

Five County Association of Governments CDBG Annual Action Plan

For July 1 2020 - June 30 2021

Organization Name: Five County Association of

Governments

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Executive Summary

Outreach

Consultation – Five County Association of Governments (AOG) staff has worked with and continues to work with many different agencies and municipalities throughout the region to gain a better understanding of the housing and community development priorities of this region. Collaborating regular with AOG committees and local agencies has helped align this plan with the Community Planning and Development block grant programs administered by Five County AOG. Local jurisdictions, housing authorities, the Five County Steering Committee, and the Five County Human Services Council are several of the agencies and committees that are consulted with.

Citizen Participation — Citizens can participate in the Annual Action Plan in a variety of ways. The AOG notices and holds a 30-day public comment period annually, as well as a public hearing. The association conducts a needs assessment, which includes public surveys, public forums, and outreach to community-based, faith-based, private, public, and education sectors. The public is also able to indirectly provide input for the Annual Action Plan by attending steering committee meetings, attending CDBG public hearings, and commenting to their community leaders about the CDBG program throughout the year.

Expected Resources

Five County Association of Governments anticipates receiving approximately \$813,331 in CDBG funds and \$49,000 in ESG funds for the 2020 program year. The Five County AOG has utilized the Rating and Ranking process to incentivize CDBG applicants to leverage funds with other sources.

Goals and Objectives

Five County AOG has a goal to assist 2,331 persons and 13 households in the rural parts of southwest Utah with CDBG funds. The goal for the Association is to assist seven households with ESG funds.

Affordable Housing – The one-year goal is for CDBG is to support 10 households with housing affordability with CDBG and seven households with ESG.

Allocation Priorities

The Five County Association of Governments utilizes a comprehensive and objective rating & ranking matrix to determine the priority for funding of all applications for CDBG. The criteria are approved by the local elected officials functioning as the Rating & Ranking Committee (RRC). The projects in 2020 will be evaluated utilizing the matrix and recommendations for funding that were presented to the Rating & Ranking Committee for prioritization. Projects rated and ranked successfully will be funded.

Public Housing

Beaver City Housing Authority, and Cedar City Housing Authority are the two housing authorities operating within the non-entitlement areas of the Five County Region. Beaver Housing Authority is the only one of the two that administers Public Housing. AOG staff coordinates with local housing authorities through frequent visits, interviews, and client referrals. Both housing authorities regularly use CDBG funds to address affordable housing needs within their respective jurisdictions. Beaver Housing Authority's assistance is targeted to families at or below 30% AMI. To date, the Housing Authority provides 18 public housing units, 12 Rural Development Farm Worker housing units, 34 single-

family CROWN homes, 19 Section 8 vouchers, and 44 other housing authority owned units. The Housing Authority indicates that more affordable housing and larger families are especially in need of Section 8 vouchers.

Barriers to Affordable Housing

Five County AOG is assisting communities in identifying barriers to affordable housing within their respective communities and setting appropriate goals to mitigate barriers to affordable housing. The AOG provides planning assistance to communities, and can makes recommendation or suggestion for housing affordability, but does not have regulatory authority within each incorporated entity to make decisions for them.

Other Actions

The Association will continue to encourage communities in the region to plan for and provide appropriate affordable housing options. The AOG will continue to work with the communities and agencies within the area to identify gaps in services and work with them to address those needs.

Public Comments

The Association of Governments have received very few public comments over the past few years regarding the Consolidated Plan or the update of Annual Action Plan. During the 30-day comment period and the public hearing for the 2020 Annual Action Plan there were no Comments.

Past Performances

A wide range of eligible CDBG projects have successfully been accomplished between 1982 and 2019, each of the five southwestern Utah counties received a significant amount of Community Development Block Grant funding for community development projects designed to improve living conditions, primarily for those who are of low-to-moderate income. The total funding allocation over the past 36 years for the five counties is \$22,046,957. The chart on the next page displays the total funding allocation for CDBG funds for entities in each of the Five Counties for this time period. This amount does not include allocations of CDBG funds for regional projects and funding that came directly to the AOG.

CDBG Funds by County and Project Type									
	Beaver County								
Water	Fire	Wastewater	Community Facilities	Redevelopment / Housing	ADA	Public Services	Medical	Flood	Total
\$652,733	\$170,000	\$61,810	\$1,054,050	\$1,847,791	\$311,000	\$50,961	\$250,000	\$35,000	\$4,433,345
15%	4%	1%	24%	42%	7%	1%	6%	1%	100%
	ı			Garfield Cou	nty	ı	ı		
Water	Fire	Wastewater	Community Facilities	Redevelopment / Housing	ADA	Public Services	Medical	Flood	Total
\$707,052	\$1,097,643	\$351,209	\$839,125	\$150,000	\$0	\$76,441	\$0	\$300,000	\$3,521,470
20%	31%	10%	24%	4%	0%	2%	0%	9%	100%
				Iron Count	у				
Water	Fire	Wastewater	Community Facilities	Redevelopment / Housing	ADA	Public Services	Medical	Flood	Total
\$387,767	\$725,067	\$620,450	\$1,186,630	\$2,626,787	\$277,328	\$139,001	\$300,000	\$0	\$6,263,030
6%	12%	10%	19%	42%	4%	2%	5%	0%	100%
				Kane Count	ty				
Water	Fire	Wastewater	Community Facilities	Redevelopment / Housing	ADA	Public Services	Medical	Flood	Total
\$494,325	\$576,960	\$127,550	\$278,165	\$149,746	\$110,975	\$215,620	\$30,000	\$169,242	\$2,152,583
23%	27%	6%	13%	7%	5%	10%	1%	8%	100%
				Washington Co	ounty				
			Community	Redevelopment		Public			
Water	Fire	Wastewater	Facilities	/ Housing	ADA	Services	Medical	Flood	Total
Water \$945,026 17%	Fire \$2,078,006	\$378,281 7%		•	\$218,530 4%	\$151,874 3%	\$150,000 3%	\$132,522	Total \$5,676,529 100%

Outreach

Consultation

The Five County Association of Governments continued consultation and coordination with agencies in this region and invited the public to participate in the development of this one-year action plan. In addition, ongoing participation by the public housing authorities in the region was instrumental in the development of this plan.

A primary purpose of the Association of Governments is to coordinate federal, state and local programs across southwest Utah. Much of this coordination involves aspects of the consolidated planning process.

A primary purpose of the Association of Governments is to coordinate federal, state and local programs across southwest Utah. Much of this coordination involves aspects of the consolidated planning process. Efforts made during the preparation of the 2020 Annual Action Plan include:

- Collaboration with the Five County Community Action Partnership to identify housing and homeless needs and create goals.
- Monthly reports from congressional staff as a standing agenda item at Steering Committee
 meetings. These reports keep local officials informed of on-going congressional actions, including
 housing and urban development initiatives.
- Representation on the Utah Small Cities CDBG Policy Committee. The committee develops policy for the implementation of the Utah Small Cities CDBG program.
- Participation with the Emergency Food and Shelter National Board Program (EFSP). They assist by
 distributing funding to emergency food pantries and shelters and providing some limited housing
 assistance. Representatives from Salvation Army, the Jewish Community, and Catholic Community
 are important participants in this board.
- Participation with the Housing Sub-committee of the Washington County Intergeneration Poverty Committee. The committee is known as the Housing Action Coalition.
- In addition to the Consolidated Plan, the Association has developed a Comprehensive Economic Development Strategy (CEDS) document. The Five County Association of Governments' CEDS addresses the questions of: (1) where the counties are today; and (2) where they want to be in the future. The current adopted CEDS document for the Five County Association of Government is found at: www.fivecounty.utah.gov Five County AOG will be working on the next CEDS five-year update in the coming months.
- A description of the Economic Development District's (EDD) problems, needs, opportunities, and resources;
- Identification of the region's vision and goals;

- Outline of the strategic direction embodied in the action plan;
- Identification of priority projects for implementation; and
- An update of community indicators that provide a baseline against which the region measures future progress.

The following organizations and groups were consulted with during the development of the 2020 Annual Action Plan:

Steering Committee - The Steering Committee is the Rating and Ranking Committee for the Five County Region and has the responsibility for setting policy and directing CDBG efforts. A presentation is made to members outlining Consolidated Plan and Annual Action Plan requirements, and updates Plan updates, Rating and Ranking Criteria input and approval, as well as requesting input on the community development element of the Plan. This committee is responsible to formally approve and adopt the Consolidated Plan.

Five County Human Services Council - The Five County Human Services Council under the director of the Steering Committee oversees many Community Action programs including the Emergency Solutions Grant Program (ESG). It is comprised on 1/3 low-income representative/clients, 1/3 local elected officials, and 1/3 community representatives from faith-based, private, and non-profit sectors.

Other – Other groups that Five County staff consult with on an ongoing basis that directly and indirectly contribute to the Consolidated Plan and Annual Action Plan update include the Balance of State Continuum of Care Committee (BOS/COC), Iron County Local Homeless Coordinating Committee, Washing County Local Homeless coordinating Committee, Five County Human Services Council, Area Agencies on Aging Services, Southwest Utah Behavioral Health Center, Cedar City Housing Authority, Beaver Housing Authority, the Emergency Food and Shelter Board, Department of Human Services Regional System of Care Board, Sun Country Home Solutions (NeighborWorks Mountain Country Home Solutions), and the Department of Workforce Services.

Results – As a result of consulting with organizations and agencies throughout the Five County Region, AOG staff have a better understanding of the region's affordable housing and community development needs, and associated priorities. Staff will be able to relay data-driven information to local entities to further make appropriate goals for program execution.

Jurisdictions (Local Governments) - Information packets were provided to jurisdictions requesting updated information for their capital investment lists. These jurisdictions included communities (mayors & clerks of 39 cities/towns), counties (commissioners, clerks, & administrators of five counties), special service districts, housing authorities, school districts, and economic development professionals. Packets contained the previous year's information, which the jurisdictions were asked to update. In addition, many of the jurisdictions were contacted directly by AOG staff to assist in completing required information. Community and Economic Development staff traveled to or plan on traveling to, and will

reach out to communities in each of the five counties to meet with local elected officials and/or staff to discuss the community development needs of their jurisdiction as provided in their updated capital improvements lists.

Citizen Participation

Public Availability of the Plan and 30-day Comment Period - A 30-day public comment period soliciting public input of the draft document commenced on February 01, 2020 and extended through March 02, 2020. The Plan was available for public review during the 30-day comment period at the Five County Association of Governments offices: 1070 West 1600 South, Building B., St. George, UT The public is provided an opportunity to review the Plan at the AOG office or on the AOG website at: www.fivecounty.utah.gov/conplan.html.

A public hearing was advertised on the State of Utah's Public Meeting Notice Website www.utah.gov.pmn and on the AOG website

http://www.fivecounty.utah.gov/programs/community/consolidated.php. The public hearing was held on February 13, 2019 in conjunction with the Five County AOG Steering Committee meeting in Kanab, Utah. The document was presented and discussed. Members of the Steering Committee and others in attendance are encouraged to visit the Five County AOG website or office to review the complete document and associated attachments. Written or oral comments were welcomed as part of the process to update this document.

Adoption of the 2020 One-Year Action Plan update, and capital improvements lists is presented to the AOG Steering Committee for approval.

The Five County Association of Governments conducts a Needs Assessment at least once every three years. Outreach and input from community-based, faith-based, private, public, and education sectors are given the opportunity to provide input. Five County's Community Action Department created a survey instrument that is used to collect information to: 1) Create prospects for community coordination and partnerships; 2) Determine resource allocation and coordination (volunteers and dollars); 3) Indicate causes and conditions of poverty; 4) Address specific community needs and identify gaps in services; 5) Identify where the community is and ensure services meet the community needs; 6) Guide staff training and agency strategic planning.

Outreach for the survey and public forums was made to current clients at Iron County Care and Share, Dove Center, Kane County Care and Share, the Hurricane Valley Pantry, Garfield County Care and Share, the Beaver County Senior Citizen Center, the Washington County Senior Citizen Center in St. George, and the Five County Association of Governments Community Action Department in St. George. Other human services departments within the AOG were reached out to, including case managers for the Area Agency on Aging, HEAT, and Weatherization.

Outreach to Minority Groups and Sub-populations through Community Partners - Physical paper copies of the survey were distributed to the Learning Center for Families, Help Me Grow St. George office, Family Health Care, Switchpoint Community Resource Center, and the Panguitch City library. Community Action staff also emailed a link to the survey to all case managers on the homeless case manager, youth services committees, and human services lists.

Key agencies were identified as having access to vulnerable populations, such as Family HealthCare and the Learning Center for Families who serve a large number of Spanish-speaking clients, and Piute Tribal Housing Authority and Piute Tribal Social Services for outreach to Native American populations.

A survey tool was translated into Spanish by Family Healthcare and AOG staff translated the English survey into Spanish.

Public Forums - The Five County Association of Governments Needs Assessment utilizes public forums to identify service gaps and additional community needs. The goal is to have one forum in each county on an annual basis.

Expected Resources

Program Name	CDBG	ESG
Annual Allocation	\$813,331	\$49,000
Program Income	\$0	\$0
Prior Years		\$0
Resources	\$0	
Total	\$813,331	\$49,000

Between 1982 and 2019, each of the five southwestern Utah counties received a significant amount of Community Development Block Grant funding for community development projects designed to improve living conditions, primarily for those who are of low-to-moderate income. The total funding allocation over the past 37 years for the five counties is \$22,046,957. This amount does not include allocations of CDBG funds for regional projects and funding that came directly to the AOG.

Based on the amount of CDBG dollars that the State of Utah received from the State Small Cities CDBG Program, and the allocation formula approved by the State CDBG Policy Committee, it is anticipated that Five County Association of Governments will receive approximately \$813,331 for the 2020 program year.

All CDBG applications in the Five County region are put through a thorough and objective Rating and Ranking process that incentivizes the leveraging of funds for projects. This is done by awarding points to applicants who leverage CDBG funds with a funding sources other than CDBG. In the Five County region only \$200,000 is the maximum award amount for single-year projects making it difficult to pay for major infrastructure projects using only CDBG funds. Over the past several years, nearly all funded applicants have provided matching funds from other sources.

CDBG projects funded included: water, fire, wastewater, community facilities, redevelopment/ housing, ADA, public services, medical facilities/ambulances, and flood control related projects. The variation in project type distribution by county reflects how community development needs and priorities vary throughout this region of the state. Reference graphic on page 4.

In order to distribute limited CDBG funds throughout the Five County Region, it is critical to leverage CDBG funds with other funding sources, such as CIB and local municipal funds. The CDBG Rating & Ranking criteria utilized a "Percent of Project Match" as rating & ranking element. Using this element in the ranking system encourages applicants to bring as much leveraged funds as possible.

Goals & Objectives

	CDBG	ESG	
Goal Outcome Indicator	Quantity	Quantity	Unit of Measurement
Public Facility or Infrastructure Activity other than low/moderate income housing benefit	2,331	0	Persons Assisted
Public Facility or Infrastructure Activities for low/moderate income housing benefit	13	0	Households Assisted
Public service activities other than low/moderate income housing benefit	0	0	Persons Assisted
Public service activities for low/moderate income housing benefit	0	7	Households Assisted
Facade treatment/Business building rehabilitation	0	0	Business
Brownfield acres remediated	0	0	Acre
Rental units constructed	0	0	Household Housing Unit
Rental units rehabilitated	2	0	Household Housing Unit
Homeowner housing added	0	0	Household Housing Unit
Homeowner housing rehabilitated	0	0	Household Housing Unit
Direct financial assistance to homebuyers	0	0	Households Assisted
Tenant-based rental assistance/Rapid rehousing	0	7	Households Assisted
Homelessness prevention (emergency rental			
assistance)	0	0	Persons Assisted
Jobs created/retained	0	0	Jobs
Businesses assisted	0	0	Businesses Assisted
Other			Other

One year goals for the number of households supported through:					
Program Name CDBG ESG					
Rental assistance	0	7			
The production of new units	6	0			
Rehab of existing units	2	0			
Acquisition of existing units	2	0			
Total	10	7			

One year goals for the number of households to be supported :					
Program Name CDBG ESG					
Homeless	0	7			
Non-homeless	0	0			
Special Needs	0	0			
Total	0	7			

Goals and objectives are based on anticipated resources, past performances, and submitted applications. Outcomes of the goals may vary depending on the actual allocations received. Additionally,

the Five County AOG staff will be putting together Moderate-Income Housing Plans for several communities. The Goals indicator worksheet does contain a field for such activities.

Rapid Rehousing successfully connects people experiencing homelessness to permanent housing and helps them exit homelessness faster – at a fraction of the cost of other homelessness crisis interventions like shelter and transitional housing.

Allocation priorities

Funding Priority Decision Making Process

The Five County Association of Governments utilizes a comprehensive rating & ranking matrix to determine the priority for funding of all applications for CDBG. The criteria is approved by a group of local elected officials functioning as the Rating & Ranking Committee (RRC). The projects in 2020 will be evaluated utilizing the matrix and recommendations for funding that were presented to the Rating & Ranking Committee for prioritization. A copy of the FY 2020 Rating & Ranking Criteria, Policies and Guidelines is found in Appendix B.

All communities with a population of less than 50,000 people, many special service districts, and many non-profit organizations in the Five County region are informed of the regional CDBG How-to-Apply workshops via email. All eligible entities and sub-recipients can access application manuals and material on the Utah DWS website, at the Five County AOG office, at the How-to-Apply workshops, and by contacting the AOG Economic and Community Development staff.

As part of the Rating and Ranking process regional project priorities are identified through community development capital projects, taken from the Region's individual community, county and special service district One-year Capital Improvement Plans. Identifying the eligible CDBG projects on the capital improvement lists, determining which communities would like to utilize CDBG funds for their projects, and identifying other applicable funding sources for the projects all help to determine local priorities. Economic and Community Development staff and the Rating and Ranking Committee (RRC) use this data to determine local priorities. The 2020 Program year priorities in order are: 1) Public Safety Activities; 2) Community Facilities; 3) LMI Housing Activities; 3) Public Utility Infrastructure; 4) Projects to remove Architectural Barriers; and 6) Parks and Recreation.

The agency also prioritizes other services such as rapid re-housing services for low-income and homeless community members, doing so reduces barriers to housing. Unlike one-time rental assistance, these programs have proven to be effective in the long run by stabilizing low-income families. Rapid re-housing provides great impact for limited funds.

Community Development

A variety of community development activities can be accomplished utilizing CDBG funds. The following list of eligible CDBG activities includes a brief description of the project type, as well as regional efforts based on needs, priorities, and the amount of available CDBG funding. The following list is in no particular order.

• **Public Housing Activities -** Regional efforts will continue to focus on projects designed to provide for the housing needs of very low and low-moderate income families. This may include the development

of infrastructure for LMI housing projects, development of Moderate-Income Housing Plans, land acquisition or the actual construction of housing units for elderly, low-income and homeless individuals, housing rehabilitation.

- **Public Utility Infrastructure** Regional efforts will focus on increasing the capacity of water and other utility systems to better serve the customers and/or improve fire flow capacity. Includes wastewater disposal projects.
- **Public Safety Activities** Efforts will be concentrated on addressing projects related to protection of property, including flood control or fire protection improvements in a community. Priority should be given to developing additional fire protection in unserved or under-served areas.
- Community Facilities/Public Services Regional support will be provided to jurisdictions undertaking construction of projects such as senior citizens centers, health clinics, food banks/shelters, and/or public service activities. These activities traditionally have no available revenue source for funding and have typically been turned down by other funding sources. This category does not include facilities that are primarily recreational in nature.
- Transportation Jurisdictions throughout the region will continue to focus on addressing transportation related projects, i.e., streets/bridges, curb, gutter, sidewalks to address drainage issues and airport improvements. The use of CDBG funds for these types of projects is extremely limited due to the nature and higher level of funding needed.
- Parks and Recreation Jurisdictions will continue to foster projects designed to enhance the recreational quality of a community i.e., new picnic facilities, playgrounds, community recreation centers, trails, etc. While parks are an important part of communities, the focus of funding in this Region generally is directed towards needed infrastructure, facilities, and affordable housing.
- **Planning** Jurisdictions throughout the region will continue to direct planning efforts towards feasibility studies and various planning for projects such as storm drainage, water system master plans, senior citizen center design, city housing data base and capital facilities plans.
- **Economics** Some of the jurisdictions in the Five County Region are taking steps to rehabilitate historic buildings and/or museums that play a vital role in terms of historic community values and to foster tourism in the area. The Five County Economic Development District's Comprehensive Economic Development Strategy (CEDS) identifies the regional economic development priorities found in the CEDS document.

Geographic Distribution Based on Need - CDBG funding is allocated based upon an adopted rating and ranking process, regardless of the county, city, or town that it is located in. Although some geographic areas such as Garfield County typically have much higher unemployment rates than the rest of the Five County region, it is essential that each CDBG application is rated and ranked objectively. By doing so, funds will be distributed throughout the region to the areas where needs fulfill the goals and objectives of the CDBG program.

Projects to be Rated and Ranked - The following communities are applying for CDBG in 2020. It is anticipated that the several of the projects will be funded or partially funded and completed within the HUD approved timelines, if the Five County region receives the anticipated amount of \$813,331.

- Cedar City on behalf of Cedar City Housing Authority CDBG funds will be used to acquire 2-3 units to be used for Low- and moderate-income housing.
- Hildale City CDBG funds will be used to improve Sidewalks and streets in a low-income neighborhood.
- Garfield County on behalf of NeighborWorks MCHS Acquire land and/or provide infrastructure to four rental units targeted to an 80% AMI population.
- Garfield County on behalf of NeighborWorks MCHS Acquire land and/or provide infrastructure to two rental units targeted to an 80% AMI population.
- Washington City on behalf of the Dove Center Add two transitional units in an existing and update three existing transitional units.
- Panguitch City CDBG funds will be used at the fire station for a new HVAC system and a backup generator.
- Kane County CDBG funds will be used to retrofit installation of two wheelchair lifts at the Kanab Center, including the associated demolition and construction for proper installation.
- Five County AOG Consolidated Plan Planning, Administration, Rating and Ranking AOG staff will
 provide assistance to communities by updating the regional Consolidated Plan, CDBG program
 administration, develop capital improvement lists, and conduct project Rating and Ranking;
- Five County AOG CED staff will develop and update community Moderate Income Housing Plans, provide technical planning assistance,

Solution Strategy - Maintaining a tradition of focusing CDBG funding to community facilities, basic infrastructure and housing projects, with community planning and limited public services still appears to be an appropriate plan of action. A major impediment to significantly addressing local needs is the fact that CDBG funding continues to be inadequate to meet current needs. It appears that current funding may continue to decrease which will limit the ability of this funding to effectively meet the everincreasing community needs identified in our region. The approved Rating and Ranking criteria currently utilized in the Five County region assesses jurisdiction's project priority, LMI population, Civil Rights compliance, application quality, etc.

Priority by Location or Type of Distress - The priorities are established by the elected officials in southwestern Utah who serve as the Rating and Ranking committee. They have focused on brick and mortar type projects, public safety activities, and housing related activities. These priorities appear to be quite consistent with the identified needs of local communities and for the region as a whole: Housing rehabilitation, renovation, and or reconstruction as well as basic infrastructure and community facilities, i.e. fire stations, etc.

LMI Communities - The Utah State Housing and Community Development Office, which administers the State Small Cities CDBG Program throughout Utah utilizes a Pre-approved LMI Community List taken from the American Community Survey (ACS) to document concentrations of LMI population for towns and cities. To determine eligibility for CDBG funding, each jurisdiction not on the Pre-approved LMI Community list will be required to conduct and certify an LMI survey, or if they are applying for a site-specific project. The Pre-approved LMI communities on the list are: Alton, Boulder, Bryce Canyon City, Cedar City, Glendale, Hildale, Milford, and Parowan. The communities that are determined as LMI based on the results of the CDBG income surveys are: Panguitch (though 2022) and Escalante City (Though 2020). The determination of LMI status by surveys for community-wide or site-specific projects is for a limited period of eligibility only. In cases where the survey confirms a community's LMI percentage is greater than 60 percent, that community may use the survey results for that and the next four CDBG program years. For those communities where the percentage is between 51 percent and 60 percent, the results are valid for that year and the following two program years.

Public Housing

Actions – Five County CED staff have ongoing communication with the staff from the two housing authorities in the region to discuss their needs and future projects. The Five County CDBG Rating and Ranking system criteria to give housing projects additional points, thus allowing housing projects to be funded regularly.

Public Rental Housing - Public Housing is generally inhabited by those of primarily low and moderate income. The housing stock assessment provides an increased opportunity to meet the needs of individuals within these income categories.

Regional Housing Vision Statement

The regional long-range vision of the Five County Association of Governments regarding affordable housing is described as follows:

"We envision the Five County Region fortified with vital and healthy communities, which provide residents with quality housing that is safe and affordable, located in aesthetically pleasing neighborhoods which provide sanctuary and stability."

Affordable Housing Defined

Affordable housing simply means that a household is not paying more than thirty percent (30%) of their total adjusted gross income (AGI) toward their monthly housing costs.

Housing Programs

Beaver City Housing Authority, and Cedar City Housing Authority are the two housing authorities operating within the non-entitlement areas of the Five County Region. St. George Housing Authority is the only housing authority in the entitlement area. The Five County Association of Governments coordinates with local housing authorities through frequent, varying forms of communication, and referral of clients when appropriate. There are several different programs available through the Housing Authorities to assist in affordable housing needs. These programs include: Public Housing, Section 8 Vouchers, House Choice Voucher Homeownership, CROWN Homes, subsidized and tax credit housing. This purpose of this section is to report on housing authorities with that administer Public Housing in the non-entitlement area.

Beaver City Housing Authority

Beaver City Housing Authority is currently the only housing authority in the non-entitlement area of the Five County Region that administers Public Housing. The Beaver City Housing Authority's assistance is targeted to families at or below 30% AMI. To date, the Housing Authority provides 18 public housing units, 12 Rural Development Farm Worker housing units, 34 single-family CROWN homes, 19 Section 8 vouchers, and 44 other housing authority owned units. The Housing Authority indicates that more affordable housing and larger families are especially in need of Section 8 vouchers. Further, the current

housing stock (in their region) is old and dilapidated which illustrates an increased need for better housing targeted towards low and very low-income families. Beaver is great need of Workforce Housing due to the inability of developers to build appropriate housing, in the small marketplace.

Public Housing Statistics, 2020						
Agency	Public Housing Units	PH Waiting List	Section 8 Vouchers	Section 8 Waiting List	Other affordable housing units	
Beaver Housing Authority	18	15	19	30	90	

Goal Outcome Indicator	Beaver Housing Authority
Rental Units to be constructed	4
Rental Units to be rehabilitated	5
Homeowner Housing to be added	4
Homeowner housing to be rehabilitated	0

Barriers to Affordable Housing

A review of local general plans and land use ordinances for municipalities in this region has identified at least some provisions for affordable housing built within their respective ordinances. However, each city can take measures to improve the opportunity to develop affordable housing.

Utah House Bill 295 requires all municipalities, other than a town, and all counties plan for moderate income housing growth as an element of the general plan, which assesses the gaps and needs for affordable housing for LMI populations. In addition, Utah Senate Bill 34 requires that all cities within a set population range shall recommend implementing three or more affordable housing strategies as part of their housing element in their General Plan. The Five County Association of Governments has been working with and is continuing to work with cities in our region to develop and update Moderate Income Housing Plans. Moderate Income Housing Plans are required to include an analysis of local housing impediments as well as achievable goals to address those impediments. Action goals to remove or ameliorate the negative effects of the barriers to affordable housing can be found within each individual plan. Plans are housed at the Utah Department of workforce services Housing Division and at the AOG.

Many Moderate Income Housing Plans have been developed for communities throughout the region. Plans that have recently been completed are Garfield County, Washington City, Cedar City, Milford, and Washington County. Priorities for developing new Moderate Income Plans and/or plan updates are as follows: Hildale, Toquerville, Ivins, Parowan, Beaver, Panguitch, and Milford. The goal at FCAOG is to help ensure that each jurisdiction has a Moderate Income Housing Plan in compliance with Utah Code requirements. The purpose for developing these plans is to help increase affordable housing opportunities for current and future residents. The plans include an analysis of the current supply of affordable housing in the community and the demand for such housing. Within each plan, communities may address impediments to affordable housing

Some of the common findings from plans include:

- An adequate supply of housing affordable to moderate-income households (100% AMI) or greater, while demand generally outpaces supply for low-income (50% AMI) and very low-income households (30%).
- Manufactured and mobile homes in communities help meet some of the need for low income housing.
- Housing Authorities in the region are addressing some of the affordable housing needs for low-income households, but are unable to meet the needs of those in need of assistance. Cities should continue to support Housing Authorities to address low income housing needs.

- Allowing smaller lot sizes, multi-family, and accessory dwelling units would help address the need for affordable housing in many communities in the region.
- A review of impact fee structures for several communities is needed so that impact fees match the impact of the development. Since centralized affordable housing has a lower impact than low-density, de-centralized development, amending impact fees to better match the impact of the development would help increase housing affordability for low to moderate income households.

The following are some barriers to affordable housing but is not a comprehensive list. There are 39 incorporated cities and towns, and five counties in the region that have varying codes, ordinances, policies, demographics, etc. that affect the type of housing barrier.

Affordable & Fair Housing Impediments and Strategies			
Impediments	Strategies		
Development costs (impact fees) are passed onto the consumer	 Local governments can seek low-interest loans and/or grants to reduce development costs. Continue to encourage jurisdictions to enact measures to reduce or waive such fees for projects that include affordable housing opportunities. Jurisdictions may enact graduated impact fees, which set higher fees for larger, less centralized development, lower fees, and more central development, thus more accurately pricing the impact of the development, and increasing affordability of housing. 		
Lack of ordinances which specifically mandate the provision of affordable housing	 Jurisdictions may consider enacting inclusionary zoning to help ensure that housing developments allocate a certain portion of the units to low and moderate income home buyers. Continue to evaluate local land use ordinances in order to suggest amending regulations, where possible. 		
Costs of pre-development construction and on-site work is excessive	 Zone for higher densities to centralize services Encourage in-fill development and adaptive reuse Suggest implementation of mixed-use rehabilitation projects, i.e., retail main street store fronts with upstairs low-income apartments. 		
Historically the cost of property acquisition has affected housing affordability. Large minimum lot sizes tend to inhibit the viability of building affordable housing.	 Zone for higher densities and allow for smaller building lots, multifamily housing, and accessory dwelling units Allow for flexibility in zoning ordinances for open space requirements, parking provisions, etc. on low-income housing projects. Explore how community land trusts could reduce some costs of predevelopment. Partner with non-profits and/or Housing Authorities on low-income housing developments Encourage jurisdictions to allow density bonuses for projects which 		

Affordable & Fair Housing Impediments and Strategies			
Impediments	Strategies		
	provide affordable housing opportunities		
Not enough coordination between government programs and other funding sources	 Collaborate with other agencies and housing providers to network information, resources and services Partner on projects with other housing providers and lenders to reduce costs to low-income consumers Provide educational program(s) to enlighten local governments on their role in the scope of participation with other entities Joint rapid-rehousing project between Five County AOG, Canyon Creek Women's Crisis Center, and Dove Center. Share data during LHCC meetings and strive to mutually assist other agencies in meeting the HUD performance standards which are being implemented for homeless providers. This will include greater collaboration and outreach to Head Start, Child Care, and Early Education providers. 		
Private sector developers may not be taking a sufficient role in the provision of affordable housing	Work with local employers to establish employer assisted housing (EAH). Ultimately, EAH builds employee loyalty and reduces turnover by offering rental assistance		
Lack of rental assistance available	Collaborate with local non-profits, clergy, and Housing Authorities to increase the availability of rental assistance programs, including Section 8 housing.		
Low-income populations are sometimes unable to overcome personal hardships because a lack of knowledge and/or training	 Encourage low-income persons to participate in First Time Home Buyers education courses, when available Outreach to residents and tenants of public and manufactured housing assisted by public housing agencies to inform them of available down payment/closing cost assistance. Encourage local jurisdictions to follow fair housing laws to help prevent discrimination against minority groups, the elderly, disabled, single parent households, and other protected classes. 		
Increasing utility costs	 Greater utilization of HEAT and Weatherization programs in housing stabilization plans for Section 8 vouchers, Rapid Re-housing, and Permanent Supportive Housing. Increase CSBG funds available for one-time utility deposits. Provide targeted "smart-energy use" education to housing clients (lowering thermostat by degrees, weatherizing housing, reporting energy usage problems early, etc.) 		

Affordable & Fair Housing Impediments and Strategies				
Impediments Strategies				
Low availability of rental units. This also includes units taken off the market for short-term vacation rentals	 Support non-profit developers such as NeighborWorks in increasing inventory. Better outreach of low-income tax credit for developers. Encouraging local municipalities to address zoning and enforcement issues related to vacation rentals. 			

Other

Five County AOG staff and the Rating and Ranking Committee have worked hard to determine CDBG priorities and CDBG rating and ranking criteria that incentivize affordable housing projects. (See appendix B) CDBG funds are used to develop Moderate Income Housing Plans with the incorporated Cities and Counties in the region. AOG staff plan to continue developing these plans and work closely with the communities to maintain and encourage the development of affordable housing. Staff at Five County work with the local housing authorities and the Washington County Housing Action Coalition to find ways improve coordination between public and private housing and social services. Each community in the region has unique housing needs, which will be addressed in their own respective housing plans

The AOG will encourage: the rehabilitation of deteriorated housing stock to bring them into standard condition; the rehabilitation of substandard rental units to standard condition; the availability of safe and adequate rentals; providing the availability of a variety of housing types to meet the diverse socioeconomic needs; seasonal rental housing to support the tourism industry; development of additional water and sewer capacity for housing development in higher growth rate areas..

The Five County Association of Governments identifies the following needs and impacts pertaining to affordable housing for the region and will encourage work to address the gaps:

- Partnerships between local communities, information sharing, and mutual housing assistance will continue to be advantageous in addressing affordable housing issues.
- Issues relating to affordability of housing, particularly for single parent householders with young children, continues to be a need in the region.
- Issues with local governments developing and maintaining adequate infrastructure to support additional development continues to exist.
- There is a need for continued coordination and cooperation between all levels of government (local/county/regional/state) to more effectively address housing issues. Home buyer's education programs should be used to help new homeowners learn to effectively manage their finances, learn life skills, and maintain their investments, and make good choices on housing needs versus wants; and, such programs help reduce mortgage interest rates with most banks. CDBG funds can be used for this eligible activity. The Association would consider an application from agencies such as a housing authority or housing development organization to undertake such training classes.
- Some poverty-level households migrant workers, seasonal and minimum-wage service workers, and elderly or physically/mentally impaired may be living in substandard, unsafe housing. Housing stock for this income level continues to be in short supply. What is available is frequently in substandard and unsafe condition. People in these income categories may be living out of automobiles, camp trailers or tents, living with relatives, or may remain homeless. Further study to quantify this is needed.

The AOG will encourage leverage of available funding, when and where appropriate, for infrastructure to enable the development of affordable housing on a neighborhood scale rather than assisting individual single-family properties.

The Association staff will continue to identify potential barriers to housing affordability, as well as develop strategies that are currently not being utilized so that they may be implemented to overcome increasing challenges faced in meeting affordable housing needs in the Five County region.

The Five County Association of Governments is a regional planning organization which provides technical assistance to local governments which adopt local plans and land use ordinances. We do not have regulatory authority within each incorporated city. Because our role is to function as a technical support agency, our staff at the Association will continue to work with local governments to identify and help them implement the strategies identified in the local jurisdiction's general plan, zoning, subdivision and other land use ordinances and codes.

Developing Institutional Structure

Five County AOG works to identify affordable housing gaps, and gaps in other services such as services for the homeless by working closely between the many departments housed at the AOG. Five County staff also work closely with housing authorities, homeless shelters, local municipalities, and non-profits throughout the region to identify such gaps. Staff at the Five County AOG plan to continue working with the many organizations throughout the region to identify gaps in services, and to create allocation policies that address those needs effectively.

Lead-Based Paint Strategy

The Five County Association of Governments does not currently address lead-based paint within the Community Development Block Grant (CDBG) program, because the CDBG program does not fund applicable projects through the Five County AOG. Policies and plans may change in the future if Five County AOG decides to carry out relevant CDBG projects.

It is the policy of the Five County Association of Governments to test only homes that were built prior to 1978. The Weatherization Program tests only those areas that might be disturbed during weatherization activities to determine if lead safe work practices must be implemented. If lead is found, employees of the agency and any sub-contractor will be certified to do lead safe work practices. The homeowner will be notified and will be given a Protect Your Family from Lead in Your Home brochure. It should be noted that all homes built prior to 1978 will receive this brochure even if there are no disturbed surfaces.

Temporary Assistance or Needy Families Emergency Fund

The Utah Department of Workforce Services' Department of Housing and Community Development implements the Temporary Assistance for Needy Families-Rapid Rehousing (TANF-RH) funds to benefit homeless families and those families at imminent risk of becoming homeless. The needs and status of these families will be tracked, and success will be measured not just on the household level, but also the effect on the homeless system overall.

The TANF-NF funds are currently available through the Iron County Care and Share and Switchpoint Community Resource Center. While this resource is valuable to homeless families or families at risk of homeless, it does not always serve most vulnerable clients first or follow housing-first approaches

Rapid re-housing projects will target victims of domestic violence, since the PIT count identified a need. This will increase its partnerships with domestic violence providers.

Five County AOG will also reduce the number of service duplications by working closer with Department of Workforce Services and TANF-RR providers for homeless prevention.

Continuum of Care

Five County operates a freestanding rapid re-housing program, which means that it does not directly operate a rapid re-housing program associated with a shelter. In a community where the length of stay in shelters is rising and many homeless people are being turned away, it is Five County's hope to work with shelters to house clients. The desired impact is to help homeless clients work towards self-sufficiency while freeing up shelter beds.

All ESG grants should comply with 24 CFR part 576 and the Utah ESG Policy and Procedure Manual. All Continuum of Care funds should comply with 24 CFR 578, Utah Balance of State Policies and procedures manuals, Local Tripartite Board requirements (Five County Human Services Council), and the Community Services Block Grant (CSBG) organization standards.

The goals of Five County's Rapid Re-housing program are to:

- Move homeless adults and families from shelter into housing as fast as possible in a way which
 is fair to clients and landlords
- Provide intensive case management to obtain employment, stay off the streets, and obtain access to other resources needed to stabilize and work towards self-sufficiency
- Provide housing toolkits to clients, so as to prepare them to be good tenants in the future.

Five County strives to follow the best practices established by the Utah Continuum of Care – Balance of State, the Utah State Homeless Coordinating Committee, and the US Department of Housing and Urban Development. Clients are selected based on greatest need, rather than being the first one on the waiting list. Selection for the program comes from the Community Housing Lists for the Washington and Iron County Local Homeless Coordinating Committees, with the input of community partners.

If you are literally homeless (sleeping in a car, sleeping outdoors, squatting in a place not fit for human habitation) and cannot get into shelter (Switchpoint, Dove Center, Iron County Care and Share, and Canyon Creek Women's Crisis Center), Five County staff can provide assessments to place you on the housing list and provide a hygiene kit. If you are in Beaver, Garfield, or Kane counties, we may even be able to provide a hotel voucher for you.

Appendix A One-Year Capital Improvements List

1-Year Capital II	mprove	ements List 2020				
Jurisdiction	Local Priority	Project Description	Estimated Total Cost	Funding Source	Funding Amount	Year to Apply
Beaver County						
Beaver County		No Project				2020
Beaver City	H1	Spring Development & Waterline Replacement Project	\$1,000,000	Drinking Water/CIB WS - Drought Res. City Match	\$375,000 \$500,000 \$125,000	2020
Beaver City	H2	Hydro #4 Penstock Replacement Porject	\$1,000,000	CIB Other? City Match	\$900,000	2020
Milford		No Project		,		2020
Minersville	H1	Water Improvements Spring Project	\$700,000	CIB Loan CIB Grant	\$500,000 \$200,000	2020
Minersville	H2	Road Improvements	\$45,000	UDOT City	\$22,500 \$22,500	2020
Garfield County				,		
Garfield County		No Project				2020
Antimony	H1	Antimony Town Culinary Water	\$1,000,000	CIB CDBG Drinking Water	\$500,000 \$500,000 \$50,000	2020
Boulder		No Project				2020
Bryce Canyon City		No Project				2020
Cannonville		No Project				2020
Escalante	H1	General Plan	\$40,000	CIB City	\$20,000 \$20,000	2020
Escalante	H1	SCADA	\$40,000	Drinking Water City	TBD TBD	2020
Escalante	H2	Drainage	\$3,000,000	CDBG CIB USDA	TBD TBD TBD	2020
Hatch		Drainage Plan	\$50,000	CIB		2020

				Town		
Henrieville		No Projects				2020
Panguitch	H1	Fire Station - HVAC and Back-up Generator	\$70,000	CDBG City	\$49,000 \$21,000	2020
Panguitch	H2	Blight Clean-up	\$100,000	CDBG	\$75,000 \$25,000	2020
Tropic	H1	Senior/Wellness Center	\$2,500,000	CIB CIB CIB CIB CIB CIB Grant	\$500,000 \$1,000,000 \$1,000,000	2020
Tropic	H2	Dr Goode Spring Development and Collection	\$150,000	CIB Loan CIB Grant	\$75,000 \$75,000	2020
Paunsaugunt Cliffs SSD		No Project				2020
Iron County						
Iron County	1	Iron County Senior Citizens Center Remodel/Addition - Cedar City	\$250,000	CDBG	\$200,000	2020
•		location	. ,	County Match	\$50,000	-520
Iron County	2	Iron County Senior Citizens Center Elevator Replacement - Cedar City	\$150,000	CDBG	\$125,000	2021
		location		County Match	\$25,000	
Brian Head		No Project				2020
	H1	Cedar City Housing Authority purchase & repair LMI housing	\$640,000	HOME Funds	\$200,000	2020
Cedar City				CDBG	\$300,000	
				UCNS	\$100,000	
Cedar City	H1	Cedar City Housing Authority Payments, Section 8 (continued)	\$450,000	HUD	\$450,000	2020
Cedar City	H1	Cedar City Housing Authority rental assistance	\$378,000	USDA	\$378,000	2020
			\$2,200,000	CIB grant	\$1,000,000	
Cedar City	H1	Fire Station #2 remodel/relocate		CIB loan	\$1,000,000	2020
Cedar Highlands		No Project				2020
		H1 New and/or upgraded wells		CIB Grant	\$750,000	
Enoch	H1		\$1,500,000	City	\$750,000	2020
-				CIB Grant	\$85,000	
Enoch	H1	New 40K Gallon Tank	\$105,000	City	\$20,000	2020
Enoch	H2	Fire Station Building Property	\$120,000			2020
Enoch	M1	Security Fencing for Water Utilities	\$50,000			2020
Kanarraville		No Projects				2020
		H1 Culinary Water Distribution System Improvements	\$997,000	CIB Grant	\$497,000	
Paragonah	H1			CIB LOAN	\$400,000	2020
				Town Funds	\$100,000	

Parowan		No Projects				2020
Central Iron County Water Conservancy District	H1	West Desert Water Project Planning Assistance	\$400,000	CIB CICWCD	\$150,000 \$500,000	2020
Central Iron County Water Conservancy District	H2	Cedar Valley Recharge Facility Improvements	\$500,000	CIB CICWCD	\$250,000 \$250,000	2020
Central Iron County Water Conservancy District	L	Three Bay Maintenance Facility	\$250,000	CIB CICWCD	\$150,000 \$150,000	2020
Kane County						
Kane County	H1	Kanab Center Roof repair	\$100,000	CIB CDBG County Match	\$50,000 \$0 \$50,000	2020
Kane County	H2	East Zion Firehouse - Public Safety	\$175,000	CIB CDBG SSD Match	\$175,000 \$0 \$0	2020
Kane County	НЗ	Orderville Landfill road shop / County Maintenance	\$1,500,000	CIB CDBG County Match	\$1,500,000 \$0 \$0	2020
Kane County	H1	ADA Acess to Creative Underground and Stage Area	\$100,000	CIB CDBG County Match	\$0 \$100,000 \$0	2020
Kane County	H2	Kane County Care and Share (HUD building projects not eligible for 2 year due to 2020 policy change-\$200,000 MAX funding for 1 year project)	\$550,000	CIB CDBG County Match	\$200,000 \$200,000 \$150,000	2020
Alton		No Projects				2020
Big Water		No Projects				2020
Glendale		No Projects				2020
Kanab		No Projects				2020
Orderville		No Projects				2020
Washington Cou	unty					
Washington County	H1	County Administration Building	\$20,000,000	County Capital Fund	\$10,000,000	2020
Washington County	M1	Court Support Services Building Renovation	\$1,000,000	CIB	\$1,000,000	2020
Apple Valley	H1	High Priority Drainage & Flood Control Projects	\$2,000,000	CDBG City Match	\$250,000 \$250,000	2020

				FEMA	\$1,500,000	
Enterprise		No Projects				2020
Hildale	H1	Public Works: Project - Canyon Street Curb, Gutter, Sidewalk	\$365,000	UDOT CDBG City Match	\$200,000 \$115,000 \$50,000	2020
Hildale	M1	Fire Det.: Vehicle - Water Tender	\$300,000	FEMA City Match	\$270,000 \$30,000	2020
Hurricane		No Projects				2020
lvins	H1	Replacement City Hall	\$4,400,000	CIB City Match	\$2,200,000 \$2,200,000	2020
lvins	H2	Irrigation Phase 1 Implementation	\$6,550,000	City Funded	\$6,550,000	2020
lvins	НЗ	Highway 91 Project	\$5,000,000	City Funded UDOT Grants	\$1,814,000 \$3,186,000	2020
lvins	H4	Transportation Master Plan	\$100,000	CIB	\$100,000	2020
LaVerkin	H1	100 South Street Improvement - Main Street to State Street	\$855,000			2020
LaVerkin	H2	SR-17 12" Pipeline Replacement	\$732,000			2020
LaVerkin	Н3	500 West Street Improvements	\$645,000			2020
LaVerkin	H4	330 North Pipeline Improvements	\$156,000			2020
LaVerkin	H5	470 West cul-de-sac Street Improvements	\$261,000			2020
LaVerkin	Н6	300 North Street Improvements (Fire Dept.)	\$175,000			2020
LaVerkin	Н7	Feasibility Study of Community Center	\$40,000			2020
Leeds	_	No Projects				2020
New Harmony		No Projects				2020
Rockville	H1	Town Maintenance Shed & purchase property to place the shed	\$130,000	CIB City Match	\$95,000 \$35,000	2020
Santa Clara		No Projects				2020

Springdale		No Projects				2020
toquerville		No Projects				2020
Virgin		Drainage master plan study	\$50,000	CIB Town Match	\$40,000 \$10,000	2020
Washington City	H1	Warm Springs Trail head	\$1,300,000	Impact Fees	\$1,300,000	2020
Washington City	Н3	Greenspring Park Upgrade	\$300,000	RAP Tax	\$300,000	2020
Washington City	H1	Virgin River Trail Phase 3	\$150,000	Impact Fees Grant	\$150,000	2020
Washington City	H1	Hell Hole Trail Head	\$1,250,000	Impact Fees	\$1,250,000	2019
Washington City	H1	Shooting Star Park	\$1,300,000	Impact Fees	\$1,300,000	2019
Washington City	H2	Easements for Canal Trail	\$100,000	Impact Fees	\$100,000	2020
Washington City	H1	Staheli Substation Rebuild	\$2,700,000	Impact Fees Electric Funds	\$2,700,000	2020
Washington City	H2	100 S Rebuild	\$125,000	Impact Fees Electric Funds	\$125,000	2020
Washington City	M1	Turf Farm Feeder - Underground Section	\$75,000	Electric Funds	\$75,000	2020
Washington City	L1	Trailer Park Rebuilds	\$75,000	Electric Funds	\$75,000	2020
Washington City	Н3	AMR Meter Upgrade	\$60,000	Electric Funds	\$60,000	2020
Washington City	H1	Annual Maintenance of existing Streets	\$700,000	City	\$700,000	2020
Washington City	H1	Merrill Road -Sewer Line	\$500,000	Impact Fees	\$500,000	2020
Washington City	M2	Sewer line extension along Main Street to Northern Corridor	\$150,000	City	\$150,000	2020
Washington City	H1	Merrill Road - Storm Drain	\$500,000	Impact Fees	\$500,000	2020
Washington City	H1	Merrill Road - Streets	\$2,300,000	МРО	\$2,300,000	2020
Washington City	H1	Ladder Truck	\$1,000,000	Impact Fees	\$1,000,000	2020
Washington City	H1	Erin's House Renovation 455 W Vincent Lane Washington UT 84780	\$100,000	CDBG DOVE grant match Private donations	\$70,000 \$10,000 \$20,000	2020
Angel Springs SSD	H1	Update 88 house water meters	\$128,000	CDBG City Match	\$108,000	2020
Angel Springs	H1	2 Altitude valves for regulating tank		CIB		2020

SSD		volumes		CDBG		
				City Match		
Angel Springs SSD			.	CDBG	\$18,000	2020
	H1	Kabota work vehicle	\$25,000	City Match	\$7,000	2020
Angel Springs SSD		Backhoe	\$50,000	CDBG	\$20,000	2020
	H1			CIB	\$25,000	
				City Match	\$5,000	
Angel Springs	H1	Concretor	\$25,000	CDBG	\$23,000	2020
SSD	пт	Generator	\$25,000	City Match	\$2,000	2020
Angel Springs	H1	Transik Bass	¢10.000	CDBG	\$9,000	2020
SSD	111	Trench Box	\$10,000	City Match	\$1,000	2020
Angel Springs	H1	Trash Pump	\$6,000	CDBG	\$5,000	2020
SSD	пт	Trasii Pullip	\$6,000	City Match	\$1,000	2020
Angel Springs	H1	Water line locator	\$7,500	CDBG	\$6,800	2020
SSD	пт	water line locator	\$7,500	City Match	\$700	2020
Angel Springs	H1	5 Fire extinguishers	\$500	CDBG	\$500	2020
SSD	пт	5 File extiliguistiers	\$300			2020
Angel Springs	H1	30 meter boxes replaced	\$12,000	CDBG	\$10,800	2020
SSD	ПТ		\$12,000	City Match	\$1,200	
Angel Springs	H1	GIS global interactive systems,	¢10.000	CDBG	\$9,000	2020
SSD	ПТ	mapping lines	\$10,000	City Match	\$1,000	
Angel Springs SSD	H1	New well drilled				2020
Angel Springs SSD	H1	500,00 gallon tank for water storage				2020
Angel Springs SSD	H1	engineer for new tank system and equiptment				2020
Angel Springs SSD	H2	New pumps and items for new tank				2020
				CDBG	\$70,000	
DOVE Center	H1	Transitional Housing Expansion & Renovation	\$100,000	DOVE grant match	\$10,000	2020
				Private donations	\$20,000	
Five County AOG	H1	Administration, Consolidated Plan, Rating & Ranking (\$50,000) - Community Planning Assistance, Moderate Income Housing Planning (\$45,000)	\$95,000	CDBG	\$95,000	2020

Appendix B Rating & Ranking Criteria

FIVE COUNTY ASSOCIATION OF GOVERNMENTS COMMUNITY DEVELOPMENT BLOCK GRANT GENERAL POLICIES

- 1. Weighted Value utilized for Rating and Ranking Criteria: The Rating and Ranking Criteria utilized by the Five County Association of Governments contains a weighted value for each of the criteria. Point values are assessed for each criteria and totaled. In the right hand columns the total points received are then multiplied by a weighted value to obtain the total score. These weighted values may change from year to year based on the region's determination of which criteria have higher priority.
- 2. Five County AOG staff may require a visit with each applicant for an onsite evaluation/review meeting.
- 3. All applications will be evaluated by the Five County Association of Governments Community and Economic Development staff using criteria approved by the Steering Committee.
- 4. Staff will present prioritization recommendations to the RRC (Steering Committee) for consideration and approval. Membership of the Steering Committee includes two elected officials (mayor and commissioner) and a school board representative from each of the five counties. Appointments to the Steering Committee are reviewed and presented annually in February for the two elected officials of each county as well as the county school boards.
- 5. Maximum amount per year for a single-year project is \$200,000.
- 6. Maximum years for a multi-year project is 2 years for a total amount of \$300,000 (year 1 @ \$200,000 and year 2 @ \$100,000). Applicants undertaking HUD eligible construction activities cannot apply for multi-year funding. (See eligible activities section of the Policies & Procedures manual for construction activities)
- 7. All applications for multi-year funding must contain a complete budget and budget breakdown for each specific year of funding. <u>Depending on available funding, all or part of the second-year funding of a multi-year project may be made available in year one</u>.
- 8. Applications on behalf of sub-recipients (i.e., special service districts, non-profit organizations, etc.) are encouraged. However, the applicant city or county must understand that even if they name the sub-recipient as project manager the city/county is still responsible for the project's viability and program compliance. The applying entity must be willing to maintain an active oversight of both the project and the sub-recipient's contract performance. An inter-local agreement between the applicant entity and the sub-recipient must accompany the CDBG final application. The inter-local agreement must detail who will be the project manager and how the sponsoring entity and sub-recipient will coordinate work on the project.
- 9. Applicant Deadlines to the AOG

- Capital Improvements Lists The project applied for must be included in the prioritized capital improvements list (CIP) that the entity submitted for inclusion in the Consolidated Plan. Your jurisdiction's CIP is due no later than Friday, January 8, 2020 at 5:00 p.m. If your CIP list containing your project is not submitted by the deadline, your project application will not be rated and ranked. You may not amend your list after the deadline.
- Income Surveys Surveys must be conducted and submitted to the AOG for tabulation no less than 30 days prior to the initial State application deadline. If surveys have been conducted incorrectly they can be re-conducted and submitted to the AOG for tabulation no less than 15 days prior to the initial State's application deadline. Applicants that do not meet this requirement will not be eligible for CDBG funding.
- Applications underway in WebGrants In order for Five County CED staff to provide
 appropriate administrative support to applicants and draft the Annual Action Plan, Applicants
 must have their application(s) in WebGrants no less than 15 days prior to the State's application
 deadline. Applicants that do not meet this requirement will not be eligible for CDBG funding.
- 10. Pre-approved funding:
 - \$95,000 to Five County AOG (Administration, Consolidated Plan Planning, Rating & Ranking, Planning Assistance, Affordable Housing Planning, and Economic Development TA)
 - \$100,000 to Cedar City on behalf of Cedar City Housing Authority for the balance of year two of a multi-year funded project.
- 11. Set-aside Funding:
 - ▶▶▶ None.
- 12. Emergency projects may be considered by the Regional Review Committee (FCAOG Steering Committee) at any time. Projects applying for emergency funding must still meet a national objective and regional goals and policies.

Projects may be considered as an emergency application if:

- Funding through the normal application time frame will create an unreasonable risk to health or property.
- An appropriate third party agency has documented a specific risk (or risks) that; in their opinion; needs immediate remediation.

If an applicant wishes to consider applying for emergency funds, they should contact the Five County Association of Governments CDBG Program Specialist as soon as possible to discuss the state required application procedure as well as regional criteria. Emergency funds (distributed statewide) are limited on an annual basis to \$500,000. The amount of any emergency funds distributed during the year will be subtracted from the top of the appropriate regional allocation during the next funding cycle.

13. Public service providers, traditionally non-profit organizations, may apply for CDBG funds for capital improvement and major equipment purchases. Examples are delivery trucks,

furnishings, fixtures, computer equipment, construction, remodeling, and facility expansion. State policy guidelines prohibit the use of CDBG funds for operating and maintenance expenses. This includes paying administrative costs, salaries, etc. No more than 15 percent of the state's yearly allocation of funds may be expended for public service activities.

- 14. State policy has established the minimum project size at \$30,000. Projects less than the minimum size will not be considered for rating and ranking.
- 15. In accordance with state policy, grantees with open grants from previous years who have not spent 50 percent of their previous grant <u>prior to rating and ranking</u> are not eligible to be rated and ranked, with the exception of housing rehabilitation projects.
- 16. It is the policy of the Five County Association of Governments RRC (Steering Committee) that CDBG funding of housing related projects shall be directed to:
 - The development of infrastructure supporting affordable housing, and/or eligible limited clientele housing.
 - Rehabilitation of rental housing managed by a public housing authority, or another entity showing documentation that they can carry out the project within HUD's allotted timeline.
 - Acquisition of real property for affordable housing that will be managed by a public housing authority.

CDBG funds in this region shall <u>not</u> be utilized for LMI rental assistance or direct housing assistance payments.

- 17. It is the policy of the RRC (Steering Committee) that lots for single family homes may <u>not</u> be procured with CDBG funding in the Five County region, unless the homes remain available as rental units under the auspices of a public housing authority.
- 18. In the event of a tie for the last funding position, the following will be awarded one (1) point for each criteria item listed below answered affirmatively:
 - The project that has the <u>Highest</u> percentage of LMI;
 - The project that has the most Local funds leveraged;
 - The project with the most other funds leveraged;
 - The largest Geographical area benefitted;
 - The project with the Largest number of LMI beneficiaries;

If a tie remains unbroken after the above mentioned tie breaker, the members of the RRC will vote and the project that receives the majority vote will be ranked higher.

19. After all projects have been fully funded in the order of their Rating and Ranking prioritization and a balance remains insufficient for the next project in priority to complete a project in the current year, the funds will be first applied to the highest scoring multi-year project. This will prepay the funding to that multi-year project that would have been allocated out of the upcoming program year's funding. If there are no multi-year projects the balance will be divided proportionately to the cost of each funded construction project, and those grantees will be

- directed to place that amount in their budget as "construction contingency". After completion of those projects, if the dollars are not needed as contingency, they are to be released back to the state to be reallocated in the statewide pool.
- 20. Grantees who are contracted to be awarded CDBG funding, and choose to not undertake the project in a timeframe that will allow for redistribution of funds toward another project in the five County region, during the same program year, will be prohibited from re-applying in the future for the same project. Additionally, grantees who choose not to follow through on their project within the said timeframe, will not be permitted to apply for CDBG in the CDBG program year immediately following the date they decided not to undertake that project. A request for an exception to this policy may be considered by the Rating & Ranking Committee (R&RC) if a project circumstantially could not be completed (E.g. environmental conditions do not permit). Cost overruns and overbidding are unacceptable circumstances for not undertaking the project, and shall not be considered by the R&RC, as grantees should plan for such events.

FIVE COUNTY ASSOCIATION OF GOVERNMENTS CDBG HOW-TO-APPLY APPLICATION WORKSHOP ATTENDANCE POLICY

Attendance at one workshop within the region is mandatory by all prospective applicants or an official representative of said applicant. [State Policy]

Attendance at the workshop by a county commissioner, mayor, city council member, county clerk, city manager, town clerk, or county administrator also satisfies this attendance requirement.

Attendance by prospective eligible "sub-grantees", which may include non-profit agencies, special service districts, housing authorities, etc. is strongly recommended so that they may become familiar with the application procedures. If a city/town or county elects to sponsor a sub-grantee it is the responsibility of that jurisdiction to ensure the timely and accurate preparation of the CDBG application on behalf of the sub-grantee.

Jurisdictions may formally designate a third party representative (i.e., other city/county staff, consultant, engineer, or architect) to attend the workshop on their behalf. Said designation by the jurisdiction shall be in writing. The letter of designation shall be provided to the Five County Association no later than the beginning of the workshop.

Extraordinary circumstances relating to this policy shall be presented to the Executive Director of the Five County Association of Governments for consideration by the Regional Review Committee (Steering Committee).

FY 2020 Regional Prioritization Criteria and Justification

Criteria # 8: Regional Project Priority – Regional prioritization is determined by the Executive Director with consultation of the AOG Finance Committee members.

#1 priority	6 pointsX 2.0 (weighting)	=	12.0 points
#2 priority	5 pointsX 2.0 (weighting)	=	10.0 points
#3 priority	4 pointsX 2.0 (weighting)	=	8.0 points
#4 priority	3 pointsX 2.0 (weighting)	=	6.0 points
#5 priority	2 pointsX 2.0 (weighting)	=	4.0 points
#6 priority	1 pointsX 2.0 (weighting)	=	2.0 points

Regional Prioritization

<u>Justification</u>

#1 Public Safety Activities

Projects related to the protection of property, would include activities such as flood control projects or fire protection improvements in a community. Typically general fund items that most communities cannot fund without additional assistance. Grants help lower indebted costs to jurisdiction. Fire Protection is eligible for other funding i.e., PCIFB and entities are encouraged to leverage those with CDBG funds.

#2 Community Facilities

Projects that traditionally have no available revenue source to fund them, or have been turned down traditionally by other funding sources, i.e., Permanent Community Impact Fund Board (PCIFB). May also

include projects that are categorically eligible for Community Development Block Grant (CDBG) funding, i.e., senior citizens centers, health clinics, food banks, and/or public service activities. Includes community centers that are not primarily recreational in nature.

#3 LMI Housing Activities

Projects designed to provide for the housing needs of very low and low-moderate income families. May include the development of infrastructure for LMI housing projects, home buyers assistance programs, or the actual construction of housing units (including transitional, supportive, and/or homeless shelters), and housing rehabilitation. Meets a primary objective of the program: Housing. Traditionally CDBG funds leverage very large matching dollars from other sources.

#4 Public Utility Infrastructure

Projects designed to increase the capacity of water and other utility systems to better serve the customers and/or improve fire flow capacity. Adjusting water rates are a usual funding source. Other agencies also fund this category. Includes wastewater disposal projects.

#5 Projects to remove Architectural Barriers

Accessibility of public facilities by disabled persons is mandated by federal law but this is an unfunded mandate upon the local government. A liability exists for the jurisdiction because of potential suits brought to enforce requirements.

#6 Parks and Recreation

Projects designed to enhance the recreational qualities of a community i.e., new picnic facilities, playgrounds, aquatic centers, etc.

Note: The Executive Director, in consultation with the Finance Committee members, reviewed and obtained approval of this regional prioritization for the CDBG program FY2020.

FIVE COUNTY ASSOCIATION OF GOVERNMENTS CDBG RATING AND RANKING PROGRAM YEAR 2020 DATA SOURCES

- administration in order to receive full points in this category. First time grantees or grantees who have not applied in more than 5 years are presumed to have the capacity to successfully carry out a project and will receive a default score of 2.5 points. To adequately evaluate grantee performance, the RRC must consult with the state staff. State staff will rate performance on a scale of 1-5 (Five being best). A grantee whose performance in the past was poor must show improved administration capability through third party administration contracts with AOG's or other capable entities to get partial credit.
- **2. GRANT ADMINISTRATION:** Grant administration costs will be taken from the CDBG preapplication. Those making a concerted effort to minimize grant administration costs taken from CDBG funds will be awarded extra points.
- **3. UNEMPLOYMENT:** "Utah Economic and Demographic Profiles" (most current issue available prior to rating and ranking), provided by Utah Office of Planning and Budget or The Kem Gardner Policy Institute; or "Utah Labor Market Report" (most current issue with annual averages), provided by Department of Workforce Services.
- financial commitment to community development (self-Help Financing): From figures provided by applicant in grant application. Documentation of the source(s) and status (whether already secured or not) of any and all proposed "matching" funds must be provided prior to the rating and ranking of the application by the RRC. Any changes made in the dollar amount of proposed funding, after rating and ranking has taken place, shall require reevaluation of the rating received on this criteria. A determination will then be made as to whether the project's overall ranking and funding prioritization is affected by the score change.

Use of an applicant's local funds and/or leveraging of other matching funds is strongly encouraged in CDBG funded projects in the Five County Region. This allows for a greater number of projects to be accomplished in a given year. Acceptable matches include property, materials available and specifically committed to this project, and cash. Due to federal restrictions

unacceptable matches include donated labor, use of equipment, etc. All match proposed must be quantified as cash equivalent through an acceptable process before the match can be used. Documentation on how and by whom the match is quantified is required. "Secured" means that a letter or applications of intent exist to show that other funding sources have been requested as match to the proposed project. If leveraged funds are not received then the points given for that match will be deducted and the project's rating reevaluated.

A jurisdiction's population (most current estimate provided by Utah Office of Planning and Budget) will determine whether they are Category A, B, C or D for the purposes of this criteria. For the purposes of this criteria, a jurisdiction is defined as an incorporated city or town, a county, or a defined special service district service area. All public housing authorities shall be considered a 5B jurisdiction for this criteria.

- **5. CDBG DOLLARS REQUESTED PER CAPITA:** Determined by dividing the dollar amount requested in the CDBG application by the beneficiary population.
- 6. LOCAL JURISDICTIONS COMMUNITY DEVELOPMENT OBJECTIVES: THRESHOLD CRITERIA:

 Every applicant is required to document that the project for which they are applying is

 consistent with that community's and the Five County District Consolidated Plan. The project, or

 project type, must be a high priority in the investment component (Capital Investment Plan (CIP)

 One-Year Action Plan). The applicant must include evidence that the community was and

 continues to be a willing partner in the development of the regional (five-county) consolidated

 planning process. (See CDBG Application Guide.)
- 7. COUNTY'S COMMUNITY DEVELOPMENT GOALS AND POLICIES: Prioritization will be determined by the three (3) appointed Steering Committee members representing the county in which the proposed project is located. The three (3) members of the Steering Committee include: one County Commission Representative, one Mayor's Representative, and one School Board Representative. (Note: for AOG applications, determination is made by the Steering Committee Chair, in consultation with the AOG Executive Committee.)
- **8. REGIONAL COMMUNITY DEVELOPMENT GOALS AND POLICIES:** Determined by the Executive Director with consultation of the AOG Finance Committee members. The Finance Committee is comprised of one County Commissioner from each of the five counties.
- 9. IMPROVEMENTS TO, OR EXPANSION OF, LMI HOUSING STOCK, OR PROVIDING AFFORDABLE HOUSING ACCESSIBILITY TO LMI RESIDENTS: Information provided by the applicant. Applicant must be able to adequately explain reasoning which supports proposed figures, for the number of LMI housing units to be constructed or substantially rehabilitated with the assistance off this grant. Or the number of units this grant will make accessible to LMI residents through loan closing or down payment assistance.
- **10. AFFORDABLE HOUSING PLAN IMPLEMENTATION:** The CDBG State Policy Committee adopted the following rating and ranking criteria to be used by each regional rating and ranking system: "Applications received from cities and counties which have complied with Utah code regarding the preparation and adoption of an affordable housing plan, and who are applying for a project

that is intended to address element(s) of that plan will be given additional points." Projects which actually demonstrate implementation of a jurisdiction's Affordable Housing Plan policies will be given points. Applicants must provide sufficient documentation to justify that their project complies with this criteria. Towns applying for credit under this criteria may either meet a goal in its adopted Affordable Housing Plan or the project meets a regional affordable housing goal in the Consolidated Plan.

- **11. GEOGRAPHIC EXTENT OF PROJECT'S IMPACT:** The actual area to be benefitted by the project applied for.
- **PROPERTY TAX RATE FOR JURISDICTION:** Base tax rate for community or county, as applicable, will be taken from the "Statistical Review of Government in Utah", or most current source using the most current edition available prior to rating and ranking. Basis for determining percent are the maximum tax rates allowed in the Utah Code: 0.70% for municipalities, and 0.32% for counties.
- **13. PERCENTAGE OF APPLICANT'S JURISDICTION WHO ARE LOW TO MODERATE INCOME:** The figures will be provided from the results of a Housing and Community Development Division (HCDD) approved income survey conducted by the applicant of the project benefit area households.
- **14. EXTENT OF POVERTY:** The percentage of the total population of the jurisdiction or project area who are Low Income (LI: 50% of AMI) or below directly benefitting from the project. The AOG staff will use the income surveys (for those who conducted a survey) and HUD income list (for those who were on the HUD pre-approved list) provided by the state to find these numbers.
- **15. LIMITED CLIENTELE GROUP:** Applicant will provide information as to what percent of the proposed project will assist a presumed LMI group as defined in the current program year CDBG Application Guide handbook.
- 16. Civil Rights Compliance: Applicants (City/County) will receive points for compliance with federal laws, executive orders and regulations related to civil rights. (Checklist and templates available from State CDBG staff.) An entity can be awarded a maximum of two points for this criteria
 - **1 Point** Complete "ADA Checklist for Readily Achievable Barrier Removal" for city/county office.
 - **1 Point** City/County has adopted the following policies Grievance Procedure under the Americans with Disabilities Act, Section 504 and ADA Effective Communication Policy, Language Access Plan and Section 504 and ADA Reasonable Accommodation Policy.
- **PRO-ACTIVE PLANNING:** The State of Utah emphasizes the importance of incorporating planning into the operation of city government. Communities that demonstrate their desire to improve through planning will receive additional points in the rating and ranking process.

In the rating and ranking of CDBG applications, the region will recognize an applicant's accomplishments consistent with these principles by adding additional points when evaluating the following:

- ** Demonstration proactive land use planning in the community;
- ** Development of efficient infrastructure including water and energy conservation;
- ** Incorporation of housing opportunity and affordability into community planning; and
- ** Protection and conservation plan for water, air, critical lands, important agricultural lands and historic resources.
- **Removal of barriers to accessibility of programs and facilities for all persons

Worksheet #17 will be used in the rating and ranking process for applicants who have taken the opportunity to provide additional information and documentation in order to receive these additional points.

- **18. Application Quality:** Quality of the Pre-Application is evaluated in terms of project problem identification, justification, well-defined scope of work likely to address identified problems, and a detailed architectural/engineering report.
- 19. Project Maturity: Funding should be prioritized to those projects which are the most "mature". For the purposes of this process, maturity is defined as those situations where: 1) the applicant has assigned a qualified project manager; 2) has selected an engineer and/or architect; 3) proposed a solution to the problem identified in the Scope of Work and is ready to proceed immediately; and 4) identifies all funding sources and funding maturity status. Projects that are determined to not be sufficiently mature so as to be ready to proceed in a timely manner, may not be rated and ranked.

FIVE COUNTY ASSOCIATION OF GOVERNMENTS FY 2020 CDBG RATING AND RANKING CRITERIA and APPLICANT'S PROJECT SCORE SHEET

The Five County Association of Governments Steering Committee (RRC) has established these criteria for the purpose of rating and ranking fairly and equitably all Community Development Block Grant applications received for funding during FY 2020. Only projects which are determined to be threshold eligible will be rated and ranked. Eligibility will be determined following review of the submitted CDBG application with all supporting documentation provided prior to rating and ranking. Please review the attached Data Sources Sheet for a more detailed explanation of each criteria.

Applicant:		Requested CDBG \$'s		Ranking:		of		Total Score:	
------------	--	---------------------	--	----------	--	----	--	--------------	--

	CDBG Rating and Ranking Criteria Description Five County Association of Governments	Data	Data Range/Score (circle only one for each criteria)						Score	X Weight	Total
1	Capacity to Carry Out The Grant: Performance history of capacity to administer grant. Scores comes from State CDBG Staff. (First-time & <5-yr grantees: default is 2.5 points)		Excellent 5 points	Good 4 points	Fair 3 points	Deficient 2 point	Poor 1 points			0.4	
2	Grant Administration: Concerted effort made by grantee to minimize grant administration costs.		0% CDBG Funds 3 points	1 - 5% 2 points	5.1 - 10% 1 point					1.0	
3	Unemployment: What percentage is applicant County's unemployment percentage rate above State average percentage rate?	%	4.1% or greater above state average 3.0 points	3.1% - 4.0% above state average 2.5 points	2.1% - 3.0% above state average	1.1% - 2.0% above state average 1.5 points	0.1% - 1.0% above state average 1.0 point	Up to state average O points		1.5	
4 A	Financial Commitment to Community Development (Self-help Financing) - (Jurisdiction Population <500) Percent of non-CDBG funds invested in total project cost.	%	> 10% 5 points	7.1 % - 10% 4 points	4.1% - 7% 3 points	1% - 4% 2 points	< 1% 1 point	·		2.0	
4 B	Financial Commitment to Community Development (Self-help Financing) - (Jurisdiction Population 501 - 1,000) Percentage of non-CDBG funds invested in total project cost.	%	> 20% 5 points	15.1 - 20% 4 points	10.1 - 15% 3 points	5.1 - 10% 2 points	1 - 5.0% 1 point			2.0	
4 C	Financial Commitment to Community Development (Self-help Financing) - (Jurisdiction Population 1,001 - 5,000) Percentage of non-CDBG funds invested in total project cost.	%	> 30% 5 points	25.1 - 30% 4 g oints	20.1 - 25% 3 points	15.1 - 20% 2 points	1 - 15% 1 point			2.0	

	CDBG Rating and Ranking Criteria Description Five County Association of Governments	Data Range/Score (circle only one for each criteria)								X Weight	Total Score
4 D	Financial Commitment to Community Development (Self-help Financing) - (Jurisdiction Population >5,000) Percentage of non-CDBG funds invested in total project cost.	%	> 40% 5 points	35.1 - 40% 4 points	30.1 - 35% 3 points	25.1 - 30% 2 points	1 - 25% 1 point			2.0	
5	CDBG funds Requested Per Capita: CDBG funds requested divided by # of beneficiaries.		\$1 - 100 5 points	\$101-200 4 points	\$201- 400 3 points	\$401 - 800 2 points	\$801 or > 1 point			1.0	
6 T *	Jurisdiction's Project Priority: Project priority rating in Regional Consolidated Plan, (Capital Investment Plan - One-Year Action Plan)		High # 1 6 points	High # 2 5 points	High # 3 4 points	High # 4 3 points	High # 5 2 points	High # >5 1 point		2.0	
7	County's Project Priority: Prioritization will be determined by the three (3) appointed Steering Committee members representing the county in which the proposed project is located. The three (3) members of the Steering Committee include: one County Commission Representative, one Mayor's Representative, and one School Board Representative. (Note: for AOG application, determination is made by the Steering Committee Chair, in consultation with the AOG Finance Committee.)		# 1 6 points	# 2 5 points	# 3 4 points	# 4 3 points	# 5 2 points	#6 or >		2.0	
8	Regional Project Priority: Determined by the Executive Director with consultation of the AOG Finance Committee members. The Finance Committee is comprised of one (1) County Commissioner from each of the five counties.		# 1 Public Safety Activities 6 points	# 2 Community Facilities 5 points	# 3 LMI Housing Activities 4 points	# 4 Public Utility Infrastructure 3 points	# 5 Remove Architectural Barriers (ADA) 2 points	#6 or > Parks and Recreation		2.0	
9	LMI Housing Stock: Infrastructure for the units, rehabilitation of units, and/or accessibility of units for LMI residents.		> 20 Units 8.5 points	15 - 20 Units 7 points	10 - 14 Units 5.5 points	5-9 Units 4 points	3-4 Units 2.5 points	1-2 Units 1 point		1.0	
10	Affordable Housing Plan Implementation: City has adopted an Affordable Housing Plan and this project demonstrates implementation of specific policies in the Plan. Towns applying for credit under this criteria may either meet a goal in their adopted Affordable Housing Plan or the project meets a regional affordable housing goal in the Consolidated Plan.		YES 3 points	0 points						1.0	
11	Project's Geographical Impact: Area benefitting from project.		Regional 3.5 points	Multi-county 3.0 points	County- wide 2.5 points	Multi- community 2.0 points	Community 1.5 points	Portion of Community 1 point		1.5	

	CDBG Rating and Ranking Criteria Description Five County Association of Governments	Data Range/Score (circle only one for each criteria)								X Weight	Total Score
12	Jurisdiction's Property Tax Rate: In response to higher demand for services, many communities have already raised tax rates to fund citizen needs. The communities that maintain an already high tax burden (as compared to the tax ceiling set by state law) will be given higher points for this category. Property tax rate as a percent of the maximum allowed by law (3 point default for non-taxing jurisdiction).	%	> 50% 5 points	40.1 - 50% 4 points	30.1 - 40% 3 points	20.1 - 30% 2 points	10.1 - 20% 1 point	< 10% O points		1.0	
13	Jurisdiction's LMI Population: Percent of residents considered 80 percent or less LMI (based on LMI Survey).	%	91 - 100% 5 points	81 - 90% 4 points	71 - 80% 3 points	61 - 70% 2 points	51 - 60% 1 point			1.0	
14	Extent of Low-Income Population: The percentage of the total population of the jurisdiction or project area who are Low Income (LI: 50% of AMI) or below directly benefitting from the project.	%	20% or More 5 points	15 - 19% 4 points	10 - 14% 3 points	5 - 9% 2 points	1 - 4% 1 point			0.5	
15	Limited Clientele Groups: Project specifically serves CDBG identified LMI groups, i.e. elderly, disabled, homeless, etc., as stipulated in the state of Utah Small Cities CDBG Application Policies and Procedures.	%	100% 4 points	51% 2 points						1.0	
16	Civil Rights Compliance: Applicants (City/County) will receive points for compliance with federal laws, executive orders and regulations related to civil rights. 1 Point – Complete "ADA Checklist for Readily Achievable Barrier Removal" for city/county office. 1 Point – City/County has adopted the following policies – Grievance Procedure under the Americans with Disabilities Act, Section 504 and ADA Effective Communication Policy, Language Access Plan and Section 504 and ADA Reasonable Accommodation Policy.		Complete both parts 2 points	Adopt grievance procedure with ADA 1 point	Complete ADA Checklist 1 point					1.0	
17	Pro-active Planning: Reflects on communities who pro-actively plan for growth and needs in their communities; coordination and cooperation with other governments; development of efficient infrastructure; incorporation of housing opportunity and affordability in community planning; and protection and conservation plan for water, air, critical lands, important agricultural lands and historic resources. Score comes from Worksheet #17.		Very High 4 points	High 3 points 45	Fair 2 points	Low 1 point				0.5	

	CDBG Rating and Ranking Criteria Description Five County Association of Governments	Data		Data Range/Score (circle only one for each criteria)						X Weight	Total Score
18	Application Quality: Application identifies the problem, contains a well-defined scope of work and is cost effective, demonstrates that it will be completed in a timely manner, demonstrates that it does not duplicate existing services, and provides an architectural/engineering report. Score comes from Worksheet #18.		Excellent 5 points	Very Good 4 points	Good 3 points	Fair 2 points	Acceptable 1 point	Poor O points		1.5	
19	Project Maturity: Project demonstrates capacity to be implemented and/or completed in the allotted contract period and is clearly documented. Score comes from Worksheet #19.		Excellent 5 points	Very Good 4 points	Good 3 points	Fair 2 points	Acceptable 1 point	Poor O points		2.0	

PLEASE NOTE:

Criteria marked with a T* is a THRESHOLD eligibility requirement for the CDBG Program. <= Less Than >= More Than

Previously Allocated Pre-Approved Funding: \$90,000 to Five County AOG for Administration, Consolidated Plan, Rating & Ranking, RLF Program

Delivery, Economic Development Technical Assistance and Affordable Housing Plan Development and Updates

CRITERIA 17 WORKSHEET

PRO-ACTIV	'E PLANNING	
Criteria	Support Documentation Provided	Score (4 Points Total)
1. Has the applicant provided information about the local jurisdiction which demonstrates pro-active planning and land use in their community in coordination and cooperation with other governments ?	Yes 0.5 point	
2. Has the applicant documented that the project is in accordance with an applicable adopted plan (E.g., water facilities master plan, etc.)	Yes 1.5 point	
3. Has the applicant documented incorporation of housing opportunity and affordability into community planning (E.g. General Plan housing policies , development fee deferral policies , etc.)	Yes 0.5 point	
4. Has the applicant documented adopted plans or general plan elements addressing protection and conservation of water, air, critical lands, important agricultural lands and historic resources?	Yes 0.5 point	
5. Has the applicant documented information about the local jurisdiction which demonstrates pro-active planning for the removal of barriers to accessibility of programs and facilities for all persons?	Yes 0.5 point	
6 Has the applicant provided information about the local jurisdiction which demonstrates the development of efficient infrastructure including water and energy conservation.	Yes 0.5 point	
Very High = 3.5 - 4 Points High = 2.5 - 3 Points Fair = 1.5 - 2 Points Low = 0.5 - 1 Point		Total Points: Rating: (Very High, High, Fair, Low)

CRITERIA 18 WORKSHEET

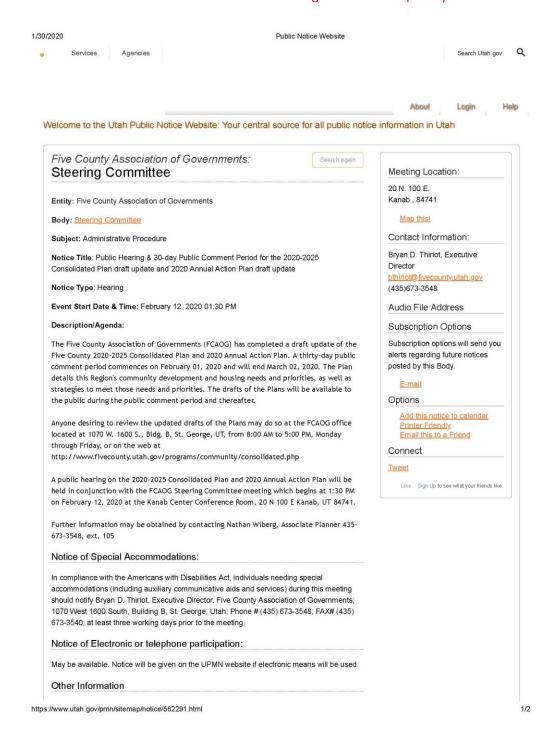
Application Quality										
Criteria	Support Documentation Provided Score (4 Points Total)									
Problem Identification	Yes 1 point No 0 points									
2. Is proposed solution well defined in the Scope of Work? In other words, is the solution likely to solve the problem?	Yes 1 point No 0 points									
3. Does the application give a concise description of how the project will be completed in a timely manner?	Yes 1 point									
4. Does the proposed project duplicate any existing services, programs, or activities already available to the beneficiaries in the jurisdiction? I.e. those locally or regionally based. Applicant must provide documentation.	Yes 0 point No 1 points									
5. Detailed Architectural/Engineering Report, design/plans prepared? Projects that do not require an Architect/Engineer will receive full points if build specification documents are provided when applicable. (E.g. Fire trucks have build specification documents, while acquisition of real property will not have pertinent documents.)	Yes 3 point No 0 points									
Excellent = 7 Points Acceptable = 3 Poir Very Good = 6 Points Poor = ≤ 2 Po Good = 5 Points Fair = 4 Point										

CRITERIA 19 WORKSHEET

PROJECT MATURITY										
		Crite	eria		Status	Score (9 Points Total)				
1. Architect application proc		er already sele	ected and is actively involve	d in the	Yes 1 point					
2. Has the ap capacity to carry	-	-	nce that the project manager nely manner?	has the	Yes 1 point					
3. Is the propered to procee		-	oblem identified in the Scope	of Work	(Well Defined) Yes 2 points No 0 points					
4. Funding Sta	atus (Ma	aturity)			Is CDBG the only funding source for the project? Yes 1 point No 0 points (or)					
					Other project funding was applied for but not committed. Yes 2 points No 0 points (or)					
					All other project funding is in place for immediate use. Yes 3 points No 0 points					
Excellent Very Good Good	= = =	7 Points 6 Points 5 Points	Fair Acceptable Poor	= = =	4 Points 3 Points ≤ 2 Points	Total Points: Rating: (Excellent, Very Good, Good, Fair, Acceptable, Poor)				

Appendix C Public Hearing Notices and Minutes

Minutes aren't available for this draft as the hearing has not taken place yet.



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1/30/2020 Public Notice Website

This notice was posted on: January 14, 2020 04:27 PM
This notice was last edited on: January 14, 2020 04:27 PM

Board/Committee Contacts

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Commissioner Lamont Smith; Kane County Commission	Ismith@kane.utah.gov	(435)644- 4903
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Mayor Nolan Davis; Milford City	ndavisfiredist2@hotmail.com	(435)387- 2711
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Henrie Walton, Dixie State University Assistant to the President for Government & Community Relations; (Ex-Officio, non-voting Member of Steering Committee)	walton@dixie.edu	(435)652 7511

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https://www.utah.gov/pmn/sitemap/notice/582291.html

Appendix D Consultation Form

1. AOG: Five County Association of Governments **Employee:** *Nate Wiberg, Associate Planner* 2. Name of Agency Consulted: Beaver Housing Authority Consultation Occurred: Dec. 2019/On-going **3. Agency/Group/Organization Type** (Check all that apply) Services-Children Services-Education Housing x PHA Services-Elderly Persons Services-Employment Services-Persons with Services-Persons with Services-Victims of Disabilities HIV/AIDS **Domestic Violence** Services-Homeless Services-Health Services-Fair Housing Health Agency Child Welfare Agency Civil Leaders Publically funded Other government-Other governmentinstitution/System of Care* Federal State Other government-County Other government-Local **Grantee Department Regional Organization Business leaders** Planning organization Community Development **Private Sector** Neighborhood Financial Institution Organization Banking/Financing Major Employer Foundation Other: *Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions. 4. What section of the Plan was addressed by Consultation? (Check all that apply) x Housing Needs Assessment **Public Housing Needs** Market Analysis Homelessness Needs-**Homeless Needs-Chronically** Homeless Needs-Families with Children homeless Veterans Homelessness Needs-Homelessness Non-Homeless Special **Unaccompanied Youth** Strategy Needs **Economic Development** Anti-Poverty-Strategy **HOPWA Strategy** Lead-based Paint Strategy Other: 5. Briefly describe how the Agency/Group/Organization was consulted? Correspondence via telephone and email to obtain specific input for the Consolidated Plan related to the agency's programs and goals. This agency is also periodically consulted to understand short-term and long-term needs for low-income housing. The Five County Association of Governments staff has a long-standing relationship with the Beaver Housing Authority management. 6. What are the anticipated outcomes of the consultation of areas for improved coordination? We will be able to gauge the need for additional affordable housing in Beaver County in consultation with them and prioritize projects, based upon these needs.

	·				•
2. I	Name of Agency Consulted: Can	yon Cre	ek Women's Crisis Center		
Co	nsultation Occurred: On-going r	egular	meetings		
3. /	Agency/Group/Organization Typ	e (Che	ck all that apply)		
hea	Housing PHA Services-Persons with Disabilities Services-Homeless Health Agency Publically funded institution/System of Care* Other government-County Regional Organization Community Development Financial Institution Major Employer rganizations which may discharg alth facilities, foster care and oth What section of the Plan was ad	er yout	th facilities, and corrections	prog	rams and institutions.
The	Housing Needs Assessment Homeless Needs-Chronically homeless Homelessness Needs- Unaccompanied Youth HOPWA Strategy Lead-based Paint Strategy Briefly describe how the Agency E Director of Community Action remen's Crisis Center to develop a	net mu	lltiple times with the Execu	tive D	·
	tims of domestic violence and ex				• • •
Gre	What are the anticipated outcor eater awareness of point-in-time we Center, ways to have Five Cou	data, b	etter strategies for strengt	henin	g CSBG subcontract with

Employee: Nathan Reeves, Cindy Rose

1. AOG: Five County AOG

Center and Canyon Creek Women's Crisis Center, better integration of domestic violence providers into homeless coordinated assessment process, and approximately \$80,000.00 in additional COC funding for

the Five County area for rapid re-housing.

1. AOG: Five County Association of	Governments Employee: Nat	te Wiberg, Community Planner
2. Name of Agency Consulted: Ced Consultation Occurred: On-going		
3. Agency/Group/Organization Typ	e (Check all that apply)	
health facilities, foster care and oth	Services-Children Services-Elderly Persons Services-Persons with HIV/AIDS Services-Health Child Welfare Agency Other government- Federal Other government-Local Planning organization Private Sector Banking/Financing Foundation e persons into homelessness, such as er youth facilities, and corrections pr	ograms and institutions.
x Housing Needs Assessment Homeless Needs-Chronically homeless Homelessness Needs- Unaccompanied Youth HOPWA Strategy Lead-based Paint Strategy	x Public Housing Needs Homeless Needs- Families with Children Homelessness Strategy Economic Development Other:	Market Analysis Homelessness Needs- Veterans Non-Homeless Special Needs Anti-Poverty-Strategy
Correspondence via email and by plagency's programs and goals. This a low-income housing needs in Iron C 6. What are the anticipated outcom We will be able to continue to gauge	/Group/Organization was consulted none to obtain specific input for the Greency is also periodically consulted to county nes of the consultation of areas for ite the need for additional affordable item to appropriate funding for specification.	Consolidated Plan related to the o obtain information about the mproved coordination?

1. AOG: Five County AOG		Employee: Tony Tuipulotu		
2. Name of Agency Consulted: Dove Center		ter Consultation	Occurred: On-going	
3. Agency/Group/C	Organization Type (Ch	eck all that apply)		
=	ess ed em of Care* ent-County ization velopment ition r ch may discharge pers	Services-Elderly Persons Services-Persons with HIV/AIDS Services-Health Child Welfare Agency Other government- Federal Other government-Local Planning organization Private Sector Banking/Financing Foundation cons into homelessness, such	Services-Education Services-Employment X Services-Victims of Domestic Violence X Services-Fair Housing Civil Leaders Other government- State Grantee Department Business leaders Neighborhood Organization Other: h as health care facilities, mental s programs and institutions.	
X Housing Needs X Homeless Need homeless Homelessness Need Homelessness Need Homelessness Need Hopelessness Need Hopeles	Assessment s-Chronically X Needs- X d Youth	Public Housing Needs Homeless Needs- Families with Children Homelessness Strategy Economic Development Other:	all that apply) Market Analysis Homelessness Needs- Veterans X Non-Homeless Special Needs Anti-Poverty-Strategy	
The Director of the summary of CoC an times per year to di 6. What are the ant Greater awareness	Dove Center and the Od problem solve. The oscuss CoC matters. icipated outcomes of point-in-time data,	Case workers for both the D the consultation of areas f better strategies for streng	ted? puarterly to discuss financials, the cove Center and FCAOG meet eight for improved coordination? thening CSBG subcontract with g and supportive services for Dove	

1. AOG: Five County AOG			Employee: Michael Day		
2.	Name of Agency Consulted: Five (Count	y Human Services Consult	ation	Occurred: On-going
3.	Agency/Group/Organization Type	e (Che	eck all that apply)		
Χ	Housing	Χ	Services-Children		Services-Education
	PHA	Χ	Services-Elderly Persons	Χ	Services-Employment
Χ	Services-Persons with		Services-Persons with		Services-Victims of
	Disabilities		HIV/AIDS		Domestic Violence
Χ	Services-Homeless	Χ	Services-Health	Χ	Services-Fair Housing
	Health Agency	Χ	Child Welfare Agency		Civil Leaders
Χ	Publically funded		Other government-	Χ	Other government-
	institution/System of Care*		Federal		State
Χ	Other government-County		Other government-Local	Χ	Grantee Department
Χ	Regional Organization	Χ	Planning organization		Business leaders
	Community Development		Private Sector		Neighborhood
	Financial Institution		Banking/Financing		Organization
	Major Employer		Foundation		Other:
*0	rganizations which may discharge	perso	ons into homelessness, sucl	h as h	ealth care facilities, mental
he	alth facilities, foster care and othe	r you	th facilities, and corrections	prog	rams and institutions.
		_			
4.	What section of the Plan was add	lresse	d by Consultation? (Check	all tha	at apply)
	Housing Needs Assessment		Public Housing Needs		Market Analysis
Χ	Homeless Needs-Chronically	Χ	Homeless Needs-		Homelessness Needs-
	homeless		Families with Children		Veterans
Χ	Homelessness Needs-	Χ	Homelessness	Χ	Non-Homeless Special
	Unaccompanied Youth		Strategy		Needs
	HOPWA Strategy		Economic Development	Χ	Anti-Poverty-Strategy
	Lead-based Paint Strategy		Other:		
5.	Briefly describe how the Agency/	Groui	o/Organization was consul	ted?	
	e organization is consulted on a Q	-	· · · · ·		cted about specific needs of
	ronically homeless individuals, hor				·

ending chronic homelessness.

6. What are the anticipated outcomes of the consultation of areas for improved coordination?

Better coordinated assessment in providing services to homeless clients, prioritization of clients served, eliminating service gaps. It is also anticipated that CSBG and SSBG local discretionary funds will be utilized more strategically for meet the needs of the area. This includes much less homeless prevention funding from CSBG and more deposit assistance to remove barriers to affordable housing for homeless and non-homeless clients.

1. AOG: Five_County AOG Employee: Cindy Rose					
2. Name of Agency Consulted: Iron County LHCC Consultation Occurred: On-going					
3. /	Agency/Group/Organization Type	(Che	ck all that apply)		
hea	Housing PHA Services-Persons with Disabilities Services-Homeless Health Agency Publically funded institution/System of Care* Other government-County Regional Organization Community Development Financial Institution Major Employer ganizations which may discharge of the service	yout	h facilities, and corrections	s prog	rams and institutions.
X X	What section of the Plan was addi Housing Needs Assessment Homeless Needs-Chronically homeless Homelessness Needs- Unaccompanied Youth HOPWA Strategy Lead-based Paint Strategy	X	Public Housing Needs Homeless Needs- Families with Children Homelessness Strategy Economic Development Other:		Market Analysis Homelessness Needs- Veterans Non-Homeless Special Needs Anti-Poverty-Strategy
The Cou mo 6. V Ide Iron	Briefly describe how the Agency/Ge Iron County LHCC is consulted on unty Care and Share and Canyon Countly basis. What are the anticipated outcome ntifying non-HUD strategies and removed to County. Also, to coordinate early housing.	a reg	gular basis, especially CSBG Women's Crisis Center. The the consultation of areas for ces to combat the conditio	subco grou or imp	p generally meets on a proved coordination?

1. AOG: Five Count	y Association of Gover	rnments Employee:	Tony Tuipulotu			
2. Name of Agency	2. Name of Agency Consulted: St George Housing Authority Consultation Occurred: Dec. 2017					
3. Agency/Group/C	Organization Type (Ch	eck all that apply)				
_	lessed lem of Care* lent-County lization velopment ution r ch may discharge pers	Services-Children Services-Elderly Persons Services-Persons with HIV/AIDS Services-Health Child Welfare Agency Other government- Federal Other government-Local Planning organization Private Sector Banking/Financing Foundation cons into homelessness, such	Services-Education Services-Employment Services-Victims of Domestic Violence Services-Fair Housing Civil Leaders Other government- State Grantee Department Business leaders Neighborhood Organization Other: as health care facilities, mental programs and institutions.			
4. What section of x Housing Needs Homeless Need homeless Homelessness Unaccompanie HOPWA Strates Lead-based Pai	the Plan was addressed Assessment x ds-Chronically Needs- d Youth By nt Strategy now the Agency/Ground email and phone to compare to the strategy	Public Housing Needs Homeless Needs- Families with Children Homelessness Strategy Economic Development Other: p/Organization was consult	all that apply) Market Analysis Homelessness Needs- Veterans Non-Homeless Special Needs Anti-Poverty-Strategy			
6. What are the an	•	the consultation of areas following in	•			

consultation with them.

1. AOG: Five County AOG	Employee: Toni Tuipulotu		
2. Name of Agency Consulted: Was	hington County LHCC Date of Co	nsultation: On-going	
3. Agency/Group/Organization Typ	e (Check all that apply)		
 X Housing PHA X Services-Persons with Disabilities X Services-Homeless Health Agency Publically funded institution/System of Care* X Other government-County X Regional Organization Community Development Financial Institution Major Employer *Organizations which may discharge health facilities, foster care and other 	•		
4. What section of the Plan was add Housing Needs Assessment Homeless Needs-Chronically homeless Homeless Needs-Unaccompanied Youth HOPWA Strategy Lead-based Paint Strategy 5. Briefly describe how the Agency/The organization is consulted on a machronically homeless individuals, ho homelessness.	Public Housing Needs X Homeless Needs- Families with Children X Homelessness Strategy Economic Development Other: /Group/Organization was consulted monthly basis and information is consulted to the consulted monthly basis and consu	Market Analysis Homelessness Needs- Veterans Non-Homeless Special Needs Anti-Poverty-Strategy ed?	
6. What are the anticipated outcom Better coordinated assessment in preliminating service gaps.		•	