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# Five County Association of Governments



## Consolidated Plan - One Year Action Plan

July 1, 2018- June 30, 2019

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Beaver • Garfield • Iron • Kane • Washington

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## CHAPTER I. EXECUTIVE SUMMARY

### A. EVALUATION OF CURRENT NEEDS

Local elected officials in southwestern Utah continue to foster a cooperative allocation of federal, state, and local funds to address regional priorities. This cooperative spirit has been the norm for more than 50 years. Community development and human services staff at the Association of Governments have worked diligently to document 2018 priorities, as reflected in the Consolidated Plan.

#### Housing

- Meeting the workforce housing and low-income housing demand remains to be a challenge for communities across the region. During the 2008-2011 recession, housing prices decreased substantially, but have since increased to near pre-recession levels. Rental housing prices continue to increase and in many communities obtaining affordable rental housing for low to moderate income households remains a significant challenge.
- All cities throughout the region have some provision for affordable housing within respective zoning ordinances. However, all cities could take steps toward improving regulatory barriers to providing affordable housing, and FCAOG recommends that all communities review ordinances and regulations to improve affordable housing conditions.
- The Five County Association of Governments has been actively working with cities throughout the region to develop affordable housing plans. Such plans include an assessment of affordable housing needs and strategies to improve affordable housing options for low to moderate income households. FCAOG will continue to work with communities to develop meaningful affordable housing plans, which meet the requirements of state statute.
- Southwest Utah leaders continue to pursue efforts to end chronic, youth, family, and veteran homelessness, but those efforts must compete with other priorities – including Operation Rio Grande. The Washington County Local Homeless Committee have worked to support Youth Futures which serves homeless youth.
- Homeless prevention/emergency rental assistance has almost discontinued in the area, but calls for service have increased. From October 1, 2016 – September 30, 2017, Housing-related inquiries for emergency rental assistance comprised 20% of all interactions with 211 in the Five County Area.
- TANF Family Housing funds exist to provide emergency rental assistance, but excludes seniors and households without children under 18. A senior-related housing assistance is an unmet need to consider moving forward.
- The average Rental vacancy for the Five County region is 9.16%. (2016 ACS) In Washington County less than 1% of multi-family units are vacant. (NAI Excel 2017) This has potential for widespread

impacts on potential employees and housing prices.

- Instances of fair housing violations continue to be under-reported, especially in cases of source of income, gender, and family composition. Educational outreach and training from the Utah Labor Commission has stopped illegal discrimination in a few instances and additional outreach would be beneficial to the area.
- Visioning processes through the Vision Dixie (Washington County) and Iron Destiny (Iron County) exercise focus on means by which communities could help reduce housing costs. Some of the ideas discussed included improving permitting processing and re-evaluating impact fee structures. The 2014 Vision Dixie Report indicates that communities are continuing to pursue the principles of Vision Dixie, including those related to housing.

### Community Development

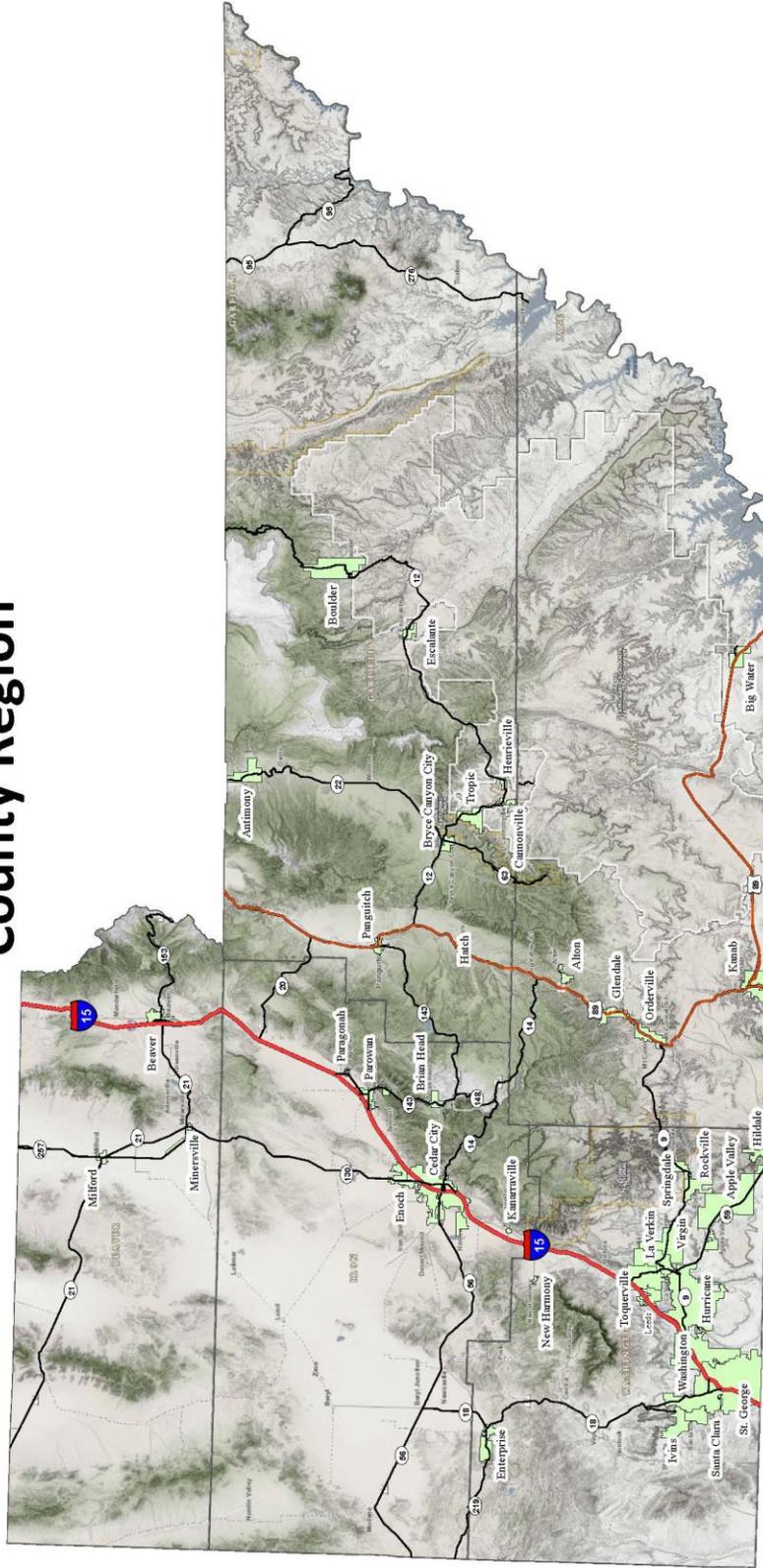
- In the Five County region community infrastructure remains a high priority of regional investment of funding. This is due to a combination of systems that have aged that need upgrading as well as expansion necessitated by growth demands. In addition to infrastructure such as culinary water systems, emergency services such as fire protection, and housing are high priorities. It is evident from on-site evaluation visits with each entity in the region, that focus on public safety through improved fire protection is our region's highest priority at this time.
- A Housing Condition Windshield Survey was updated most recently in 2012. The staff of Five County has determined that the instance of homes in severely deteriorated or dilapidated in our region as a whole is very small. There are a few small communities with a higher percentage of homes in those conditions, however, the number of units in those conditions is relatively small.

### Economic Development

- Local jurisdictions in southwestern Utah continue to participate in county-wide economic development programs for active business development; however, the recent economic recession resulted in tight municipal budgets and in many cases reductions in staffing. The Five County AOG will focus on the continuation of regional priorities including utilizing the Five County Economic District Revolving Loan Fund as well as other economic technical assistance.
- The Regional Broadband Plan which was a part of a statewide Broadband Plan continues to an important asset in Southern Utah. The Association's Economic Development staff provides support to the regional Small Business Development Centers including active participation in the "Meet the Money People workshops held annually. As available housing for a workforce is critical to economic development, affordable housing plan development for cities has been a focus of the Community Development staff at the Five County AOG.
- A voluntary community self-assessment is utilized along with community development program staff knowledge and expertise to determine the state of infrastructure and other non-housing community development needs in our region.

- Local jurisdictions in southwestern Utah continue to benefit from county economic development activities by economic development professionals that actively promote business development. The Five County AOG's continuation of regional priorities includes a focus on utilizing the resources of the Five County Economic Development District Revolving Loan Fund as well as other technical assistance.
- The Five County Community Development staff provides ongoing technical support to the regional Small Business Development Centers including participation as presenters at the successful "*Meet the Money People*" workshops. Staff recently completed the Five County Regional Multi-Jurisdictional Natural Hazard Mitigation Plan. In addition, because available housing for a workforce is critical to economic development, the staff at the Association has developed, with the participation of cities in our region, affordable housing plans required under the Utah Code.

# Incorporated Cities and Towns in the Five County Region



## CHAPTER II. OUTREACH

### A. SUMMARY OF CITIZEN PARTICIPATION AND CONSULTATION

The Five County Association of Governments continued consultation and coordination with agencies in this region and invited the public to participate in the development of this one-year action plan. In addition, ongoing participation by the three public housing authorities in the region was instrumental in the development of this plan.

A primary purpose of the Association of Governments is to coordinate federal, state and local programs across southwest Utah. Much of this coordination involves aspects of the consolidated planning process.

### B. CONSULTATION

The following organizations and groups participated in the development of the 2018 Action Plan in conjunction with the Five County Association of Government Regional Consolidated Plan:

#### 1. Balance of State Continuum of Care Committee (BOS/COC)

The Utah Balance of State Continuum of Care is a voluntary organization that includes diverse homeless providers and local elected officials serving homeless individuals and others with special needs. It is one of three Continuums of Care in Utah and covers counties outside of Salt Lake, Summit, Utah, and Wasatch counties. The main purpose of the COC is to produce a strategic plan to integrate HUD funding with other funding sources to efficiently address the needs of homeless individuals and families; the availability and accessibility of existing housing and services; and opportunities for linking with other services and resources.

Five County Association of Governments has increased its participation within the Utah Balance of State quarterly call, learning collaborative, and strategic planning sessions. The agency supports the Balance of State by serving in leadership capacity.

#### 2. Local Homeless Coordinating Committees

Five County is an active member of two Local Homeless Coordinating Committees within the Utah Balance of State. The Washington County LHCC serves Washington and Kane Counties while the Iron County LHCC services Iron, Garfield, and Beaver. Five County is also a member of leadership in both LHCCs, including coordinated entry (service prioritization and access). The agency is regularly consulting about housing and human services needs and priorities.

### 3. Other Groups

Information and data from other non-profit organizations and groups which provide services to low-income clientele were utilized in development of this Action Plan. These include: Area Agencies on Aging Services who provided information on the needs and programs of the senior populations; Southwest Utah Behavioral Health Center; Cedar City Housing Authority; Beaver City Housing Authority; Paiute Indian Tribe Housing Authority; St. George Housing Authority; the Emergency Food and Shelter Board; Department of Human Services Regional System of Care Board; Youth Corrections; Sun Country Home Solutions (a.k.a. Neighborworks Provo); Department of Workforce Services; Elderly Care Facilities and Providers; and the City and County governments including the City of St. George Community Development Staff, in regard to entitlement funding received from the Community Development Block Grant program.

### 4. Steering Committee

The Steering Committee has the responsibility for setting policy and directing the efforts of the Association. The Steering Committee consists of one commissioner from each of the five county commissions, one mayor representing the incorporated communities from each county, and one representative of each of the five school districts within the region. In addition, representatives from Southern Utah University and Dixie State College serve as ex-officio members. The Steering Committee meets eight times per year on a rotating basis at various locations in each county. A presentation is made to members outlining consolidated plan requirements, the One-year Action Plan update, Rating and Ranking Criteria input and approval, as well as requesting input on the community development element of the Plan. This committee is responsible to formally approve and adopt the Consolidated Plan.

### 5. Five County Human Services Council

The Five County Human Services Council under the director of the Steering Committee oversees Community Services Block Grant (CSBG) programming and other grants being leveraged through CSBG, such as Utah Local Government Discretionary Social Services Block Grant (SSBG), Continuum of Care (COC) and The Emergency Food Assistance Program (TEFP). This council is responsible for the CSBG Grant Need Assessment and for determining and prioritizing needs of low-income and homeless households in the Five County region. It is comprised on 1/3<sup>rd</sup> low-income representative/clients, 1/3<sup>rd</sup> local elected officials, and 1/3<sup>rd</sup> community representatives from the faith-based, private, and non-profit sectors.

### 6. Jurisdictions

Information packets were provided to jurisdictions requesting updated information for the capital investment lists. These jurisdictions included communities (mayors, clerks), counties (commissioners, clerks, and administrators), special service districts, housing authorities, school districts, and economic development professionals. Packets contained the previous year's information contained in the Community Development section, which the jurisdictions were asked to update. In addition, many of the jurisdictions were contacted directly by AOG staff to assist in completing required information. Community and Economic Development staff traveled

to or plan on traveling to and will reach out to the following communities to meet with local elected officials and staff to discuss community development needs of the jurisdiction as provided in their updated capital improvements lists: Beaver County, Milford, Minersville, Beaver City, Garfield County, Boulder, Cannonville, Hatch, Henrieville, Escalante, Iron County, Paragonah, Parowan, Enoch, Kane County, Kanab Washington County, Hildale, Toquerville, Ivins, Enterprise, Enoch, La Verkin, and Hurricane.

## 7. Association of Governments Newsletter

The newsletter is published on a quarterly basis and distributed to a large mailing list including jurisdictions, agencies, and special interest groups throughout the five county area. The newsletter highlights activities of the Five County AOG, including those associated with the Consolidated Plan, Human Services Community Action Program activities and assessments, and CDBG program activities. The newsletter is also posted on the AOG website. The newsletter is provided to various state and federal agencies as a means of coordination. Please reference Appendix C which includes a copy of the September/October 2017 AOG Newsletter and Public Hearing notice.

To access the current Five County AOG newsletter as well as a comprehensive archive of all of the previous editions of the Newsletter, please follow this link:

<http://www.fivecounty.utah.gov/info/newsletter/index.php>

## C. COORDINATION

### 1. Business Community

The Consolidated Plan process incorporates a wide variety of existing public involvement processes across southwest Utah. Many involve private sector business owners. Examples of such involvement during the preparation of the 2018 Annual Action plan update include:

Private sector and governmental representation on numerous advisory committees:

- Town & Country Bank, HintonBurdick, Warby & Johnson CPAs, State Bank of Southern Utah, Cedar City Chamber of Commerce, Washington County Attorney's Office, Department of Workforce Services. These appointed representatives on the Five County Economic Development District Revolving Loan Fund Board assist in the approval of loans by the Association to businesses that commit to the creation of jobs for low or moderate income individuals.
- A Gentle Touch Home Care, Acumen, Acumen Orem Utah, ADT, AMADA Senior Care, Applegate Home Health & Hospice, At Home Care and Health Services Inc., Beaver Valley Home Health Agency, Beehive Homes of Cedar City, Beehive Homes of Washington County, Bella Terra Cedar City, Belmont Gardening, Care to Stay Home, Care Age Management Corp dba Beehive Homes of Kanab & St Snow Canyon & Memory Care, Caring Hands, Carol's Care, CNS Corporation, Connect America, Coplin Compassionate Care, Critical Technologies, CST, Flo's Home Care, Garfield Memorial Hospital Garfield county Nursing Home, Helping Hands

w/TLC, Helping Hands In Home Care LLC Cedar, Heritage Homes Assisted Living, Home Instead Senior Care, Homestyle Direct LLC, Home Health Specialists, LLC. Dba Horizon Home Health, Integrated Senior Care, Iron County Home Health Agency, Kind Hearts Senior Care, Lifeline, Lily Maid Cleaning, Medscope America Corp, Memory Matters, Miyalah Johnson, Mom's Meals (PUR), Mytrex Inc. dba Rescue Alert, Platinum Ventures Group, Priscilla Johnson, Red Rock Center for Independence, Red Rock Medical Supply, Resue Alert, Rocky Mountain Home Care, Turn Community Service Inc. Visiting Angels of Southern Utah, Red Rock Health Care dba Zions Way.

## 2. Other Agencies

A primary purpose of the Association of Governments is to coordinate federal, state and local programs across southwest Utah. Much of this coordination involves aspects of the consolidated planning process. Efforts made during the preparation of the 2018 Annual Action Plan include:

- Monthly reports from congressional staff as a standing agenda item at Steering Committee meetings. These reports keep local officials informed of on-going congressional actions, including housing and urban development initiatives.
- Reports from Governor's Office of Management & Budget as a standing agenda item at the Steering Committee meetings.
- Reports from Southern Utah University and Dixie State University as a standing agenda item at Steering Committee meetings.
- Representation as an ex-officio member of the Kanab Center for Education, Business and the Arts (CEBA) Board of Directors.
- Representation as a member of the Southern Utah Planning Authorities Council (SUPAC). SUPAC is chartered to provide a forum where state cabinet-level agency heads or their representatives interact with federal land management agency directors and local officials to coordinate land management activities.
- Participation with the Governor's Rural Partnership Board. The Board is the major rural policy-making entity that works with the Governor and Legislature to champion rural issues.
- Representation on the Utah Small Cities CDBG Policy Committee. The committee develops policy for the implementation of the small cities CDBG program.
- Participation with NeighborWorks which improves neighborhoods by promoting pathways to homeownership, providing affordable housing solutions, counseling clients (eviction prevention, reverse mortgage counseling, homebuyer education, etc.), improving housing quality, upgrading and maintaining high quality rentals and promoting neighborhood pride and unity.
- Participation with the Emergency Food and Shelter National Board Program (EFSP). They

assist by distributing funding to emergency food pantries and shelters and providing some limited housing assistance. Representatives from Salvation Army, the Jewish Community, and Catholic Community are important participants in this board.

- Participation with the Family and Housing Stability Sub Committee of the Washington County Intergeneration Poverty Committee.
  
- In addition to the Consolidated Plan, the Association has developed an Economic Development Administration-mandated Comprehensive Economic Development Strategy (CEDS) document. The Five County Association of Governments' Comprehensive Economic Development Strategy for 2014-2019 addresses the questions of: (1) where the counties are today; and (2) where they want to be in the future. Specifically, the CEDS update includes:
  - A description of the Economic Development District's (EDD) problems, needs, opportunities, and resources;
  - Identification of the region's vision and goals;
  - Outline of the strategic direction embodied in the action plan;
  - Identification of priority projects for implementation; and
  - An update of community indicators that provide a baseline against which the region measures future progress.

The current adopted CEDS document for the Five County Association of Government is found on the Associations' web site at: [www.fivecounty.utah.gov](http://www.fivecounty.utah.gov)

## D. CITIZEN PARTICIPATION

### 1. Community Needs Assessment Survey Instrument

The Five County Association of Government's is also a designated Community Action Agency (recipient of the Community Services Block Grant) and conducts a need assessment at least once every three years. By requirement, outreach and input from community-based, faith-based, private, public, and education sectors must be given the opportunity to provide input. Five County's Community Action Department created a survey instrument in 2016 to be used to collect information to: 1) Create prospects for community coordination and partnerships; 2) Determine resource allocation and coordination (volunteers and dollars); 3) Indicate causes and conditions of poverty; 4) Address specific community needs and identify gaps in services; 5) Identify where the community is and ensure services meet the community needs; 6 ) Guide staff training and agency strategic planning (including the Consolidated Plan)

### Outreach to Community Service Block Grant / Social Services Block Grant Clients

Outreach for the survey and public forums was made to current clients at Iron County Care and Share, Dove Center, Kane County Care and Share, the Hurricane Valley Pantry, Garfield County Care and Share, the Beaver County Senior Citizen Center, the Washington County Senior Citizen Center (in St. George), and the Five County Association of Governments Community Action Department in St.

George.

Five County Community Action staff also reached out to other human services departments within the AOG, including case managers for the Area Agency on Aging, HEAT, and Weatherization.

Intake from CSBG and food pantry services was pulled in DBA FacsPro to generate an email list of clients from the last three years. Using mail merge, 448 invitations were sent. 34 emails were rejected by various email servers.

### Outreach to Minority Groups and Sub-populations through Community Partners

Physical paper copies were also distributed to the Learning Center for Families, Help Me Grow (St. George office), Family Health Care, Switchpoint Community Resource Center, and the Panguitch City library. Community Action staff also emailed a link to the survey to all case managers on the homeless case manager, youth services committees, and human services lists.

Key agencies were identified as having access to vulnerable populations, such as Family HealthCare and the Learning Center for Families who serve a large number of Spanish-speaking clients, and Piute Tribal Housing Authority and Piute Tribal Social Services for outreach to Native American populations.

A survey tool was translated into Spanish by Family Healthcare and some staff translated the English survey into Spanish.

### Summary of survey participation:

The community needs assessment survey was open to the public from April 26 to June 14, 2016. A total of 345 participants completed the survey, including at least 16 local elected officials, 114 human services practitioners, 6 non-English speakers, and 90 CSBG-eligible clients. 80 responses came from paper surveys for seniors and those with limited computer proficiency or access.

Based on the demographic information collected in the survey, the respondents are approximately proportionate to the area demographics in regard to income distribution, race, and education. There are two categories where the respondent demographics do not align with the demographics of the general population. They are as follows:

- Females comprised approximately 73% of the survey respondents, which is not representative of the overall population
- Residents 23 and under only comprise 6% of the survey responses, but make

*Table 1 - Demographic Information of Survey Participants*

Community Needs Assessment Survey (Demographic of Survey Respondents)		
County Breakdown:		
Answer Choices	Responses	Percent
Beaver	30	9.06%
Garfield	31	9.37%
Iron	72	21.75%
Kane	19	5.74%
Washington	179	54.08%

Total		331	100%
<b>How long people lived in that county:</b>			
	Answer Choices	Responses	Percent
	less than one year	8	2.42%
	1-2 years	26	7.88%
	3-5 years	30	9.09%
	5-10 years	55	16.67%
	over 10 years	211	63.94%
	Total	330	100%
<b>Ethnicity:</b>			
	Answer Choices	Responses	Percent
	African American or Black	7	2.10%
	Asian	3	0.90%
	Alaskan Native or American Indian / Native American	11	3.30%
	Caucasian or White	303	84.70%
	Hispanic or Latin	26	7.80%
	Hawaiian or Pacific Islander	4	1.20%
	Total Respondents:	333	100%
*12 chose to skip the answer. Note – the option for mixed race was not given on the survey.			
<b>Gender:</b>			
	Answer Choices	Responses	Percent
	Male	86	26.46%
	Female	239	73.54%
	Other	0	0.00%
	Total	325	100%
<b>Age:</b>			
	Answer Choices	Responses	Percent
	17 or younger	10	3.06%
	18-23	12	3.67%
	24-44	119	36.39%
	45-54	64	19.57%
	55-69	98	29.97%
	70 or above	24	7.34%
	Total	327	100%
<b>Education:</b>			
	Answer Choices	Responses	Percent
	0 - 8th grade	12	3.66%
	9th - 11th grade	12	3.66%
	high school diploma	48	14.63%
	12 + some post-secondary	73	22.26%
	2 year college or Associate's Degree	41	12.50%
	4 years of college or Bachelor's Degree	91	27.74%
	Master's Degree or beyond	51	15.55%
	Total	328	100%
<b>Income:</b>			
	Answer Choices	Responses	Percent
	not employed	25	8.17%
	employed hourly	32	10.46%
	employed part-time	38	12.42%
	employed full-time	130	42.48%
	seasonal employment only	3	0.98%
	employed with multiple jobs	17	5.56%
	retired and receiving income from Social Security and/or retirement plan	57	18.63%
	currently receiving benefits from DWS until I can obtain employment	4	1.31%
	Total	306	100%

<b>Income:</b>		
Answer Choices	Responses	Percent
\$0 - \$10,000	30	10.00%
\$10,001 - \$20,000	45	15.00%
\$20,001 - \$30,000	35	11.67%
\$30,001 - \$40,000	43	14.33%
\$40,001 - \$50,000	35	11.67%
\$50,001 - \$60,000	27	9.00%
\$60,001 or over	85	28.33%
Total	300	100%
<b>Household Size:</b>		
Answer Choices	Responses	Percent
1	65	20.44%
2	93	29.25%
3	48	15.09%
4	47	14.78%
5	33	10.38%
6	18	5.66%
7	9	2.83%
8	1	0.31%
9	2	0.63%
10	1	0.31%
11	0	0.00%
12	1	0.31%
Total	318	100%
* Average CSBG client had household size of about 3		
<b>Housing:</b>		
Answer Choices	Responses	Percent
stable housing (rent)	69	22.12%
stable housing (own)	193	61.86%
living with family or friends	15	4.81%
unstable housing (own or rent)	26	8.33%
living in an emergency shelter	1	0.32%
living in a motel	1	0.32%
homeless	7	2.24%
Total	312	100%
<b>Health Insurance:</b>		
Answer Choices	Responses	Percent
yes	259	81.70%
no	58	18.30%
Total	317	100%
<b>Benefits from Employment:</b>		
Answer Choices	Responses	Percent
yes, I receive benefits	167	54.05%
no, I do not receive benefits	142	45.95%
Total	309	100%
<b>Household Type:</b>		
Answer Choices	Responses	Percent
single parent (female)	22	7.43%
single parent (male)	1	0.34%
married with children in the home	112	37.84%
married with no children in the home	68	22.97%
living with partner	11	3.72%
single person	55	18.58%
multiple adults with children in the home	12	4.05%

multiple adults no children in the home	15	5.07%
Total	296	100%

2014 ACS Data for 5 County Region					
White	Black	American Indian	Asian	Islander	Mixed Race
194,924	1,080	3,018	1,394	1,731	4,279
94.40%	0.50%	1.50%	0.70%	0.80%	2.10%

\* 9.2% of region is Hispanic (within Race categories)

The Following charts shows how public participants rated unmet needs in the region and how they prioritize needs in relation to human services providers and local elected officials:

Table 2 - Prioritization of Unmet Needs by Sector

	All survey Responses	Local Elected Officials	Human Services Providers	Program Clients / General Public	Spanish Speaking Surveys
Priority 1	Housing	Income Management	Housing	Housing	Community Involvement
Priority 2	Transportation	Housing	Transportation	Transportation	Income Management
Priority 3	Income Management	Transportation	Income Management	Income Management	Housing
Priority 4	Employment	Family Supports	Employment	Employment	Transportation
Priority 5	Community Involvement	Employment	Family Supports	Family Supports	Employment
Priority 6	Family Supports	Education	Community Involvement	Community Involvement	Family Supports
Priority 7	Nutrition	Community Involvement	Nutrition	Nutrition	Nutrition
Priority 8	Health	Nutrition	Health	Health	Education
Priority 9	Education	Health	Education	Education	Health
Priority 10	Emergency Services	Emergency Services	Emergency Services	Emergency Services	Emergency Services

Table 3- Prioritization of Needs by County

	Beaver County	Garfield County	Iron County	Kane County	Washington County
Priority 1	Transportation	Housing	Income Management	Transportation	Housing
Priority 2	Income Management	Employment	Transportation	Housing	Income Management
Priority 3	Housing	Income Management	Housing	Income Management	Transportation
Priority 4	Family Supports	Transportation	Employment	Employment	Employment
Priority 5	Employment	Education	Nutrition	Nutrition	Community Involvement
Priority 6	Community Involvement	Family Supports	Community Involvement	Family Supports	Family Supports
Priority 7	Education	Community Involvement	Health	Community Involvement	Nutrition
Priority 8	Health	Nutrition	Family Supports	Health	Health
Priority 9	Nutrition	Health	Education	Education	Education

Priority 10	Emergency Services				
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Q2 – Of upi fee; there are “other” community needs, please explain below: Answered 116 Skipped 216  
 Question 2 – Top 10 Key Word Count: Housing - 17.24%, Services - 12.93%, Community - 11.21%, Center - 7.76%, Families- 7.76%, Senior- 6.03%, Drug- 4.31%, Teen-4.31%, Homeless-4.31%, Support for People

Big Suntran Paying Jobs Communication Homeless  
 Police Drug Recreation Families City and County  
 Community Young People Services  
 Public Transportation Housing Speed Limits  
 Mental Health Friendly Center DMV  
 Senior Assistance Teen Options  
 Support for People Therapy Child Care  
 Bus System

Questions 2 was a response-only question to give participants an opportunity to express needs that may have been hard to prioritize on question 1 or to expound on prioritization. An analysis of text reveals that housing was the top unmet need for clients and included comments such as frustration find housing for those exiting homeless and jail, those on fixed incomes (SSI / SSDI) including seniors and persons with disabilities, and those supporting large families.

Another common theme was building a sense of community. Many comments indicated that housing is tied into having a community and stability. Some comments also spoke about the importance of community centers, including senior citizen, health, and recreational center.

## 2. Public Forums

The Five County Association of Governments Needs Assessment utilizes public forums to identify service gaps and additional community needs. The goal is to have one forum in each county on an annual basis.

## 3. Five County Association of Governments Human Services Council

Low-income representatives participate as part of the Five County Association of Governments Human Services Council (Tripartite Board). This participation is required by law under 42 U.S.C. § 9910. There are five low-income representatives, one for each county. They are elected by other low-income representatives and play a vital role in determining Community Services Block Grant (CSBG) and Social Services Block Grant (SSBG) appropriations and policies. They govern emergency food and shelter, rapid re-housing, and supportive services to assist homeless and at-risk-for-homelessness community members to become stabilized and work towards self-

sufficiency.

#### 4. Public Availability of the Plan and 30-day Comment Period

A 30-day comment period soliciting public input of the draft document commences on January 29, 2018 and extends through February 28, 2018. The Plan is available for public review during the 30-day comment period at the Five County Association of Governments offices: 1070 West 1600 South, Building B., St. George, UT. The public is provided an opportunity to review the Plan at the AOG office or on the AOG website at: [www.fivecounty.utah.gov/conplan.html](http://www.fivecounty.utah.gov/conplan.html).

A public hearing is advertised on the State of Utah's Public Meeting Notice Website [www.utah.gov.pmn](http://www.utah.gov.pmn). The public hearing is scheduled to be held on Thursday, February 14, 2018 in conjunction with the Five County Association of Governments Steering Committee meeting in Kanab, Utah. The Draft Executive Summary and Table of Contents will be presented and discussed. Members of the Steering Committee and others in attendance are encouraged to visit the Five County AOG website to review the complete document and associated attachments. Written or oral comments are welcomed as part of the process to update this important information.

In addition, an article is included in the Five County Association of Governments newsletter soliciting comments on the draft document.

A resolution for adoption of the 2018 One-Year Action Plan update, and capital improvements lists will be presented to the AOG Steering Committee for approval.

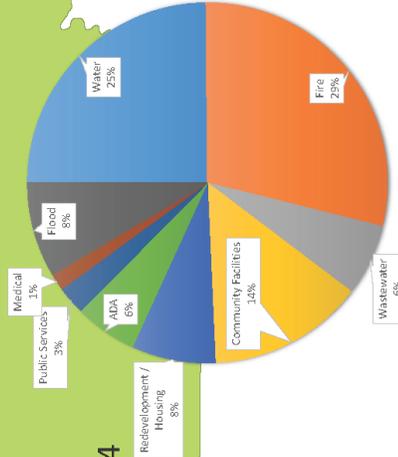
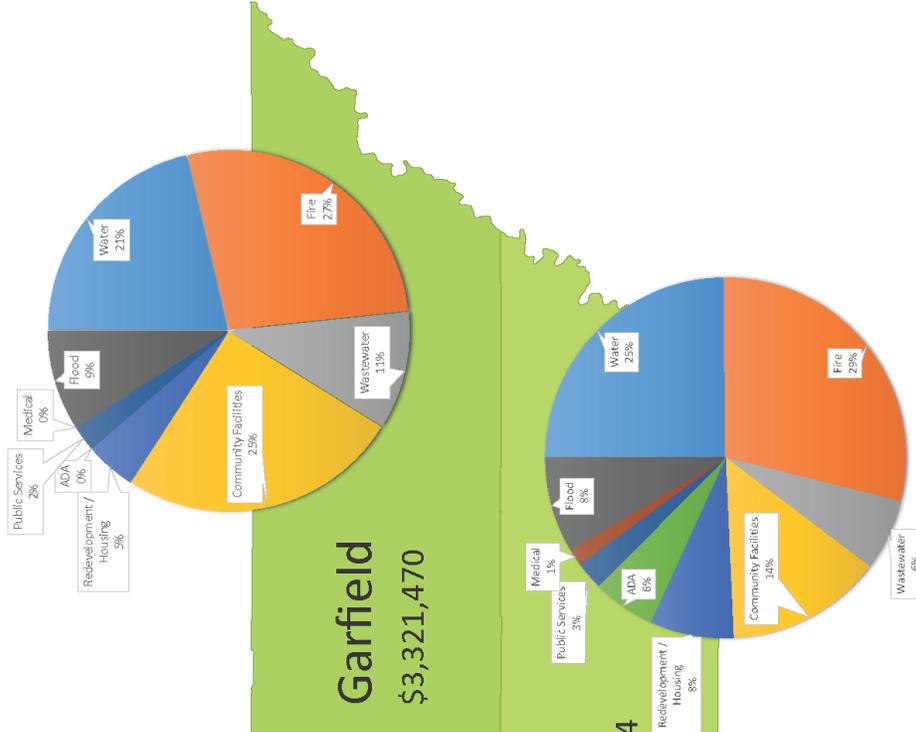
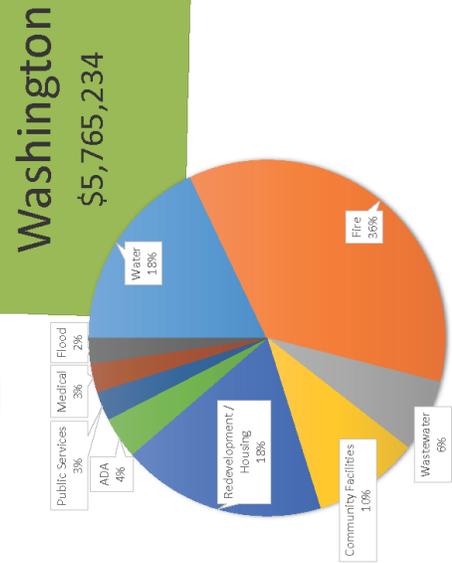
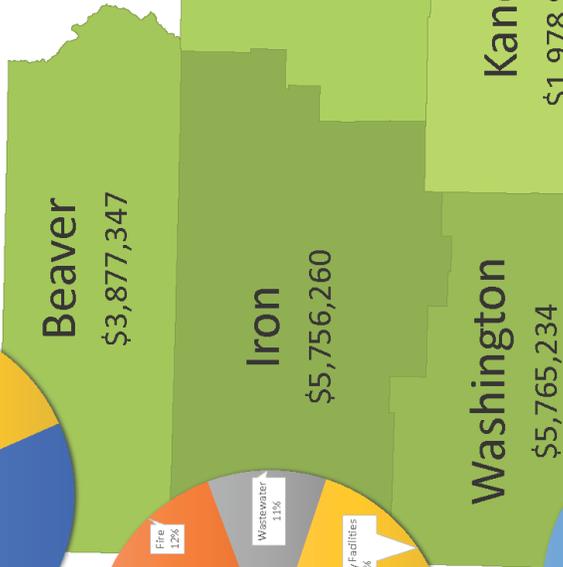
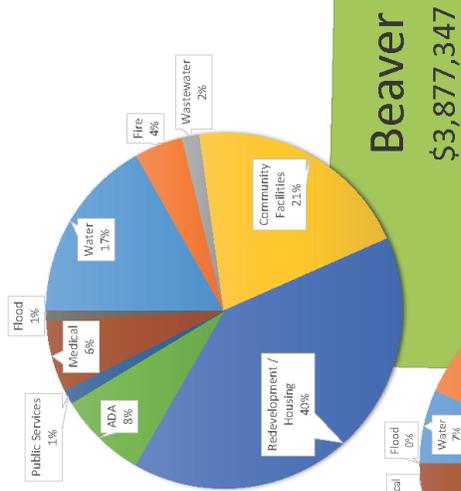
## CHAPTER III. EXPECTED RESOURCES

### A. HISTORY OF REGIONAL CDBG FUNDING ALLOCATION

Between 1982 and 2017, each of the five southwestern Utah counties received a significant amount of Community Development Block Grant funding for community development projects designed to improve living conditions, primarily for those who are of low to moderate income. The total funding allocation over the past 36 years for the five counties is \$20,708,235. The graphic below displays the total funding allocation for CDBG funds for entities in each of the Five Counties for this time period. This amount does not include allocations of CDBG funds for regional projects and funding that came directly to the AOG.

CDBG projects funded included: water, fire, wastewater, community facilities, redevelopment/housing, ADA, public services, medical facilities/ambulances, and flood control related projects. The pie chart accompanying each county in the graphic below displays the total funding allocation for each project type. The variation in project type distribution by county reflects how community development needs and priorities vary throughout this region of the state.

# TOTAL CDBG FUNDING ALLOCATION 1982-2017



## B. EVALUATION OF PAST PERFORMANCE

The following projects were funded or accomplished during the past year:

**Five County AOG - Region:** 1) Five County staff provided regional planning which included updating the region's Consolidated Plan; community planning for housing, community and economic development; assistance through attendance at various meetings and a review and development of codes and ordinances; 2) Revolving Loan Fund program delivery was provided throughout the region to expand economic development opportunities, primarily to low and moderate income individuals and businesses by retaining existing jobs and/or creating additional employment. The number of persons benefitted in 2017 was 43 which was comprised of 21 jobs saved/retained and 22 new jobs created.

**Beaver County: Beaver City on behalf of Beaver City Housing Authority (BCHA)** was awarded funding to Remove and replace 950 feet of damaged road on 500 East between 600 N. and 750 N. Remove and replace 60 feet of damaged curb, gutter and sidewalk. This project will complete Beaver City requirements to approve a new LMI housing subdivision.

**Garfield County: Escalante** was awarded funding to Purchase and install water mixers in the City's two culinary water storage tanks located west of the main residential area of the City. Work includes excavation of a trench for electrical line(s) to the tanks, and a power line and installation of electrical service to both tanks.

**Iron County: 1) Brian Head** was awarded funding to Purchase a 4X4 Fire Pumper Truck for Brian Head Town's Fire Station to service Brian Head Town. **1) Cedar City on behalf Cedar City Housing Authority** was awarded funding to Purchase and rehabilitate 2-4 units of multi-family housing. All units will be occupied by low and moderate income families in accordance with HUD income limits. (This is a multi-year project. \$206,062 dollars will be awarded during the 2017 program year and \$93,938 will be awarded during the 2018 program year.)

**Kane County:** There were no projects completed in Kane County utilizing CDBG funding over the past year.

**Washington County: 1) Spingdale** was awarded funding for the Zion Shadows water line project that will replace two existing 6 inch lines and install two new lateral lines from the new eight inch main line to the meter boxes. The project consists of installing 890 linear feet of 8 inch waterline, connecting all 18 water meters to the new 8 inch waterline and install a second fire hydrant at the end of the new line to provide increased fire protection and the ability to flush and maintain the water line. The project will also require replacing the damaged asphalt pavement resulting from the pipeline installation. **2) Virgin** was awarded funding to rehabilitate the town's east water. Water tank retrofitting will include a new tank liner, a new ladder and tank hatch, repainting the tank, and replacing 20' of 6" pipe with a new 10" pipe.

## CHAPTER IV. GOALS & OBJECTIVES

Goal Outcome Indicator	Quantity	Unit of Measurement
Public Facility or Infrastructure Activity other than low/moderate income housing benefit	310	Persons to be Assisted
Public Facility or Infrastructure Activities for low/moderate housing benefit	96	Households to be Assisted
Public service activities for low/moderate income housing benefit (bus passes/food assistance /flexible gas vouchers/employment support/intensive case management, etc.	10,920	Individuals Assisted
Homeless person overnight shelter	1,508	Individuals to be Assisted
Homeless Diversion	Unreported	Households to be Assisted
Jobs created/retained (RLF)	35	Jobs
Businesses assisted (RLF)	6	Businesses Assisted
CSBG Deposit Assistance	34	Households to be Assisted
Housing for homeless added	15	Household Housing Unit
Overnight/Emergency Shelter/Transitional Housing Beds added	6	Beds

Goal Outcome Indicator for Housing Authorities	Housing Authority			
	Cedar HA	Beaver HA	SGC HA	Total
Rental units to be constructed	4	4	0	<b>8</b>
Rental units to be rehabilitated	4	1	0	<b>5</b>
Homeowner housing to be added	3	0	0	<b>3</b>
Homeowner housing to be rehabilitated	0	0	0	<b>0</b>
Tenant-based rental assistance/Rapid rehousing	0	0	0	<b>0</b>

One year goals for the number of households supported through:	
Rental Assistance	353
The Production of New Units	15
Rehab of Existing Units	5
Acquisition of Existing Units	2

One year goals for the number of households to be supported:	
Homeless *	1,291
Non-homeless	2,950
Special Needs	650

Senior	761
<i>Note: This is also includes those defined as Homeless through McKinney-Vento Act, including doubled-up households.</i>	

CDBG Specific Goals - Program Year 2018	
Housing Units Constructed	9
LMI Persons Served	310
Planning Mechanisms	5
Jobs Created	35

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## CHAPTER V. ALLOCATION PRIORITIES

### A. FUNDING PRIORITY DECISION MAKING PROCESS

The Five County Association of Governments utilizes a comprehensive rating & ranking matrix to determine the priority for funding of all applications for CDBG. The criteria is approved by the local elected officials functioning as the Rating & Ranking Committee (RRC). The projects in 2018 will be evaluated utilizing the matrix and recommendations for funding that were presented to the Rating & Ranking Committee for prioritization. A copy of the FY 2018 Rating & Ranking Criteria, Policies and Guidelines is found in Appendix B.

### B. PRIORITIES

#### 1. Housing

The regional priorities of the Five County Association of Governments relating to the weatherization of housing stock, rehabilitation of existing rental units owned and managed by public housing authorities, providing better availability of safe and adequate affordable multi-family rental units, providing rental housing to support the seasonal tourism industry, and developing more water and sewer capacity for housing development in growth areas.

The agency also prioritizes other deposit and rapid re-housing services for low-income and homeless community members to reduce the barriers to housing. Unlike with one-time rental assistance, these programs have proven to be more effective in the long-run in stabilizing low-income families and provide the greatest impact for limited funds.

#### 2. Community Development

A variety of community development activities can be accomplished utilizing CDBG funds. The following list of eligible CDBG activities includes a brief description of the project type, as well as regional efforts based on needs, priorities, and the amount of available CDBG funding. The following list is in no particular order.

- **Public Housing Activities** - Regional efforts will continue to focus on projects designed to provide for the housing needs of very low and low-moderate income families. This may include the development of infrastructure for LMI housing projects, land acquisition or the actual construction of housing units for elderly, low-income and homeless individuals, housing rehabilitation.
- **Public Utility Infrastructure** - Regional efforts will focus on increasing the capacity of water and other utility systems to better serve the customers and/or improve fire flow capacity. Includes wastewater disposal projects. Typically CDBG funds are utilized for these type of projects to cover engineering costs.

- **Public Safety Activities** - Efforts will be concentrated on addressing projects related to protection of property, including flood control or fire protection improvements in a community. Priority should be given to developing additional fire protection such as new stations in areas that are currently unserved or under-served.
- **Community Facilities/Public Services** - Regional support will be provided to jurisdictions undertaking construction of projects such as senior citizens centers; health clinics; food banks/shelters; and/or public service activities. These activities traditionally have no available revenue source for funding and have typically been turned down by other funding sources. This category does not include facilities that are primarily recreational in nature.
- **Transportation** - Jurisdictions throughout the region will continue to focus on addressing transportation related projects, i.e., streets/bridges, curb, gutter, sidewalks to address drainage issues and airport improvements. The use of CDBG funds for these types of projects is extremely limited due to the nature and higher level of funding needed.
- **Parks and Recreation** - Jurisdictions will continue to foster projects designed to enhance the recreational quality of a community i.e., new picnic facilities, playgrounds, community recreation centers, trails, etc. While parks are an important amenity to communities, the focus of funding in this Region will be directed towards needed infrastructure, facilities, and affordable housing.
- **Planning** - Jurisdictions throughout the region will continue to direct planning efforts towards feasibility studies and various planning for projects such as storm drainage, water system master plans, senior citizen center design, city housing data base and capital facilities plans.
- **Economics** - Some of the jurisdictions in the Five County Region are taking steps to rehabilitate historic buildings and/or museums that play a vital role in terms of historic community values and to foster tourism in the area. The recent renovation of the historic Beaver County Courthouse building is an example of this.

### 3. Economic Development

The Five County Economic Development District's Comprehensive Economic Development Strategy (CEDS) identifies the following regional economic development priorities:

- Provide regionally-focused services that complement county and community economic development programs.
- Focus efforts on jurisdictions that do not have internal staff support to provide day-to-day economic development outreach.
- Represent southwestern Utah interests at conferences and forums.
- Forge closer ties between economic development and public/higher education initiatives in the region.
- Continue to champion support for regional projects that foster economic development.

#### 4. Other Supportive Services Priorities

The Community Needs Assessment is utilized to prioritize where Community Services Block Grant (CSBG), Local Discretionary Social Service Block Grant (SSBG), and other human-services funding. The Five County Community Action Plan has more detailed prioritization break-downs, but employment support services, transportation services (bus passes/gas reimbursement), HEAT, Weatherization, and income management were strategies prioritized to support housing stability on the basis of their cost-effectiveness and ability to be used for HUD Continuum of Care / ESG match.

#### C. COMMUNITY DEVELOPMENT STATUS AND NEEDS ASSESSMENT

The following list shows the categories with the largest number of locally identified Community Development capital projects, taken from regions individual community, county and special service district One-year Capital Improvement Plans. This list may reflect the needs of a few jurisdictions as some entities have more detailed Capital Improvements lists than others. See Appendix A for one-year capital Improvement Plan. Based on the provided capital improvements lists, the region's most common documented needs are:

1. **Public Safety/Protection** - There were 23 projects identified for public protection including fire stations and/or equipment, procurement of fire trucks, storm drain/flood control improvements; and blight.
2. **Public Utilities/Works** - Jurisdictions identified 28 public utilities/works projects to address related issues, including water tank improvements and new waters tanks, a culinary well project, water line improvements, standby generators, and transmission lines.
3. **Community Facilities/Public Services** - There were nine projects outlining rehabilitation improvements, rehabilitation and/or construction for community centers; and construction or improvements to community and/or county facilities.
4. **LMI Housing** - Jurisdictions identified five projects to address affordable housing for low to middle income families; land acquisition or construction of permanent housing for low income and/or homeless individuals, financial Responsibility Classes, and Housing Assistance.
5. **Transportation** - Jurisdictions included 19 transportation related projects for streets, curb/gutter and sidewalks, and enhancement improvements. Most of these projects do not list CDBG or CIB as funding sources.
6. **Recreation** - A total of 13 projects were identified by jurisdictions for improvements to existing community parks and/or playground equipment. The Rating & Ranking for this region places recreational projects at the very bottom of our priorities. They are always wants, not needs.

7. **Planning** - There were 9 projects for feasibility studies/plans including storm drainage, Surveys, Main Street Master Plans, water studies, transportation plans, general plan updates, water/sewer plans and capital facilities plans.

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## CHAPTER VI. GEOGRAPHIC DISTRIBUTION

### A. GEOGRAPHIC DISTRIBUTION BASED ON NEED

CDBG funding is allocated based upon an adopted rating and ranking process, regardless of the county it is located in. Nonetheless, a particular concern is Garfield County which historically has unemployment rates in excess of the state average as well as exceeding the national average. Garfield County is geographically isolated from major transportation, commercial airports, suppliers, etc. That geographical isolation, in conjunction with lacking, in many cases, sufficient infrastructure and services necessary for industrial and manufacturing, create unique needs in Garfield County.

### B. SOLUTION STRATEGY

Maintaining a tradition of focusing HUD CDBG funding to community facilities, basic infrastructure and housing projects, with community planning and limited public services still appears to be an appropriate plan of action. A major impediment to significantly addressing local needs is the fact that CDBG funding continues to be inadequate to meet current needs. It appears that current funding may continue to decrease which will limit the ability of this funding to effectively meet the ever increasing community needs identified in our region.

The approved Rating and Ranking criteria currently utilized in the Five County region assesses the application quality, which includes how well qualitatively the project applied for addresses the identified need. The Regional Review Committee (Steering Committee) approved Rating and Ranking methodologies appear to adequately address the types of needs identified in our region. The consideration of adding even additional points or preferences, based on being in an area subject to higher levels of unemployment may be reconsidered during the development of Rating and Ranking criteria for future CDBG program years. Housing-related projects are already considerably weighted, addressing the priority nature of those needs, as appropriate.

### C. PRIORITY BY LOCATION OR TYPE OF DISTRESS

The priorities are established by the elected officials in southwestern Utah who serve as the Rating and Ranking committee. They have focused on brick and mortar type projects and housing related activities. These priorities appear to be quite consistent with the identified needs of local communities and for the region as a whole: Housing rehabilitation, renovation, and or reconstruction as well as basic infrastructure and community facilities, i.e. fire stations, etc.

## CHAPTER VII. PROJECTS

### A. Summary of One year Performance Measures

It is anticipated that the following projects will be completed within the HUD approved timelines (based on CDBG applications received in 2018):

**Five County Region: 1) Consolidated Plan Planning, Administration, Rating and Ranking** - AOG staff will provide assistance to communities in updating the regional Consolidated Plan, general CDBG program administration and continue in the identification of focus communities/neighborhoods throughout the region; **2) Economic Development (Revolving Loan Fund Program Delivery)** - The RLF program is designed to provide economic development opportunity primarily too low to moderate income individuals and businesses by retaining existing jobs and/or creating additional employment. The program job creating is set at 1 job for every \$15,000 lent (35 individuals); **3) Planning** - CED staff has been working with the larger communities throughout the region to develop and/or update their affordable housing plans. Staff will continue with this planning effort by providing assistance our region's cities.

**Iron County: 1) TURN Community Services** - CDBG funds will be used to demolish an existing 1960's home. In its stead, Olene Walker Housing Loan funds and other grants will be used to construct three extremely low income housing units: a duplex with two beds/2 baths and a single home with 3 bed/2 bath. The new apartments will be accessible, energy efficient, attractive and affordable units. Funds will also be used to install the following infrastructure: 1" inch water lines to replace the existing ¾" lines, 6" sewer lines to replace the existing 4" lines, parking, sidewalk, curb and gutter, and street repair following construction of the units as required by the City. **2) Cedar City on behalf of Cedar City Housing Authority** - Cedar City Housing Authority is seeking to purchase and rehabilitate 2-4 units. The units will be occupied by low and moderate income families in accordance with CDBG guidelines.

**Kane County: 1) Kane County** - The CDBG funds will be used to build the Kane County Children's Justice Center in Kanab, Utah located at approximately 500 North 50 West. The Center is a 1,862 square feet commercial building designed to look like a home. The center includes a small kitchen area, a play room for the children, an intake/meeting area for the families, a multi disciplinary team meeting room, an interview room, an audio and visual viewing room, and a medical exam room. There are also multiple restrooms and storage areas along with an outdoor play area

## CHAPTER VIII. METHOD OF DISTRIBUTION

### A. SUMMARY OF HUD PROGRAMS

#### **Continuum of Care**

Funding for U.S. Department of Housing and Urban Development (HUD) programs other than the Community Development Block Grant (CDBG) program are prioritized by the Balance of State Continuum of Care and allocated directly through HUD.

The prioritizations of how these funds are distributed are made by a robust prioritization committee at the Balance of State Continuum of Care. The FY 2017 application was the most competitive COC NOFA released by HUD to date. The Prioritization Committee spent several hours carefully reviewing and scoring each application. Performance and local systems were both carefully considered as a part of this competition.

Projects fell into Tier 1, Tier 2, or were not recommended for funding. Tier 1 projects are subject to meeting threshold and eligibility review by HUD. HUD expects available funding for all Tier 1 projects that meet these requirements. Tier 2 is not only subject to threshold and eligibility review, but also to a separate scoring by HUD. Each project in Tier 2 will receive a score assigned by HUD out of a possible 100 points. The point break down follows: Up to 60 points–COC score. (This score is adjusted proportionally to the COC score which is out of a possible 200 points) Up to 20 points–for project rank on priority listing Up to 10 points–for project type: 10 points: for renewal and new permanent housing (PSH and RRH), renewal Safe Haven HMIS, Supportive Services Only (SSO) for Coordinated Assessment, or Transitional Housing that exclusively serves youth 3 points: for other renewal transitional housing 1 point: for other renewal SSO projects 3. For projects that straddle Tier 1 and Tier 2, the portion of the project in Tier 1 will be reviewed and funded consistent with other Tier 1 projects. The portion of the project that falls into Tier 2 will be reviewed and scored like all other Tier 2 projects. Should HUD decide not to fund the Tier 2 portion of the request, HUD will review the Tier 1 portion for feasibility before funding.

Continuum of Care Prioritization List FY 2017 Final						
Rank	Applicant Name	Project Name	LHCC	Tier Placement	Project Budget	Running Total
1	YCC-Singles	New Rapid Rehousing Singles	Weber/Morgan	Tier 1	\$62,671	\$62,671
2	FCAOG - Dove Center Expansion	Five County / Dove Center / Canyon Creek Rapid Rehousing Projects	Iron/Washington	Tier 1	\$92,883	\$155,554
3	BRAG - Rapid Rehousing Program	BRAG Rapid Rehousing Program	Bear River	Tier 1	\$130,148	\$285,702
4	UBAOG - RRH	Rapid Rehousing	Uintah Basin	Tier 1	\$64,907	\$350,609
5	HMIS	DWS Balance of State - HMIS	BOS	Tier 1	\$80,640	\$431,249
6	St. Anne's - RRH Youth	Rapid Rehousing	Weber - Morgan	Tier 1	\$58,440	\$489,689
7	FCAOG RRH	Five County / Dove / CCWCC Rapid Rehousing Expansion	Iron/Washington	Tier 1	\$80,784	\$570,473
8	FCC RRH 2	Rapid Rehousing	Davis	Tier 1	\$64,544	\$635,017
9	FCC - RRH #1	Family Connection Center Rapid Rehousing	Davis	Tier 1	\$177,498	\$812,515
10	St. Anne's Centers - RRH	Rapid Rehousing	Weber - Morgan	Tier 1	\$82,076	\$894,591
11	DBH - PSH	Permanent Supportive Housing	Davis	Tier 1	\$79,560	\$974,151
12	WHA - Supportive Housing	Supportive Housing Program	Weber/Morgan	Tier 1	\$188,357	\$1,162,508
13	Tooele County Housing Authority	Tooele County S+C Program	Tooele	Tier 1	\$149,833	\$1,312,341
14	SGHA -PSH	SGHA Housing Matters	Washington	Tier 1	\$56,169	\$1,368,510
15	OHA - Shelter Plus Care	Shelter Plus Care Program	Weber/Morgan	Tier 1	\$187,314	\$1,555,824
16	WHA - S+C	Shelter Plus Care Program	Weber/Morgan	Tier 1	\$31,913	\$1,587,737
17	Switchpoint	Rapid Rehousing	Washington	Tier 1	\$118,888	\$1,706,625
18	YCC - RRH Youth	Rapid Rehousing Youth	Weber/Morgan	Tier 2	\$24,428	\$1,731,053
19	YCC - RRH Renewal	Rapid Rehousing	Weber/Morgan	Tier 2	\$76,322	\$1,807,375
20	YCC - PSH CH Families	PSHCH	Weber/Morgan	Tier 2	\$16,765.00	\$1,824,140.00
21	ICCS - La Casa (PSH)	LA Casa PHS	Iron	Tier 2	\$13,277.00	\$1,840,140.00
22	VBH - RRH	Rapid Re-Housing	Tooele	Tier 2	\$59,000.00	\$1,899,140.00

Source: Utah Continuum of Care FY 2017 BOS COC

Not recommended for funding					
Rank	Applicant Name	Project Name	LHCC	Score	Project Budget
	Switchpoint (New)	PSH Housing	Washington	54%	\$161.87
	WHA PSH (New)	SHP Project Based	Weber-Morgan	54%	\$379,974.00

The 2017 Competitive NOFA was the first to not prioritize permanent supportive housing (PSH). As a result, PSH rankings fell dramatically. The Iron County and Washington LHCC's have identified an increase in PSH units vital for the larger homeless system in the region and will work on being more competitive moving forward.

Overall, the region will be more competitive by greater adherence to the coordinated entry system and the ability to increase collaborative work together. The Five County / Dove / Canyon Creek scored well as a result of multiple agencies with diverse expertise coming together.

### **Emergency Solution Grant**

The Emergency Solutions Grant is managed by The Division of Housing and Community Development. The ESG program provides funding to: (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) help operate these shelters; (4) provide essential services to shelter residents, (5) rapidly re-house homeless individuals and families, and (6) prevent families/individuals from becoming homeless.

Iron County Care and Share and Five County Association of Governments currently are the only agencies in the region to receive ESG funding through the State Community Services Office. Applications for ESG are combined and awarded with other Utah State Homeless Funds such as Critical Needs Housing and Pamela Atkinson Trust Fund which mirror the uses and intent of ESG. The State of Utah also uses these other funds to provide federal match for HUD, and as such.

Beginning in FY 2017, the Utah State Homeless Coordinating Committee has prioritized shelter diversion as a critical activity to be funded through state matching funds. Homeless providers may work collaboratively with shelters to offer diversion services.

### **Housing Opportunities for Persons Living with AIDS (HOPWA)**

HOPWA is also administered through the Housing and Community Development Division and can provide housing vouchers, permanent supportive, rapid re-housing, and homeless prevention to qualifying individuals with HIV.

Utah Community Action (Salt Lake Community Action) has the only HOPWA housing program in the State of Utah and could serve eligible clients in the area.

## **B. OUTREACH EFFORTS WITH MINORITY/ETHNIC POPULATIONS**

Several programs administered by the Community Action Program, and Aging Services at The Five County Association of Governments provides limited flyers in Spanish. There are currently two staff members that can assist with Spanish translation needs.

The minority population as a percentage of the overall population in the Five County Region is relatively small. According to the 2016 American Community Survey estimates (table DP02) there is approximately 5,740 people who speak English less than very well. The Association will need to work to continue to ensure that services are accessible by those with limited English proficiency.

## C. RATING AND RANKING TIED TO IDENTIFIED NEED AND ACTION PLAN CONTENT

The elected officials who constitute the Rating and Ranking Committee of the Five County Association of Governments have a long tradition of prioritizing projects that have essentially established guidance for applicants. Over the previous 30+ years of the CDBG program the local elected officials of Five County Association of Governments have primarily focused on brick and mortar projects and improving basic infrastructure. Projects which eliminate an urgent health threat or address public safety such as fire protection have been historically positioned high in regional priority. Projects which meet federally mandated requirements have been given consideration such as special projects to eliminate architectural barriers have been accomplished. In addition, several major housing projects have been undertaken to meet the need for decent, affordable housing for those in the lowest income categories. A regionally common concern in the past has been lack of adequacy in the safe distribution of meals for home bound elderly. That need has been addressed in a collaborative way by the elected officials in southwestern Utah through the procurement of purpose-designed Meals on Wheels delivery vehicles.

The rating and ranking criteria approved for the 2018 program year was approved by the Steering Committee of the Five County Association of Governments in August of 2017. It is anticipated that the results of an analysis of this 1 year action plan will be considered and evaluated in making staff recommendations as to future changes to the rating and ranking criteria. The rating and ranking criteria and guidelines are adopted each year by local elected officials.

For the 2018 program year the regional prioritization is as follows with the justification(s) for that prioritization listed below each respective type of project.

### **#1 Public Safety Activities**

Projects related to the protection of property, would include activities such as flood control projects or fire protection improvements in a community. Typically general fund items but most communities cannot fund without additional assistance. Grants help lower indebted costs to jurisdiction. Fire Protection is eligible for other funding i.e., PCIFB and entities are encouraged to leverage those with CDBG funds.

### **#3 Community Facilities**

Projects that traditionally have no available revenue source to fund them, or have been turned down traditionally by other funding sources, i.e., Permanent Community Impact Fund Board (PCIFB). May also include projects that are categorically eligible for Community Development Block Grant (CDBG) funding, i.e., senior citizens centers, health clinics, food banks, and/or public service activities. Includes community centers that are not primarily recreational in nature.

### **#2 LMI Housing Activities**

Projects designed to provide for the housing needs of very low and low-moderate income families. May include the development of infrastructure for LMI housing projects, home buyers assistance programs, or the actual construction of housing units (including transitional, supportive, and/or homeless shelters), and housing rehabilitation. Meets a primary objective of the program: Housing. Traditionally CDBG funds leverage very large matching dollars from other sources.

### **#4 Public Utility Infrastructure**

Projects designed to increase the capacity of water and other utility systems to better serve the

customers and/or improve fire flow capacity. Other funding sources usually available. Adjusting water rates are a usual funding source. Other agencies also fund this category. Includes wastewater disposal projects.

**#5 Projects to remove architectural barriers**

Accessibility of public facilities by disabled persons is mandated by federal law but this is an unfunded mandate upon the local government. A liability exists for the jurisdiction because of potential suits brought to enforce requirements.

**#6 Parks and Recreation**

Projects designed to enhance the recreational qualities of a community i.e., new picnic facilities, playgrounds, aquatic centers, etc.

Five County Association of Governments Rating & Ranking Criteria for the 2018 program year is outlined in Appendix B.

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## CHAPTER IX. PUBLIC HOUSING

### A. MULTI-FAMILY PUBLIC RENTAL HOUSING

In developing the Housing Element of the Consolidated Plan, emphasis was placed on obtaining input at the local levels of government. The focus of this element is to identify where the housing stock is at risk, due to physical deterioration. Generally this housing stock is inhabited by those of low to moderate income. In sum, the housing stock assessment provides an increased opportunity to meet the needs of individuals within these income categories, while maintaining CDBG programmatic guidelines. Association staff assessed the condition of the region's housing stock, which is compiled, analyzed, tabulated, and presented in this chapter.

#### 1. Regional Housing Vision Statement

The regional long-range vision of the Five County Association of Governments regarding affordable housing is described as follows:

*"We envision the Five County Region fortified with vital and healthy communities, which provide residents with quality housing that is safe and affordable, located in aesthetically pleasing neighborhoods which provide sanctuary and stability."*

#### 2. Affordable Housing Defined

Affordable housing simply means that a household is not paying more than thirty percent (30%) of their total adjusted gross income (AGI) toward their monthly house payment or rent payment.

#### 3. Income Guidelines

The U.S. Dept. of Housing and Urban Development (HUD) generates annual household income limits to determine low and moderate incomes. Income limits are based on a county's median income and size of household, low income limits are established at 80 percent of median income, very low limits at 50 percent and extremely low limits at 30 percent. HUD income guidelines are used to qualify participants for low-income housing programs; such as: HOME, Community Development Block Grant programs, and other State and federally funded programs.

HUD income guidelines during FY 2018 for the five counties are as follows:

Beaver County	Table 9-1 Number of Persons Per Household Median Income: \$62,500							
Persons	1	2	3	4	5	6	7	8
Very Low Income (30%)	\$14,250	\$16,250	\$20,420	\$24,600	\$28,780	\$32,960	\$37,140	\$41,320
Low Income (50%)	\$23,700	\$27,100	\$30,500	\$33,850	\$36,600	\$39,300	\$42,000	\$44,700
Moderate Income (80%)	\$37,950	\$43,350	\$48,750	\$54,150	\$58,500	\$62,850	\$67,150	\$71,500

Garfield County	Table 9-1 Number of Persons Per Household Median Income: \$51,200							
Persons	1	2	3	4	5	6	7	8
Very Low Income (30%)	\$14,250	\$16,250	\$20,420	\$24,600	\$28,780	\$32,960	\$37,140	\$41,320
Low Income (50%)	\$23,700	\$27,100	\$30,500	\$33,850	\$36,600	\$39,300	\$42,000	\$44,700
Moderate Income (80%)	\$37,950	\$43,350	\$48,750	\$54,150	\$58,500	\$62,850	\$67,150	\$71,500

Iron County	Table 9-1 Number of Persons Per Household Median Income: \$52,900							
Persons	1	2	3	4	5	6	7	8
Very Low Income (30%)	\$14,250	\$16,250	\$20,420	\$24,600	\$28,780	\$32,960	\$37,140	\$41,320
Low Income (50%)	\$23,700	\$27,100	\$30,500	\$33,850	\$36,600	\$39,300	\$42,000	\$44,700
Moderate Income (80%)	\$37,950	\$43,350	\$48,750	\$54,150	\$58,500	\$62,850	\$67,150	\$71,500

Kane County	Table 9-1 Number of Persons Per Household Median Income: \$64,200							
Persons	1	2	3	4	5	6	7	8
Very Low Income (30%)	\$14,250	\$16,250	\$20,420	\$24,600	\$28,780	\$32,960	\$37,140	\$41,320
Low Income (50%)	\$23,700	\$27,100	\$30,500	\$33,850	\$36,600	\$39,300	\$42,000	\$44,700
Moderate Income (80%)	\$37,950	\$43,350	\$48,750	\$54,150	\$58,500	\$62,850	\$67,150	\$71,500

Washington County	Table 9-1 Number of Persons Per Household Median Income: \$59,000							
Persons	1	2	3	4	5	6	7	8
Very Low Income (30%)	\$14,250	\$16,250	\$20,420	\$24,600	\$28,780	\$32,960	\$37,140	\$41,320
Low Income (50%)	\$23,700	\$27,100	\$30,500	\$33,850	\$36,600	\$39,300	\$42,000	\$44,700
Moderate Income (80%)	\$37,950	\$43,350	\$48,750	\$54,150	\$58,500	\$62,850	\$67,150	\$71,500

2017 HUD Income Limits, Median Household Incomes, and Justifications can be found at

<https://www.huduser.gov/portal/datasets/il.html> Source: HUD FY 2017 Income Limits Documentation System

HUD utilizes a “Pre-approved LMI Community List” taken from the American Community Survey (ACS) to document concentrations of low-to-moderate income (LMI) population for towns and cities. To determine eligibility for CDBG funding, each jurisdiction will be required to conduct and certify a LMI

survey if they are not on the pre-approved list, or if they are applying for a site specific project. The communities that were determined as LMI based on the results of the ACS are: Alton, Bryce Canyon City, Cedar City, Glendale, Henrieville, Hildale, La Verkin, Panguitch, Parowan, and Veyo CDP. The communities that are determined as LMI based on the results of the CDBG income surveys are: Hatch (Though 2019), Enterprise (Through 2018), LaVerkin City (Though 2019), and Escalante City (Though 2020). The determination of LMI status by surveys for community-wide or site specific projects is for a limited period of eligibility only. In cases where the survey confirms a community's LMI percentage is greater than 60 percent, that community may use the survey results for that and the next four CDBG program years. For those communities where the percentage is between 51 percent and 60 percent, the results are valid for that year and the following two program years.

#### 4. Public Housing Programs

There are three housing authorities operating within the Five County Region: The Beaver City Housing Authority, the Cedar City Housing Authority and the St. George Housing Authority. The Five County Association of Governments coordinates with local housing authorities through frequent site visits, interviews, and referral of clients. There are several different programs available through the Housing Authorities to assist in affordable housing needs. These programs include: Public Housing, Section 8 Vouchers, House Choice Voucher Homeownership, CROWN Homes, subsidized and tax credit housing.

There are 48 public housing units located throughout the Five County region; 30 managed by the St. George Housing Authority and 18 administered by the Beaver Housing Authority. Approximately 58 individuals are on the waiting lists for these units. The average wait list time varies from 6 months to 2 years. In addition to public housing units, Cedar City and Beaver City Housing Authority manage a combined 101 other affordable housing units.

There are 414 Section 8 vouchers available throughout the Five County region; 256 administered by St. George Housing Authority, 139 administered by the Cedar City Housing Authority, and 19 managed by the Beaver Housing Authority. Approximately 834 individuals are on the waiting lists for Section 8 assistance.

##### **Cedar City Housing Authority**

The Cedar City Housing Authority (CCHA) funds eligible affordable housing projects targeting families and individuals earning less than 80% AMI, but preference is given to those individuals earning less than 50% AMI. In addition, CCHA develops housing projects targeting families and individuals earning less than 50% AMI. Currently, CCHA manages 101 affordable housing units, including USDA, LIHTC and CROWN homes. To view the Cedar City Housing Authority plans please use the following link:

[http://www.fivecounty.utah.gov/info/consolidatedplan/planupdate/2015/Cedar-City-Housing-Authority\\_Five-Year-Plan.pdf](http://www.fivecounty.utah.gov/info/consolidatedplan/planupdate/2015/Cedar-City-Housing-Authority_Five-Year-Plan.pdf)

##### **Beaver City Housing Authority**

The Beaver City Housing Authority's assistance is targeted to families at or below 30% AMI. To date,

the Housing Authority provides 18 public housing units, 12 Rural Development Farm Worker housing units, 30 single-family CROWN homes, 19 Section 8 vouchers, and 29 other housing authority owned units. The Housing Authority indicates that more affordable housing and larger families are especially in need of Section 8 vouchers. Further, the current housing stock (in their region) is old and dilapidated which illustrates an increased need for better housing targeted towards low and very low-income families. To view the Beaver City Housing Authority 5 year Plan, please use the following link:

[http://www.fivecounty.utah.gov/info/consolidatedplan/planupdate/2015/Beaver-Housing-Authority\\_Five-Year-Plan.pdf](http://www.fivecounty.utah.gov/info/consolidatedplan/planupdate/2015/Beaver-Housing-Authority_Five-Year-Plan.pdf)

**St. George Housing Authority Five Year Plan**

The St. George Housing Authority offers rental housing, Section 515 and Section 8 vouchers which target families and individuals earning less than 80% AMI, but preference is given to those individuals earning less than 50% AMI. The Housing Authority administers 256 Section 8 vouchers, and provides 30 public housing units. To view the St. George Housing Authority 5 year Plan, please use the following link:

[http://www.fivecounty.utah.gov/info/consolidatedplan/planupdate/2015/St-George-Housing-Authority\\_Five-Year-Plan.pdf](http://www.fivecounty.utah.gov/info/consolidatedplan/planupdate/2015/St-George-Housing-Authority_Five-Year-Plan.pdf)

Public Housing Statistics, 2017					
Agency	Public Housing	PH Waiting List	Section 8	Section 8 Waiting List	Other affordable housing units
Beaver Housing Authority	18	6	19	36	88
Cedar Housing Authority	0	0	139	166	101
St. George Housing Authority	30	49	256	632	4
<b>Total</b>	<b>48</b>	<b>55</b>	<b>414</b>	<b>834</b>	<b>193</b>

## CHAPTER X. BARRIERS TO AFFORDABLE HOUSING

### A. SUMMARY OF BARRIERS TO AFFORDABLE HOUSING

The following is a summary of impediments to providing fair and affordable housing, including strategies that are encouraged in the Five County Region. For a complete analysis, please refer to the Five County AOG 2-5 year Consolidated Plan.

Table 10-1 Affordable & Fair Housing Impediments and Strategies	
Impediments	Strategies
Development costs (impact fees) are passed onto the consumer	<p>Local governments can seek low-interest loans and/or grants to reduce development costs.</p> <p>Continue to encourage jurisdictions to enact measures to reduce or waive such fees for projects that include affordable housing opportunities.</p> <p>Jurisdictions may enact graduated impact fees, which set higher fees for larger, less centralized development, lower fees, and more central development, thus more accurately pricing the impact of the development, and increasing affordability of housing.</p>
Lack of ordinances which specifically mandate the provision of affordable housing	<p>Jurisdictions may consider enacting <i>inclusionary zoning</i> to help ensure that housing developments allocate a certain portion of the units to low and moderate income home buyers.</p> <p>Continue to evaluate local land use ordinances in order to suggest amending regulations, where possible.</p>
Costs of pre-development construction and on-site work is excessive	<p>Zone for higher densities to centralize services</p> <p>Encourage in-fill development and adaptive reuse</p> <p>Suggest implementation of mixed-use rehabilitation projects, i.e., retail main street store fronts with upstairs low-income apartments.</p>
Historically the cost of property acquisition has affected housing affordability. Large minimum lot sizes tend to inhibit the viability of building affordable housing.	<p>Zone for higher densities and allow for smaller building lots, multi-family housing, and accessory dwelling units</p> <p>Allow for flexibility in zoning ordinances for open space requirements, parking provisions, etc. on low-income housing projects.</p> <p>Explore how community land trusts could reduce some costs of pre-</p>

**Table 10-1  
Affordable & Fair Housing Impediments and Strategies**

<b>Impediments</b>	<b>Strategies</b>
	development.
Historically the cost of property acquisition has affected housing affordability. Large minimum lot sizes tend to inhibit the viability of building affordable housing.	<p>Partner with non-profits and/or Housing Authorities on low-income housing developments</p> <p>Encourage jurisdictions to allow density bonuses for projects which provide affordable housing opportunities</p>
Not enough coordination between government programs and other funding sources	<p>Collaborate with other agencies and housing providers to network information, resources and services</p> <p>Partner on projects with other housing providers and lenders to reduce costs to low-income consumers</p> <p>Provide educational program(s) to enlighten local governments on their role in the scope of participation with other entities</p> <p>Joint rapid-rehousing project between Five County AOG, Canyon Creek Women’s Crisis Center, and Dove Center.</p> <p>Share data during LHCC meetings and strive to mutually assist other agencies in meeting the HUD performance standards which are being implemented for homeless providers. This will include greater collaboration and outreach to Head Start, Child Care, and Early Education providers.</p>
Private sector developers may not be taking a sufficient role in the provision of affordable housing	Work with local employers to establish employer assisted housing (EAH). Ultimately, EAH builds employee loyalty and reduces turnover by offering rental assistance
Lack of rental assistance available	Collaborate with local non-profits, clergy, and Housing Authorities to increase the availability of rental assistance programs, including Section 8 housing.

**Table 10-1  
Affordable & Fair Housing Impediments and Strategies**

<b>Impediments</b>	<b>Strategies</b>
<p>Low-income populations are sometimes unable to overcome personal hardships because a lack of knowledge and/or training</p>	<p>Encourage low-income persons to participate in First Time Home Buyers education courses, when available</p> <p>Outreach to residents and tenants of public and manufactured housing assisted by public housing agencies to inform them of available down payment/closing cost assistance.</p> <p>Encourage local jurisdictions to follow fair housing laws to help prevent discrimination against minority groups, the elderly, disabled, single parent households, and other protected classes.</p>
<p>RRH and PSH clients unable to obtain housing units due to Good Landlord Policy</p>	<p>Educate lawmakers about the challenges associated with landlord policy.</p> <p>Develop creative strategies for landlord outreach efforts, including incentives / assurances for landlords who are willing to work with RRH and PSH providers</p> <p>LHCC-driven community advocacy and landlord educational outreach.</p> <p>Increasing and building relationships with private landlords.</p>
<p>High Acuity Individuals pose a great risk for landlords</p>	<p>Provide each deposit assistance / RRH client with tenant education developed by the Utah Housing Coalition</p> <p>Establish landlord indemnify pools for access damages / evictions</p> <p>Targeted case management to assist housing clients to prioritize housing first</p> <p>COC Rapid Re-housing funding has the ability to pay double-deposit, 1<sup>st</sup> and last month rent upfront.</p> <p>Monthly follow-up with current landlords to identify and mediate client/landlord issues as much as possible.</p>

Table 10-1 Affordable & Fair Housing Impediments and Strategies	
Impediments	Strategies
Increasing utility costs	<p>Greater utilization of HEAT and Weatherization programs in housing stabilization plans for Section 8 vouchers, Rapid Re-housing, and Permanent Supportive Housing.</p> <p>Increase CSBG funds available for one-time utility deposits.</p> <p>Provide targeted “smart-energy use” education to housing clients (lowering thermostat by degrees, weatherizing housing, reporting energy usage problems early, etc.)</p>
Low rental availability of rental units. This also includes units taken off the market for short-term vacation rentals	<p>Support non-profit developers such as NeighborWorks in increasing inventory.</p> <p>Better outreach of low-income tax credit for developers.</p> <p>Encouraging local municipalities to address zoning and enforcement issues related to vacation rentals.</p>

**B. AFFORDABLE HOUSING PLAN DEVELOPMENT**

A review of local general plans and land use ordinances for municipalities in this region has identified at least some provisions for affordable housing built within their respective ordinances. However, each city can take measures to improve the opportunity to develop affordable housing.

Utah House Bill 295 requires all cities with over 1,000 inhabitants and counties with over 25,000 inhabitants, to include an affordable housing element as part of the general plan, which assesses the gaps and needs for affordable housing. The Five County Association of Governments has been working with and is continuing to work with cities in our region to develop and update Affordable Housing Plans.

Many Moderate Income Housing Plans have been developed for communities throughout the region. Plans that have recently been completed are LaVerkin, Cedar City, Iron County, and Washington County. A planning process is currently underway for an update for Washington City and expected to be completed and adopted in early 2018. Priorities for developing new Moderate Income Plans and/or plan updates are as follows: Hildale, Toquerville, Ivins, Parowan, Beaver, Panguitch, and Milford Our goal at FCAOG is to help ensure that each jurisdiction has an Affordable Housing Plan (also known as a Plan for Moderate Income Housing) in compliance with Utah Code requirements. The purpose for developing these plans is to help increase affordable housing opportunities for current and future residents. The plans include an analysis of the current supply of affordable housing in the community and the demand for such housing. Within each plan, communities may address impediments to affordable housing

Some of the common findings from plans include:

- There is generally an adequate supply of housing affordable to moderate-income households (80% AMI) or greater, while demand generally outpaces supply for low-income (50% AMI) and very low-income households (30%).
- Manufactured and mobile homes in communities help meet some of the need for low income housing.
- Housing Authorities in the region (St George, Cedar, and Beaver) are addressing some of the affordable housing needs for low-income households, but are unable to meet the needs of those in need of assistance. Cities should continue to support Housing Authorities to address low income housing needs.
- Allowing smaller lot sizes, multi-family, and accessory dwelling units would help address the need for affordable housing in many communities in the region.
- A review of impact fee structures for several communities is needed so that impact fees match the impact of the development. Since centralized affordable housing has a lower impact than low-density, de-centralized development, amending impact fees to better match the impact of the development would help increase housing affordability for low to moderate income households.

## CHAPTER XI. OTHER

### A. SINGLE-FAMILY

Our agency is active in providing weatherization services that enable persons, especially lower-income, elderly, and the disabled to have energy burdens reduced that will enable them to afford to maintain their homes. It has also been the general policy of the AOG to leverage available public funding, when and where appropriate, for the development of single family subdivision infrastructure to enable the development of affordable housing on a neighborhood scale rather than assisting individual single family properties. Single family rehabilitation must be determined to be financially sustainable from an administrative standpoint before the Association can resume providing this on an ongoing basis.

### B. POINT IN TIME NEEDS ASSESSMENT

In coordination with the State of Utah’s Plan to End Chronic Homelessness, the Five County area agrees that the goal is “every person within southwest Utah will have access to safe, decent, affordable housing with the needed resources and support for self-sufficiency and well-being.

The Housing First strategy is a key to ending chronic homelessness. As mentioned in the State’s plan, housing is more a basic need. Living in one’s own home also brings new freedoms and responsibilities and marks the transition to adulthood in contemporary American culture. Finding and maintaining a home is a fundamental indicator of success in community life. Placing the chronically homeless in permanent supportive housing is less costly to the community than living on the street. There is a need to find affordable housing that will accommodate previously homeless individuals.

The Utah Point-in-Time survey was coordinated the week of January 25, 2017 by the State of Utah, with the help of homeless service providers, homeless clients and volunteers. This count provides a single-day “ snapshot of homelessness in Utah. A total of 54 agencies, spanning roughly 80 emergency shelters and transitional housing programs participated. In addition, food pantries, walk-in service providers, libraries, and numerous volunteers administered unsheltered street surveys for one week in an effort to identify homeless persons who were not sheltered on the night of January 25, 2017. The Point-in-Time survey generated the following information regarding homeless individuals in our region. The Local Homeless Coordinating Committee members and 180 other volunteers assisted in collecting local data for the Point-in-Time survey. Below are the results of the 2015-2017 Five County Point-in-Time Count (Comprehensive Report on the State of Homelessness, State of Utah 2017):

2015 –2017 Point in Time Summary						
Headcount		Iron County LHCC			2017 BOS CoC Total	2017 State Total
		2015	2016	2017		
Sheltered	Family of adult and minor	26	19	17	218	970
	Households only children	-	-	-	22	30
	Households no children	25	24	17	318	1,574

	Total	51	43	34	558	2,574
Unsheltered	Family of adult and minor	-	-	-	-	-
	Households only children	-	-	-	-	-
	Households no children	1	4	-	76	278
	Total	1	4	-	76	278
Total	Family of adult and minor	26	19	17	218	970
	Households only children	-	-	-	22	30
	Households no children	26	28	17	394	1,852
	Total	52	47	34	634	2,852
<b>Households</b>		<b>Iron County LHCC</b>			<b>2017 BOS CoC Total</b>	<b>2017 State Total</b>
		2015	2016	2017		
Sheltered	Family of adult and minor	7	6	5	68	281
	Households only children	-	-	-	22	29
	Households no children	25	24	17	316	1,569
	Total	32	30	22	406	1,879
Unsheltered	Family of adult and minor	-	-	-	-	-
	Households only children	-	-	-	-	-
	Households no children	1	4	-	76	273
	Total	1	4	-	76	273
Total	Family of adult and minor	7	6	5	68	281
	Households only children	-	-	-	22	29
	Households no children	26	28	17	392	1,842
	Total	33	34	22	482	2,152
<b>Headcount</b>		<b>Washington County LHCC</b>			<b>2017 BOS CoC Total</b>	<b>2017 State Total</b>
		2015	2016	2017		
Sheltered	Family of adult and minor	49	30	28	218	970
	Households only children	-	-	-	22	30
	Households no children	58	59	59	318	1,574
	Total	107	89	87	558	2,574
Unsheltered	Family of adult and minor	10	20	-	-	-
	Households only children	-	1	-	-	-
	Households no children	35	73	56	76	278
	Total	45	94	56	76	278
Total	Family of adult and minor	59	50	28	218	970
	Households only children	-	1	-	22	30
	Households no children	93	132	115	394	1,852
	Total	152	183	143	634	2,852
<b>Households</b>		<b>Washington County LHCC</b>			<b>2017 BOS CoC Total</b>	<b>2017 State Total</b>
		2015	2016	2017		

<b>Sheltered</b>	Family of adult and minor	14	10	8	68	281
	Households only children	-	0	-	22	29
	Households no children	54	57	58	316	1,569
	<b>Total</b>	<b>68</b>	<b>67</b>	<b>66</b>	<b>406</b>	<b>1,879</b>
<b>Unsheltered</b>	Family of adult and minor	3	7	-	-	-
	Households only children	-	1	-	-	-
	Households no children	30	71	56	76	273
	<b>Total</b>	<b>33</b>	<b>79</b>	<b>56</b>	<b>76</b>	<b>273</b>
<b>Total</b>	Family of adult and minor	17	17	8	68	281
	Households only children	-	1	-	22	29
	Households no children	84	128	114	392	1,842
	<b>Total</b>	<b>101</b>	<b>146</b>	<b>122</b>	<b>482</b>	<b>2,152</b>

There were three point in time (PIT) surveys conducted in Kane County, but due to a technical issue, they were not included in the Utah Balance of State Reports. There was also an additional survey given in Panguitch, but the client did not meet the HUD definition of homelessness on the PIT date. However, the client was homeless the day prior and the date of the survey, this displays that rural homelessness does exist and that resources in these areas are scarce. Beaver County also did not report homelessness because the homeless are generally driven to Cedar City and dropped off at Iron County Care and Share

### C. IMPLEMENTATION PLAN

A “HOUSING FIRST approach for most families is the most advantageous solution for homelessness. The focus in this approach is to provide homeless individuals and families a prompt, accessible pathway into housing and connections with appropriate mainstream services. This process reduces the amount of time an individual or family is homeless to an absolute minimum.

Diversion:

“Diversion is a strategy that prevents homelessness for people seeking shelter by helping them identify immediate alternate housing arrangements and, if necessary, connecting them with services and financial assistance to help them return to permanent housing. Diversion programs can reduce the number of families becoming homeless, the demand for shelter beds, and the size of program wait lists.” (National Alliance to End Homelessness, 2011)

The components of such a plan are:

- **Housing Services:** Clearing barriers such as poor tenant history, poor credit history, identify landlords, negotiate with landlord, etc.
- **Case Management Services:** To ensure families are receiving needed supports, identifying needs, and connecting tenants with community-based services.
- **Follow-Up:** To work with tenants after they are in housing to avert crises that threaten housing

stability and to solve problems.

**Temporary Assistance For Needy Families Emergency Fund** - The Utah Department of Workforce Services' Department of Housing and Community Development implements the Temporary Assistance For Needy Families-Rapid Rehousing (TANF-RH) funds to benefit homeless families and those families at imminent risk of becoming homeless. The needs and status of these families will be tracked and success will be measured not just on the household level, but also the effect on the homeless system overall.

The TANF program is designed to provide nonrecurring, short-term benefits that:

- Are designed to deal with a specific crisis situation or episode of need;
- Are not intended to meet recurrent or ongoing needs; and
- Will not extend beyond four months.

Eligibility requirements of TANF are as follows:

- Family income must not exceed 200% of the Federal Poverty Level;
- Family must contain a citizen or legal resident;
- Family must have a dependent child living with a parent, relative or legal guardian. A dependent child is defined as a child under the age of 18; and
- All members of the family must provide a birth certificate and social security number so income and citizenship/residency status may be verified
- All work-eligible household members must meet with an Rapid Re-Housing Employment Specialist and work toward finding a job

The TANF-NF funds are currently available through the Iron County Care and Share and Switchpoint Community Resource Center. While this resource is valuable to homeless families or families at risk of homeless, it does not always serve most vulnerable clients first or follow housing-first approaches.

**Five County Association of Governments** - Five County will use Community Service Block Grant (CSBG) and Social Services Block Grant (SSBG) funding to leverage Pamela Atkinson Homeless Trust Fund and Continuum of Care to serve approximately forty households. Selection to these rapid re-housing programs will be based on the coordinated assessment. Rapid re-housing projects will target victims of domestic violence, since the PIT count identified a need. This will increase its partnerships with domestic violence providers.

Five County AOG will also reduce the number of service duplications by working closer with Department of Workforce Services and TANF-RR providers for homeless prevention. In 2016, the agency used CSBG for additional deposit assistance rather than homeless prevention. By doing so, Five County AOG helped approximately 50% of families, whether homeless or not, obtain housing close to 30% of their household income. The additional 50% of families could not find affordable housing. For this reason Five County AOG increased deposit assistance.

**The Southwest Behavioral Health Center (SWBHC)** - A public agency created by the Five Counties comprising southwestern Utah that is designated to serve persons who suffer with severe mental illness and with additional disorders. The Center has observed an increase in homelessness among those participating in its services. Various factors appear to contribute to this problem, including: a lack of

affordable housing in the area, screening practices that exclude those with previous legal problems, financial limitations, and the ongoing issue with stigma against these populations. Homelessness makes the rehabilitation of this population of people very difficult because it:

- Interferes with emotional and social stability.
- Increases the likelihood of arrests.
- Increases the number of emergency room contacts and inpatient psychiatric admissions.
- Decreases treatment compliance and the ability of Center staff to monitor medications.
- Precludes entitlement, training, and employment opportunities due to a lack of an address.
- Increases stigma and decreases public support due to the number of individuals walking the streets.

Due to funding decreases, the agency is transitioned its permanent supportive housing program through COC funding to St. George Housing Authority. This will ultimately reduce the number of units from 15 to 7. However, it is imperative that the agency continue to collaborate with other housing service providers to ensure behavioral health needs are met.

**Iron County Care and Share** - This non-profit organization provides many humanitarian services to individuals and families needing assistance in Iron County. These services include:

#### Community Assistance

- Case Management
- Food Bank - Food Distribution
- Direct Food Stamp Application
- Rental/Mortgage Assistance
- Medical/Prescription Assistance
- Rehabilitation Assistance
- Budget & Life Skills Counseling
- Clothing Vouchers
- Gas Vouchers
- Bus Vouchers
- Other Community Service Referrals

#### Homeless Shelter Assistance

- Case Management
- Emergency Shelter
- Food - Hot Meals & Sack Lunches
- Homeless Outreach
- Shower Facilities
- Laundry Facilities
- Permanent Supportive Housing
- Housing First Pilot Program
- Rehabilitation Assistance
- SSD/SSI Application Assistance (Expedited)

The shelter includes nine women's shelter beds and 12 men's shelter beds, two family shelter units, common kitchen, dining, and commercial laundry area, and offices.

The agency is also looking to replace its La Casa PHS program with new units on its property in the future and work with additional agencies on a regional basis to increase affordable housing options for homeless clients.

Iron County Care and Share has been adversely impacted by the changes to the "chronically homeless definition and will seek out funding diversity to better serve its clients.

**Switchpoint Homeless Shelter, Community Resource Center and Pantry (CRC)** - The Friends of the Volunteers organized a Community Resource Center to provide information and resources to people in Washington County who are in need of food, shelter, and services. They provide connections and funding to help people to become housed. They also provide internet access, emergency food, housing support for homeless households, etc. They also provide services to homeless individuals living outside the shelter as well such as access to laundry and shower facilities. The CRC opened their doors in October 2013 and had a steady increase in people accessing services and many success stories helping households to find permanent housing solutions. They house a Department of Workforce Services Specialist and Work Success program which is yielding positive results. As of January 2015, Switchpoint opened up an overflow area to house more clients during freezing conditions. It will open up overflow operations in the summer with excessive heat.

**Youth Futures:** - "Youth Futures, an organization whose mission is to provide safe shelter, resources and support to homeless and at-risk youth in Northern Utah, announced its plans to ask the state legislature to acquire land in the downtown St. George area to build a residential and transitional shelter for youth aged 12-20 years old."

"According to its plan, Youth Futures hopes to open its doors in Feb. 2019 and to offer two, 24/7 shelters with a maximum of 35 beds and daytime services like meals, case management and referrals to other community resources."

(<http://www.thespectrum.com/story/news/2017/09/08/homeless-shelter-youth-slated-downtown-st-george/645874001/>)

Friends of Switchpoint looked into working with community partners to utilize the low-income tax credit to contract between 1-2 55-unit affordable housing complexes. The applications were submitted in 2016, but were rejected because the development wasn't near a Transit Oriented Development. There is currently an appeal on the decision.

**DOVE Center** - Building a community of peace on person, one family, one home at a time. DOVE Center provides a safe, caring, and confidential shelter, advocacy, and support for victims of domestic violence and sexual assault. Services include emergency shelter, crisis intervention, 24 hour hotline, advocacy, and case management to assist clients to move toward self-sufficiency.

Dove Center is partnering with Five County in increase rapid re-housing for domestic violence clients.

The Dove Center's Mission Statement, with Vision and Values:

- Vision: To cultivate an informed community, free from domestic and sexual violence.
- Values: Safety, confidentiality, empowerment, education, and advocacy.
- Mission: We empower survivors of domestic violence and sexual assault through education and resources to increase safety and promote healing from trauma.

**Canyon Creek Women's Crisis Center (CCWCC)** – CCWCC provides advocacy services for victims of domestic violence and sexual assault in Beaver, Garfield, and Iron Counties. Core services include emergency housing, food and clothing, crisis intervention, information and referral, legal and medical advocacy, support groups, and assistance in devising a service plan to achieve independence and self-reliance. Another core mission of CCWCC is providing educational outreach and awareness on domestic violence and sexual assault.

CCWCC continues to expanding our victim services to serve the growing need in these areas. In addition, they offer a robust life skills program for clients in shelter. This program will provide services to adults, children, and youth who are in shelter to enable them to receive emotional, educational, and vocational support. The goal is to provide as many supports as possible to enable clients to successfully transition out of shelter and into stable housing and financial security.

## D. OVERALL HOUSING NEEDS ASSESSMENT

### 1. Local Government Housing Needs Summary

The following general needs in relationship to affordable housing continue to exist in the Five County region:

- Rehabilitation of deteriorated housing stock is needed to bring them into standard condition;
- Rehabilitation of substandard rental units to standard condition;
- Providing for the availability of safe and adequate rentals;
- Providing a variety of housing types to meet the diverse socioeconomic needs;
- A need for seasonal rental housing to support the tourism industry;
- Developing additional water and sewer capacity for housing development in higher growth rate areas.

## 2. Regional Analysis of Affordable Housing Needs

The Five County Association of Governments identifies the following needs and impacts pertaining to affordable housing for the region:

- Partnerships between local communities, information sharing, and mutual housing assistance will continue to be advantageous in addressing affordable housing issues.
- Issues relating to affordability of housing, particularly for single parent householders with young children, continues to be a need in the region.
- Issues with local governments developing and maintaining adequate infrastructure to support additional development continues to exist.
- There is a strong need for continued coordination and cooperation between all levels of government (local/county/regional/state) to more effectively address housing issues.
- In **Beaver County**, the 2017 Fair Market Rent (FMR) for a two-bedroom apartment is \$650. In order to afford this level of rent and utilities – without paying more than 30% of income on housing – a household must earn \$26,000 annually. Assuming a 40-hour work week, 52 weeks per year, this level of income translates into an hourly Housing Wage of \$12.50

In **Garfield County**, the Fair Market Rent (FMR) for a two-bedroom apartment is \$650. In order to afford this level of rent and utilities – without paying more than 30% of income on housing – a household must earn \$26,000 annually. Assuming a 40-hour work week, 52 weeks per year, this level of income translates into an hourly Housing Wage of \$12.50

In **Iron County**, the Fair Market Rent (FMR) for a two-bedroom apartment is \$650. In order to afford this level of rent and utilities – without paying more than 30% of income on housing – a household must earn \$26,000 annually. Assuming a 40-hour work week, 52 weeks per year, this level of income translates into an hourly Housing Wage of \$12.50

In **Kane County**, the Fair Market Rent (FMR) for a two-bedroom apartment is \$821. In order to afford this level of rent and utilities – without paying more than 30% of income on housing – a household must earn \$32,840 annually. Assuming a 40-hour work week, 52 weeks per year, this level of income translates into an hourly Housing Wage of \$15.79

In **Washington County**, the Fair Market Rent (FMR) for a two-bedroom apartment is \$824. In order to afford this level of rent and utilities – without paying more than 30% of income on housing – a household must earn \$32,960 annually. Assuming a 40-hour work week, 52 weeks per year, this level of income translates into an hourly Housing Wage of \$15.85

Source: National Low Income Housing Coalition – “HUD User FY 2018 Fair Market Rent Documentation System”

- Home buyers education programs should be used to help new home owners learn to more effectively manage their finances, learn life skills, and maintain their investments, and make good choices on housing needs versus wants; and, such programs help reduce mortgage interest rates with most banks. CDBG funds can be used for this eligible activity. The

Association would consider an application from agencies such as a housing authority or housing development organization to undertake such training classes.

- Some poverty-level households – migrant workers, seasonal and minimum-wage service workers, and elderly or physically/mentally impaired – may be living in substandard, unsafe housing. Housing stock for this income level continues to be in short supply. What is available is frequently in substandard and unsafe condition. People in these income categories may be living out of automobiles, camp trailers or tents, living with relatives, or may remain homeless. Further study to quantify this need is needed.

## E. SPECIAL NEEDS HOMELESS HOUSING PRIORITIES

Unique/Special needs homeless population that take high priority are Chronically Homeless, LGBTQ, Veterans, Unaccompanied Youth, Domestic Violence, HIV+, 55+. The following paragraphs contain short statements regarding some of the listed populations among others.

1. **Chronically Homeless:** Working to end chronic homelessness is a priority. This category of homelessness is defined as individuals with disabling conditions who have been homeless for a year or more, or have experienced at least four episodes of homelessness within three years. This group of individuals represents about 24% of the homeless population nationally and less than 1% of the homeless population in Utah. (2017 Annual Homeless Assessment Report to Congress) Chronically Homeless individuals consume up to half of the available resources. While some of the chronically homeless individuals may qualify for or have limited income from wages and/or public benefits, they will ultimately require long-term subsidization of both housing and services to become as self-sufficient as possible. Many of the chronically homeless individuals contend with mental health issues. Because of their disability they will likely require long-term case management to be successful in maintaining housing. Although the actual count of chronically homeless individuals is not as high as in more densely populated areas there remains a substantial need to avoid community decay and expenses locally. Permanent supportive housing with appropriate and available services with ongoing case management is a highly successful, cost-effective strategy to stabilize this section of the homeless population. The necessity to make available more opportunities for housing first supports is imperative. The need for affordable, safe housing is still vastly important to reduce the exhaustion of shelter, law enforcement, emergency medical and other community services.

Where permanent supportive housing for chronically homeless decreased in the Five County-area in 2017, greater numbers of chronically homeless are being served through rapid re-housing programs. Landlord policies within several municipalities are creating greater barriers to providing rapid re-housing to chronically homeless in the region. This has especially been discussed in LHCC meetings in Washington County in March 2015. Currently, Five County Association of Governments and other homeless providers are relying on organizations like the Utah Housing Coalition and Disability Law Center to try to advocate for less restrictive Good Landlord Policies state-wide.

2. **Unaccompanied Homeless Youth:** Unaccompanied homeless youth are defined as an individual between the ages of 18-25 without an older adult in the household. The process for discharging youth from the custody of the Division of Child and Family Services (DCFS) requires a transitional plan to be developed at least 90 days prior to exit with youth exiting foster care at age 18. Specific exit plans

are to include: connections; support services; housing; health insurance; vocational and educational needs; employment and workforce supports. DCFS Caseworkers are responsible for preparing youth for exiting foster care. Options for discharge may include: family members, foster parents, apartments, FUP utilization, student housing, supervised living through other programs such as Division of Services to People with Disabilities (DSPD). The Department of Workforce Services (DWS) and DHS have created a partnership forming the DHS Discharge Planning Workgroup. Representatives for DHS, Juvenile Justice Services, DCFS, Division of Substance Abuse and Mental Health, and DSPD come together to implement changes that will improve housing stability and prevent homelessness for youth making the transition from state custody to emancipation. Other stakeholders involved include The State Community Service Office, Housing Authorities with Family Unification Programs; Utah Job Corp, Court Improvement Project, Office of the Guardian Ad Litem, Initiatives on Utah Children in Foster Care, the Youth Mentoring Project, Utah Foster Care Foundation and Local Homeless Coordinating Councils.

As of December 2017, there are 1,295 homeless youth under the McKinney-Vento definition of homelessness in Washington and Iron counties. Many of these youth live “couch to couch” but do not seek services because of the service gaps or because they believe they will be placed in DCFS custody.

Youth Futures will help address these youth homeless services gaps, coordinated with DCFS, the Utah Foster Care Foundation, local shelters, and McKinney-Vento specialists at the school districts.

3. **Homeless Chronic Substance Abusers:** These individuals have special needs that are not met in the traditional shelter setting. Homeless substance abusers need rehabilitation services in a safe and structured environment that provides therapy to enable them to perceive the broader causes of substance abuse and understand addictive behavioral patterns. After rehabilitation many homeless substance abusers need affordable transitional housing which is not readily available. Mental health and chemical dependency treatment services are organized on a regional basis, with offices locally.
4. **Homeless Veterans:** In addition to the complex set of factors affecting all homelessness a large number of displaced and at-risk veterans live with lingering effects of Post-Traumatic Stress Disorder and substance abuse, compounded by a lack of family and social support networks. Homeless veterans need secure, safe, and clean housing that is free of drugs and alcohol, and provides a supportive environment. The Utah County Veterans Council found the most effective programs for homeless and at-risk veterans are community-based, nonprofit, vets-helping-vets groups. In 2015, the region lost Resource and Re-Entry as a local partner in helping homeless veterans. However, additional housing resources for homeless veterans have increased. The Homeless Veteran’s Fellowship, which is based from Ogden, have increased its outreach in Southern Utah and have become more involved in the Washington County and Iron County Local Homeless Coordinating Committees. Ten of the 256 vouchers that St. George Housing Authority supply are Veteran Affairs Supportive Housing (VASH) Vouchers, which are set aside for Veterans only. These are for Southern Utah homeless veterans seeking clinical care.
5. **Victims of Domestic Violence:** Homeless persons with children who have fled a domestic violence situation need help in accessing safe and suitable permanent housing, legal services, support groups,

substance abuse classes, transportation and job training. The DOVE Center, Canyon Creek Women's Crisis Center and Erin Kimball Memorial Foundation are working toward meeting the needs of victims of domestic violence. The DOVE Center has recently expanded outreach to Kane County for the first time in 2015. Beaver and Garfield counties do not currently have locally based crisis center services and have expressed the need to provide services within each of the rural counties.

In the last year, those experiencing homelessness as a result of domestic violence comprised about 85% of those selected from the community housing lists (which means they have the highest acuity). As HUD has released a transitional-to-rapid re-housing project type, Five County AOG will support these projects as appropriate.

6. **Persons with HIV/AIDS:** According to data from the Utah Department of Health, Bureau of Communicable Disease Control, HIV/AIDS Surveillance Program (HIV Surveillance Report 2015) there were 2,934 adults, adolescents, and children living with diagnosed HIV infection in Utah, and 18 in Southwest Utah. In 2016 there were 120 newly diagnosed reported cases of AIDS in Utah, and nine in Southwest Utah. In the 2015 point-in-time count for the Five County region, there was 1 homeless individual living with aids, although human services providers have identified an additional individual throughout the year.

According to the Utah Department of Health, a majority of persons with AIDS living in rural areas travel to the Wasatch Front for medical treatment. These individuals also have limited access to Housing Opportunities for Persons with Aids (HOPWA) vouchers and short-term rent, mortgage and utility assistance for southwestern rural Utah. As of January 1, 2016, Utah Community Action Partnership is the only agency in Utah with the ability to provide HOPWA Vouchers to Southwest Utah. The agency has no working landlord voucher agreements in the region.

## F. IMPLEMENTATION STRATEGY

The Association staff will continue to identify potential barriers to housing affordability, as well as develop strategies that are currently not being utilized so that they may be implemented to overcome increasing challenges faced in meeting affordable housing needs in the Five County region.

The Five County Association of Governments is a regional planning organization which provides technical assistance to local governments which adopt local plans and land use ordinances. We do not have regulatory authority within each incorporated city. Because our role is to function as a technical support agency, our staff at the Association will continue to work with local governments to identify and help them implement the strategies identified in the local jurisdiction's general plan, zoning, subdivision and other land use ordinances and codes.

## G. LEAD BASED PAINT STRATEGY

It is the policy of the Five County Association of Governments to test only homes that were built prior to 1978. The Weatherization Program tests only those areas that might be disturbed during weatherization or rehabilitation activities to determine if lead safe work practices must be implemented. If lead is found, employees of the agency and any sub-contractor will be certified to do lead safe work practices. The home owner will be notified and will be given a Protect Your Family from Lead in Your Home brochure. It should be noted that all homes built prior to 1978 will receive this

brochure even if there are no disturbed surfaces.

All Five County housing programs will conduct a lead-based paint inspection for units being subsidized through HUD or state homeless funding. The agency will also print Lead-based paint flyers where clients access other Community Action and HEAT services.

DRAFT

APPENDIX A.

ONE YEAR ACTION PLAN  
CAPITAL INVESTMENT PLAN LISTS

1-Year Capital Improvements List 2018						
Jurisdiction	Local Priority	Project Description	Estimated Total Cost	Funding Source or Type	Funding Amount	Year to Apply
<b>Beaver County</b>						
Beaver County		Short Line rail feasibility study	\$200,000		\$100,000	2018
Beaver County		North Escalante infrastructure project	\$200,000		\$100,000	2018
Beaver City	H-1	Opera House/Senior Center	\$650,000	Grant	\$400,000	2018
				Loan	\$200,000	
				City	\$50,000	
Beaver City	M-1	Sidewalk 600 N.	\$260,000	Grant	\$200,000	2018
				City	\$60,000	
Beaver City	M-2	City Office Remodel	\$250,000	Grant	\$100,000	2018
				Loan	\$100,000	
				City	\$50,000	
Milford		No Project				2018
Minersville	H-1	Spring Project	\$150,000	CDBG	\$150,000	2018
Minersville	H-2	Community Center	\$300,000	CDBG Grant	\$150,000	2018
				CIB Loan	\$150,000	
Beaver Housing Authority	H-1	Purchase multifamily housing	\$300,000	CDBG Grant	\$200,000	2018
				BHA	\$100,000	
<b>Garfield County</b>						
Antimony	H-1	Town Master Plan	\$40,000	CIB	\$40,000	2018
Boulder		No Projects				2018
Bryce Canyon		No Projects				2018
Cannonville	H-1	Phase 2 street drainage flood control	\$440,000	CDBG	\$200,000	2018
				CIB	\$200,000	
				City Match	\$40,000	

Cannonville	H-2	Planning and design for community center expansion to accommodate clinic needs	\$50,000	CIB	\$50,000	2018
Escalante	H-1	City Drainage	\$1,200,000	CDBG	To	2018
				CIB	Be	
				City	Determined	
Escalante	H-2	Develop Water Springs	\$120,000	CDBG	To	2018
				CIB	Be	
				Drinking Water	Determined	
Escalante	H-3	Fire Truck	\$400,000	CDBG	\$200,000	2018
				CIB	\$150,000	
				City	\$50,000	
Hatch	H-1	standby 20Kw generator with transfer switch	To be Determined	UDOT	To	2018
				CIB	Be	
				City Match	Determined	
Henrieville	H-1	Fire Department & emergency upgrades	\$10,000	CIB		2018
				CDBG		
Henrieville	H-2	Fire Department brush truck	\$100,000	CIB		2018
				CDBG		
Panguitch	H-2	Ball Park Lighting	\$300,000	Grant	\$250,000	2018
				City	\$50,000	
Panguitch	H-3	Blight cleanup of old buildings	Unknown			2018
Panguitch	H-1	City well	Unknown			
Tropic	M-1	General Plan update	\$50,000	CIB Grant	\$50,000	2018
Tropic	H-1	Sewer lagoon expansion	\$1,800,000	CIB Grant	\$900,000	2018
				Drinking Water	\$900,000	
Mammoth Creek SSFD	H-1	Standby 20Kw generator with transfer switch	\$10,000	CDBG	\$9,500	2018
				Fire District Match	\$500	
Mammoth Creek SSFD	H-2	Pumper with enclosed crew cab, 4WD wheel base	\$645,000	CDBG	\$613,000	2018
				Fire District Match	\$32,000	
Mammoth Creek SSFD	H-3	Mobile smoke ejection and ventilation unit	\$1,200	CDBG	\$1,100	2018
				Fire District Match	\$100	
Paunsaugunt Cliffs SSD		No Projects				2018

Iron County						
Brian Head	H-1	Dedicated Line (MG Tank to Salt Pile Tank) & Distribution Line to Annex Area	\$1,500,000	CIB (grant)	\$750,000	2018
				Brian Head Town	\$750,000	
Brian Head	H-2	First Responder/Extrication Equipment (for First Responder/Extrication Vehicle)	\$75,000	CIB (loan)	\$50,000	2018
				Brian Head Town	\$25,000	
Brian Head	H-3	Spring Overflow Meters (Water Dept)	\$35,000	CIB (grant)	\$15,000	2018
				Brian Head Town	\$20,000	
Brian Head	H-4	Village Way Sewer Line	\$525,000	Brian Head RDA	\$50,000	2018
				Brian Head Town	\$400,000	
				DEQ	\$75,000	
Brian Head	H-5	Steam Engine Street Improvements	\$200,000	STIP	\$150,000	2018
				Brian Head Town	\$50,000	
Brian Head	M-1	Steam Engine SAA - Phase 1-C (Utility Installation)	\$600,000	CIB (loan)	\$550,000	2018
				Brian Head Town	\$50,000	
Brian Head	M-2	Bristlecone Park Improvements - Phase 2 (Parking and Restroom Facility)	\$244,000	Iron County Rest Tax	\$166,000	2018
				Brian Head Town	\$78,000	
Brian Head	L-1	Manzanita Trail Improvements/Signage - Phase 2	\$35,000	Brian Head Town	\$35,000	2018
Cedar City	H-1	Coal Creek Road, Phase 3. I-15 overpass structure widening.	\$1,000,000	Small urban Hwy Grnt Streets	\$800,000	2018
Cedar City	H-1	Remodel of fire Station 2	\$1,600,000	Grants & CIB Loan	\$1,600,000	2018
Cedar City	H-2	Waterline replacement of 2" and 4" lines to increase fire flow	\$5,000,000	Water Fund	\$2,500,000	2018
				CIB/DDW	\$2,500,000	
Cedar City	H-2	4500 West sewer outfall extension from 1600 North to Center Street	\$2,200,000	Wastewater collection fund wastewater loan	\$2,200,000	2018
Cedar City	M	Re-route Westview lift station discharge around Cedar Mountain lift station	TBD	Fee & Loans	TBD	2018
Cedar City	M-2	Public Works Fleet Maintenance	\$500,000	Bonding, CIB, Public Works	\$500,000	2018
Cedar City	L	Backup generator Fire Station 2	\$40,000	General fund	\$40,000	2018
Cedar City	L	Fire sprinklers in Fire Station 2	\$35,000	General fund	\$35,000	2018

Cedar City	L	Smoke evacuation sustum Fire Station 2	\$35,000	General fund	\$35,000	2018
Enoch	H-1	New 1.2 million gallon tanks	\$637,000	CIB Loan	\$400,000	2018
				CIB Grant	\$200,000	
				City	\$37,000	
Enoch	H-1	Stormwater drainage improvements	\$5,000,000	Grant/Loan	TBD	2018
Enoch	H-2	fire truck storage building	\$50,000	Grant	\$50,000	2018
Enoch	M-1	CFP update (water)	\$50,000	CIB Grant	\$25,000	2018
				Cash (City)	\$25,000	
Kanarraville		No Projects				2018
Paragonah	H-1	Reroof Town Hall Building	\$10,000	Grant	\$9,000	2018
				Town	\$1,000	
Parowan		No Projects				2018
Cedar City Housing Authority	H-1	Purchase/Repair LMI Housing	\$550,000	CDBG	\$300,000	2018
				OWHLF	\$100,000	
				FHLB-UCNS	\$100,000	
Cedar City Housing Authority	H-1	Housing Assistance Payments, Section 8 (continued)	\$550,000	HUD	\$550,000	2018
Cedar City Housing Authority	H-1	Rental Assistance	\$352,000	USDA	\$352,000	2018
Central Iron County Water Conservancy District		No Projects				2018
Turn Community Services	H-1	Housing Project	\$825,679	CDBG	\$180,000	2018
				Olene Walker		
				CRA & Foundations		
				Housing Trust fund		
<b>Kane County</b>						
Kane County	H-1	Children's Justice Center	405000	CDBG	\$150,000	2018
				Other local & Inkind	\$258,314	
Alton		No Projects				2018
Big Water		No Projects				2018

Glendale		No Projects				2018
Kanab		No Projects				2018
Orderville		No Projects				2018
Kane County SSD DBA		Hospital Expansion and Remodel	\$12,000,000	KCHRSSD	\$5,000,000	2018
				CIB Loan	\$5,000,000	
				CIB Grant	\$2,000,000	
Long Valley Sewer Improvement District		Storage lagoon at pump station	\$50,000	District	\$50,000	2018
<b>Washington County</b>						
Washington County		No Projects				2018
Apple Valley		No Projects				2018
Enterprise		No Projects				2018
Hildale	H-3	Public Works: Project-Sidewlaks-SRTS Project	\$300,000	Cap Proj Res	\$300,000	2018
Hildale	H-4	Admin: Equipment-Computer server & network	\$15,000	R&R Reserve	\$15,000	2018
Hildale	H-2	Public Works: Project-Utah Ave (Redwood St. to Pinion St.	\$40,000	R&R Reserve	\$40,000	2018
				B&C Road Funds		
Hildale	H-6	Admin-Industr Park: Engineer-Industrial Park Plan	\$20,000	Cap Proj Res	\$40,000	2018
Hildale	H-7	Public Works: Project-Additional Street Lights	\$50,000	Cap Proj Res	\$50,000	2018
Hildale	H-4	Public Works: Equipment road grader GPS Guidance System	\$25,000	Cap Proj Res	\$25,000	2018
Hildale	H-1	Public Works: Project-Fields Ave. SR59 to Mulbury St.	\$450,000	Cap Proj Res	\$450,000	2018
				Private		
Hildale	M-1	Public Works-Drainage from detention ponds to State Line Central St.	\$200,000	Grant/Loan	\$200,000	2018
Hildale	M-1	Public Works: Project-Drainage from detention ponds to State Line Carling St.	\$300,000	Grant?Loan	\$200,000	2018
Hildale	M-3	Public Works: Erosion control: Curb & gutter; field Ave Juniper St. to Oak, Uzna Ave. Juniper S to Oak St, Richard St. Utah Ave to Uzona Ave., Laritzen St. Utah Ave to Uzona Ave	\$220,000	Grant/Loan	\$220,000	2018
Hildale	M-3	Public Works: Project-Maple Street curb and chip	\$30,000	Reserve funds	\$30,000	2018

Hildale	M-1	Water Dept.: System improvements-Treatment plant upgrade	\$250,000	G/L	\$250,000	2018
				Impact Fees		
				Customer Revenue		
Hildale	M-2	Wastewater Dept.: Equipment-Vac truck	\$350,000	Reserve	\$250,000	2018
				Customer Revenue		
				Grant/Loan		
Hildale	M-3	Wastewater Dept.: System Repair and Upgrade-"A" Line Repair manhole linings	\$175,000	Reserve Funds	\$175,000	2018
Hildale	M-4	Justice Court: Equipment-Court Security Scanner (Walk Through)	\$15,000	Cap Proj Res	\$15,000	2018
Hildale	M-5	Justice Court: Equipment-Court recording system	\$15,000	Cap Proj Res	\$15,000	2018
Hildale	M-6	Admin-Indust Park: Project-Industrial Park curb, gutter, sidewalks	\$540,000	Cap Proj Res	\$540,000	2018
				G/L		
Hildale	M-7	Admin-Indust Park: Project-Industrial Park chip seal	\$1,050,000	Cap Proj Res	\$1,080,000	2018
				G/L		
Hildale	H-8	Parks Dept.: Vehicle-Utility truck	\$48,000	Cap Proj Res	\$48,000	2018
Hildale	H-9	Parks Dept.: Vehicle-Gator	\$20,000	R&R Reserve	\$20,000	2018
Hildale	H-10	Water Dept.: Source development-Jan's Canyon	\$100,000	G/L	\$100,000	2018
				Imapct Fees		
				Cust. Revenues		
Hildale	L-1	Public Works: Project-ADA compliant intersection	\$250,000	Cap Proj Res	\$250,000	2018
Hildale	L-2	Gas Dept.: CNG System improvements-Install Nat. Gas 4" looping	\$150,000	GL	\$150,000	2018
				Reserve		
				Customer Revenue		
Hildale	L-3	Public Works: Project-Redwood Street (Utah Ave to Newel Ave)	\$75,000	Cap Proj Res	\$75,000	2018
Hildale	L-4	Parks Dept.: Improvements-Erosion control armoring	\$75,000	Cap Proj Res	\$125,000	2018
Hildale	L-5	Parks Dept.: Equipment-Mowers	\$20,000	R&R Reserve	\$18,000	2018
Hildale	L-6	Parks Dept.: Equipment-Tractor	\$30,000	R&R Reserve	\$30,000	2018

Hildale	L-7	Public Works: Project-Lauritzen Street (Ut Ave t Uzona Ave)	\$70,000	R&R Reserve	\$65,000	2018
Hildale	L-8	Wastewater Dept.: System Expansion-Collections System extension into NW section of City	\$150,000	Customer Revenue		2018
				Impact Fees	\$150,000	
				Grant/Loan		
Hurricane	H-1	600 North trail	\$542,460	General Fund	\$200,000	2018
				RAP Tax	\$100,000	
				CIB	\$242,460	
Hurricane	H-2	Rodeo Grounds access road	\$350,000	Impact Fees	\$200,000	2018
				CIB	\$150,000	
Ivins		No Projects				2018
La Verkin	H-1	Feasibility Study of Community Center	\$ 40,000.00	CIB (Grant)	\$ 20,000.00	2018
				City	\$ 20,000.00	
Leeds		No Projects				2018
New Harmony		No Projects				2018
Rockville	H-1	Relocation of culinary water line from the Rockville Bridge	\$160,000	CIB	\$100,000	2018
				Town	\$60,000	
Rockville	H-2	Update land use code	\$50,000	CIB	\$25,000	2018
				Town	\$25,000	
Santa Clara		No Projects				2018
Springdale		No Projects				2018
Toquerville		No Projects				2018
Virgin	H-1	Fire Station/Town Hall	\$1,000,000	CIB	\$300,000	2018
				HVFD		
				Town Match		
Virgin	H-2	Update of Virgin Town's General Plan	\$40,000	CIB	\$20,000	2018
				Town Match		
Washington City	H-1	Parkway Substation	\$2,000,000	Revenue Reserves	\$2,000,000	2018
Washington City	H-1	Green Springs Feeder	\$319,360	Reserves	\$319,360	2018
Washington City	H-2	100 S Rebuild	\$214,496	Reserves	\$215,000	2018

Washington City	H-3	I-15 Underground Freeway Crossing Upgrade	\$125,000	Reserves	\$125,000	2018
Washington City	H-1	Veterans Park Upgrade	\$420,000	City Rap Tax	\$420,000	2018
Washington City	H-1	Easements for Canal Trail	\$100,000	Impact Fees	\$100,000	2018
Washington City	H-2	Warm Springs Trailhead	\$650,000	Impact Fees	\$650,000	2018
Washington City	H-1	Annual Maintenance of existing Streets	\$700,000	City	\$700,000	2017
Washington City	H-1	Two Million Gallon water tank for Green Springs/Red Cliffs area	\$1,000,000	Water Fund	\$200,000	2018
Washington City	H-1	Merril Rd. Storm Drain	\$500,000	Impact Fees	\$500,000	2018
Washington City	H-1	Trail Phase 3 East from Sunrise to City Limit	\$175,000	Impact Fees	\$175,000	2018
Washington City	M-1	Washington Dam Rd Trail Head East from South of Brighe to East city Boundary	\$200,000	Impact Fees	\$200,000	2018
Washington City	H-1	Merril Road Sewer Line	\$500,000	Impact Fees	\$500,000	2018
Washington City	M-2	Extension along Mian Street to Northern Corridor	\$150,000	City	\$150,000	2018
Washington City	H-1	Merril Rd. Streets	\$2,300,000	MPO	\$2,300,000	2018
Washington City	H	Annual Maintenance of existing streets	\$700,000	City	\$700,000	2018
Five County Association of Governments	H-1	Administration, Consolidated Plan (\$50,000), Rating & Ranking - Ed Technical Assistance/Community Planning Assistance (\$40,000)	\$90,000	CDBG	\$90,000	2018
Gunlock SSD		No Projects				2018
Southwest Utah Public Health		No Projects				2018

APPENDIX B.

FY 2018 RATING AND RANKING CRITERIA,  
FORMS, WORKSHEETS, POLICIES,  
AND DATA SOURCES

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
COMMUNITY DEVELOPMENT BLOCK GRANT  
GENERAL POLICIES**

1. **Weighted Value utilized for Rating and Ranking Criteria:** The Rating and Ranking Criteria utilized by the Five County Association of Governments contains a weighted value for each of the criteria. Point values are assessed for each criteria and totaled. In the right hand columns the total points received are then multiplied by a weighted value to obtain the total score. These weighted values may change from year to year based on the region's determination of which criteria have higher priority.
2. Five County AOG staff may require a visit with each applicant for an onsite evaluation/review meeting.
3. All applications will be evaluated by the Five County Association of Governments Community and Economic Development staff using criteria approved by the Steering Committee.
4. Staff will present prioritization recommendations to the RRC (Steering Committee) for consideration and approval. Membership of the Steering Committee includes two elected officials (mayor and commissioner) and a school board representative from each of the five counties. Appointments to the Steering Committee are reviewed and presented annually in February for the two elected officials of each county as well as the county school boards.
5. Maximum amount per year to a jurisdiction is \$200,000.00.
6. Maximum years for a multi-year project is 2 years for a total amount of \$300,000 (year 1 @ \$200,000 and year 2 @ \$100,000).
7. All applications for multi-year funding must contain a complete budget and budget breakdown for each specific year of funding. Depending on available funding, all or part of the second year funding of a multi-year project may be made available in year one.
8. Applications on behalf of sub-recipients (i.e., special service districts, non-profit organizations, etc.) are encouraged. However, the applicant city or county must understand that even if they name the sub-recipient as project manager the city/county is still responsible for the project's viability and program compliance. The applying entity must be willing to maintain an active oversight of both the project and the sub-recipient's contract performance. An inter-local agreement between the applicant entity and the sub-recipient must accompany the CDBG final application. The inter-local agreement must detail who will be the project manager and how the sponsoring entity and sub-recipient will coordinate work on the project.
9. Projects must be consistent with the District's Consolidated Plan. The project applied for must be included in the prioritized capital improvements list (CIP) that the entity submitted for inclusion in the Consolidated Plan. Your jurisdictions CIP is due no later than Monday, January 8,

2018 at 5:00 p.m. If your CIP list containing your project is not submitted by the deadline, your project application will not be rated and ranked. You may not amend your list after the deadline.

10. Previously allocated pre-approved funding:
- \$ 90,000 to Five County AOG (Administration, Consolidated Plan Planning, Rating & Ranking, Planning Assistance, Affordable Housing Planning, and Economic Development TA)

11. Set-aside Funding:
- None.

12. Emergency projects may be considered by the Regional Review Committee (FCAOG Steering Committee) at any time. Projects applying for emergency funding must still meet a national objective and regional goals and policies.

Projects may be considered as an emergency application if:

- Funding through the normal application time frame will create an unreasonable risk to health or property.
- An appropriate third party agency has documented a specific risk (or risks) that; in their opinion; needs immediate remediation.

If an applicant wishes to consider applying for emergency funds, they should contact the Five County Association of Governments CDBG Program Specialist as soon as possible to discuss the state required application procedure as well as regional criteria. Emergency funds (distributed statewide) are limited on an annual basis to \$500,000. The amount of any emergency funds distributed during the year will be subtracted from the top of the appropriate regional allocation during the next funding cycle.

13. Public service providers, traditionally non-profit organizations, may apply for CDBG funds for capital improvement and major equipment purchases. Examples are delivery trucks, furnishings, fixtures, computer equipment, construction, remodeling, and facility expansion. State policy guidelines prohibit the use of CDBG funds for operating and maintenance expenses. This includes paying administrative costs, salaries, etc. No more than 15 percent of the state's yearly allocation of funds may be expended for public service activities.
14. State policy has established the minimum project size at \$30,000. Projects less than the minimum size will not be considered for rating and ranking.
15. In accordance with state policy, grantees with open grants from previous years who have not spent 50 percent of their previous grant prior to rating and ranking are not eligible to be rated and ranked, with the exception of housing rehabilitation projects.

16. It is the policy of the Five County Association of Governments RRC (Steering Committee) that CDBG funding of housing related projects shall be directed to the development of infrastructure supporting affordable housing or to the rehabilitation of rental housing managed by a public housing authority. CDBG funds in this region shall not be utilized for LMI rental or direct housing assistance payments.
17. It is the policy of the RRC (Steering Committee) that lots for single family homes may not be procured with CDBG funding in the Five County region, unless the homes remain available as rental units under the auspices of a public housing authority.
18. In the event of a tie for the last funding position, the following will be awarded one (1) point for each criteria item listed below answered affirmatively:
  - ▶▶▶ The project that has the Highest percentage of LMI;
  - ▶▶▶ The project that has the most Local funds leveraged;
  - ▶▶▶ The project with the most other funds leveraged;
  - ▶▶▶ The largest Geographical area benefitted;
  - ▶▶▶ The project with the Largest number of LMI beneficiaries;

If a tie remains unbroken after the above mentioned tie breaker, the members of the RRC will vote and the project that receives the majority vote will be ranked higher.

19. After all projects have been fully funded in the order of their Rating and Ranking prioritization and a balance remains insufficient for the next project in priority to complete a project in the current year, the funds will be first applied to the highest scoring multi-year project. This will prepay the funding to that multi-year project that would have been allocated out of the upcoming program year's funding. If there are no multi-year projects the balance will be divided proportionately to the cost of each funded construction project, and those grantees will be directed to place that amount in their budget as "construction contingency". After completion of those projects, if the dollars are not needed as contingency, they are to be released back to the state to be reallocated in the statewide pool.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
HOW-TO-APPLY CDBG APPLICATION WORKSHOP  
ATTENDANCE POLICY**

Attendance at one workshop within the region is mandatory by all prospective applicants or an “OFFICIAL” representative of said applicant. [State Policy]

Attendance at the workshop by a county commissioner, mayor, city council member, or county clerk satisfies the above referenced attendance requirement of the prospective applicant’s jurisdiction. In addition, attendance by a city manager, town clerk, or county administrator also satisfies this requirement.

Jurisdictions may formally designate a third party representative (i.e., other city/county staff, consultant, engineer, or architect) to attend the workshop on their behalf. Said designation by the jurisdiction shall be in writing. The letter of designation shall be provided to the Five County Association no later than at the beginning of the workshop.

Attendance by prospective eligible “sub-grantees”, which may include non-profit agencies, special service districts, housing authorities, etc. is strongly recommended so that they may become familiar with the application procedures. If a city/town or county elects to sponsor a sub-grantee it is the responsibility of that jurisdiction to ensure the timely and accurate preparation of the CDBG application on behalf of the sub-grantee.

Extraordinary circumstances relating to this policy shall be presented to the Executive Director of the Five County Association of Governments for consideration by the Regional Review Committee (Steering Committee).

## FY 2018 Regional Prioritization Criteria and Justification

**Criteria # 9: Regional Project Priority** *Project priority rating with regional goals and policies. Regional prioritization as determined by the Executive Director with consultation of the AOG Finance Committee members.*

#1 priority	6 pointsX 2.0 (weighting)	=	12.0 points
#2 priority	5 pointsX 2.0 (weighting)	=	10.0 points
#3 priority	4 pointsX 2.0 (weighting)	=	8.0 points
#4 priority	3 pointsX 2.0 (weighting)	=	6.0 points
#5 priority	2 pointsX 2.0 (weighting)	=	4.0 points
#6 priority	1 pointsX 2.0 (weighting)	=	2.0 points

### Regional Prioritization

### Justification

#### #1 **Public Safety Activities**

Projects related to the protection of property, would include activities such as flood control projects or fire protection improvements in a community. Typically general fund items but most communities cannot fund without additional assistance. Grants help lower indebted costs to jurisdiction. Fire Protection is eligible for other funding i.e., PCIFB and entities are encouraged to leverage those with CDBG funds.

#### #2 **Community Facilities**

Projects that traditionally have no available revenue source to fund them, or have been turned down traditionally by other funding sources, i.e., Permanent Community Impact Fund Board (PCIFB). May also include projects that are categorically eligible for Community Development Block Grant (CDBG) funding, i.e., senior citizens centers, health clinics, food banks, and/or public service activities. Includes community centers that are not primarily recreational in nature.

#### #3 **LMI Housing Activities**

Projects designed to provide for the housing needs of very low and low-moderate income families. May include the development of infrastructure for LMI housing projects, home buyers assistance programs, or the actual construction of housing units (including transitional,

supportive, and/or homeless shelters), and housing rehabilitation. Meets a primary objective of the program: Housing. Traditionally CDBG funds leverage very large matching dollars from other sources.

**#4 Public Utility Infrastructure**

Projects designed to increase the capacity of water and other utility systems to better serve the customers and/or improve fire flow capacity. Adjusting water rates are a usual funding source. Other agencies also fund this category. Includes wastewater disposal projects.

**#5 Projects to remove architectural barriers**

Accessibility of public facilities by disabled persons is mandated by federal law but this is an unfunded mandate upon the local government. A liability exists for the jurisdiction because of potential suits brought to enforce requirements.

**#6 Parks and Recreation**

Projects designed to enhance the recreational qualities of a community i.e., new picnic facilities, playgrounds, aquatic centers, etc.

**Note:** The Executive Director, in consultation with the Finance Committee members, reviewed and obtained approval of this regional prioritization for the CDBG program for FY2018.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
CDBG RATING AND RANKING PROGRAM YEAR 2018  
DATA SOURCES**

- 1. CAPACITY TO CARRY OUT THE GRANT:** The grantee must have a history of successful grant administration in order to receive full points in this category. First time grantees or grantees who have not applied in more than 5 years are presumed to have the capacity to successfully carry out a project and will receive a default score of 2.5 points. To adequately evaluate grantee performance, the RRC must consult with the state staff. State staff will rate performance on a scale of 1-5 (Five being best). A grantee whose performance in the past was poor must show improved administration capability through third party administration contracts with AOG's or other capable entities to get partial credit.
- 2. GRANT ADMINISTRATION:** Grant administration costs will be taken from the CDBG pre-application. Those making a concerted effort to minimize grant administration costs taken from CDBG funds will be awarded extra points.
- 3. JOB CREATION:** Information provided by applicant prior to rating and ranking. Applicant must be able to adequately support proposed figures for job creation or retention potential. This pertains to permanent jobs created as a result of the project, not jobs utilized in the construction of a project. Two part-time employees = 1 full-time.
- 4. UNEMPLOYMENT:** "Utah Economic and Demographic Profiles" (most current issue available prior to rating and ranking), provided by Utah Office of Planning and Budget or The Kem Gardner Policy Institute; or "Utah Labor Market Report" (most current issue with annual averages), provided by Department of Workforce Services.
- 5. FINANCIAL COMMITMENT TO COMMUNITY DEVELOPMENT (Self-Help Financing):** From figures provided by applicant in grant application. Documentation of the source(s) and status (whether already secured or not) of any and all proposed "matching" funds must be provided prior to the rating and ranking of the application by the RRC. Any changes made in the dollar amount of proposed funding, after rating and ranking has taken place, shall require reevaluation of the rating received on this criteria. A determination will then be made as to whether the project's overall ranking and funding prioritization is affected by the score change.

Use of an applicant's local funds and/or leveraging of other matching funds is strongly encouraged in CDBG funded projects in the Five County Region. This allows for a greater number of projects to be accomplished in a given year. Acceptable matches include property, materials available and specifically committed to this project, and cash. Due to federal restrictions unacceptable matches include donated labor, use of equipment, etc. All match proposed must be quantified as cash equivalent through an acceptable process before the match can be used. Documentation on how and by whom the match is quantified is required. "Secured" means that a letter or applications of intent exist to show that other funding sources have been requested as match to the proposed project. If leveraged funds are not received then the points given for that match will be deducted and the project's rating reevaluated.

A jurisdiction's population (most current estimate provided by Utah Office of Planning and Budget) will determine whether they are Category A, B, C or D for the purposes of this criteria. For the purposes of this criteria, a jurisdiction is defined as an incorporated city or town, a county, or a defined special service district service area. All public housing authorities shall be considered a 5B jurisdiction for this criteria.

6. **CDBG DOLLARS REQUESTED PER CAPITA:** Determined by dividing the dollar amount requested in the CDBG application by the beneficiary population.
7. **LOCAL JURISDICTIONS COMMUNITY DEVELOPMENT OBJECTIVES: THRESHOLD CRITERIA:** Every applicant is required to document that the project for which they are applying is consistent with that community's and the Five County District Consolidated Plan. The project, or project type, must be a high priority in the investment component (Capital Investment Plan (CIP) One-Year Action Plan). The applicant must include evidence that the community was and continues to be a willing partner in the development of the regional (five-county) consolidated planning process. (See CDBG Application Guide.)
8. **COUNTY'S COMMUNITY DEVELOPMENT GOALS AND POLICIES:** Prioritization will be determined by the three (3) appointed Steering Committee members representing the county in which the proposed project is located. The three (3) members of the Steering Committee include: one County Commission Representative, one Mayor's Representative, and one School Board Representative. (Note: for AOG applications, determination is made by the Steering Committee Chair, in consultation with the AOG Executive Committee.)
9. **REGIONAL COMMUNITY DEVELOPMENT GOALS AND POLICIES:** Determined by the Executive Director with consultation of the AOG Finance Committee members. The Finance Committee is comprised of one County Commissioner from each of the five counties.
10. **IMPROVEMENTS TO, OR EXPANSION OF, LMI HOUSING STOCK, OR PROVIDING AFFORDABLE HOUSING ACCESSIBILITY TO LMI RESIDENTS:** Information provided by the applicant. Applicant must be able to adequately explain reasoning which supports proposed figures, for the number of LMI housing units to be constructed or substantially rehabilitated with the assistance of this grant. Or the number of units this grant will make accessible to LMI residents through loan closing or down payment assistance.
11. **AFFORDABLE HOUSING PLAN IMPLEMENTATION:** The CDBG State Policy Committee adopted the following rating and ranking criteria to be used by each regional rating and ranking system: *"Applications received from cities and counties which have complied with Utah code regarding the preparation and adoption of an affordable housing plan, and who are applying for a project that is intended to address element(s) of that plan will be given additional points."* Projects which actually demonstrate implementation of a jurisdiction's Affordable Housing Plan policies will be given points. Applicants must provide sufficient documentation to justify that their project complies with this criteria. Towns applying for credit under this criteria may either meet

a goal in its adopted Affordable Housing Plan or the project meets a regional affordable housing goal in the Consolidated Plan.

12. **GEOGRAPHIC EXTENT OF PROJECT'S IMPACT:** The actual area to be benefitted by the project applied for.
13. **PROPERTY TAX RATE FOR JURISDICTION:** Base tax rate for community or county, as applicable, will be taken from the "Statistical Review of Government in Utah", or most current source using the most current edition available prior to rating and ranking. Basis for determining percent are the maximum tax rates allowed in the Utah Code: 0.70% for municipalities, and 0.32% for counties.
14. **PERCENTAGE OF APPLICANT'S JURISDICTION WHO ARE LOW TO MODERATE INCOME:** The figures will be provided from the results of a Housing and Community Development Division (HCDD) approved income survey conducted by the applicant of the project benefit area households.
15. **EXTENT OF POVERTY:** The percentage of the total population of the jurisdiction or project area who are Low Income (LI: 50% of AMI) or below directly benefitting from the project. The AOG staff will use the income surveys (for those who conducted a survey) and HUD income list (for those who were on the HUD pre-approved list) provided by the state to find these numbers.
16. **PRESUMED LMI GROUP:** Applicant will provide information as to what percent of the proposed project will assist a presumed LMI group as defined in the current program year CDBG Application Guide handbook.
17. **Civil Rights Compliance:** Applicants (City/County) will receive points for compliance with federal laws, executive orders and regulations related to civil rights. (Checklist and templates available from State CDBG staff.) An entity can be awarded a maximum of two points for this criteria  
**1 Point** – Complete "ADA Checklist for Readily Achievable Barrier Removal" for city/county office.  
**1 Point** – City/County has adopted the following policies – Grievance Procedure under the Americans with Disabilities Act, Section 504 and ADA Effective Communication Policy, Language Access Plan and Section 504 and ADA Reasonable Accommodation Policy.
18. **PRO-ACTIVE PLANNING:** The State of Utah emphasizes the importance of incorporating planning into the operation of city government. Communities that demonstrate their desire to improve through planning will receive additional points in the rating and ranking process.

In the rating and ranking of CDBG applications, the region will recognize an applicant's accomplishments consistent with these principles by adding additional points when evaluating the following:

**\*\* Demonstration proactive land use planning in the community;**

**\*\* Development of efficient infrastructure including water and energy conservation;  
\*\* Incorporation of housing opportunity and affordability into community planning; and  
\*\* Protection and conservation plan for water, air, critical lands, important agricultural lands  
and historic resources.**

Worksheet #18 will be used in the rating and ranking process for applicants who have taken the opportunity to provide additional information and documentation in order to receive these additional points.

- 19. Application Quality:** Quality of the Pre-Application is evaluated in terms of project identification, justification, and well-defined scope of work likely to address identified problems.
  
- 20. Project Maturity:** Funding should be prioritized to those projects which are the most "mature". For the purposes of this process, maturity is defined as those situations where: 1) the applicant has assigned a qualified project manager; 2) has selected an engineer and/or architect; 3) proposed solution to problem is identified in the Scope of Work and ready to proceed immediately; 4) has completed architectural/engineering design (blueprints); and 5) identifies all funding sources and funding maturity status. Projects that are determined to not be sufficiently mature so as to be ready to proceed in a timely manner, may not be rated and ranked.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
FY 2018 CDBG RATING AND RANKING CRITERIA and APPLICANT'S PROJECT SCORE SHEET**

The Five County Association of Governments Steering Committee (RRC) has established these criteria for the purpose of rating and ranking fairly and equitably all Community Development Block Grant applications received for funding during FY 2018. Only projects which are determined to be threshold eligible will be rated and ranked. Eligibility will be determined following review of the submitted CDBG application with all supporting documentation provided prior to rating and ranking. **Please review the attached Data Sources Sheet for a more detailed explanation of each criteria.**

<b>Applicant:</b>		<b>Requested CDBG \$'s</b>		<b>Ranking:</b>		<b>of</b>		<b>Total Score:</b>	
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CDBG Rating and Ranking Criteria Description Five County Association of Governments		Data	Data Range/Score (circle only one for each criteria)					Score	X Weight	Total Score
1	<b>Capacity to Carry Out The Grant:</b> Performance history of capacity to administer grant. Scores comes from State CDBG Staff. (First-time & <5-yr grantees: default is 2.5 points)		Excellent <b>5 points</b>	Good <b>4 points</b>	Fair <b>3 points</b>	Deficient <b>2 point</b>	Poor <b>1 points</b>		<b>0.4</b>	
2	<b>Grant Administration:</b> Concerted effort made by grantee to minimize grant administration costs.		0% CDBG Funds <b>3 points</b>	1 - 5% <b>2 points</b>	5.1 - 10% <b>1 point</b>				<b>1.0</b>	
3	<b>Job Creation:</b> Estimated number of new permanent jobs completed project will create or number of jobs retained that would be lost without this project.		> 4 Jobs <b>4 points</b>	3-4 Jobs <b>3 points</b>	2 Jobs <b>2 points</b>	1 Job <b>1 point</b>			<b>1.5</b>	
4	<b>Unemployment:</b> What percentage is applicant County's unemployment percentage rate above State average percentage rate?	%	4.1% or greater above state average <b>3.0 points</b>	3.1% - 4.0% above state average <b>2.5 points</b>	2.1% - 3.0% above state average <b>2.0 points</b>	1.1% - 2.0% above state average <b>1.5 points</b>	0.1% - 1.0% above state average <b>1.0 point</b>	Up to state average <b>0 points</b>	<b>1.5</b>	
5 A	<b>Financial Commitment to Community Development (Self-help Financing) - (Jurisdiction Population &lt;500)</b> Percent of non-CDBG funds invested in total project cost.	%	> 10% <b>5 points</b>	7.1 % - 10% <b>4 points</b>	4.1% - 7% <b>3 points</b>	1% - 4% <b>2 points</b>	< 1% <b>1 point</b>		<b>2.0</b>	
5 B	<b>Financial Commitment to Community Development (Self-help Financing) - (Jurisdiction Population 501 - 1,000)</b> Percentage of non-CDBG funds invested in total project cost.	%	> 20% <b>5 points</b>	15.1 - 20% <b>4 points</b>	10.1 - 15% <b>3 points</b>	5.1 - 10% <b>2 points</b>	1 - 5.0% <b>1 point</b>		<b>2.0</b>	
5 C	<b>Financial Commitment to Community Development (Self-help Financing) - (Jurisdiction Population 1,001 - 5,000)</b> Percentage of non-CDBG funds invested in total project cost.	%	> 30% <b>5 points</b>	25.1 - 30% <b>4 points</b>	20.1 - 25% <b>3 points</b>	15.1 - 20% <b>2 points</b>	1 - 15% <b>1 point</b>		<b>2.0</b>	

CDBG Rating and Ranking Criteria Description Five County Association of Governments		Data	Data Range/Score (circle only one for each criteria)					Score	X Weight	Total Score
5	<b>Financial Commitment to Community Development (Self-help Financing) - (<i>Jurisdiction Population &gt;5,000</i>)</b> Percentage of non-CDBG funds invested in total project cost.	%	> 40% <b>5 points</b>	35.1 - 40% <b>4 points</b>	30.1 - 35% <b>3 points</b>	25.1 - 30% <b>2 points</b>	1 - 25% <b>1 point</b>		<b>2.0</b>	
6	<b>CDBG funds Requested Per Capita:</b> CDBG funds requested divided by # of beneficiaries.		\$1 - 100 <b>5 points</b>	\$101-200 <b>4 points</b>	\$201- 400 <b>3 points</b>	\$401 - 800 <b>2 points</b>	\$801 or > <b>1 point</b>		<b>1.0</b>	
7	<b>Jurisdiction's Project Priority:</b> Project priority rating in Regional Consolidated Plan, ( <u>Capital Investment Plan - One-Year Action Plan</u> )		High # 1 <b>6 points</b>	High # 2 <b>5 points</b>	High # 3 <b>4 points</b>	High # 4 <b>3 points</b>	High # 5 <b>2 points</b>	High # >5 <b>1 point</b>	<b>2.0</b>	
8	<b>County's Project Priority:</b> Prioritization will be determined by the three (3) appointed Steering Committee members representing the county in which the proposed project is located. The three (3) members of the Steering Committee include: one County Commission Representative, one Mayor's Representative, and one School Board Representative. (Note: for AOG application, determination is made by the Steering Committee Chair, in consultation with the AOG Finance Committee.)		# 1 <b>6 points</b>	# 2 <b>5 points</b>	# 3 <b>4 points</b>	# 4 <b>3 points</b>	# 5 <b>2 points</b>	#6 or > <b>1 point</b>	<b>2.0</b>	
9	<b>Regional Project Priority:</b> Determined by the Executive Director with consultation of the AOG Finance Committee members. The Finance Committee is comprised of one (1) County Commissioner from each of the five counties.		# 1 Public Safety Activities <b>6 points</b>	# 2 LMI Housing Activities <b>5 points</b>	# 3 Community Facilities <b>4 points</b>	# 4 Public Utility Infrastructure <b>3 points</b>	# 5 Remove Architectural Barriers (ADA) <b>2 points</b>	#6 or > Parks and Recreation <b>1 point</b>	<b>2.0</b>	
10	<b>LMI Housing Stock:</b> Infrastructure for the units, rehabilitation of units, and/or accessibility of units for LMI residents.		> 20 Units <b>8.5 points</b>	15 - 20 Units <b>7 points</b>	10 - 14 Units <b>5.5 points</b>	5-9 Units <b>4 points</b>	3-4 Units <b>2.5 points</b>	1-2 Units <b>1 point</b>	<b>1.0</b>	
11	<b>Affordable Housing Plan Implementation:</b> City has adopted an Affordable Housing Plan and this project demonstrates implementation of specific policies in the Plan. Towns applying for credit under this criteria may <u>either</u> meet a goal in their adopted Affordable Housing Plan or the project meets a regional affordable housing goal in the Consolidated Plan.		YES <b>3 points</b>	No <b>0 points</b>					<b>1.0</b>	
12	<b>Project's Geographical Impact:</b> Area benefitting from project.		Regional <b>3.5 points</b>	Multi-county <b>3.0 points</b>	County-wide <b>2.5 points</b>	Multi-community <b>2.0 points</b>	Community <b>1.5 points</b>	Portion of Community <b>1 point</b>	<b>1.5</b>	

CDBG Rating and Ranking Criteria Description Five County Association of Governments		Data	Data Range/Score (circle only one for each criteria)					Score	X Weight	Total Score	
13	<b>Jurisdiction's Property Tax Rate:</b> In response to higher demand for services, many communities have already raised tax rates to fund citizen needs. The communities that maintain an already high tax burden (as compared to the tax ceiling set by state law) will be given higher points for this category. Property tax rate as a percent of the maximum allowed by law (3 point default for non-taxing jurisdiction).	%	> 50% <b>5 points</b>	40.1 - 50% <b>4 points</b>	30.1 - 40% <b>3 points</b>	20.1 - 30% <b>2 points</b>	10.1 - 20% <b>1 point</b>	< 10% <b>0 points</b>		<b>1.0</b>	
14	<b>Jurisdiction's LMI Population:</b> Percent of residents considered 80 percent or less LMI (based on LMI Survey).	%	91 - 100% <b>5 points</b>	81 - 90% <b>4 points</b>	71 - 80% <b>3 points</b>	61 - 70% <b>2 points</b>	51 - 60% <b>1 point</b>			<b>1.0</b>	
15	<b>Extent of Low Income Population:</b> The percentage of the total population of the jurisdiction or project area who are Low Income (LI: 50% of AMI) or below directly benefitting from the project.	%	20% or More <b>5 points</b>	15 - 19% <b>4 points</b>	10 - 14% <b>3 points</b>	5 - 9% <b>2 points</b>	1 - 4% <b>1 point</b>			<b>0.5</b>	
16	<b>Presumed LMI Group:</b> Project specifically serves CDBG identified LMI groups, i.e. elderly, disabled, homeless, etc., as stipulated in the state of Utah Small Cities CDBG Application Policies and Procedures.	%	100% <b>4 points</b>	51% <b>2 points</b>						<b>1.0</b>	
17	<b>Civil Rights Compliance:</b> Applicants (City/County) will receive points for compliance with federal laws, executive orders and regulations related to civil rights. <b>1 Point</b> – Complete “ADA Checklist for Readily Achievable Barrier Removal” for city/county office. <b>1 Point</b> – City/County has adopted the following policies – Grievance Procedure under the Americans with Disabilities Act, Section 504 and ADA Effective Communication Policy, Language Access Plan and Section 504 and ADA Reasonable Accommodation Policy.		Complete both parts <b>2 points</b>	Adopt grievance procedure with ADA <b>1 point</b>	Complete ADA Checklist <b>1 point</b>					<b>1.0</b>	
18	<b>Pro-active Planning:</b> Reflects on communities who pro-actively plan for growth and needs in their communities; coordination and cooperation with other governments; development of efficient infrastructure; incorporation of housing opportunity and affordability in community planning; and protection and conservation plan for water, air, critical lands, important agricultural lands and historic resources. Score comes from Worksheet #17.		Very High <b>4 points</b>	High <b>3 points</b>	Fair <b>2 points</b>	Low <b>1 point</b>				<b>0.5</b>	
19	<b>Application Quality:</b> Application identifies problem, contains a well-defined scope of work and is cost-effective. Score comes from Worksheet #18.		Excellent <b>5 points</b>	Very Good <b>4 points</b>	Good <b>3 points</b>	Fair <b>2 points</b>	Acceptable <b>1 point</b>	Poor <b>0 points</b>		<b>1.5</b>	

CDBG Rating and Ranking Criteria Description Five County Association of Governments		Data	Data Range/Score (circle only one for each criteria)					Score	X Weight	Total Score	
20	<b>Project Maturity:</b> Project demonstrates capacity to be implemented and/or completed in the 18 month contract period and is clearly documented. Score comes from Worksheet #19.		Excellent <b>5 points</b>	Very Good <b>4 points</b>	Good <b>3 points</b>	Fair <b>2 points</b>	Acceptable <b>1 point</b>	Poor <b>0 points</b>		<b>2.0</b>	

**PLEASE NOTE:** Criteria marked with a T\* is a THRESHOLD eligibility requirement for the CDBG Program. < = Less Than > = More Than Previously Allocated Pre-Approved Funding: \$90,000 to Five County AOG for Administration, Consolidated Plan, Rating & Ranking, RLF Program Delivery, Economic Development Technical Assistance and Affordable Housing Plan Development and Updates

### CRITERIA 18 WORKSHEET

PRO-ACTIVE PLANNING		
Criteria	Support Documentation Provided	Score (4 Points Total)
1. Has the local jurisdiction provided information demonstrating pro-active planning and land use in their community in coordination and cooperation with other governments?	Yes___ 1 point      No___ 0 points  <b>1 point</b>	
2. Has the applicant documented that the project is in accordance with an <u>adopted</u> master plan (i.e., water facilities master plan, etc.)	Yes___ 1 point      No___ 0 points  <b>1 point</b>	
3. Has the applicant documented incorporation of housing opportunity and affordability into community planning (i.e. General Plan housing policies, development fee deferral policies, etc.)	Yes___ 1 point      No___ 0 points  <b>1 point</b>	
4. Has the applicant documented adopted plans or general plan elements addressing protection and conservation of water, air, critical lands, important agricultural lands and historic resources?	Yes___ 1 point      No___ 0 points  <b>1 point</b>	
<b>Very High = 4 Points</b> <b>High = 3 Points</b> <b>Fair = 2 Points</b> <b>Low = 1 Point</b>		<b>Total Points:</b> <b>Rating:</b> <b>(Very High, High, Fair, Low)</b>

**CRITERIA 19 WORKSHEET**

<b>Applicant Quality</b>			
	<b>Criteria</b>	<b>Support Documentation Provided</b>	<b>Score (4 Points Total)</b>
1. Problem Identification	Yes___ 1 point      No___ 0 points  <b>1 point</b>	Detailed Architectural/Engineering Report prepared? Yes___ 2 point      No___ 0 points	
2. Is proposed solution well defined in Scope of Work? In other words, is solution likely to solve problem?	Yes___ 1 point      No___ 0 points  <b>1 point</b>		
3. Does the application give a concise description of how the project will be completed in a timely manner?	Yes___ 1 point      No___ 0 points  <b>1 point</b>		
4. Does proposed project duplicate any existing services or activities already available and provided to beneficiaries in that jurisdiction through other programs, i.e. those locally or regionally based.	Yes___ 1 point      No___ 0 points  <b>1 point</b>		
<b>Excellent = 7 Points      Acceptable = 3 Points</b> <b>Very Good = 6 Points      Poor = 2 Points</b> <b>Good = 5 Points</b> <b>Fair = 4 Point</b>			<b>Total Points</b> _____ <b>Rating</b> _____

**CRITERIA 20 WORKSHEET**

<b>PROJECT MATURITY</b>			
<b>Criteria</b>	<b>Status</b>		<b>Score (9 Points Total)</b>
1. Architect/Engineer already selected and is actively involved in the application process	Yes___ 1 point	No___ 0 points	<b>1 point</b>
2. Is there evidence that the project manager has the capacity to carry out the project in a timely manner?	Yes___ 1 point	No___ 0 points	<b>1 point</b>
3. Is the proposed solution to problem identified in the Scope of Work <b><u>ready to proceed immediately</u></b> ?	(Well Defined) Yes___ 2 points      No___ 0 points		<b>2 points</b>
4. Are architectural or engineering design/plans (i.e. blueprints) already completed for the project?	Yes___ 2 points	No___ 0 points	<b>2 points</b>
5. Funding Status (Maturity)	Is CDBG the only funding source for the project? Yes___ 1 point      No___ 0 points <b>1 point</b> (or) All other project funding was applied for but not committed. Yes___ 2 points      No___ 0 points <b>2 points</b> (or) All other project funding is in place for immediate use. Yes___ 3 points      No___ 0 points <b>3 points</b>		
<b>Excellent = 9 Points</b> <b>Very Good = 8 Points</b> <b>Good = 7 Points</b>	<b>Fair = 6 Points</b> <b>Acceptable = 5 Points</b> <b>Poor = 4 Points or Less</b>	<b>Total Points: _____</b> <b>Rating: _____</b> (Excellent, Very Good, Good, Fair, Acceptable, Poor)	

APPENDIX C.

HEARING NOTICE AND MINUTES FOR  
CONSOLIDATED PLAN PUBLIC HEARING  
AS WELL AS ANY COMMENTS RECEIVED  
DURING 30 DAY COMMENT PERIOD

Welcome to the Utah Public Notice Website: Your central source for all public notice information in Utah

## Five County Association of Governments: Steering Committee

**Entity:** Five County Association of Governments

**Body:** [Steering Committee](#)

**Subject:** Administrative Procedure Grant Proposals

**Notice Title:** Consolidated Plan Update for Public Comment and Public Hearing Notice

**Notice Type:** Hearing

**Event Start Date & Time:** February 14, 2018 02:45 PM

### Description/Agenda:

\*\*\* PUBLIC HEARING NOTICE \*\*\*

A public hearing for the Consolidated Plan will be held in conjunction with the FCAOG Steering Committee meeting which begins at 2:45 P.M. on Wednesday, February 14, 2018, at the Kane County Emergency Training Facility/Search and Rescue Building, 30 West, Airport Drive, Kanab UT.

Further information may be found elsewhere in this notice. Questions or concerns should be directed to Nathan Wiberg, FCAOG Associate Planner, at 435-673-3548, extension 105.

### Notice of Special Accommodations:

In compliance with the Americans with Disabilities Act, individuals needing special accommodations (including auxiliary communicative aids and services) during this meeting should notify Bryan D. Thiriot, Executive Director, Five County Association of Governments; 1070 West 1600 South, Building B, St. George, Utah; Phone # (435) 673-3548; FAX# (435) 673-3540; at least three working days prior to the meeting.

### Notice of Electronic or telephone participation:

Not Available

### Other Information

The Five County Association of Governments (FCAOG) has completed a draft update of the Five County Consolidated Plan. A 30 day public comment period commences on Jan 29, 2018 and will end February 28, 2018. The Plan details this regions community development, housing needs and priorities, as well as strategies to meet those needs and priorities. Anyone desiring to review the draft of the updated plan may do so at the FCAOG office located at 1070 W. 1600 S., Bldg. B., St. George, UT, from 9:00 A.M. to 5:00 P.M. Monday through Friday. It will also be available on the web at: <http://www.fivecounty.utah.gov/programs/community/consolidated.php> Further information

### Meeting Location:

30 W. Airport Dr.  
Kanab , 84741

 [Map this!](#)

### Contact Information:

Bryan D. Thiriot, Executive Director  
[bthiriot@fivecounty.utah.gov](mailto:bthiriot@fivecounty.utah.gov)  
4356733548

### Audio File Address

### Subscription Options

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may be obtained by contacting Nathan Wiberg, FCAOG Associate Planner, at 435-673-3548, extension 105.

**This notice was posted on:** January 16, 2018 02:39 PM

**This notice was last edited on:** January 29, 2018 05:06 PM

## Board/Committee Contacts

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Member	Email	Phone
<hr/>		

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MINUTES FROM THE PUBLIC HEARING WILL BE INSERTED HERE FOLLOWING THE  
HEARING ON FEBRUARY 14, 2018 IN KANAB, UTAH



**Five County Association of Governments**  
**FY 2018 Community Development Block Grant (CDBG)**  
**How-to-Apply Application Workshop**  
**Final Reminder**

This is the final reminder of the upcoming CDBG workshops. These workshops are open to any town, city, county, special service district, or non-profit agency in the Five County Region (Beaver, Garfield, Iron, Kane, or Washington) that is considering applying for CDBG funding for a community development project. All special service districts and non-profit agencies must arrange to have a city or county sponsor their project in order to be eligible to receive CDBG funding. Any jurisdiction that is contemplating applying for CDBG funding must assign an elected official from their governing body to be in attendance, as well as a representative from the sub-grantee, if applicable; at one of the two Five County How-to-Apply Workshops.

**(Potential applicants should not attend workshops sponsored in other regions)**

**Thursday, November 2, 2017 - 6:30 P.M.**  
**Five County AOG Office - Conference Room**  
**1070 W. 1600 S., Building B, St. George, UT**

**Friday, November 3, 2017 - 10:00 A.M.**  
**Panguitch City Fire Station - Training Room**  
**40 N. 100 E., Panguitch, UT 84759**

If you have any questions regarding these scheduled workshops or the CDBG program, please contact Nate Wiberg at (435) 673-3548 or [nwiberg@fivecounty.utah.gov](mailto:nwiberg@fivecounty.utah.gov). Visit the FCAOG workshops at <http://www.fivecounty.utah.gov/cdbg.html>



# FIVE COUNTY NEWS FROM 'R' VIEW

VOLUME XII NUMBER 5

NEWSLETTER OF THE FIVE COUNTY ASSOCIATION OF GOVERNMENTS

SEPTEMBER-OCTOBER 2017

## Director's Dialog



Bryan D. Thirirot, Executive Director

Leaders of both Nevada's and Utah's Governors offices of Economic Development presented to our Five County Regional Economic Development Advisory Board on September 29<sup>th</sup>. Mr. Wes Curtis presented information about the Rural Partnership Board's newest initiatives and shared information about recent regional significant activities.



Mr. Steve Hill was appointed to the position of Executive Director of the Nevada Governor's Office of Economic Development by Nevada Governor

Brian Sandoval in 2011. Mr. Hill discussed many of Nevada's recent technology business initiatives and recruiting successes, and stated that they have modelled their strategies and overall office after Utah's Governors Office of Economic Development. He highlighted TESLA and the technology breakthroughs they are having. He talked about the NFL's Raiders move from Oakland to Las Vegas, as well as the new NHL Golden Knights hockey team. He discussed what impact these professional sports franchises may have on the communities in Southern Utah and Nevada. We appreciated his willingness to present to us.

Val Hale has been the Executive Director of the Utah Governor's Office of Economic Development since his appointment by Governor Herbert in August 2014. Mr. Hale discussed Utah's place as an exemplary state economy, and also said he was encouraged by Utah's latest 25K Jobs initiative to benefit and strengthen rural Utah communities. He lauded efforts to recruit and sustain technology sector companies. He discussed the efforts that are taking place to challenge Wasatch Front Companies to explore placing satellite businesses in rural Utah locations to take advantage of our local rural workforce.

We hope this initial step of bringing southern Nevada and our region together will continue as we try to better understand our relationship and how each area can develop a synergy that benefits mutually from the strengths of each other.

~ Bryan Thirirot, Executive Director

## Announcing the Community Development Block Grant (CDBG) Program for FY 2018



The next application cycle of the Utah Small Cities Community Development Block Grant (CDBG) Program is here! The 2018 program year is the thirty-sixth year in which the Small Cities CDBG Program has been administered by the state of Utah. The stated purpose of CDBG is to assist in developing viable communities by providing decent housing, a suitable living environment, and expanding economic opportunities, principally for persons of low and moderate income (LMI).

The CDBG program funnels allocations of federal Housing and Urban Development (HUD) funds through Utah's Department of Workforce Services Division of Housing and Community Development, to eligible communities of less than 50,000 and counties of less than 200,000 in population. Since the program's inception in 1982, the CDBG program has placed more than \$19 million into our region's local infrastructure, community facilities, and urgent health and safety needs.

Local projects have included water system improvements, fire stations, sewer systems, senior citizen centers, housing projects, ambulance garages, etc. Additionally, \$5.6 million of CDBG funds has been used regionally to: 1) enhance the region's economy by providing supplemental financing to growing businesses through the revolving loan fund (RLF); 2) provide extensive planning and technical assistance to eligible local governments coping with community planning and zoning challenges; and 3) construct the Five County AOG office building located in St. George.

The Five County AOG Steering Committee reviews and approves the rating and ranking matrix for the upcoming funding cycle on an annual basis during their August meeting.

This year's CDBG application cycle begins with two duplicate "How-to-Apply" application workshops scheduled on November 2<sup>nd</sup> and 3<sup>rd</sup> in this region.

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## IMPORTANT!

See the **back** page of this newsletter for the dates, times & locations of the **MANDATORY CDBG 'How-to-Apply' workshops**

The new CDBG program year starting now will cover an 18 month contract period from June 2018 through December 2019. CDBG applications will be due on January 30, 2018, and must be submitted through the state of Utah's WebGrants system.

Application policies and procedures will be explained and an applicant guidebook will be distributed at the workshops.

As you begin the process, please remember that projects must meet one of three national objectives:

- Benefit individuals with LMI incomes;
- Alleviate slums or blight
- Provide for urgent health and safety needs.

Capital Improvement projects must be included in your community's capital improvement list and submitted to the AOG. Communities should contact the AOG to determine if an income survey of residents is necessary. AOG staff is available to assist in the preparation of applications.

FY 2017 funding was awarded to the following pre-approved regional project:

**Five County Association of Governments, \$90,000** - Program administration, Consolidated Plan update, Housing planning; and RLF Program technical assistance and program delivery.

FY 2017 CDBG funding was approved for the following community-based projects that were rated and ranked:

- 1) **Brian Head, \$200,000** - Purchase a 4x4 Fire Pumper Truck for Brian Head's fire station to service Brian Head Town.
- 2) **Escalante, \$55,278** - Purchase and install water mixers in the City's two culinary water storage tanks. Work includes excavating a trench for electrical lines to the tanks, a power line and installation of electrical service to both tanks.
- 3) **Cedar City on behalf of Cedar City Housing Authority, \$200,000** - Purchase and rehabilitate 2-4 units of multi-family housing. All units will be occupied by low and moderate income families in accordance with HUD income limits. This is a multi-year; \$206,062 will be awarded during the 2017 program year and \$93,938 will be awarded during the 2018 program year.
- 4) **Beaver City on behalf of Beaver Housing Authority, \$84,500** - Remove and replace 950 feet of damaged road on 500 East between 600 N. and 750 N. Remove and replace 60 feet of damaged curb, gutter and sidewalk. This project will complete Beaver City requirements to approve the LMI subdivision.
- 5) **Springdale, \$88,705** - The Zion Shadows water line project will replace two existing 6 inch and 2 new lateral lines that need to be

installed from an 8 inch main line to the meter boxes. The project consists of installing 890 linear feet of 8 inch waterline, connecting 18 water meters to the new 8 inch waterline and installing a second fire hydrant at the end of the new line to provide both increased fire protection and the ability to flush and maintain the water line. The project will require replacement of the damaged asphalt pavement that will result from the pipeline installation.

- 6) **Virgin, \$83,018** - Rehab the town's east water tank. Water tank retrofitting will include a new tank liner, a new ladder and tank hatch, repainting of the tank, and replacing 20' of waterline that is presently 6" with a new 10" pipe.

This new program year is the first in its history where the Five County AOG region, along with Utah's other six AOG regions, will all receive an equal allocation of funding rather than differing funding levels based on a region's total population. Last year's our AOG's regional CDBG allocation was \$807,563. It is anticipated that this year's allocation may be \$150,000 or so less than the 2017 year.

New program year projects must be:

- ready for timely implementation within the contract timeframe with secured funding commitments from other sources.
- prioritized by local elected officials and the Rating and Ranking system.

The **CDBG How-to-Apply workshops** are for any town, city, county, special service district or non-profit agency in the Five County region considering applying for CDBG funding. Attendance at the workshop is **required** to be eligible to apply. Please note that all special service districts and non-profit agencies must arrange to have a city or county sponsor their project in order to be eligible to participate in the Small Cities CDBG program. **Please see the back page of this newsletter for workshop info, including the locations, addresses, dates and times.**

Jurisdictions may formally designate a third party representative (i.e., other city/county staff, consultant, engineer, or architect) to attend the workshop, on their behalf. However, the designation by the jurisdiction must be in writing. The letter of designation must be provided to the Five County AOG staff no later than at the beginning of the How-to-Apply Workshop.

The following are some examples of the types of eligible CDBG projects (there are others; consult with the AOG staff):

#### Affordable Housing Projects

Property acquisition for multi-family and rental housing units, construction of homeless shelters, rehabilitation of rental housing units, clearance and demolition, relocation expenses, site improvements, development hard costs.

#### Community Development Projects

Culinary water/sewer improvements, solid waste disposal improvements, flood drainage improvements, fire stations/equipment, street improvements, historic preservation, ADA accessibility for public buildings, acquisition of real property, community and senior centers, rehabilitation of slums and blighted areas, parks and recreational facilities, public services.

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### Economic Development Projects

The Revolving Loan Fund (RLF) provides regional RLF and Micro-Enterprise assistance, and funding for industrial park infrastructure and commercial centers.

Here are two recent CDBG assisted projects in this region:



4x4 Fire Pumper Truck for Gunlock area -2016



Geothermal Heating and Cooling at the town of Hatch Community Center - 2015

~ Nate Wiberg, Associate Planner

## The Weatherization Assistance Program- Weatherization Saves Families Energy and Money



October 30th is National Weatherization Day

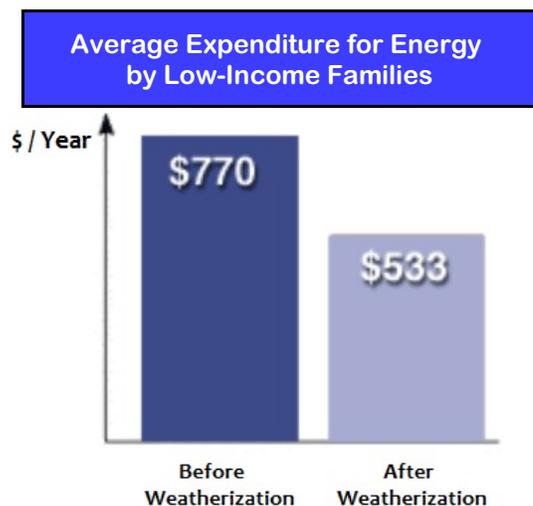
The Five County Association of Governments receives funding from the U. S. Department of Energy through the Utah Division of Housing and Community Development to administer the Weatherization Assistance Program. The

Weatherization Assistance Program, serving Beaver, Garfield, Iron, Kane and Washington counties helps low-income individuals and families reduce energy costs and increase comfort and safety in their homes.

Weatherization saves families with low-incomes \$283 per year on average in energy costs. The energy conservation resulting from these efforts helps our country reduce its dependence on foreign oil and decrease the cost of energy for families in need while improving the health and safety of their homes.

The Weatherization Assistance Program has developed professional standards and tools to define the roles of various weatherization professionals and establish standards for quality in performance of residential energy upgrades. Home energy auditors use advanced diagnostic equipment to determine the most cost-effective measures appropriate for each home. For instance, a technician uses a blower door to depressurize the house to determine how tight it is and check for air leaks; diagnostic tools such as infrared cameras help detect heat losses, leaky ducts and poor insulation. Additionally, testing is done to address furnace repair/replacement, programmable thermostats, LED lighting, health and safety issues related to weatherization-the list goes on as new technologies become available and cost effective. Weatherization crews receive specialized training to increase their knowledge, skills and abilities to install energy-efficiency measures based on the energy audit.

The Weatherization Assistance Program is open year-round to eligible applicants. To be eligible, an applicant must be an adult (18 years) and US Resident or a Qualified Alien. Gross annual household income must be at or below 200% of the Federal Poverty level, or applicant must be a current HEAT Program recipient. Priority eligibility is awarded to the elderly, persons with disabilities, families with children, and families with high energy burden or high energy use. There is no cost to qualifying households. As shown in the chart below, weatherization reduces home energy bills by an average of 32%.



To find out if you qualify for weatherization assistance, contact the Weatherization Assistance Program at 435-586-0585 or 1-800-824-9311. You can also visit our Weatherization website at: <http://www.wxworks.net>

~ Danna L. Alvey, Weatherization Operations Manager

## CDBG HOW-TO-APPLY WORKSHOP DATES AND LOCATIONS:

Thursday, November 2, 2017 at 6:30 p.m.

Five County AOG Office Bldg., Conference Room  
1070 West 1600 South, Building B, St. George, UT  
- or -

Friday, November 3, 2017 at 10:00 a.m.

Panguitch City Fire Station, Training Room  
40 North 100 East, Panguitch, UT

### ***Additional Workshop Information:***

A jurisdiction contemplating applying for CDBG funds must assign at least one elected official to attend one of these two scheduled (duplicate) **mandatory** workshops, whether you are applying for your jurisdiction, or plan to sponsor a sub-recipient applicant through your jurisdictions. A representative of the sub-recipient entity must also be in attendance with the elected official. A post card will be mailed in October reminding jurisdictions of the upcoming workshops.

Please contact Nate Wiberg, our CDBG Program Specialist at (435) 673-3548, ext. 105, to answer any questions or obtain further details. Additional information regarding the Community Development Block Grant Program can be found on the Five County Website at:

<http://www.fivecounty.utah.gov/programs/community/cdbg.php>

Please submit articles, or suggestions for them, to our Newsletter editor via e-mail to ([newsletter@fivecounty.utah.gov](mailto:newsletter@fivecounty.utah.gov)) or in writing to: FCAOG Newsletter Editor P.O. Box 1550; St. George, Utah 84771-1550.

For information on AOG services, please call (435) 673-3548, or visit our website at: <http://www.fivecounty.utah.gov>

Five County Association of Governments is on



Follow us: @FiveCountyAOG

You can also find the Five County Association of Governments on



**Five County Association of Governments**  
**1070 West 1600 South, Building B**  
**P.O. Box 1550**  
**St. George, Utah 84771-1550**

APPENDIX D.

CONSULTATION FORMS

1. **AOG:** *Five County Association of Governments*

**Employee:** *Nate Wiberg, Associate Planner*

2. **Name of Agency Consulted:** *Beaver Housing Authority*

**Consultation Occurred:** Jan. 2018

**3. Agency/Group/Organization Type (Check all that apply)**

- |  |   |  |
|--|---|--|
| <input checked="" type="checkbox"/> Housing                            | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                    |
| <input checked="" type="checkbox"/> PHA                                | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities            | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                             | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                 |
| <input type="checkbox"/> Health Agency                                 | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publically funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                |
| <input type="checkbox"/> Other government-County                       | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                         | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                         | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood Organization             |
| <input type="checkbox"/> Financial Institution                         | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Other:                                |
| <input type="checkbox"/> Major Employer                                | <input type="checkbox"/> Foundation                     |  |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

**4. What section of the Plan was addressed by Consultation? (Check all that apply)**

- |   |  |  |
|---|--|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment    | <input checked="" type="checkbox"/> Public Housing Needs       | <input type="checkbox"/> Market Analysis             |
| <input type="checkbox"/> Homeless Needs-Chronically homeless    | <input type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                         | <input type="checkbox"/> Economic Development                  | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input type="checkbox"/> Lead-based Paint Strategy              | <input type="checkbox"/> Other:                                |  |

**5. Briefly describe how the Agency/Group/Organization was consulted?**

Correspondence via telephone and email to obtain specific input for Consolidated Plan related to the agency’s programs and goals. This agency is also periodically consulted to understand short-term and long-term needs for low-income housing. The Five County Association of Governments staff has a long-standing relationship with the Beaver Housing Authority management.

**6. What are the anticipated outcomes of the consultation of areas for improved coordination?**

We will be able to gauge the need for additional affordable housing in Beaver County in consultation with them and prioritize projects, based upon these needs.

1. **AOG:** Five County AOG

**Employee:** Nate Wiberg Associate Planner

2. **Name of Agency Consulted:** Canyon Creek Women’s Crisis Center

**Consultation Occurred:** January 2018

**3. Agency/Group/Organization Type (Check all that apply)**

- |  |   |   |
|--|---|---|
| <input type="checkbox"/> Housing                                       | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                               |
| <input type="checkbox"/> PHA   | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                              |
| <input type="checkbox"/> Services-Persons with Disabilities            | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input checked="" type="checkbox"/> Services-Victims of Domestic Violence |
| <input checked="" type="checkbox"/> Services-Homeless                  | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                            |
| <input type="checkbox"/> Health Agency                                 | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                                    |
| <input type="checkbox"/> Publically funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                           |
| <input type="checkbox"/> Other government-County                       | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                               |
| <input type="checkbox"/> Regional Organization                         | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                                 |
| <input type="checkbox"/> Community Development                         | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood                                     |
| <input type="checkbox"/> Financial Institution                         | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Organization                                     |
| <input type="checkbox"/> Major Employer                                | <input type="checkbox"/> Foundation                     | <input type="checkbox"/> Other:   |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

**4. What section of the Plan was addressed by Consultation? (Check all that apply)**

- |   |   |  |
|---|---|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment            | <input type="checkbox"/> Public Housing Needs                             | <input type="checkbox"/> Market Analysis                       |
| <input checked="" type="checkbox"/> Homeless Needs-Chronically homeless | <input checked="" type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans           |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth         | <input checked="" type="checkbox"/> Homelessness Strategy                 | <input checked="" type="checkbox"/> Non-Homeless Special Needs |
| <input type="checkbox"/> HOPWA Strategy                                 | <input type="checkbox"/> Economic Development                             | <input type="checkbox"/> Anti-Poverty-Strategy                 |
| <input type="checkbox"/> Lead-based Paint Strategy                      | <input type="checkbox"/> Other:   |  |

**5. Briefly describe how the Agency/Group/Organization was consulted?**

The Director of Community Action met multiple times with the Executive Director of Canyon Creek Women’s Crisis Center to develop a strategy for a joint COC rapid re-housing project which would target victims of domestic violence and expand rapid re-housing opportunities in Iron County.

**6. What are the anticipated outcomes of the consultation of areas for improved coordination?**

Greater awareness of point-in-time data, better strategies for strengthening CSBG subcontract with Dove Center, ways to have Five County AOG support rapid re-housing and supportive services for Dove Center and Canyon Creek Women's Crisis Center, better integration of domestic violence providers into homeless coordinated assessment process, and approximately \$80,000.00 in additional COC funding for the Five County area for rapid re-housing.

1. **AOG:** Five County Association of Governments

**Employee:** Nate Wiberg, Community Planner

2. **Name of Agency Consulted:** Cedar City Housing Authority **Consultation Occurred:** Jan. 2018

3. **Agency/Group/Organization Type** (Check all that apply)

- |  |   |  |
|--|---|--|
| <input checked="" type="checkbox"/> Housing                            | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                    |
| <input checked="" type="checkbox"/> PHA                                | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities            | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                             | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                 |
| <input type="checkbox"/> Health Agency                                 | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publically funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                |
| <input type="checkbox"/> Other government-County                       | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                         | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                         | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood                          |
| <input type="checkbox"/> Financial Institution                         | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Organization                          |
| <input type="checkbox"/> Major Employer                                | <input type="checkbox"/> Foundation                     | <input type="checkbox"/> Other:                                |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. **What section of the Plan was addressed by Consultation?** (Check all that apply)

- |   |  |  |
|---|--|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment    | <input checked="" type="checkbox"/> Public Housing Needs       | <input type="checkbox"/> Market Analysis             |
| <input type="checkbox"/> Homeless Needs-Chronically homeless    | <input type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                         | <input type="checkbox"/> Economic Development                  | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input type="checkbox"/> Lead-based Paint Strategy              | <input type="checkbox"/> Other:                                |  |

5. **Briefly describe how the Agency/Group/Organization was consulted?**

Correspondence via email and by phone to obtain specific input for Consolidated Plan related to the agency's programs and goals. This agency is also periodically consulted to obtain information about low-income housing needs in Iron County

6. **What are the anticipated outcomes of the consultation of areas for improved coordination?**

We will be able to continue to gauge the need for additional affordable housing in Iron County in consultation with them and refer them to appropriate funding for specific projects.

1. **AOG:** Five County AOG

**Employee:** Clint Cottam/Nathan Wiberg

2. **Name of Agency Consulted:** Dove Center

**Consultation Occurred:** Jan. 2018/On-going

3. **Agency/Group/Organization Type** (Check all that apply)

- |  |   |   |
|--|---|---|
| <input type="checkbox"/> Housing                                       | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                               |
| <input type="checkbox"/> PHA   | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                              |
| <input type="checkbox"/> Services-Persons with Disabilities            | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input checked="" type="checkbox"/> Services-Victims of Domestic Violence |
| <input checked="" type="checkbox"/> Services-Homeless                  | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                            |
| <input type="checkbox"/> Health Agency                                 | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                                    |
| <input type="checkbox"/> Publically funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                           |
| <input type="checkbox"/> Other government-County                       | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                               |
| <input type="checkbox"/> Regional Organization                         | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                                 |
| <input type="checkbox"/> Community Development                         | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood Organization                        |
| <input type="checkbox"/> Financial Institution                         | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Other:   |
| <input type="checkbox"/> Major Employer                                | <input type="checkbox"/> Foundation                     |   |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. **What section of the Plan was addressed by Consultation?** (Check all that apply)

- |   |   |  |
|---|---|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment            | <input type="checkbox"/> Public Housing Needs                             | <input type="checkbox"/> Market Analysis                       |
| <input checked="" type="checkbox"/> Homeless Needs-Chronically homeless | <input checked="" type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans           |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth         | <input checked="" type="checkbox"/> Homelessness Strategy                 | <input checked="" type="checkbox"/> Non-Homeless Special Needs |
| <input type="checkbox"/> HOPWA Strategy                                 | <input type="checkbox"/> Economic Development                             | <input type="checkbox"/> Anti-Poverty-Strategy                 |
| <input type="checkbox"/> Lead-based Paint Strategy                      | <input type="checkbox"/> Other:   |  |

5. **Briefly describe how the Agency/Group/Organization was consulted?**

The Director of Community Action met multiple times with the Executive Director of Dove Center to develop a strategy for a joint COC rapid re-housing project which would target victims of domestic violence and help off-set the loss of COC funding which previously had been received by Erin Kimball Memorial Foundation.

6. **What are the anticipated outcomes of the consultation of areas for improved coordination?**

Greater awareness of point-in-time data, better strategies for strengthening CSBG subcontract with Dove Center, ways to have Five County AOG support rapid re-housing and supportive services for Dove Center and Canyon Creek Women’s Crisis Center, better integration of domestic violence providers into homeless coordinated assessment process, and approximately \$80,000.00 in additional COC funding for the Five County area for rapid re-housing.

1. **AOG:** Five County AOG

**Employee:** Clint Cottam

2. **Name of Agency Consulted:** Washington County LHCC **Consultation Occurred:** On-going

3. **Agency/Group/Organization Type** (Check all that apply)

<input checked="" type="checkbox"/> Housing	<input checked="" type="checkbox"/> Services-Children	<input type="checkbox"/> Services-Education
<input type="checkbox"/> PHA	<input checked="" type="checkbox"/> Services-Elderly Persons	<input checked="" type="checkbox"/> Services-Employment
<input checked="" type="checkbox"/> Services-Persons with Disabilities	<input type="checkbox"/> Services-Persons with HIV/AIDS	<input checked="" type="checkbox"/> Services-Victims of Domestic Violence
<input checked="" type="checkbox"/> Services-Homeless Health Agency	<input checked="" type="checkbox"/> Services-Health	<input checked="" type="checkbox"/> Services-Fair Housing
<input checked="" type="checkbox"/> Publically funded institution/System of Care*	<input checked="" type="checkbox"/> Child Welfare Agency	<input type="checkbox"/> Civil Leaders
<input checked="" type="checkbox"/> Other government-County	<input type="checkbox"/> Other government-Federal	<input checked="" type="checkbox"/> Other government-State
<input checked="" type="checkbox"/> Regional Organization	<input type="checkbox"/> Other government-Local	<input type="checkbox"/> Grantee Department
<input type="checkbox"/> Community Development	<input checked="" type="checkbox"/> Planning organization	<input type="checkbox"/> Business leaders
<input type="checkbox"/> Financial Institution	<input type="checkbox"/> Private Sector	<input type="checkbox"/> Neighborhood Organization
<input type="checkbox"/> Major Employer	<input type="checkbox"/> Banking/Financing	<input type="checkbox"/> Other:
	<input type="checkbox"/> Foundation	

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. **What section of the Plan was addressed by Consultation?** (Check all that apply)

<input type="checkbox"/> Housing Needs Assessment	<input type="checkbox"/> Public Housing Needs	<input type="checkbox"/> Market Analysis
<input checked="" type="checkbox"/> Homeless Needs-Chronically homeless	<input checked="" type="checkbox"/> Homeless Needs-Families with Children	<input type="checkbox"/> Homelessness Needs-Veterans
<input checked="" type="checkbox"/> Homelessness Needs-Unaccompanied Youth	<input checked="" type="checkbox"/> Homelessness Strategy	<input checked="" type="checkbox"/> Non-Homeless Special Needs
<input type="checkbox"/> HOPWA Strategy	<input type="checkbox"/> Economic Development	<input checked="" type="checkbox"/> Anti-Poverty-Strategy
<input type="checkbox"/> Lead-based Paint Strategy	<input type="checkbox"/> Other:	

5. **Briefly describe how the Agency/Group/Organization was consulted?**

The organization is consulted on a monthly basis and information is collected about specific needs of chronically homeless individuals, homeless youth, and barriers to rapid re-housing, and strategies for ending chronic homelessness.

6. **What are the anticipated outcomes of the consultation of areas for improved coordination?**

Better coordinated assessment in providing services to homeless clients, prioritization of clients served, eliminating service gaps. It is also anticipated that CSBG and SSBG local discretionary funds will be utilized more strategically for meet the needs of the area. This includes much less homeless prevention funding from CSBG and more deposit assistance to remove barriers to affordable housing for homeless and non-homeless clients.

1. **AOG:** Five\_County AOG

**Employee:** Clint Cottam

2. **Name of Agency Consulted:** Iron County LHC

**Consultation Occurred:** On-going

3. **Agency/Group/Organization Type** (Check all that apply)

- |   |  |   |
|---|--|---|
| <input checked="" type="checkbox"/> Housing                                       | <input checked="" type="checkbox"/> Services-Children        | <input type="checkbox"/> Services-Education                               |
| <input type="checkbox"/> PHA  | <input checked="" type="checkbox"/> Services-Elderly Persons | <input checked="" type="checkbox"/> Services-Employment                   |
| <input checked="" type="checkbox"/> Services-Persons with Disabilities            | <input type="checkbox"/> Services-Persons with HIV/AIDS      | <input checked="" type="checkbox"/> Services-Victims of Domestic Violence |
| <input checked="" type="checkbox"/> Services-Homeless Health Agency               | <input checked="" type="checkbox"/> Services-Health          | <input checked="" type="checkbox"/> Services-Fair Housing                 |
| <input checked="" type="checkbox"/> Publically funded institution/System of Care* | <input checked="" type="checkbox"/> Child Welfare Agency     | <input type="checkbox"/> Civil Leaders                                    |
| <input checked="" type="checkbox"/> Other government-County                       | <input type="checkbox"/> Other government-Federal            | <input checked="" type="checkbox"/> Other government-State                |
| <input checked="" type="checkbox"/> Regional Organization                         | <input type="checkbox"/> Other government-Local              | <input type="checkbox"/> Grantee Department                               |
| <input type="checkbox"/> Community Development                                    | <input checked="" type="checkbox"/> Planning organization    | <input type="checkbox"/> Business leaders                                 |
| <input type="checkbox"/> Financial Institution                                    | <input type="checkbox"/> Private Sector                      | <input type="checkbox"/> Neighborhood Organization                        |
| <input type="checkbox"/> Major Employer   | <input type="checkbox"/> Banking/Financing                   | <input type="checkbox"/> Other:   |
|   | <input type="checkbox"/> Foundation                          |   |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. **What section of the Plan was addressed by Consultation?** (Check all that apply)

- |  |   |  |
|--|---|--|
| <input type="checkbox"/> Housing Needs Assessment                          | <input type="checkbox"/> Public Housing Needs                             | <input type="checkbox"/> Market Analysis             |
| <input checked="" type="checkbox"/> Homeless Needs-Chronically homeless    | <input checked="" type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input checked="" type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input checked="" type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                                    | <input type="checkbox"/> Economic Development                             | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input type="checkbox"/> Lead-based Paint Strategy                         | <input type="checkbox"/> Other:   |  |

5. **Briefly describe how the Agency/Group/Organization was consulted?**

The Iron County LHCC is consulted on a regular basis, especially CSBG subcontractors such as Iron County Care and Share and Canyon Creek Women’s Crisis Center. The group generally meets on a monthly basis.

6. **What are the anticipated outcomes of the consultation of areas for improved coordination?**

Identifying non-HUD strategies and resources to combat the conditions and causes of homelessness in Iron County. Also, to coordinate early childhood development and transportation services more closely with housing.

1. **AOG:** *Five County Association of Governments*

**Employee:** *Nate Wiberg, Associate Planner*

2. **Name of Agency Consulted:** *St George Housing Authority* **Consultation Occurred:** Dec. 2017

3. **Agency/Group/Organization Type** (Check all that apply)

- |  |   |  |
|--|---|--|
| <input checked="" type="checkbox"/> Housing                            | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                    |
| <input checked="" type="checkbox"/> PHA                                | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities            | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                             | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                 |
| <input type="checkbox"/> Health Agency                                 | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publically funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input type="checkbox"/> Other government-State                |
| <input type="checkbox"/> Other government-County                       | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                         | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                         | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood Organization             |
| <input type="checkbox"/> Financial Institution                         | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Other:                                |
| <input type="checkbox"/> Major Employer                                | <input type="checkbox"/> Foundation                     |  |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. **What section of the Plan was addressed by Consultation?** (Check all that apply)

- |   |  |  |
|---|--|--|
| <input checked="" type="checkbox"/> Housing Needs Assessment    | <input checked="" type="checkbox"/> Public Housing Needs       | <input type="checkbox"/> Market Analysis             |
| <input type="checkbox"/> Homeless Needs-Chronically homeless    | <input type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                         | <input type="checkbox"/> Economic Development                  | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input type="checkbox"/> Lead-based Paint Strategy              | <input type="checkbox"/> Other:                                |  |

5. **Briefly describe how the Agency/Group/Organization was consulted?**

Correspondence via email and phone to obtain specific input for Consolidated Plan related to the agency's programs and goals. This agency is also periodically consulted to refer persons in need of low-income housing.

6. **What are the anticipated outcomes of the consultation of areas for improved coordination?**

We will be able to gauge the need for additional affordable housing in Washington County in consultation with them.

1. **AOG:** Five County Association of Governments

**Employee:** Gary Zabriskie, CED Director

2. **Name of Agency Consulted:** St. George City

**Consultation Occurred:** On-going

3. **Agency/Group/Organization Type** (Check all that apply)

- |  |  |  |
|--|--|--|
| <input type="checkbox"/> Housing                                       | <input type="checkbox"/> Services-Children                 | <input type="checkbox"/> Services-Education                    |
| <input type="checkbox"/> PHA   | <input type="checkbox"/> Services-Elderly Persons          | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities            | <input type="checkbox"/> Services-Persons with HIV/AIDS    | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                             | <input type="checkbox"/> Services-Health                   | <input checked="" type="checkbox"/> Services-Fair Housing      |
| <input type="checkbox"/> Health Agency                                 | <input type="checkbox"/> Child Welfare Agency              | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publically funded institution/System of Care* | <input type="checkbox"/> Other government-Federal          | <input type="checkbox"/> Other government-State                |
| <input type="checkbox"/> Other government-County                       | <input checked="" type="checkbox"/> Other government-Local | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                         | <input checked="" type="checkbox"/> Planning organization  | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                         | <input type="checkbox"/> Private Sector                    | <input type="checkbox"/> Neighborhood Organization             |
| <input type="checkbox"/> Financial Institution                         | <input type="checkbox"/> Banking/Financing                 | <input type="checkbox"/> Other:                                |
| <input type="checkbox"/> Major Employer                                | <input type="checkbox"/> Foundation                        |  |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. **What section of the Plan was addressed by Consultation?** (Check all that apply)

- |   |  |  |
|---|--|--|
| <input type="checkbox"/> Housing Needs Assessment                       | <input type="checkbox"/> Public Housing Needs                  | <input type="checkbox"/> Market Analysis             |
| <input checked="" type="checkbox"/> Homeless Needs-Chronically homeless | <input type="checkbox"/> Homeless Needs-Families with Children | <input type="checkbox"/> Homelessness Needs-Veterans |
| <input type="checkbox"/> Homelessness Needs-Unaccompanied Youth         | <input type="checkbox"/> Homelessness Strategy                 | <input type="checkbox"/> Non-Homeless Special Needs  |
| <input type="checkbox"/> HOPWA Strategy                                 | <input checked="" type="checkbox"/> Economic Development       | <input type="checkbox"/> Anti-Poverty-Strategy       |
| <input checked="" type="checkbox"/> Lead-based Paint Strategy           | <input type="checkbox"/> Other:                                |  |

5. **Briefly describe how the Agency/Group/Organization was consulted?**

Met with counterparts with St. George City, an entitlement community, to garner a better understanding of what they are doing to address the needs of low income, elderly and the disabled population within the entitlement. We discussed the desire to maintain a close relationship so that duplication of use of resources is minimized.

6. **What are the anticipated outcomes of the consultation of areas for improved coordination?**

There will be better understanding of what the region can do and what the City can do to address needs in this part of the state without duplicating efforts where they don't need to be.

1. **AOG:** FiveCounty AOG

**Employee:** Clint Cottam

2. **Name of Agency Consulted:** Utah State Community Services Office **Consultation Occurred:** On-going

3. **Agency/Group/Organization Type** (Check all that apply)

- |  |   |  |
|--|---|--|
| <input type="checkbox"/> Housing                                       | <input type="checkbox"/> Services-Children              | <input type="checkbox"/> Services-Education                    |
| <input type="checkbox"/> PHA   | <input type="checkbox"/> Services-Elderly Persons       | <input type="checkbox"/> Services-Employment                   |
| <input type="checkbox"/> Services-Persons with Disabilities            | <input type="checkbox"/> Services-Persons with HIV/AIDS | <input type="checkbox"/> Services-Victims of Domestic Violence |
| <input type="checkbox"/> Services-Homeless                             | <input type="checkbox"/> Services-Health                | <input type="checkbox"/> Services-Fair Housing                 |
| <input type="checkbox"/> Health Agency                                 | <input type="checkbox"/> Child Welfare Agency           | <input type="checkbox"/> Civil Leaders                         |
| <input type="checkbox"/> Publically funded institution/System of Care* | <input type="checkbox"/> Other government-Federal       | <input checked="" type="checkbox"/> Other government-State     |
| <input type="checkbox"/> Other government-County                       | <input type="checkbox"/> Other government-Local         | <input type="checkbox"/> Grantee Department                    |
| <input type="checkbox"/> Regional Organization                         | <input type="checkbox"/> Planning organization          | <input type="checkbox"/> Business leaders                      |
| <input type="checkbox"/> Community Development                         | <input type="checkbox"/> Private Sector                 | <input type="checkbox"/> Neighborhood Organization             |
| <input type="checkbox"/> Financial Institution                         | <input type="checkbox"/> Banking/Financing              | <input type="checkbox"/> Other:                                |
| <input type="checkbox"/> Major Employer                                | <input type="checkbox"/> Foundation                     |  |

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. **What section of the Plan was addressed by Consultation?** (Check all that apply)

- |  |   |   |
|--|---|---|
| <input checked="" type="checkbox"/> Housing Needs Assessment               | <input type="checkbox"/> Public Housing Needs                             | <input type="checkbox"/> Market Analysis                        |
| <input checked="" type="checkbox"/> Homeless Needs-Chronically homeless    | <input checked="" type="checkbox"/> Homeless Needs-Families with Children | <input checked="" type="checkbox"/> Homelessness Needs-Veterans |
| <input checked="" type="checkbox"/> Homelessness Needs-Unaccompanied Youth | <input checked="" type="checkbox"/> Homelessness Strategy                 | <input checked="" type="checkbox"/> Non-Homeless Special Needs  |
| <input checked="" type="checkbox"/> HOPWA Strategy                         | <input type="checkbox"/> Economic Development                             | <input checked="" type="checkbox"/> Anti-Poverty-Strategy       |
| <input type="checkbox"/> Lead-based Paint Strategy                         | <input type="checkbox"/> Other:   |   |

5. **Briefly describe how the Agency/Group/Organization was consulted?**

The State Community Services Office regularly consults with Five County AOG during monitoring visits, case manager trainings, and phone calls. A specific consultation took place in January 2016 to assist Five County AOG in strategic planning for providing hotel vouchers as emergency shelter in rural counties and regarding potential housing clients.

6. **What are the anticipated outcomes of the consultation of areas for improved coordination?**

Increase in emergency shelter in rural counties and an increase in HOPWA resources for those in the Five County area through partnerships with Salt Lake Community Action Program.

1. **AOG:** Five County AOG

**Employee:** Clint Cottam

2. **Name of Agency Consulted:** Washington County LHCC **Date of Consultation:** On-going

3. **Agency/Group/Organization Type** (Check all that apply)

<input checked="" type="checkbox"/> Housing	<input checked="" type="checkbox"/> Services-Children	<input type="checkbox"/> Services-Education
<input type="checkbox"/> PHA	<input checked="" type="checkbox"/> Services-Elderly Persons	<input checked="" type="checkbox"/> Services-Employment
<input checked="" type="checkbox"/> Services-Persons with Disabilities	<input type="checkbox"/> Services-Persons with HIV/AIDS	<input checked="" type="checkbox"/> Services-Victims of Domestic Violence
<input checked="" type="checkbox"/> Services-Homeless Health Agency	<input checked="" type="checkbox"/> Services-Health	<input checked="" type="checkbox"/> Services-Fair Housing
<input checked="" type="checkbox"/> Publically funded institution/System of Care*	<input checked="" type="checkbox"/> Child Welfare Agency	<input type="checkbox"/> Civil Leaders
<input checked="" type="checkbox"/> Other government-County	<input type="checkbox"/> Other government-Federal	<input checked="" type="checkbox"/> Other government-State
<input checked="" type="checkbox"/> Regional Organization	<input type="checkbox"/> Other government-Local	<input type="checkbox"/> Grantee Department
<input type="checkbox"/> Community Development	<input checked="" type="checkbox"/> Planning organization	<input type="checkbox"/> Business leaders
<input type="checkbox"/> Financial Institution	<input type="checkbox"/> Private Sector	<input type="checkbox"/> Neighborhood Organization
<input type="checkbox"/> Major Employer	<input type="checkbox"/> Banking/Financing	<input type="checkbox"/> Other:
	<input type="checkbox"/> Foundation	

\*Organizations which may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions.

4. **What section of the Plan was addressed by Consultation?** (Check all that apply)

<input type="checkbox"/> Housing Needs Assessment	<input type="checkbox"/> Public Housing Needs	<input type="checkbox"/> Market Analysis
<input checked="" type="checkbox"/> Homeless Needs-Chronically homeless	<input checked="" type="checkbox"/> Homeless Needs-Families with Children	<input type="checkbox"/> Homelessness Needs-Veterans
<input checked="" type="checkbox"/> Homelessness Needs-Unaccompanied Youth	<input checked="" type="checkbox"/> Homelessness Strategy	<input type="checkbox"/> Non-Homeless Special Needs
<input type="checkbox"/> HOPWA Strategy	<input type="checkbox"/> Economic Development	<input type="checkbox"/> Anti-Poverty-Strategy
<input type="checkbox"/> Lead-based Paint Strategy	<input type="checkbox"/> Other:	

5. **Briefly describe how the Agency/Group/Organization was consulted?**

The organization is consulted on a monthly basis and information is collected about specific needs of chronically homeless individuals, homeless youth, barriers to rapid re-housing, and strategies for ending homelessness.

6. **What are the anticipated outcomes of the consultation of areas for improved coordination?**

Better coordinated assessment in providing services to homeless clients, prioritization of clients served, eliminating service gaps.

APPENDIX E.

CITIZEN PARTICIPATION OUTREACH TRACKING FORM

**APPENDIX E**  
**Citizen Participation Outreach Tracking Form**

**1. AOG:** Five County Association of Governments    **Employee:** Nathan Wiberg, Associate Planner

**2. Mode of Outreach:**

<input checked="" type="checkbox"/> Public Meeting	<input checked="" type="checkbox"/> Public Hearing
<input checked="" type="checkbox"/> Utah State Public Meeting Notice Site	<input checked="" type="checkbox"/> Internet Outreach

**Other:**

**URL if applicable:**    <http://www.fivecounty.utah.gov>

**3. Target of Outreach:**

<input checked="" type="checkbox"/> Non-targeted/Broad Community	<input checked="" type="checkbox"/> Persons with Disabilities
<input type="checkbox"/> Minorities	<input checked="" type="checkbox"/> Residents of Public and Assisted Housing
<input type="checkbox"/> Non-English Speaking- Specify language _____	

**Other:**

**4. Summary of response/attendance**

Two public hearings on the Five County Work Plan and one for the Consolidated Plan are held in conjunction with our governing body the Steering Committee.

**5. Summary of comments received**

A Public Hearing was held in conjunction with the February 14, 2018 (**Will be held**) Steering Committee meeting. Comments were solicited From January 29, 2018 to February 28, 2018. No comments at all were received at the hearing or via telephone, e-mail, or fax. (**Waiting to hear comments**)

**6. Summary of comments not accepted and reasons**

Not applicable, as no comments at all were received. (**Waiting to hear comments**)



## **Equal Opportunity Employer / Program**

Auxiliary aids and services are available upon request to individuals with disabilities by calling (435) 673-3548

Individuals with speech and/or hearing impairments may call the Relay Utah by dialing 711

Spanish Relay Utah: 1-888-346-3162

