and receive federal funding in the following amounts:
 - Career Ladder/Professional Development Program Awards - \$68,900.00
 - Start-Up Grants to new providers - \$12,442.00
 - Quality Improvement Grants - \$20,554.89
 - School-Age Grants - \$24,430.00
 - Baby Steps Grants - \$14,400.00

Total Funding to Providers in the Eleven County Area: \$140,726.89

- Collaborated on projects in communities in the eleven county region, which included:
 - Hosting the early childhood collaboration conference at SUU on June 10, 2006.
 - Hosting 2 provider recognition events, one in 5 county and one in 6 county.
 - Distributing 650 free books to children through the KBYU Ready to Learn program.
 - Compiling and distributing a list of summer programs to parents, 65 elementary schools and libraries.
 - Giving child care presentations to high schools, universities/colleges, and civic groups.
 - Working with DWS Employment Centers in the recruitment of new child care resources.



CCR&R helps providers to offer higher quality childcare for the children and offers referral services for families seeking childcare.

WORLD WIDE WEB HOME PAGE



The Five County Association of Governments continues to maintain a web site. The FCAOG homepage on the World Wide Web is located at: <http://www.fcaog.state.ut.us> Current information about the Association, staff members and the programs administered by the Association is available on the web site. Most of the Association staff can be contacted via e-mail and links are provided on the web site.

The Association continues to strive to improve the delivery of data and planning documents on its web site utilizing industry standard formats such as Adobe PDF (Portable Document Format) files. Suggestions and comments on the web site can be e-mailed to: webmaster@fcaog.state.ut.us



ASSOCIATION NEWSLETTER



In April 2001, the Five County Association of Governments began publishing a monthly newsletter called *Five County News From 'R' View*. In April, 2002 the Association began publishing the newsletter every other month rather than monthly. In January 2004 the Association began publishing the newsletter on a quarterly basis and continues on that schedule.

The newsletter is intended as a public service vehicle to help keep local, state and federal elected officials, appointed board members, interested individuals and the public aware of what is happening in Southwestern Utah and how the Association is involved.

The newsletter is mailed to all county, city and town leaders in this region, Utah's congressional delegation and their aides, as well as other interested individuals and organizations. All Association newsletters since their inception are available for viewing on the Association's web site.

If you desire to be added to our mailing list to receive the newsletter via regular mail, or have information or article suggestions or submittals to be included in a future edition, please contact the newsletter, Diane Lamoreaux, via telephone: (435) 673-3548, fax: (435) 673-3540 or e-mail: dlamoreaux@fcaog.state.ut.us

SPECIAL RETIREMENT TRIBUTE

John S. Williams Retires After Long Career of Public Service



John S. Williams

Mr. John S. Williams retired in April 2006 following a long and dedicated career in public service spanning over 32 years, including the past 27½ years as Executive Director of the Five County Association of Governments.

An Open House for John was held the afternoon of Friday, April 14, 2006 at the Association's Tonaquint Center Business Park office. A special presentation ceremony was conducted at 2:00 P.M. with a packed house in the Conference Room. Even the local KCSG Television news was on hand to cover the event.

Commissioner Chad Johnson spoke briefly about John and thanked him for his services to the citizens of the region and personally for his

friendship.

Nancy Dalton, representing Utah Small Cities, Inc., spoke about the relationship that organization has had with John. She also added friendly comments about John.



Large group in attendance at Open House presentation.

Some specially prepared plaques were presented to John by Kenneth Sizemore, on behalf of the Association. One of the plaques will hang in the lobby of the Association office.



Five County Association of Governments

Annual Report

July 1, 2005 through June 30, 2006



Commissioner Chad Johnson speaking to audience about John



Nancy Dalton speaking on behalf of Utah Small Cities, Inc.

Other gifts included a picture presented by Commissioner Maloy Dodds on behalf of Garfield County, a recognition plaque presented by Tami Sevier on behalf of United Way, a special clock was designed and presented by Beth Cottam, and a gift certificate for computer consulting by Don Staheli, owner of SynTech Computer Services, Inc.

John's daughters Lori and Emily presented their Dad with a special plaque containing an original newspaper clipping John's late Grandmother had clipped and saved over 27 years ago where it was announced that he had been hired as the new Executive Director.

A new laptop computer purchased by many of the employees of the Association was presented to John as a retirement gift, in hopes he will be able to use it to keep in touch in the future.



Ken Sizemore presenting plaque to John Williams

The Open House afforded those in attendance a great opportunity to personally wish John well in his retirement and to honor his public service to the citizens of Utah, especially those residing in the southwestern five counties.

John's wife Jamie was in attendance and recently retired herself. The two have just moved into a brand

new home they had constructed for them in Santa Clara City. The Association staff offers John and Jamie our best wishes in their retirement years.



John's daughters, Lori and Emily, enjoying the special event with their father.



Jamie and John Williams